

# The COMMERCIAL and FINANCIAL CHRONICLE

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## Russia's "Multiple" Nation Status May Upset Bretton Woods

Rep. Jessie Sumner Tells "Chronicle" Representative of Queries Regarding Its Effect on Voting and Executive Control of Fund and Bank. House Banking Committee Vote on Measure Expected Soon. Treasury's Interpretation of Scope of International Fund Cited in Support of Amendment to Limit Lending Power.

WASHINGTON, May 23.—In view of the Russian demand at San Francisco Tuesday for 16 votes in the Assembly of the new Security Organization, the question is being asked in Congressional circles: "What about the 16 Soviet Socialist Republics and the Bretton Woods Agreements?" Representative Jessie Sumner (Rep.-Ill.) today informed the "Chronicle" representative that she has raised this question with the Treasury and that "they do not consider it important or affecting Bretton Woods, and I can—(Continued on page 2301)

Hon. Jessie Sumner  
the Treasury and that "they do not consider it important or affecting Bretton Woods, and I can—  
(Continued on page 2301)

Index of Regular Features on page 2308.

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## Dangers of Dominated International Trade

By J. HOWARD PEW\*  
President, Sun Oil Company

Oil Executive Condemns Trend Toward Treaty Dominated Trade and Cartels as a Phase of the Attack on Free Enterprise. Holds It Reverses the Basis of American Economic Progress and Denies the Lessons of Trade Freedom of the Last Century and a Half. Cites Proposed Anglo-American Oil Agreement as Example of a "Super-State Capitol" That Would Lead to "Nationalization" of Oil and Other Industries. Asserts Government Sponsored Cartels More Dangerous Than Private Agreements, "Because There Is No Means for Their Eradication" and Favors Lower Tariffs and Less Trade Restrictions.

An Army officer recently told me that in flying from Labrador to the other side, his airplane encountered a terrible storm. As he sat in the cockpit the pilot told him that they were approaching "Point - No - Return," and that before that point was reached he must decide whether to return to a safe landing or go forward into the unknown. How his heart strings pulled as the pilot made the decision!



J. Howard Pew

Now, there is a point in our voyage toward economic collectivism which aptly may be termed Point-No-Return. We have done much unorthodox economic experimenting in this country. Individual freedom and personal

\*An address by Mr. Pew at the Annual Meeting of the National Industrial Conference Board, Waldorf-Astoria Hotel, New York City, May 17, 1945.

(Continued on page 2292)

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## Cooperation of Government And Business For Prosperity

By BEARDSLEY RUML\*  
Chairman, Federal Reserve Bank of New York  
Treasurer, R. H. Macy & Co.

Mr. Rumel Maintains That to Have Full Employment With 55 Million Jobs and \$140 Billions National Income, We Must Have in the Transition Period a Commitment on the Part of the National Government That, Through an Explicit Fiscal and Monetary Policy, It Will Act When Private Business Cannot Sustain the Employment Demand. Recommends Changes in Executive Branch of Government So as to Consolidate All Agencies Associated "in Giving Reality to Fiscal and Monetary Policy" Speaks Favorably of Murray Bill and Says Its Ideas Deserve Support.

Today most business men agree that the elimination of mass unemployment is the first requirement for the post-war period. The

demonstration of what we and others are able to produce under the rules of a war-time economy is unanswerable evidence of what machines and men and organization can accomplish if their technical capacities are given full rein. And we know that at the present time, with the newness of the war-time con-



Beardsley Rumel

## Employment of Economic Sanctions Among Current Parley Problems

By A. WILFRED MAY

Special Correspondent of the Commercial and Financial Chronicle

Place of Economic Sanctions in Combating Aggression. Expressed Objectives on "Education" and "Full Employment" Contested as Smacking of "Totalitarianism." Social Welfare Problems and International Trade to Be Taken Up by Supplementary Conferences. "Affiliated" Organizations Not To Be Specifically Designated in Charter. U. S. Chamber of Commerce Expects to Be "an Affiliation." Dutch East Indies Status Under Trusteeship. Ukraine Desires Trade With U. S.



A. Wilfred May

SAN FRANCISCO, CAL., May 23.—The manner of waging economic warfare through sanctions will be taken up during the coming week. . . . As soon as the big powers finally resolve the nettlesome trusteeship and regional controversies, they will determine the exact manner of prescribing the use of this very important weapon against aggressors, your correspondent was assured by one of the United States delegates last night. . . .

The Dumbarton Oaks proposals mention economic sanctions in a general way, as a measure to be applied under the aegis of the Security Council. . . . However, (Continued on page 2294)

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## Secretary Morgenthau Discusses Management Of Public Debt in Post-War Period

In Adjunct to Latest Annual Report on the Finances of the Nation, Showing Federal Expenditures for 1944 Fiscal Year at \$95.3 Billions and Net Budgetary Receipts at \$44.1 Billions, Treasury Secretary Says Policy of Concentrating a Large Proportion of the Wartime Debt in Securities of Short Maturity Will Continue in Time of Peace as the Liquidity Element Thus Injected Into Debt Structure Will Be Important Factor in the Maintenance of Full Employment. Holds Funding of Major Portion of the Short-Term Debt Into Longer-Term Securities Would Merely Serve to Increase the Interest Cost to the Government and to Shift the Risk of Future Changes in Interest Rates From the Government to Private Investors Thereby Making for Instability in the Post-War Economy "As the Government Is in a Better Position to Bear the Risk Than Most Classes of Investors." Calls for U. S. Participation in International Financial Measures as Means of Reviving and Increasing World Trade.

Secretary of the Treasury Henry Morgenthau Jr. in the opening pages of his annual report to Congress for the fiscal year ended June 30, 1944, makes public a summary of the important data relating to the Federal finances and gives brief comments on the present and proposed fiscal and monetary policy to be followed by the Government. The text of this portion of the Secretary's report, just released, follows:

**ANNUAL REPORT ON THE FINANCES**  
 Treasury Department, Washington, D. C.

January 3, 1945.

Sir: I have the honor to make the following report on the finances of the Federal Government for the fiscal year ended June 30, 1944.

From the commencement of the national defense program in 1940 to the end of the fiscal year 1943, the Federal Government's expenditures for war purposes and its receipts each advanced steadily and rapidly. Expenditures for peacetime purposes declined substantially, expressed as a percentage of their former level; but this contraction was small in amount compared with the huge totals of wartime outlays and taxation.

By the beginning of the fiscal year 1944, the annual rate of war expenditures had nearly stabilized, as the Nation approached its effective production potential and this stability is likely to continue at least through the fiscal year 1945.

(Continued on page 2300)

## Central Banking and Bretton Woods

By A. M. SAKOLSKI

Writer, Calling the Bretton Woods Agreements a Treaty Between Governments and Not Between Central Banks Which Regulate Domestic Currency and Credit, Points Out That Adherence to the International Monetary Fund by a Nation Will Make Central Banking an Arm of Its Government. The Effect of This Will Be to Subject Central Bank Policy to the Political and Financial Needs of the Government Rather Than to the Needs of Business. This, in Turn, Will Lead to More Economic Regimentation and Control and a Trend Toward "Statism."

The proposed Bretton Woods international pact is an arrangement between governments. Yet, it concerns matters normally



A. M. Sakolski

since the creation of the German Imperial Bank following the Franco-German War in 1871. Practically all trading nations now have central banks or a system of central banking. By a central banking system is meant the assumption by one institution or a related group of institutions of the privilege (usually, an exclusive privilege) of issuing currency consisting of circulating notes, and, at the same time, of receiving the monetary deposits and cash reserves of commercial banks to whom it furnishes credit accommodation.

As a rule, central banks do not deal with the public. They are essentially banks for bankers. The impelling factor that led to the widespread and rapid development of central banking during the last century was the adoption of gold as a monetary standard by almost all the leading nations. This movement became manifest after the Napoleonic Wars. It ushered in a period of rapidly expanding domestic and foreign commerce and greatly intensified international financial relations by facilitating the movements of capital and the flow of credit. The impact of the progress is demonstrated in the final establishment of the Federal Reserve System in the United States in 1913, despite (Continued on page 2288)

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**New York Foreign Trade Zone  
Vital in War and Peace**

By THOMAS E. LYONS\*

Executive Secretary, Foreign Trade Zones Board  
Department of Commerce

Mr. Lyons Describes the Functions of Foreign-Trade Zones or "Free Ports" and Enumerates Their Advantages in Developing Foreign Trade. He Points to the Success of the New York Foreign-Trade Zone, the Only Such Organization Thus Far Established Under the Celler Act Passed in 1934. Holds That a Distinct Advantage of the Foreign-Trade Zone Is That It Brings a New Competitive Facility Into Field of Foreign Trade, and Is More Convenient and More Economical Than Bonded Warehouse. Urges Canada Establish Foreign-Trade Zones.

Now that the paramount task of defeating the Axis is well on its way to completion, both the Dominion of Canada and the United



Thos. E. Lyons

States are faced with the responsibility of readjusting their giant industrial machines to meet peacetime needs and what is even more important, to providing new jobs for war workers and former service men and women. The immensity of this task must not be under-

estimated. Secretary of Commerce Wallace says that 60 million jobs must be provided in the United States and that this payroll would translate into an annual national income of from 140 to 170 billion dollars. The Department of Commerce believes that a substantial increase in foreign trade, both imports and exports, is essential to the achievement of these goals.

Consequently, every device capable of accelerating our trade relations with other nations will be utilized fully in attaining this important post-war objective.

In searching for ways and means of this character, we in the

\*Address by Mr. Lyons before the Lions Club of Quebec, at the Chateau Frontenac, Que., May 16, 1945.

(Continued on page 2298)

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**Federal Taxation in Post-War**

By ROY BLOUGH\*

Assistant to the Secretary of Treasury

Asserting That Wartime Tax System Will Not Serve as Post-War System, Treasury Tax Expert Points Out That Immediate Program Is Designed to Aid Reconversion by Easing Financial Burdens of Small Concerns and by Advancing Dates of Excess Profits Tax Refunds. Holds Basic Problems of Tax Revision and Reduction Still Remain, but That the Level and Shape of Post-War Taxes Are Being Officially Studied, Including Repeal of Excess Profits and the Double Taxation of Corporations. Predicts Continued High Tax Levels With Changes to Ensure Equity and Fairness as Well as Simplification Measures to Ease Administration.

It is an honor and a pleasure to be here in Buffalo today to speak to you on problems of post-war taxation. Taxation, like the weather,

has perennial interest if only as a convenient excuse for the good old American custom of casual grumbling. But today the interest in taxation is greatly intensified, and so it should be. Public interest in public matters ought always to be commensurate with the importance of the problem.



Roy Blough

deny that the adjustment of the wartime tax system to the transition and post-war periods is a national problem of the very first magnitude.

**Wartime Taxes and Post-War Planning**

Not so long ago, we were confronted with another and less inviting tax problem—the expansion of the tax system to meet the vast needs of war. Some people forget at times that our present tax system is a far cry from the one in effect before the war. The gi-

\*An address by Dr. Blough before the Buffalo Chamber of Commerce, Buffalo, N. Y. May 18, 1945.

(Continued on page 2302)

**Some Opinions on Bretton Woods**

By M. S. SZYMczAK

Member, Board of Governors, Federal Reserve System

Mr. Szymczak Calls Attention to the Interest of Federal Reserve System in Both the International Fund and the Bank. Since Operations of Both Will Affect Our Currency, He Upholds Recommendation Congress Provide an Advisory Council for Country's Representatives on the Two Institutions. Analyzes Criticisms of Bretton Woods and Concludes That the Alternative, viz: (1) Return to the International Gold Standard and (2) Deferment of the Fund Until After the Transition Period, Are Not Desirable. Holds Rigid Gold Standard Is Impracticable and Need for Currency Stabilization Is Imminent.

The Federal Reserve is necessarily interested in both the technical and the policy aspects of the Bretton Woods Agreements. The technical aspects are very important. Both the Fund and the Bank, whose head offices would be in this country, would have a multitude of transactions to be handled and recorded. They would possess valuable assets such as gold and securities that their fiscal agency and depositary functions would be many and varied and would require the special and technical skill of trainee and experienced executives. In the United States they

(Continued on page 2303)

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Corporate Relations broadly construed refer to the relations and policies maintained by the management of a large business organization in its dealings with such important groups as employees, stockholders, customers, general public, other business organizations, and government. The problems of corporate relations are not limited to any particular industries, since they are encountered in such diverse fields of finance (commercial banks, etc.),

manufacturing industry, trade and distribution, transportation, and public utilities, etc. The problems of corporate relations have expanded tremendously in scope and importance since the Twenties, and if we were to look back and note the conditions which then existed, we would find, for example, that concern about government activities or regulation or taxes was of a relatively minor nature; that employee relations presented fewer problems and involved much less consideration and expense; that it was seldom necessary to account to stockholders in much detail or to gain their good favor and approval; that a recent situation, wherein one large corporation

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**Wartime Trade of Latin America**

Large Increase in Exports, Particularly to the United States, Reported. Imports From the United States Also Enlarged and Great Intra-Latin-American Shipments Noted

The International Trade Unit of the U. S. Bureau of Foreign and Domestic Commerce has just published in the Journal of International Economy an analysis of the wartime foreign trade of the Latin American Republics. According to the publication "the total exports of the Latin American republics, measured in dollars, rose from \$1,720,000,000 in 1938 to \$2,575,000,000 in 1943, a gain of almost 50%. Preliminary estimates place their exports in 1944 at approximately \$3,000,000,000, representing a further rise of 23%.

**Trade With United States**

"These increases are, to a considerable extent, a reflection of the advance in commodity prices during the war period. An indication of the importance of the price factor may be obtained from an analysis of exports from the Latin American republics to the United States. The increase in value was from \$548,000,000 in 1938 to \$1,373,000,000 in 1943, a rise of 150%. In terms of constant (1940) unit values, however, the increase was only one-half as great, or 75%.\*

"The dollar value of total im-

ports into the Latin American republics remained relatively steady at \$1,400,000,000 — \$1,500,000,000 from 1938 through 1943. Preliminary indications are that imports in 1944 rose to approximately \$1,900,000,000, a gain of 28% over 1938. If allowance is made for the rise in import prices, however, it is evident that there has been a substantial decrease in the physical volume of imports during the war period.

"Latin America's total imports from the United States rose from \$498,000,000 in 1938 to \$830,000,000 in 1943, an increase of 67%. The increase in the physical volume of

\*The calculation is based on the relative unit values of imports

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**Corporate Relations**

By BENJAMIN F. FELDMAN, Economist

Noting That Corporate Relations Have Expanded Tremendously in Scope and Importance, Author Suggests That From the Standpoint of Strengthening the Position of Private Enterprise, It Would Be Advisable for Programs of Corporate Relations to Consider Practical Contributions to the Overall Economic Needs and Welfare of Nation. Comments on Corporate Relations With Important Groups.

Corporate Relations broadly construed refer to the relations and policies maintained by the management of a large business organization in its dealings with such important groups as employees, stockholders, customers, general public, other business organizations, and government.

The problems of corporate relations have expanded tremendously in scope and importance since the Twenties, and if we were to look back and note the conditions which then existed, we would find, for example, that concern about government activities or regulation or taxes was of a relatively minor nature; that employee relations presented fewer problems and involved much less consideration and expense; that it was seldom necessary to account to stockholders in much detail or to gain their good favor and approval; that a recent situation,

wherein one large corporation

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into the United States from Latin American countries as recorded in United States statistics.  
(Continued on page 2286)

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Consolidated Mining**

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**F. BLEIBTREU & Co., Inc.**79 Wall St., New York 5, N. Y.  
Telephone HAnover 2-8681**The Anglo-French Financial Agreement**

Document, Dated March 27, 1945, Provides for Currency and Commercial Settlements Between the "Sterling" and the "Franc" Areas, Extending for About a Year. Mutual Credits Established and Provision Made for Withdrawal of French Cash Balances in London. Official Exchange Rate of Frs. 200 to £ Retained.

The agreement made in Paris on March 27, 1945, between the Government of Great Britain and the Provisional Government of the French Republic providing for the settlement of financial balances and the facilitating of current, especially commercial payments between the sterling area and the franc area, was published recently in a White Paper (France No. I, 1945) by the Secretary of State for Foreign Affairs of the British Government. It abrogates similar previous agreements between the two Governments and sets up a mechanism for claims, settlements and currency transfers between the two so-called "areas."

The full text of the Agreement follows:

**Financial Agreement Between the Government of the United Kingdom of Great Britain and Northern Ireland and the Provisional Government of the French Republic.**

Paris, 27th March, 1945

The Provisional Government of the French Republic (hereafter

called the French Government) and the Government of the United Kingdom of Great Britain and Northern Ireland (hereafter called the Government of the United Kingdom):

Desirous of developing to the maximum commercial exchanges between the franc area and the sterling area, and of facilitating current settlements, especially commercial payments, between the two areas; and, further,

Desirous of reaching a final settlement of the various financial claims which have arisen between the two Governments since the beginning of the war,

Have agreed as follows:—

**SECTION I.****Article I.**

1.—(a) The Government of the United Kingdom shall make available to the French Government (Continued on page 2304)

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gratifying that Congress is seeking to find solutions through consultation with business, industry and labor.

(Continued on page 2291)



Emil Schram

\*Statement by Mr. Schram before the Select Committee on Small Business of the House of Representatives, May 22, 1945.

May I say, first of all, that the financial problems of small business, to which this Committee is addressing itself, are among the most important problems that confront us today.

When I was invited to appear before your Committee, I went over some of the testimony which you have taken and I find that the ground has been very well covered. You have collected a large body of information; you

have examined the problems, objectively and painstakingly, and you have, through your field hearings, made it convenient for interested persons or groups to present their views. All shades of opinion have been expressed, and I have no doubt that, with the material before you, you will

come up with solutions to many of the problems which you have been studying.

I doubt whether there is very much that I can add to the information you already have assembled. Certainly I cannot offer you any ready-made answers to the questions that are involved here.

I note that you have had ample testimony with reference to high and discriminatory taxes, and that several of those who have appeared before you have discussed at length the problem of renegotiation as it affects smaller manufacturers. I also note that a great deal of time and attention have been given to the fact that smaller business is severely handicapped in its access to capital, more so, of course, in respect to equity capital, than in the form of loans.

When you consider that small business before the war represented about one-third of our commerce and industry, and thus was responsible for about one-third of our employment, the matter can be appreciated in its true light and in its full significance. This is a situation which must be corrected if we are to have a sound post-war economy. It is

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## Public Utility Securities

### Trends in the Electric Power and Light Industry

The annual statistical bulletin on the electric light and power industry recently issued by the Edison Electric Institute, contains a mass of statistical data, from which we summarize the highlights as follows:

In 1944 the electric utilities earned net income of \$509,000,000 compared with \$512,000,000 in the previous year and \$539,000,000 in the pre-war year 1939. The amount earned was exactly the same as in 1937 although in the interim gross revenues increased 46%. It is less than the \$526,000,000 earned in 1928 although gross has increased since that year by 75%. While the utilities generated nearly two and one-half times as much electricity last year as in 1928, they were not able to make as much for stockholders as 17 years ago.

This was due principally to taxes, which last year took 23.8¢ out of every revenue dollar, compared with 9.9¢ in 1928. Another reason was the extremely low profit margin on electricity sold to munitions plants; industrial power was sold to average only .91¢ per KWH, compared with 1.40¢ in 1928. Residential consumers paid 3.51¢, compared with 6.63¢ in 1928, a decline of 47%. The average rate for all ultimate consumers was 1.65¢, compared to 2.66¢.

Another reason is the increased cost of fuel. Complete data for the entire period is not available, but in 1943 utilities paid out \$363,000,000 (about 13¢ out of each revenue dollar), compared with \$97,000,000, or 6¢ out of the revenue dollar in 1933.

Due to pressure from regulatory authorities, utilities have also had to increase the amount of depreciation charges. Last year this took over 10¢ of the revenue dollar, compared with some 8½¢ in 1928. Maintenance also has apparently been stepped up in relation to revenues.

Stockholders would have been even worse off, however, had not the utilities been able to economize on two items—labor costs and interest. Total fixed charges (including amortization) were only slightly larger in 1944 than in 1928, due to declining interest rates and the fact that added plant capacity has been financed principally out of earnings.

Wages and salaries took only 13¢ out of the revenue dollar in 1943, compared with 19¢ in 1933. The utilities have instituted many economies during the war period, and are doing a bigger business with a smaller personnel.

The composite balance sheet of the electric utility companies has

shown relatively little change in recent years despite the huge growth in kilowatt sales. During the period 1927-1943 net utility plant increased from \$9,900,000,000 to \$12,200,000,000, a gain of only 23% as contrasted with the increase in KWH output of 157%, and in revenues of 80%. In the years 1941-43 net plant account actually declined although generation increased 26% and revenues 14%.

The slow growth of net plant account is due to (1) substantial write-offs for certain companies ordered by Federal regulatory agencies, (2) rapid increase in depreciation reserves resulting from higher depreciation and amortization rates and, (3) the fact that the utility plant has been used more intensively in recent years.

The great increase in plant use has been made possible by our wonderful "grid" system of integration and interconnection, permitting the flow of power from one system to another to serve varying peak loads. The holding company systems were largely instrumental in building up this intercorporate network of transmission lines. Little or no credit is given to them, however—the financial abuses of the 1920s, being largely centered in the holding companies, have led to the present program for breaking up the holding companies into small systems, limited in geographic area. It is hoped that this will not diminish the "pooling" of power resources.

During the war the huge hydroelectric developments financed or sponsored by the Federal Government have been of great help in producing huge blocks of centralized power for use in reducing aluminum and magnesium and aiding the chemical industries. Last year Government power districts produced 31,450,000,000 KWH compared with 27,640,000,000 in the previous year and only 1,287,000,000 a decade ago. What will happen to this huge output of Government power after the war, when the demand for aluminum and magnesium will be reduced to a small proportion of war-time needs? There have been some indications that the Government

## U. S. Part in Soviet Reconstruction

By E. C. ROPES\*

Chief, the Russian Unit of the U. S. Department of Commerce

Russian Expert Traces Construction Developments in the Soviet Union, and Points Out Trend Toward High Speed Construction Activities Prior to War. Says New Soviet Reconstruction Plans Have Been Developed and Rebuilding Will Again Make the Soviet Cities the Centers of Industry and Culture. Describes U. S.-Soviet Trade Mechanism and Predicts an Immense Increase in Trade Between the Countries With American Architects, Builders and Manufacturers Assisting in Reconstruction.

It is a particular pleasure to participate in this meeting, which concerns itself with the many problems of post-war construction and reconstruction in the Soviet Union. I have for so many years followed the developments in the USSR in the field of building, and watched the improvements introduced in this field, that I am looking forward to a continuation and acceleration of this improvement, as a direct result of the kind of cooperation between Rus-

sians and Americans which this meeting represents.

It was back in 1934 that I first became familiar with the importance which construction was taking on in the eyes of Soviet planners. In 1938, when I last visited the Soviet Union, rebuilding was the keynote, and new building was decidedly secondary. Old methods were good enough, and new ideas, new materials were not considered important. But in the second Five-Year Plan, new building was scheduled to

\*An address by Mr. Ropes at the American-Soviet Building Conference Dinner, Hotel Biltmore, New York City, May 4, 1945.

(Continued on page 2297)



E. C. Ropes

## Status of Bretton Woods Bill

By HERBERT M. BRATTER

Despite the Controversies Regarding the Bretton Woods Agreements, It Is Generally Expected That the House Banking and Currency Committee Will Report the Bill Out Without Any Crippling Amendments. Although the House Bill Contains Provisions for Repeal of the Johnson Act, the Senate Finance Committee Has Under Consideration a Separate Bill for This Purpose.

In this country, since last year's international monetary conference in New Hampshire, Bretton Woods has been synonymous with controversy,

and vast aggregations of publicity effort have been poured out to insure the launching of the program as handed down from the mount, while an impressive wordage has been applied to secure the opposite result. Much of the seeming controversy has existed primarily in the minds of commentators and columnists who, conceiving themselves as chosen defenders of the peace of the

world, look to Washington officialdom for their cues. Since almost without exception the proposed International Bank for Reconstruction and Development is viewed with equanimity in this country, such controversy as there has been, has centered on the proposed International Monetary Fund. Leaders of organized banking have been critical of the Fund from the start, but, to keep the issue out of the entanglements of party politics, did not express themselves publicly until after the election. These bankers wanted the Fund rejected and its stabilization functions turned over to the Bank. But that view is not prevailing in Congress or the country, for the Administration has made on this issue as hard a fight as could possibly be made, taking advantage of the great and numerous advantages which lies in Government access to publicity channels of considerable diversity, and other devices too numerous to mention here. Bretton Woods is being "sold" to the Nation, to use Secretary Morgenthau's expression, primarily under the labels "international cooperation" and "post-war jobs."

The jockeying which has been going on the past week behind the House committee's doors, therefore, is not over the question of keeping or abandoning the Fund plan, as the ABA suggested, or even over changing in any respect the language of the Bretton Woods Fund and Bank agreements.

Rather, it concerns relatively minor changes in the enabling bill, HR 2211, and whether or not to include among these changes something by way of American Government interpretation as to what the Bank agreement will authorize the Bank to do and, more controversial, what the Fund agreement will authorize the Fund to do.

Interpreting the Agreements

It is generally expected that the

(Continued on page 2308)

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## Tomorrow's Markets Walter Whyte Says—

Four point rally doesn't cancel reaction indications; it just postpones it. Technical formations continue pointing to setback.

By WALTER WHYTE

Since the previous column was written the market has moved up about four points. Last week the Dow averages were hugging the 162 levels. At this writing they are back to approximately 166. During the same period the rails moved up from about 54 to 56.

From cursory glance of the past seven days' performance it looks as if the alarm raised here last week was just another one of those things. For didn't the market refuse to break? And didn't it go up instead? The answer to both is obviously yes. But the reversal can't by any stretch of the imagination be interpreted as bullish. There are too many things in the market picture formed in the past three to four weeks to be cancelled by a few day's better action.

Last week I spoke of something called divergence and said that the column had no space to discuss it. I merely referred to its presence and let it go at that. With the current recovery in prices, I think it might be timely to tell you something about this thing called divergence; how it works and what it means.

According to experience markets which have finally established a trend follow a pattern with but minor changes. Certain levels are formed as days, weeks and months pass. In all cases both averages, rails and industrials, move together though not necessarily as a unit. So long as both averages manage to stay within a certain pattern, with neither violating long term resistance levels, the market is okay. It is when one average decides (Continued on page 2305)

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may seek new outlets, such as use of electricity for house-heating, air-conditioning, etc. But the Federal hydro projects have only wholesale distributing facilities, except where (as with TVA) they have bought up retail distributing systems. Hence cooperation with the private utilities would seem essential if new residential outlets are to be developed.

The Government may also try to draw big industrial plants into the areas where hydro power is abundant. This is perhaps one reason for the campaign to revise rail rates in favor of the "neglected" southern and western industrial areas, which the ICC has now supported with a broad revision of the freight rate structure. Our national industrial setup may be radically changed, over a period of years, by the development of cheap power in neglected areas, where this can be combined with lower rail rates and a good labor supply (not too thoroughly unionized).

# Dealer-Broker Investment Recommendations and Literature

It is understood that the firms mentioned will be pleased to send interested parties the following literature:

**Effects of the Unification of Railroad "Class" Rates**—Memorandum—**H. Hentz & Co.**, 60 Beaver Street, New York City.

Also available are leaflets of research comment on **Low Priced Speculations**, etc., and a study of **International Telephone and Telegraph Corporation**.

**Insurance and Bank Stock Evaluator**—Comparative analysis of 81 insurance companies and 38 banks—**Huff, Geyer & Hecht**, 67 Wall St., New York 5, N. Y.

**Monthly Stock and Bond Summaries**—May be had at a cost of \$72 each per year, or a total of \$144 a year for the complete service which includes two cloth bound volumes and ten paper bound issues—a special free trial offer is available—**National Quotation Bureau**, 46 Front Street, New York, N. Y.

**New York Curb Exchange Common Stocks With Long Dividend Records**—Tabulated list—**Herbert E. Stern & Co.**, 30 Pine Street, New York 5, N. Y.

**Preferred Stock Guide**—Comparative data on public utility preferred and common stocks—**G. A. Saxton & Co., Inc.**, 70 Pine Street, New York 5, N. Y. Also contains discussion of **Post-War Markets**.

**Quarterly Canadian Review**—Includes a review of current Canadian conditions and brief analyses of six Canadian Provinces—**Dominion Securities Corporation**, 40 Exchange Place, New York 5, N. Y.

**Read to Serfdom**—Reprints of the Readers' Digest condensation of the book by Friedrich A. Hayek—**B. S. Lichtenstein & Co.**, 99 Wall Street, New York 5, N. Y.

**American Bantam Car**—Circular on this situation—**Hoit, Rose & Troster**, 74 Trinity Place, New York 6, N. Y.

**American Window Glass Co. and Detroit Harbor Terminal, Inc.**—Dealer circulars available—**Kneeland & Co.**, Board of Trade Building, Chicago 4, Ill.

**Benguet Consolidated Mining Co.**—Analysis—**F. Bleibtreu & Co., Inc.**, 79 Wall Street, New York 5, N. Y.

**Boston Terminal 3½s of 1947**—Analytical report describing reorganization status and proposed plan—**Greene & Co.**, 37 Wall Street, New York 5, N. Y.

**Boston Elevated Railway Co.**—Analytical study—**Maxwell, Marshall & Co.**, 647 South Spring Street, Los Angeles 14, Calif.

**Boston Wharf Co.**—Descriptive circular—**du Pont, Homsey Co.**, Shawmut Bank Building, Boston 9, Mass.

**E. G. Brooke Iron**—Descriptive memorandum—**Buckley Brothers**, 1529 Walnut Street, Philadelphia 2, Pa.

Also available are memoranda on **Lukens Steel** and **Eastern Corp.**

**Brown Rubber Co.**—Analysis—**Price, McNeal & Co.**, 165 Broadway, New York 6, N. Y.

**Central Iron & Steel**—Bulletin on recent developments—**Lerner & Co.**, 10 Post Office Square, Boston 9, Mass.

Also available are circulars on **Kingan & Co.** and **Riverside Cement**.

**Chicago, Milwaukee, St. Paul & Pacific Railroad**—Complete arbitrage proposition—**Sutro Bros. & Co.**, 120 Broadway, New York 5, N. Y.

**Chicago Traction System**—Memorandum—**Kitchen & Co.**, 135 South La Salle Street, Chicago 3, Illinois.

**Conde Nast**—Discussion of interesting outlook—**Laird & Co.**, 61 Broadway, New York 6, N. Y.

**Continental Bank & Trust Co.**—Late bulletin—**Laird, Bissell & Meeds**, 120 Broadway, New York 5, N. Y.

**Cross Co. Common Stock**—Analysis of reasons for considering this an attractive low-priced situation—**F. H. Koller & Co., Inc.**, 111 Broadway, New York 6, N. Y.

Also available are memoranda on **Liquidometer Corp.**, **Great American Industries**, **Hartman Tobacco** and **New Bedford Rayon**.

**Denver & Rio Grande Western**—Study of recent developments—**Vilas & Hickey**, 49 Wall Street, New York 5, N. Y.

Also available a leaflet discussing the **Completion of the St. Paul Reorganization**.

**Electronic Co. Common**—Report discussing this stock as an attractive low-priced dividend payer—**Hughes & Treat**, 40 Wall Street, New York 5, N. Y.

**Empire Steel Corp.**—Annual report—**Hill, Thompson & Co., Inc.**, 120 Broadway, New York 5, N. Y.

**Flour Mills**—Descriptive circular—**J. F. Reilly & Co.**, 111 Broadway, New York 6, N. Y.

Also available is a circular on **Foundation Co.**

**Foundation Company**—An illustrated circular—**Seligman, Lubetkin & Co., Inc.**, 41 Broad Street, New York 4, N. Y.

**Four Wheel Drive Auto Company**—Four-page illustrated brochure, for dealers only—**Comstock & Co.**, 231 South La Salle Street, Chicago 4, Ill.

**Garrett Corporation**—Brochure and statistical information, available to dealers—**Fred W. Fairman & Co.**, 208 South La Salle Street, Chicago 4, Ill.

**General Industries Co.**—Recent report—**Mercier, McDowell & Dolphyn**, Buhl Building, Detroit 26, Mich.

Also available a report on **National Stamping Co.**

**Howell Elec. Motors**—Circular—**Adams & Co.**, 231 South La Salle Street, Chicago 4, Ill.

**Interstate Aircraft & Engineering Corp.**—Information on possibilities of the firm considered attractive by **Bennett, Spanier & Co.**, 105 South La Salle Street, Chicago 3, Ill.

**Kingan Company**—Descriptive circular—**C. E. de Willers & Co.**, 120 Broadway, New York 5, N. Y.

Also available is a memorandum on **Macfadden Pub. Inc.** and **Sterling Engine**.

**Laclede - Christy Company**—Memorandum available—**Herzog & Co.**, 170 Broadway, New York 7, N. Y.

**Lea Fabrics**—Discussion of interesting post-war situation—

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**Harrison & Co. to Be**  
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CINCINNATI, OHIO—Harrison & Company, will be formed as of May 31st with offices in the Union Trust Building. Partners will be Edmund W. Harrison, William F. Dohrmann, and Gilbert A. Davis. The new firm will be members of the New York Stock Exchange, Mr. Harrison holding the membership which he will acquire from Donald G. Geddes.

Mr. Davis and Mr. Dohrmann were previously with W. E. Hutton & Co. and prior thereto with Dominick & Dominick.

**Ohio Brevities**

Two Cleveland houses were in the Halsey-Stuart & Co. group offering \$58,000,000 New York, Chicago & St. Louis Railroad Co. refunding mortgage series E bonds. The Halsey bid was 99.779 for a 3 1/4% coupon rate, an average annual interest cost of approximately 3.256%.

The Cleveland firms were First Cleveland Corp., which was allotted \$150,000 of the bonds, and William J. Mericka & Co. with \$100,000.

President J. W. Davin said sale of the new bonds marked the final step in the program of refunding announced by the road's directors last September. The bonds will replace the present refunding 4 1/2s of 1978, outstanding in the amount of \$59,875,000, with September 1 set as the refunding date.

On completion of the refunding, the road will have a non-equipment debt of \$100,000,000, a reduction of \$50,505,000 since the end of 1937, Mr. Davin stated.

In a secondary offering, 80,000 shares of \$5 par value common stock of May Department Stores Co., was heavily over-subscribed. The shares were offered by Goldman, Sachs & Co. and Lehman Bros. The dealers said the shares were part of a total of 2,460,792 shares now outstanding, exclusive of stock in the treasury, and that the company will receive none of the proceeds.

Sixty thousand of the shares were bought by the underwriters from a trust created by the late Louis Dudley Beaumont and the remainder were sold by four separate trusts created by the late Rosa May. The Beaumont trust constituted 37% of its holdings and the May trusts 56%.

Five Cleveland firms participated in the \$50,000,000 offering of 20-year 3 1/4% debentures of Joseph E. Seagram & Sons, Inc., Harriman, Ripley & Co. headed the underwriting group.

The Cleveland group was made up of Curtiss, House & Co., Hayden, Miller & Co., Hawley, Shepard & Co., Merrill,

Turben & Co. and McDonald & Co.

Field, Richards & Co. and Otis & Co. were in the Halsey, Stuart & Co. group awarded \$1,250,000 refunding 2 3/4% bonds of the City of Detroit. The bonds, due 1951 to 1960, were bought from the Aetna Life Insurance Co. and were reoffered at prices to yield from 1.00 to 1.60%. No bid price was announced.

Otis & Co. was in the Van Ingen & Co. account which won \$5,534,000 of 2 3/4 and 2 1/4% refunding bonds of North Bergen, N. J. Bonds were reoffered at prices to yield from \$102.30 for the first maturity to \$97 for the last maturity. The bonds are due from 1961 to 1967.

McDonald & Co. and Smith, Barney headed a group of 42 investment houses which offered 15,000 shares of Thompson Products, Inc., 4% cumulative preferred stock, sold at \$107 per share.

Sam H. Sampliner, a veteran of the Cleveland financial scene and office manager for J. S. Bachelder & Co. since 1933, was named as one of seven new general partners in the firm.

(Continued on page 2296)

**Paul H. Davis Opens Branch in Cleveland**

CLEVELAND, OHIO—Paul H. Davis & Co., members of the New York Stock Exchange and other Exchanges, have opened a branch in the Union Commerce Building, under the direction of Dean D. Francis, a partner in the firm. Edwin W. Gass is assistant manager; his association with the firm was previously reported in the Chronicle of April 5th.

**NSTA Notes****SECURITY TRADERS ASSOCIATION OF NEW YORK**

At a meeting of the Directors of The Security Traders Association of New York, Inc., held May 17, 1945, Stanley L. Roggenburg of Roggenburg & Co. was elected a director to fill a vacancy.

**DALLAS BOND CLUB**

The Dallas Bond Club will hold its annual outing at the Lakewood Country Club on May 30. Golf, swimming, and other events are scheduled.

Reservations may be made with John L. Canavan and Rogers Ray of Rauscher, Pierce & Co., or with James Jacques of Dallas Rupe & Son.

**BOND TRADERS' CLUB OF CHICAGO**

Chicago Bond Traders will hold their annual outing on June 23 at beautiful Lincolnshire Country Club south of Chicago. It is expected to be one of the best outings sponsored by the traders in many years and golf enthusiasts will have an opportunity to play Lincolnshire's sporty No. 3 golf course. The Club affords ample facilities for the varied activities traders like, such as golf, tennis, baseball, horse-shoes, and riding horses are available for equestrians.

President Paul Yarrow and his Directors are working overtime to make this party something to remember. Mort Scott's entertainment committee has done a good job and SOMETHING NEW HAS BEEN ADDED.

For those who are in Detroit on June 19th, or in the Twin Cities on June 21, it will afford an opportunity to stop in Chicago.

**Calendar of Coming Events**

- May 25, 1945—Bond Traders Association of San Francisco annual spring party at the Orinda Country Club.
- May 30, 1945—Dallas Bond Club Annual Spring Outing, Lakewood County Club.
- June 15, 16, & 17, 1945—Security Traders Association of Los Angeles annual spring party at the North Shore Tavern, Lake Arrowhead.
- June 19, 1945—Securities Traders Association of Detroit and Michigan annual summer outing at Western Golf and Country Club.
- June 23, 1945—Bond Traders Club of Chicago annual outing at Lincolnshire County Club.
- August 28, 29 & 30, 1945—National Security Traders Association, Inc. annual business meeting and election of officers.

**Ohio Municipal Comment**

By J. AUSTIN WHITE

Last Thursday night Bexley School District, in Franklin County, sold \$310,000 of bonds due 1946-65 as 1% bonds at 100 1/2, and thus set a record for the highest price at which any Ohio issue of comparable maturity has ever been sold. But of even greater interest, perhaps, is the fact that before noon of the day the bonds were offered 2/3 of the issue had already been placed (and the balance has since been sold).

Bexley is of course, a high grade residential suburb of Columbus, with quite a low debt burden, and the quality of the bond is indeed high. With bonds of similar quality and maturity selling in other states as 1's, or with even lower coupons, it was

moreover, there has been little if, in fact, any increase in the supply of Ohio. Nevertheless, business has been dull since the opening of the War Loan Drive, and inactivity usually engenders cautious bidding. Moreover, the market for several active municipal names outside Ohio has definitely declined, and the price level of Ohio cannot be isolated from the level of municipal prices generally.

Perhaps this is an appropriate time to reiterate a point long and frequently argued in this column, and well mentioned in the regular "Municipal News and Notes" of the May 3rd issue of the "Chronicle." Entirely aside from the question of whether final V-Day will bring (Continued on page 2298)

J. Austin White

not particularly surprising to see these Bexleys command a similar price. Nevertheless it does represent the first new issue in the state, with such maturities, that has sold as 1% bonds.

Other recent sales also indicate quite a strong demand for new Ohio issues. On April 25th, \$278,000 bonds of Franklin Township School District, in Franklin County, sold as 1 1/4s at 100.31, with maturities of 1946 through 1970. On April 30th, East Franklin School District, in Summit county, sold \$92,000 bonds as 1 1/4s at 100.14, with maturities of 1946-65. On last Saturday bids for 1 1/4s were submitted for \$75,000 Geauga County bonds due 1946 through 1970.

Obviously the Ohio municipal market touched new high levels in the past month. However, it is difficult to picture the present condition of the market.

V-E Day brought up the subject of tax reductions, and possibly of a greater supply of municipals. However, the Ohio market apparently gave no heed to such talk. But the opening of the Seventh War Loan Drive, about a week after V-E Day, certainly witnessed a noticeable decline in activity in Ohio municipals. This dullness has continued to date.

The market level of certain municipals in other states had definitely declined within the past two or three weeks. There is talk that the market on some names has declined up to 30 basis points in yield. Certainly there has been no such drop in the price level of Ohio municipals. Some of the more noticeable market declines on names outside Ohio, have been in bonds of which sizable blocks have been, or are still being liquidated by holders who are preparing to buy U. S. Governments in the Seventh War Loan Drive. There has been a noticeable lack of such liquidation of Ohio municipals. (As a matter of fact, during the past several war loan drives there has been very little liquidation of Ohio names.) With no such pressure tending to push prices lower, the market for Ohio names has held more steady than for many names elsewhere.

Yet somewhat greater caution is noticeable in bidding for Ohio, at least in the secondary market if not in bidding for new issues, with the result that bids are somewhat easier. It is, perhaps, too early to tell whether or not this slight easing of prices is due principally to the inactivity incident to the War Loan Drive, or to expectation of lower tax rates and/or a greater supply of municipals when final V-Day comes.

There is still a strong demand indeed, for Ohio municipals, and especially for high grade names.

**Ohio Municipal Price Index**

Date	↑	↑	↑	↑
May 16, 1945	1.19%	1.35%	1.02%	.33%
May 9	--	1.18	1.34	.32
May 2	--	1.18	1.34	.32
Apr. 25	--	1.18	1.34	.32
Mar. 14	--	1.27	1.43	.32
Feb. 14	--	1.30	1.47	.33
Jan. 17, 1945	--	1.33	1.49	.32
Dec. 13, 1944	--	1.34	1.51	.33
Nov. 15	--	1.36	1.53	.34
Oct. 18	--	1.35	1.53	.35
Sep. 13	--	1.32	1.50	.36
Aug. 16	--	1.31	1.49	.36
July 12	--	1.31	1.48	.33
June 14	--	1.31	1.46	.30
May 17	--	1.31	1.46	.30
Jan. 1, 1944	--	1.41	1.58	.35
Jan. 1, 1943	--	1.83	2.01	.36
Jan. 1, 1942	--	1.92	2.13	.43
Jan. 1, 1941	--	1.88	2.14	.52
Jan. 1, 1940	--	2.30	2.58	.57
Jan. 1, 1939	--	2.78	3.33	1.09
Jan. 1, 1938	--	2.98	3.42	.87

\*Composite index for 20 bonds. +10 lower grade bonds. +10 higher grade bonds. \$Spread between high grade and lower grade bonds.

Foregoing data compiled by J. A. White & Co., Cincinnati.

**Prescott Adds Herman**

(Special to THE FINANCIAL CHRONICLE)

CLEVELAND, OHIO—Raymond A. Herman has become associated with Prescott & Co., Guardian Building, members of the New York and Cleveland Stock Exchanges. Mr. Herman in the past was with McDonald-Coolidge & Co. and Soucy, Swartswelder & Co.

**Whitwell with Greany**

(Special to THE FINANCIAL CHRONICLE)

CLEVELAND, OHIO—Clarence W. Whitwell has become connected with L. M. Greany & Co., Fidelity Building. Mr. Whitwell in the past was with Wm. J. Mericka & Co. and Cunningham & Co.

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**Corporate Relations**

(Continued from page 2280)

took up the cudgels for a smaller competitor on fundamental principles of management, might have been formerly regarded as poor business, and so on. Although many specific factors and influences have contributed to the evolution of the present state and condition of corporate relations, basically they reflect in varying degree the dynamic changes which have occurred in the broad pattern of thinking and action in our economic, political and social structures—which structures are interdependent and closely linked together, although frequently regarded and treated as separate and independent entities.

The serious and constant attention now being given to the many aspects of corporate relations is well evidenced in the deliberations at meetings of executive committees or boards of directors. In one sense the broad policies governing corporate relations constitute the framework within which are fitted or adjusted the more specific plans for production, sales, distribution, research, etc. The practical necessity for a constructive plan of corporate relations is that it contributes to the attainment and continuity of satisfactory profits. From the standpoint of improving and strengthening the position of private enterprise generally, it would seem advisable that plans or programs for corporate relations might also consider what contributions—practical, not charitable—can be made to the overall economic needs and welfare of the nation. Indicative of the growing recognition of this concept, it is noteworthy that the Ford Motor Co. in an advertisement in the New York "Times" of April 21, 1945, stated as follows: "American business is not performing its complete function unless it makes available to every family traditional American standards of living. American business also must serve social order and social advance."

**Comments on Corporate Relations With Important Groups**

As stated, the ultimate purpose of any plan or program of corporate relations is to maintain or enhance the profit possibilities of a company, and, consequently, the costs incurred and the gains derived have to be evaluated. While the costs or expenses applicable thereto are reasonably determinable, the gains therefrom cannot be specifically measured in dollars, but their value and effectiveness can be generally appraised.

To evolve an integrated and coordinated plan for corporate relations, it is necessary to analyze the various policies now being followed with various groups (employees, customers, stockholders, etc.) in order to eliminate or reconcile conflicting or contradictory aims. There are no simple rules or methods of procedure, since the formulation of practical policies of corporate relations comprehend the proper evaluation of various factors such as nature of organization set-up, objectives and philosophy of management group, competitive situa-

tion, government laws and activities affecting the particular industry, volume and profit elements, etc.

The following comments are intended only to indicate briefly a few aspects of corporate relations with different groups so as to show the advisability of an integrated plan. Obviously, the requirements vary with different industries as well as with individual companies, and in the overall approach it is important to note which aspects of corporate relations are already well fortified and thus require little consideration, and which require improvement or more decisive action.

**Relations With Customers**

Obviously, a constructive and satisfactory program of corporate relations with customers is the cornerstone upon which are built policies for corporate relations with all other groups. A successful approach depends largely on operating policies which determine the relative quality and price of products or services offered. (For utilities and railroads, where the price for service rendered is not subject to the usual flexibility of management decisions, there are other considerations requiring special treatment.)

Business organizations should look beyond the immediate post-war period of flush demand when the competitive situation will again become quite vigorous and undoubtedly bring about a very decided change from emergency or full production at almost any cost to a peacetime policy of profits through production economies. As against a short-run policy of maximum prices under favorable demand, a few progressive companies are already planning maximum volume with reduced unit costs of production—the equivalent of a long-term investment in customers and customer relations. Recently, a prominent industrialist said: "We plan to market numerous post-war products by setting prices low enough to appeal to the consumer; we may take a beating for a while, but we're willing to gamble that our eventual sales will make it worthwhile."

**Relations With Employees**

The cardinal principle here is that the other factors being roughly equivalent, that company which has a more cohesive and united organization from management down to the average employee, will, in time, show better results than competitors who are not as favorably situated in their employee relations. An alert, judicious and aggressive management cannot achieve its goals without enthusiastic support of its average employee. The old adage "A chain is no stronger than its weakest link" is equally applicable to the personnel elements of a business organization.

The broad patterns of dealing with labor or employees below executive rank are, of course, fairly well established and influenced by labor organizations, government regulation and general industry practices. Nevertheless,



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The Sales Department in Schenley, like in any other business, is depleted of manpower. Many of our salesmen who had word-of-mouth jobs now wear the uniforms of the armed services, or are engaged in work most essential in time of war—just as our company's distilling facilities are presently engaged in the manufacture of precious alcohol for war purposes. The sales arguments our former salesmen learned are temporarily stowed away. Their wartime "arguments" are far different now.

But, peace will come and many of our men will be back with us, and they will have first choice of available jobs of course. When they return, they will have to be trained as never before because post-war business will take its tempo from the tempo of war. There will be new strategies and aggressiveness—and the pace will be fast. And there will be a new awakening of selectivity on the part of the buying public. Names of products will again be important; the consumer will be more than ever insistent on quality.

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**Benj. Philipson Back At Desk in Utica**

UTICA, N. Y.—Lt. (j. g.) Benjamin Philipson has been honorably discharged from the U. S. Navy and is now back at his desk with Philipson & Co., 219 Genesee Street. Mr. Philipson was in the service for thirty-nine months and served in the invasions of North Africa, Salerno and Normandy.

Philipson & Co. have specialized in upstate New York securities since 1923. Benjamin Philipson is manager of the dealers service department for the firm.

**Firm Name Will Be Chas. Slaughter & Co.**

Slaughter, Horne & Co., 66 Beaver Street, New York City, announces that it has changed its firm name to Charles Slaughter & Co. H. Rudolph Shepherd will be admitted to general partnership on June 1, 1945.

The firm has membership in the New York Stock Exchange and other exchanges and will engage in a general brokerage business in securities and commodities.

**Relations With General Public**

The nature and extent of the approach to this aspect will depend largely but not entirely upon whether the product or service is for use or consumption by individuals or by other companies. Building and maintaining the public's goodwill need not be limited to a company's products or services but may also be utilized advantageously in such objectives as creating favorable investment attitude toward the company's securities, emulating the desirability of employment with the company, soliciting approval on controversial issues, etc.

**Relations With Government**

The individual company can accomplish very little by itself on this very difficult and complex aspect of corporate relations. The approach must necessarily be through the trade association of each industry and through national business organizations. Pri-

**Relations With Other Companies**

In the broader interest of maintaining the smaller but efficient business companies as separate entities, the very large business organization can render practical assistance by contract sub-letting; and this approach has advantages over increased concentration and growth in the size of business units.

**Summary Comment**

Any program of corporate relations with various groups has to be justified over the long run by the nature and extent of its contribution to the company as to profits, competitive situation, stockholders' approval, coordination of personnel, and goodwill of customers and public. The specific measures to be undertaken are best formulated after an objective analysis free from predilections, and such an approach is usually attained through the medium of outside experts.

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### Bache Firm to Expand; To Change Name June 1

The partners of J. S. Bache & Co., 36 Wall Street, New York City, announced that, effective June 1, the firm of J. S. Bache & Co. will be known under the new name of Bache & Co. At the same time, it was stated that, as of June 1, all interest of the late Jules S. Bache held by his estate will cease, and that Captain Clifford W. Michel will withdraw as a general partner.

Bache & Co., it is proposed will simultaneously admit seven new general partners and six limited partners. The firm will have a capital in excess of \$4,000,000.

The four Ryan Brothers, John J. Jr., James C., Joseph M., and Frank T. Ryan, are among the proposed partners; the Ryans are owners of John J. Ryan & Sons, Inc., a corporation dealing in cotton and rayon textile products. They are well known in this country and abroad and maintain offices in Troy, N. Y., New York City, Boston, Mass., Chicago, Ill., Hebronville, Mass., and Greenville, S. C. They have been for years leading figures in the domestic as well as the import and export field of cotton and rayon products, John J. Ryan, Jr., James C. Ryan and Frank T. Ryan are to enter the firm as general partners. John J. and Frank T. will be associated with Bache & Company's main office at 36 Wall Street. James C. will make his headquarters in Troy, N. Y. Joseph M. Ryan, at present a lieutenant in the U. S. Naval Reserve, is to enter the firm as a limited partner. The business of John J. Ryan & Sons, Inc., will continue as heretofore.

The other new proposed general partners will be A. Charles Schwartz, James A. Fayne, Laurence B. Rossbach and Sam H. Sampliner. The new limited partners, in addition to Lt. Ryan, are to be Charles A. Blackwell, Charles R. Blakely, Adrian C. Israel, Russell E. Sard and Lt. Adolph Woolner, U. S. N. R.

The firm of Bache & Co., was originally founded by Leopold Cahn in 1879 and its name was changed to J. S. Bache & Co. in 1892 when Mr. Cahn's nephew, Jules S. Bache, became a partner. Harold L. Bache, the son of the late Leopold S. Bache, and the nephew of the late Jules S. Bache, will now carry on as head of Bache & Co.

The firm is one of the largest



Harold L. Bache

brokerage houses in the country, having branch offices or correspondents in fifty-three cities and holding membership in the New York Stock Exchange and 23 other security and commodity exchanges. It was the first member firm of the New York Stock Exchange to install a private wire system. This was the private wire opened in 1892 between New York City and Albany, N. Y. The firm does an international business, with offices in Toronto and London, and correspondents in Mexico City, Alexandria, Egypt, and Paris, France. In peacetime, branches or correspondents are also maintained in other principal foreign cities, especially the capital cities of Europe.

Mr. Schwartz, a former Kentuckian, was responsible for the purchase of the Dodge Company from the motor car family of that name and its later resale to Chrysler. Mr. Schwartz, with his brother, Morton, have been well known in the financial community for many years. He has served as a consultant on public relations for a number of companies, including Remington Rand and United Aircraft Products Company.

James A. Fayne was formerly one of the leading figures of Wall Street. After he retired from the firm of Hornblower & Weeks in 1930, he left the Street and transferred his activities to Washington where, during the first year of its existence, he acted as technical advisor to the chairman of the Securities & Exchange Commission. Subsequently, he was engaged in making private surveys and studies of corporations. Among such reports was the survey which resulted in the re-capitalization of the Radio Corporation of America in 1936.

Laurence B. Rossbach, a nephew of the late Jules S. Bache, is a member of the New York Stock Exchange and has made his office with the Bache firm for 18 years. He will be associated with the investment phase of the firm's business.

Sam H. Sampliner has managed the Cleveland office of the firm since the Ohio group of branches was taken over by the Bache wire. Mr. Sampliner is a director of several Ohio companies, including Joseph & Feiss and Galion Metallic Vault Co., and has been a mem-

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### Wartime Trade of Latin America

(Continued from page 2280)

this trade was only about 30%.

"The United States has become by far the major export market, as well as the principal source of imports for Latin America. The proportion of Latin American exports going to the United States, and the proportion of Latin American imports from the United States rose from about one-third in each case in 1938 to more than one-half in 1943.

#### Trade With Europe

"While trade between Latin American countries and Europe has in general been drastically reduced by the war, there has been a growing export trade with the United Kingdom. Exports to the United Kingdom increased in dollar value by 45% from 1938 to 1943, and the United Kingdom maintained its relative position as a market for Latin American exports by taking approximately 17% of the total in each of these years.

"Imports into the area from the United Kingdom declined by 37% in dollar value between 1938 and 1943. The United Kingdom's share of total Latin American imports declined from 12% in 1938 to 8% in 1943, with a drop of less than 4% indicated for 1944.

#### Intra-Latin-American Trade

"The war has brought about major changes in trade among the Latin American countries. In the past, intra-Latin-American trade has been of minor importance. Total exports to other Latin-American countries accounted for only 6% of the total Latin American exports in 1938

<sup>†</sup>Calculated on the basis of the relative unit values of exports from the United States to Latin American countries as recorded in United States statistics.

ber of the Cleveland Stock Exchange for many years.

Of the proposed limited partners, Russell E. Sard was formerly a general partner of Clark Childs & Company and later managing partner of Redmond & Co. Before moving to New York to enter the brokerage business, he was a resident of Albany where he was a director of the National Commercial Bank & Trust Company and the Albany Insurance Co. Mr. Sard was the first Commander of the New York State American Legion.

Charles A. Blackwell, of New York, who also was formerly associated with Redmond & Co., is to come in as a limited partner. He will make his headquarters in the Bache office in the Chrysler Building.

Adrian C. Israel is a commodity expert who has been with the Government in various food activities. He is of the New Orleans family of that name. Mr. Israel is head of the A. C. Israel Commodity Co., specialists in the importation from South America and the Far East of coffee, cocoa and spices, and in peacetime, of rubber and other commodities.

Lt. Adolph Woolner is also a member of the New York Stock Exchange. At present he is serving with the United States Naval Air Forces.

In commenting on these developments, Harold L. Bache said that the firm would continue to emphasize its commission business in securities and commodities and, at the same time, was preparing itself to participate in the increasing demands for new capital by American business in the postwar period.

"Our new partners to be admitted on June 1st will bring a wide range of experience in the commodity as well as the security business, with a background that will permit us to expand our scope of activities both nationally and internationally."

but rose to approximately 15% in 1944 according to preliminary estimates. Imports from other Latin American countries showed a rise from 9% of total Latin American imports in 1938 to 28% in 1943 and 1944. Changes in the intra-Latin-American trade of individual countries are even more striking.

#### Preliminary 1944 Data

"A summarization of preliminary 1944 trade of some countries and projections to an annual basis from various monthly periods for other countries, showing totals and trade with the areas under consideration, is given below (in thousands of United States dollars):

Total	Exports	Imports
Trade with:	2,968,000	1,853,000
United States	1,570,000	1,076,000
Other Latin American Republics	460,000	66,000
Latin American Countries	457,000	498,000

#### Limitations of Data

"Any analysis of the foreign trade of the Latin American republics in the aggregate is subject to numerous limitations resulting from difficulties encountered in converting data reported in national currencies to United States dollar equivalents and from differences in the statistical practices of the various countries.

"In most instances where conversion to United States dollar equivalents is required, yearly average exchange rates have been applied to the original values in terms of the units of national currency. In a few cases, namely, Venezuela's exports, and both exports and imports of Bolivia, Uruguay, and Argentina, multiple conversion rates calculated on the basis of various rates of exchange governing export and import transactions have been used.

"Among the differences in statistical practices affecting comparisons of the trade of Latin American with other areas and with itself are:

1. Differences in methods of valuing commodities exported and imported.
2. Inclusion or exclusion of certain charges, such as duties and consular fees.
3. Differences in treatment of gold and silver. Most of the precious metals exported from Latin America are newly mined and as such represent to the exporting country commodity shipments similar to exports of other minerals. To exclude these amounts from the foreign trade of Latin America would be to distort its position in world trade, yet their inclusion precludes strict comparison with United States merchandise trade, from which gold and silver are excluded.
4. Differences in the time at which transactions are recorded for statistical purposes. While one country may record imports at the time of entry into the country, another may record them at time of entry into consumption channels. The latter practice may involve for a portion of the trade a time lag of months or, for some countries, even years after actual entry into the country.
5. Variations in reporting countries of destination for exports and of origin for imports and differences in geographic designations.
6. Inability or failure to adjust trade by countries to include shipments leaving the country marked "To order" (notably Chile, which also withholds country of destination of nitrate and iodine) or "In transit." (From one-fourth to one-half of Paraguay's exports are reported as "In transit" through Argentina.)
7. Differences in annual periods for which foreign trade is reported, i. e., for calendar years or various fiscal years.

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## A Three-Year-Old Bull Market

This bull market, which is the thirteenth since 1896, was three years old on April 28. As bull markets go, it has attained a fairly mature age. At least it is older than ten of the previous 12 major upturns in the last 49 years. The one from 1932 to 1937 however lasted for four years and eight months while the longest one on record, from 1923 to 1929, lasted for six years and one month.

As is usual with bull markets, this one was born during a time when news and sentiment were anything but stimulating. Hitler's troops had raced through most of Europe, the Japanese were overrunning the Pacific, industry was adjusting itself to a war basis and heavy war time taxation was being planned by Congress. But stocks were historically cheap following a two and a half year bear market. Seldom had they been as low in the preceding twenty-five years.

News and sentiment at the present time are quite the reverse of what they were three years ago. Germany is a defeated nation, the Japanese are being driven back at a faster pace than we had dared hope, there is confidence in the new Administration in Washington, there is hope of tax relief when the Japanese phase of the war is over, there is large demand for consumers' goods, and never before in history has the public had so much money to spend.

Because the outlook appears so promising, at least on the surface, it may be well to take stock of what has happened in the market in the last three years and see how much the improved conditions have been discounted marketwise so we can adjust our investment programs accordingly.

As a result of the 77% rise in prices during the last three years, the Dow Jones industrial average is now at a level that is above the low of every year since 1896, with the exception of 1928 and 1929. Only two of the previous 12 bull markets have reached this level. The one that ended in 1929 was, however, 132% above current levels, while the 1937 advance rose

18% higher than the market is today. This average is now selling at four times the lowest level reached in 1932. In other words, it has been possible to buy Dow Jones average of industrial stocks lower than it is now, in 47 out of the last 49 years.

The Dow Jones rail average today is up 139% from its level of April 28, 1942 and has gained 145% from its low made in June of that year. Ten of the previous bull markets have shown smaller percentage gains. In the 1920's the upturn was 146% and in the 1930's the advance was 385%. However all of the previous bull markets in the rail average ended at higher levels than at present with the exception of those of 1938 and 1939. At its highest level in history which was 189.11 in 1929, this average was 230% above current levels. At its 1937 top it was 12½% higher than it is today. From its low in 1932 it is up 330%.

At present it costs approximately 30 billion dollars more to buy the stocks listed on the New York Stock Exchange than it did when the bull market started. \$100,000 will buy about 51% as many shares as it would have bought three years ago. Historically speaking, therefore, stocks do not appear on the bargain counter, although we realize that the big question in the minds of most investors is how much the dollar is worth. There is a vast total of uninvested capital in the country and there has also been only a meager increase in the supply of stocks. This, in conjunction with the low yields on bonds and preferred stocks, has been a big influence in supporting rising prices for common shares and will probably continue as a favorable factor.

			Percentage
Dow Jones Industrials	April 1942	April 1945	Change
Dow Jones Rails	92.92	164.71	+ 77%
Dow Jones Utilities	23.85	57.19	+ 139
Defaulted Rail Bonds	10.58	30.41	+ 188
Barrons Low Priced Stocks	19.78	54.17	+ 174
Market Value of All Listed Shares N. Y. S. E.	97.22	355.75	+ 266
Short Interest	\$31,449,000,000	\$61,497,000,000	+ .95
N. Y. S. E. Membership	531,000 shares	1,361,000 share	+ 156
Yield on Dow Jones Averages:	\$18,000	\$60,000	+ 232
30 Industrials	7.68%	4.03%	- 47½
20 Railroads	8.07	4.51	- 44
15 Utilities	10.25	4.07	- 60
40 Bonds	5.20	3.24	- 37½
10 Highest Grade Bonds (Barrons)	2.74	2.56	- 6½
Earnings on Dow Jones:			
Industrials	\$10.65	\$10.07	
Price X Earnings	8.75 times	16.4 times	
Federal Reserve Board Index of Industrial Production	189	236	+ 25
Total Brokers Loans N. Y. S. E.	\$335,000,000	\$874,000,000	+ 160
Gross Federal Debt	\$71,000,000,000	\$241,000,000,000	+ 238

We are interested in this observation of historical levels at the present time because the stock market will soon be called on to appraise the value of securities as we shift back to the more competitive conditions of a peace time economy. Never before in history has the market had to discount and reflect changes of such magnitude. Until we get further into the reconversion period, until we know what the attitude of labor will be and until we know what the tax changes are, it will be impossible to appraise the effect on the

total value of all stocks listed on the New York Stock Exchange.

But we feel confident in predicting that events of the next year or two will cause a reorientation of values of individual stocks. In the last three years practically every corporation has been able to make money and some inefficiently operated companies have shown greater percentage gains in profits than many efficient ones. Tax laws have also favored the less efficient companies. But with a return of competitive conditions and more normal tax laws this

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should change and investors should favor the strongly financed, efficiently operated and well managed corporations.

Seldom, if ever, have investors and speculators paid as big premiums for stocks of companies whose records during peace times have been erratic. Seldom, if ever, has money taken out of the general list of stocks been able to buy as many shares of the higher grade stocks. Many of the holders of lower quality shares will become nervous if the reconversion and early postwar periods do not come up to expectations. The shares of well managed companies are probably in more permanent hands and will tend to meet demand from funds derived from called bonds and preferred stocks.

Before the last war ended in 1918 our market had been appraising the effects of peace on our economy for only one year. This time we have had three years in which to appraise peace time prospects of various industries. The result is that many peace beneficiaries have been discounting good postwar prospects well ahead of time. Naturally some of these groups will deserve to sell at higher premiums if their earnings continue to increase or if postwar results come up to expectations. In other cases however there is danger in buying groups that happen to be popular at the time and in which one is competing with many other anxious buyers.

On the other hand there have been many unpopular groups that are today selling at low levels compared with their normal price relationships to the general market. Not all stocks that are low in such ratios are cheap, but it is possible that some of the best bargains today exist in these depressed sections especially since many of them are conservative groups that will appeal to people shifting from bonds and preferred stocks. Many of them will also be in a better position when the tax laws are changed. Among them are the soap and vegetable oil companies, shoes, chain stores (5c. and 10c. to \$1.), chemicals, steels and iron, metals, rail equipment, tobacco, electric equip-

ments, containers, soft drinks, utilities, telephone, finance and golds.

This seems an ideal time to improve the quality of stocks held in portfolios and to weed out any questionable issues that have been stimulated mainly by high wartime earnings. Fortunately this can be done at a time when high quality stocks are low relative to the general market. Also it is time to consider carefully to what extent some groups have overdiscounted their post-war earnings. In general the depressed groups listed above have less to lose if the market declines and they should return to favor if the market continues to attract buyers in the post period.—HARRIS, UPHAM & CO.

## Hinshaw Elected Gov. Of N. Y. Stock Exchange

The Board of Governors of the New York Stock Exchange has elected Joseph Hinshaw, a partner of Watling, Lerchen & Company, Detroit, a member of the Board of Governors, for one year, to fill a vacancy created by the withdrawal of John W. Watling, of the same firm, who had been nominated as a candidate by the Nominating Committee. Mr. Watling withdrew his acceptance of the nomination after being requested to undertake a special assignment for the American Red Cross.

## Cruttenden & Co. to Admit Four Partners

CHICAGO, ILL.—Cruttenden & Co., 209 South La Salle Street, members of the New York and Chicago Stock Exchanges, will admit James H. Murphy, Conrad Tuerk, William R. Mee, and Walter P. Norris to partnership in the firm as of June 1st. Mr. Murphy is manager of the trading department and Mr. Mee is in charge of the sales department. Mr. Norris who recently became associated with Cruttenden & Co. was formerly vice-president of the Commerce Union Bank of Nashville.

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**N. L. Jarvis Heads  
N. Y. Analysts Group**

At the annual meeting of the New York Security Analysts Association, N. Leonard Jarvis, special analyst for Hayden, Stone & Company, was elected President, to succeed Charles Tatham, Jr. Pierre R. Bretey, of Baker, Weeks & Harden was elected Vice-President. Glenelg B. Caterer of Lionel D. Edie was chosen Secretary, Irving Kahn

of J. R. Williston & Co. was chosen Treasurer. Lucien O. Hooper of W. E. Hutton, Oscar M. Miller of General American Investors and Harold H. Young of Eastman, Dillon were chosen Members of the Executive Committee. A code of ethics for the organization drawn up by a committee headed by Benjamin Graham was adopted, as were several amendments to the Constitution.

Mr. Jarvis, formerly Vice-President and Chairman of the Society's Program Committee, has for several years lectured on the subject of investment analysis before the New York Institute of Finance.

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Marketwise the Soo General Income 4s, 1991 have done practically nothing since the beginning of the year, despite the fact the bond is attractive on the basis of earnings coverage and doubly attractive because of the amount of net liquid resources available at the present time.

The Soo reorganization was unusually drastic, old fixed interest obligations being reduced from \$132.1 million to \$2.46 million and including First and Second Mortgage Income bonds to \$30.64 million. Old fixed charges of \$7.26 million were reduced to \$50,859 and including contingent interest on both the First Mortgage and Second Mortgage bonds, excluding capital fund and sinking funds to \$1.21 million.

The new Soo Company took over the management on Sept. 1, 1944 and the new securities were issued Oct. 27, 1944. At the time of the delivery of the new securities, current assets amounted to \$28,834,000, current liabilities to \$12,079,000, with the result that working capital amounted to \$16,755,000.

Since Sept. 1 equipment obligations in the amount of \$1,475,450 and notes issued to the RCC of \$510,567 have been paid off, and some \$417,000 of Second Mortgage Income bonds have been retired through the sinking fund.

The net result of this debt reduction is to leave the corporation without any fixed charges and to reduce contingent interest from \$1,167,000 to \$1,150,000. As of the year-end, net current assets amounted to \$15,304,000. Included in net current assets is an item of \$6,850,000 of United States Government securities.

For a carrier with gross revenues of \$15 million throughout the 1930s and \$22 million throughout the war period, it would appear that a working capital in excess of \$15 million is more than adequate and that the company could conceivably utilize two-thirds of this working capital for debt retirement purposes.

In the reorganization Canadian Pacific was given the option to purchase one-third of the common stock at \$2 per share. As yet the road has not exercised this option, but in all probability will do so some time within the next year, especially as the Class A stock is selling at \$17 per share. Inasmuch as Canadian Pacific will, in effect control the road when its option is exercised, the bonds are automatically raised to the status of a semi-investment, since it is doubtless the purpose of the Ca-

nadian Pacific to establish the greatest value possible for the new common stock which practically compels them to feed traffic in sufficient amount to show adequate coverage of both of the two Income bonds.

Since May 1st the First Mortgage 4½s have been traded "and interest" on the New York Stock Exchange and appear to be attractively priced. Liquid resources are sufficient to permit retirement of the First Mortgage issue, outstanding at the year-end in the amount of \$8,051,630, if the directors should deem such action wise, or to purchase in the open market a considerable portion of the \$19,712,000 General Mortgage Income 4s. It would seem financially desirable to retire a 4% bond at a 25% discount rather than to continue owning Government securities which yield but 2%.

Overall interest coverage in recent years has ranged from three to five times and in a normal post-war year we expect it to be in excess of three times. These General Mortgage Income bonds selling around 72 to yield 5.55% appear unusually attractive in the current money market.

**G. J. Weir Joins Dept.  
Of Hughes and Treat**

Hughes & Treat, 40 Wall Street, New York City, announces that Gerald J. Weir has become associated with them in their syndicate department. Mr. Weir was formerly manager of the industrial department of L. D. Sherman & Co.

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**Central Banking and Bretton Woods**

(Continued from page 2278)

the political opposition to centralization of economic power which had long prevailed in the nation.

The period of central banking under the gold standard is characterized by a relative stability of the exchanges. It was also a period of gradual easing of trade barriers and a trend toward freedom of commercial intercourse.

**Relationship of Government and Central Banks**

The vast power, privileges and influence of central banks throughout the world created, in a number of categories, problems of the relationship of these institutions to their respective governments. As the holder and guardian of the nation's metallic monetary reserves, as creator and dispenser of currency, as the chief dispenser and regulator of credit, as a regulator and adjuster of interest rates, each of these organizations could and did exercise in their respective countries a dominating economic and political influence in national affairs and on the nation's welfare. Largely upon its judgments and policies the welfare of the people was not only shaped and determined but the integrity and the stability of the government itself was also dependent on its policies and its success.

It is to be expected, therefore, that even when created and given the status of private business organizations, central banks should be subjected either to close supervision or to absolute government and political control.

France, in planning the Bank of France, made this institution essentially a government department. Great Britain, on the other hand, has followed a policy of free action for the Bank of England, except in times of emergency, or when political or economic conditions required interference in the bank's affairs. Germany though, influenced by the set-up of the Bank of England, when it established the Imperial Bank, followed the policy of France, in imposing political control, but maintained the institution (until Hitler's regime) as a private institution with considerable discretionary freedom of action. In our own country, there was a similar line of policy with a tendency to tighten political control over central banking action. The changes made by the Roosevelt Administration in the Federal Reserve System were clearly along the line of merely

making the Federal Reserve Banks an arm of the national government's monetary and fiscal policies.

**Central Banking Theory**

At this point, it may be well to examine some aspects of central banking theory in the light of recent governmental policies with respect to the central banks themselves.

From the viewpoint of economic action, it is quite clear that a central bank, if it is to perform its functions as a regulator of currency and of credit, should be untrammelled by governmental interference to the extent that these functions can be performed properly. In other words, the bank's policy should be to serve the business interests of the public and not the political or financial needs and exigencies of the government. In its fiscal operations, a government may have a problem in which its own needs can be met only to the detriment and disadvantage of the business of the country. An illustration of this is when the government is sorely pressed for funds and forces a loan (in the form of printed bank notes) from the central bank. Action of this kind is the prime source of monetary inflation. Practically all the monetary breakdowns which followed World War I were the result of such action. Hence, it would appear that a central bank, if it is to perform its functions safely and satisfactorily, in its dealings with the government, would require the same credit standards as when dealing with its member banks or with other business concerns. In fact, a model of perfect central bank structure would be one which prohibits loans to the government altogether.

But, because of the power of governments both as the creator and as supervisor of central banks, and because of the exigencies of government fiscal demands, the theoretical conception of central banking functioning separately and distinctly from political influences has never been practical. Moreover, in the last quarter century the conditions of both war and of peace have brought about a closer connection than ever before between government finance and central banking policies. This was noted clearly by the late Professor H. Parker Willis, who, more than anyone else was responsible for the contents of the first Federal Reserve Act. In his book on

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"The Theory and Practice of Central Banking," he wrote (page 44):

"Among the changes . . . in temporary central banking is that of the relationship between the central bank and the State, which is to be noted in practically every country. The World War almost necessarily resulted in great drafts upon the central banks of the world, it being regarded everywhere as a patriotic duty for these banks to assist their respective governments in the financing of the war. While, in return, the governments themselves exempted the central banks from those basic requirements of liquidity and responsibility for solvency of the community which had been previously regarded as indispensable. War financiers and their immediate successors regarded them as a temporary aberration — a fact fully established by the effort made in most industrial countries to return to something like the independence which had existed in earlier days.

"These efforts have not been successful. Partly as a result of the responsibility accepted by central banks in their capacity as fiscal agents for the proper placement of public debt and for its continuous refunding and reorganization and partly owing to efforts to re-establish a stable currency standard of some kind, the connection between the various central banks and their respective governments has, if anything, been confirmed, and in some countries has grown in closeness, while in others, after a struggle to bring about a restoration of the former separation, the central bank has slipped back into the war position of a branch of the Treasury, or fiscal department of its government."

Another eminent financial writer, the British economist, Wm. A. Shaw, who has severely criticized the policies of the Bank of England, agrees in the main with Dr. Willis' view. In urging a change in the relationship between the Bank and the Treasury, Dr. Shaw, in his book, "The Theory and Principles of Central Banking," published in 1930, stated "that not only have we to free the London money market from the domination of the Treasury" but it also must "be free from the domination of the Bank of England." And he added that "the true relationship which should exist between the State and an ideal central bank is coming to be regarded as a matter of political expediency." He further points out significantly that "there is no greater danger awaiting modern democracy than the deductions which can be drawn from this assumption."

Much has been written in recent years on the preponderate influence of central bank policy on national affairs and popular welfare. That this influence of a central bank is supremely potent in the economic life of a nation is generally admitted. Just as in the days of the Second Bank of the United States, around the 1830's (which bank, by the way, was not essentially a central bank), all the complaints regarding bad business conditions and credit stringency was laid on the doorstep of this national private institution, just as in earlier as well as in more recent times, trade disturbances, tight money conditions, price fluctuations and the like, have been charged against the Bank of England. The records of Parliament and of the British press, as well as the numerous pamphlets on banking that have been published in England during the last two centuries are evidence of this.

It is not surprising, therefore, that governments all over the world have shown a tendency from time to time to enforce their

own policies on central banks and to amend the charters of these institutions so as to completely control their actions.

#### The Effect of Bretton Woods

Now, we come to the relation of all this to the Bretton Woods Pacts!

As already stated, the Bretton Woods proposals constitute treaty arrangements between governments. None of the great central banks were represented directly at the conference. Yet, it has been and still should be the prime function of a central bank, to keep the purchasing power of a nation's currency stable both at home and abroad, in so far as it is permitted to do this without Government interference or adverse action. Of course, under a system of irredeemable bank notes or a government paper currency, central banks cannot be held responsible for inflation or devaluation. But, even in the period of so-called "Bank Restriction" in England extending from 1797 to 1822, when the Bank of England notes were not redeemed, the directors of the bank were criticized and held responsible for the depreciation in the value of the pound sterling. They were, indeed, rightly accused of issuing an excessive amount of bank notes in order to increase the profits of the bank, and, because of this, the Bank Act of 1844 placed severe restrictions upon the maximum amount of unsecured issues of its notes.

One of the provisions of the International Monetary Fund is the requirement that each Government maintain stability of its currency. Whether this means merely "external stability" or "internal stability" as measured by purchasing power of the monetary unit makes very little difference. One area of stability cannot be maintained without the other, under normal conditions with freedom to engage in international transactions.

A nation engaged in foreign trade cannot long maintain one value for its currency at home, and another value in terms of foreign currencies unless it fixes a rate between the two values, making them separate units, or unless its foreign trade transactions are severely controlled and restricted.

Now, if a nation has a central bank, which either because it supplies money or credit, or holds the monetary reserve, practically has control of foreign exchange transactions, it will devolve on this institution to perform the duty of keeping the currency stable. And it should be noted, that following the last war, as pointed out by W. Randolph Burgess in a recent address, currency stabilization was brought about through cooperation of central banks and through consultation with private bankers, who set the groundwork for such stabilization by making the required loans under conditions stipulated by them. Of course, if the bank is under the control and direction of the government, as presumably it must be under the terms of the International Monetary Fund, it will, in all such activities be merely functioning as an agency of the government and will have no rights of independent action.

It can be readily concluded, therefore, that if the Bretton Woods Agreements are adopted, there will be an end of all semblance of independent central banking. The whole system, built up under such favorable auspices over the last century and which has contributed so much to commercial stability, to industrial expansion, to international trade and to capital movements throughout the world, will either be abandoned entirely or will become merely a political instrument,

similar to a department of governmental administration.

What effect all this will have on future economic developments, of course, cannot be foretold. But this seems almost certain! It will mean more regimentation of business and credit! It will have a tendency toward a Socialistic State! It may mean the return to mercantilism, to restrictive trading and to bureaucratic domination of all economic activities of

#### Truman Favors Repealing Johnson Act

Reading from a message to Congress by the late President Roosevelt advocating repeal of the Johnson Act, which places restrictions on private loans to

the individual! It is a new approach to "Statism," against which millions of our youth have fought and died.

countries in default on World War I debts, in order that an adequate flow of essential trade be achieved, President Truman told his press conference that he agreed with Mr. Roosevelt's views, the Associated Press stated from Washington, May 15, and added that he personally had never been for the Johnson Act in the first place.

## THE NEW YORK CENTRAL RAILROAD COMPANY

EXTRACTS FROM ANNUAL REPORT—FOR THE YEAR 1944

#### To the Stockholders:

During 1944 the war continued to dominate the transportation situation. The total volume of intercity freight moved by United States railroads and all other inland transportation agencies exceeded one thousand billion ton miles. The railroads handled about 74% of this huge volume. Railroad passenger traffic rose to ninety-eight billion passenger miles—almost four times the volume of 1940. Despite limitations of manpower and equipment, the railroads have fully met these tremendous transportation needs of the nation at war. The New York Central carried about one-eighth of the passenger load and about one-fifteenth of the freight load of the rail carriers.

While gross earnings of the Company in the year just ended reached a new high, net earnings were substantially lower than in 1943, due largely to increased wage and material costs. Net income of the Company was \$35,789,939, or \$5.55 per share.

#### Operating Results

Total operating revenues were 1.3% more than in 1943. Passenger revenues increased 11.7% while freight revenues declined 2.6%.

The volume of revenue freight moved, as measured by the number of tons moved one mile, was 5.5% under that of 1943. The revenue per ton mile was 9.02 mills, the lowest since 1919, except in 1942 (8.65) and in 1943 (8.75).

Passenger traffic, as measured by the number of passengers carried one mile, reached a new high record, 9.2% above the level of 1943. Revenue per passenger mile averaged 1.948 cents, compared with 1.905 cents in 1943. The continued heavy movement of armed forces in active military service, and travel at reduced fares by members of the armed forces on furlough made up a large part of this record passenger load.

Railway operating expenses (not including taxes, other deductions, and fixed charges) increased over the previous year by \$54,502,534, or 11.4%. Although there was some increase in charges for depreciation and amortization, the heavier operating expenses were due chiefly to higher wage and material costs and resulted in an operating ratio of 74.39, compared with 67.60 in 1943.

#### Taxes

Railway tax accruals, amounting to \$98,372,903, were lower than in 1943 by 19.4%, due mainly to smaller income and excess profits taxes. Such accruals equaled \$268,778 a day and absorbed approximately 14 cents of every dollar of gross operating revenues.

#### Fixed Charges

Compared with 1943, rent for leased roads and equipment decreased \$342,403, and interest on funded debt decreased \$817,585, but interest on unfunded debt was greater by \$2,003,379 due mainly to the payment of accumulated interest, non-recurrent in character, on unpaid taxes which had been the subject of litigation with the State of New Jersey.

#### Net Income and Dividends

Net income, after all deductions, amounted to \$35,789,939. The Board of Directors, on May 10, 1944, declared a dividend of fifty cents per share upon the capital stock of the Company, payable July 15, 1944, to stockholders of record May 27, 1944, and on November 8, 1944, a dividend of one dollar per share, payable January 15, 1945, to stockholders of record November 25, 1944.

#### Net Working Capital

Current Assets and Liabilities are set forth in the Condensed General Balance Sheet and show Net Working Capital at the end of the year of \$118,991,157, an increase of \$11,878,336 over the amount at the end of the preceding year.

#### Capital Obligations

During the year a gross reduction of \$49,358,524 was effected in the amount of capital obligations of the Company and its lessor companies outstanding in the hands of the public. This includes amounts payable to the State of New York on account of grade crossing eliminations. Partially offsetting this reduction, the Company issued and

sold \$15,500,000 of equipment trust certificates in connection with the acquisition of new equipment, and \$71,750 of New York and Harlem Railroad Company 4% Mortgage Bonds were exchanged for capital stock of that company. At the end of the year total capital obligations outstanding were \$858,180,288, compared with \$891,967,062 at the end of 1943, a net reduction of \$33,786,774.

Since 1932 there has been a net reduction of \$250,627,664, or 22.6%, in the total amount of such obligations. Interest, computed on an annual basis, on the obligations outstanding at the end of 1944, was \$13,608,883 less than on the obligations outstanding at the end of 1932, a reduction of 28.7%.

#### Equipment

To meet the requirements of continued heavy wartime traffic, the following additional equipment was placed in service during the year:

- 4 Combination freight or passenger steam locomotives.
- 52 Diesel-electric switching locomotives.
- 2 Diesel-electric freight locomotives, 5400 horse-power each.
- 17 Large-capacity locomotive tenders.
- 1396 Freight train cars having an aggregate carrying capacity of 76,780 tons.

The Company now has on order for future delivery the following additional equipment:

- 27 Combination freight or passenger steam locomotives.
- 33 Diesel-electric switching locomotives.
- 4 Diesel-electric passenger locomotives, 6000 horsepower each.
- 43 Large-capacity locomotive tenders.
- 7604 Freight train cars having an aggregate carrying capacity of 418,220 tons.
- 300 Lightweight, streamlined passenger train cars.

#### Freight Rates and Passenger Fares

Freight revenues were adversely affected by the continued suspension throughout 1944 of freight rate increases which had been authorized by the Interstate Commerce Commission in 1942 and suspended effective May 15, 1943. On September 13, 1944, the National Association of Railroad and Utilities Commissioners and various State Commissioners filed a petition with the Commission seeking the permanent cancellation of these increases. The railroads thereupon asked that the Commission permit these increases to go into effect on January 1, 1945. The motion of the railroads was opposed by the Secretary of Agriculture and the War Food Administrator. It was also opposed by the Price Administrator and Economic Stabilization Director, who also requested the Commission to revoke the authority increasing passenger fares. By its decision and order of December 13, 1944, the Commission suspended the authority to maintain increases in freight rates and charges for a further period to and including December 31, 1945. However, it found that no modification of its previous findings with respect to increases in passenger fares was warranted and thus the authorized increase in passenger fares continues in effect.

#### Future Outlook

Over a long period of years the trend of gross earnings of the railroads of the country has been closely related to the level of national income. With national income maintained at a high level in the post-war era there is good reason to expect satisfactory railroad earnings despite the more intensive competition of other agencies of transportation which is generally anticipated. The war has sharply demonstrated that the service of the railroads is indispensable and that private ownership and management are able and efficient. When the war is over, the railroad plant should be modernized to take advantage of new things learned during the war years and to permit of operation under new and higher standards. This can be realized, however, only by large outlay of capital funds. The key to the availability of these funds is to be found in governmental policy with respect to transportation. Under a sound national transportation policy—a policy of self-supporting transportation—the outlook for the future of the railroads is good.

For Comparative Income Account, Balance Sheet, etc., see Statistical Issue of Chronicle dated March 12th, 1945.

**PRIMARY MARKETS IN  
BANK and INSURANCE STOCKS**

**HUFF, GEYER & HECHT**

New York 5  
67 Wall Street  
Whitehall 3-0782  
NY 1-2875

Boston 9  
10 Post Office Square  
HUBbard 0650

Chicago 4  
231 S. La Salle Street  
FRanklin 7535  
CG-105

PRIVATE WIRE SYSTEM CONNECTING: NEW YORK, BOSTON, CHICAGO,  
PHILADELPHIA, ST. LOUIS, LOS ANGELES, SAN FRANCISCO, SEATTLE  
TELEPHONES TO  
HARTFORD, Enterprise 6011 PORTLAND, Enterprise 7008  
PROVIDENCE, Enterprise 7008

**Bank and Insurance Stocks**

**This Week — Insurance Stocks**

By E. A. VAN DEUSEN

While most fire and casualty insurance companies cover dividends by substantial margins, there are a few whose dividends over a period of years have not been fully earned. A review of the operations of the past five years of a long list of insurance companies, whose stocks are daily quoted in the market section of leading newspapers, shows that five classifications can be made with respect to dividend coverage, viz: (1) generous, (2) good, (3) moderate, (4) narrow and (5) not earned. It is perhaps of interest to illustrate each class with actual cases. Aggregate net operating earnings and aggregate cash dividends disbursements are shown for the five year period 1940 to 1944 inclusive.

In the first classification of "generous" dividend coverage are the following five companies:

Name—	Aggregate Dividends	Aggregate Earnings	No. of Times Earned
American Surety	\$3,750,000	\$10,364,000	2.77
Fidelity & Deposit	3,600,000	10,518,000	2.92
Hartford Fire	15,000,000	47,060,000	3.14
Insurance Co. of N. A.	17,700,000	41,940,000	2.37
National Union	1,375,000	3,482,000	2.53
Average			2.75

The five companies noted below belong to the second classification of "good" coverage:

Name—	Aggregate Dividends	Aggregate Earnings	No. of Times Earned
Aetna (Fire)	\$6,750,000	\$12,487,000	1.85
Boston	3,150,000	5,556,000	1.76
Continental Insurance	20,400,000	35,100,000	1.72
Fidelity-Phenix Fire	15,900,000	29,987,000	1.88
Great American Insurance	9,780,000	18,419,000	1.89
Average			1.82

In group three, which is classified as "moderate," the following five companies are cited:

Name—	Aggregate Dividends	Aggregate Earnings	No. of Times Earned
Agricultural	\$1,980,000	\$3,078,000	1.55
Camden	2,000,000	2,960,000	1.48
Fire Association	2,500,000	3,820,000	1.52
Hanover	2,400,000	3,388,000	1.41
Phoenix	9,000,000	14,024,000	1.55
Average			1.50

In the fourth classification of "narrow" coverage are included companies with ratios that average between 1.00 and 1.50, as follows:

Name—	Aggregate Dividends	Aggregate Earnings	No. of Times Earned
Bankers & Shippers	\$890,000	\$977,000	1.10
Home	22,800,000	27,281,000	1.20
New Hampshire	2,700,000	3,144,000	1.16
North River	4,000,000	4,631,000	1.16
Westchester Fire	3,200,000	3,416,000	1.06
Average			1.14

In the last group, five companies are shown which have not covered their total dividend disbursements over the five year period. In all instances, poor underwriting experience has been the cause, particularly in the past two years. Dividends have been within net investment income, however.

Name—	Aggregate Dividends	Aggregate Earnings	No. of Times Earned
Franklin Fire	\$3,960,000	\$3,546,000	0.89
Georgia Home	500,000	290,000	0.58
MERCHANTS & Manufacturers	500,000	320,000	0.64
New York Fire	800,000	693,000	0.87
Preferred Accident	1,000,000	389,000	0.39
Average			0.67

The above twenty-five stocks have been picked more or less at random, and the number could be well extended in each of the five categories. The purpose of this very incomplete presentation is merely to call to the attention of the investor how necessary is a moderate amount of factual research before purchasing. As has been remarked before in this column, long term market appreciation tends to follow equity growth, and equity growth derives from the plough-back of earnings.

**Lipe-Rollway Corporation**

**Convertible \$1 Preferred Stock**

**Class "A" Stock**

**Circular on request**

**HERRICK, WADDELL & CO., INC.**

55 LIBERTY STREET, NEW YORK 5, N. Y.

**The Securities Salesman's Corner**

By JOHN DUTTON

**Our Friends in Canada Have a Few Words to Say Concerning the SEC**

On Monday, May 14, 1945, the Toronto "Globe & Mail" carried a feature article by Sidney Norman concerning the effect of the policies of the SEC upon the mining industry of the United States. The article was headlined "SEC POLICIES PROVED RUINOUS BY THE RECORD." The article begins: "Here is the record setting forth in plain figures what the SEC, the super-bureaucracy of the United States—which now has a foot in the door of Canada—has done to and for the mining industry."

Then figures are quoted showing that in the five years 1939-43, inclusive, there have been only 51 mining registrations, of which 17 of these originated in Canada. Of the 51, there were only 19 dealing with gold mining, and the article goes on to show that out of this 19 it is safe to assume that all 17 Canadian issues were gold mines, which leaves but two gold mining registrations in the five-year period, for the United States, "once the home of free enterprise—the land of Coloma, Mother Lode, Goldfield, Cripple Creek, and Lead."

The "Globe & Mail" continues: "In 1939 there were 23 registrations, of which 8 were Canadian; in 1940, 12, with 2 in Canada; in 1941 the score was 7, with 2 Canadian; in 1942, 6, with 3 Canadian, and in 1943 but 3, with none in Canada. This is the measure of the "benefit" the SEC has brought to the industry and to the people of the United States with regard to one of its most important assets. Financing of mines has been killed. There is no guesswork about the figures. They were dug from the records by a special committee of the American Mining Congress, of which Samuel H. Dolbear, M.E., well known in Toronto, was the Chairman, and which included other prominent mining men from 13 States."

The article continues: "It is true that the record covers the year 1942 when gold mining was banned in the United States, but that does not affect the figures for the four previous years. They tell a tale of destruction and account for the real cause of the present position of the country among possibly near-by 'have nots' insofar as certain metals are concerned."

Then our friends in Canada lay it on the line. Possibly they see the handwriting on the wall for them—they are our closest and best-informed neighbors—and if this is the effect upon a nation's productive enterprise that our SEC has brought about, THIS WRITER DON'T WANT ANY PART OF A SIMILAR ARRANGEMENT FOR CANADA. (QUOTE): "The tide of condemnation of the super-bureaucracy among the financial men is rising, and since the death of President Roosevelt, creator of the organization that has proved itself the most destructive agency of the now largely abandoned New Deal, has definitely alarmed the swivel-chair artists in Philadelphia. Far-seeing people realize that this organization must be abolished or its powers radically clipped if the country is to regain any part of its former preeminent position as a metals producer, and maintain place as industrial leader among the nations of the world."

Reference is then made to the SEC's recent effort to counteract public recognition of its regulations and its results in its recent defense of its position made to the Congress. This report runs to 184 pages, with 88 pages of tables and charts, and a 20-page foreword. "Within its pages," continues the article, "it is asserted that new concepts of fair dealing, of adequate disclosures and of the duties of management have been inculcated into financial channels"—also, "that during the first decade of its existence 2,000 formal orders were issued, and only 100 petitions for review have been filed. Reasons for the paucity of the latter are not given but are quite unnecessary for the guidance of those who know something of the brawling tactics of bureaucracy." Continuing: "So far as the released press 'puffs' of this apologetic work are concerned, there is no mention whatever of THE TREMENDOUS DAMAGE THE COMMISSION HAS DONE BY SUPPRESSION OF THE SPIRIT OF VENTURE THAT MADE THE COUNTRY GREAT, NOR IS THERE ONE WORD ABOUT THE DECLINE TO THE VANISHING POINT OF MINING APPLICANTS FOR REGISTRATION. It is at best a tiresome review of the Commission's "patriotic" efforts in protection of the public, which, if swallowed whole, might convince a numbskull that it has saved the nation untold millions in dollars and grief. Not one word in protection of the spirit that makes nations great."

This is the way a financial writer in the business and financial center of our progressive and growing neighbor republic of Canada sees the picture in these United States. Maybe we have MORE NUMBSKULLS HERE!

**Francis duPont to Admit**

Francis I. duPont & Co., 1 Wall Street, New York City, members of the New York Stock Exchange, will admit Albert M. Austin to limited partnership in the firm as of May 31st.

**DeLancey Rochester Co.**

BUFFALO, N. Y.—DeLancey Rochester is doing business as DeLancey Rochester Co. from offices in the Liberty Bank Building. He was formerly manager of D. Rochester Company.

**Royal Bank of Scotland**

Incorporated by Royal Charter 1727

HEAD OFFICE—Edinburgh

Branches throughout Scotland

**LONDON OFFICES:**

3 Bishopsgate, E. C. 2  
8 West Smithfield, E. C. 1  
49 Charing Cross, S. W. 1  
Burlington Gardens, W. 1  
64 New Bond Street, W. 1

**TOTAL ASSETS**

£115,681,681

Associated Banks:

Williams Deacon's Bank, Ltd.  
Glyn Mills & Co.

**NATIONAL BANK  
of INDIA, LIMITED**

Bankers to the Government in Kenya Colony and Uganda

Head Office: 26, Bishopsgate, London, E. C.

Branches in India, Burma, Ceylon, Kenya Colony and Aden and Zanzibar

Subscribed Capital—£4,000,000  
Paid-Up Capital—£2,000,000  
Reserve Fund—£2,200,000

The Bank conducts every description of banking and exchange business

Trusteeships and Executorships also undertaken

**Trundle Chosen Pres. of  
N. Y. Wesleyan Alumni**

Henry C. Trundle, secretary of the New York Wesleyan Alumni



Henry C. Trundle

Club for the past two years, was elected president at the club's annual dinner meeting held Thursday, May 17, at the Yale Club. Mr. Trundle is vice-president of G. A. Saxton & Co., Inc., 70 Pine Street, New York City, dealers in investment securities.

**Textron Co. Debentures Placed on Market**

A nation-wide group of 22 underwriting houses headed by Blair & Co., Inc., and Maxwell, Marshall & Co., on May 22 offered \$5,000,000 Textron, Inc., 15-year 4½% convertible debentures, at 100 and accrued interest.

Textron is one of the first integrated companies in the synthetic textile field, and performs every operation except dyeing and finishing of cloth from the processing of synthetic yarns to the manufacture and sale to the retail trade of finished textile consumer goods.

Consolidated gross sales were \$26,578,010 in 1944 and profit available for interest charges before income and excess profits taxes was \$2,347,756, compared with \$23,871,561 and \$1,697,681, respectively in 1943.

**The  
Continental  
Bank & Trust Co.**

Bulletin On Request

**Laird, Bissell & Meeds**

Members New York Stock Exchange  
120 BROADWAY, NEW YORK 5, N. Y.  
Telephone: BARclay 7-3500  
Bell Teletype—NY 1-1248-49  
(L. A. Gibbs, Manager Trading Department)

**Lawrence Portland Cement</**

## Credit Problems of Small Business

(Continued from page 2281)

When Chairman Patman invited me to appear before your committee he had in mind, I gathered, that the New York Stock Exchange might help in the solution of some of the financial problems of small business. If the Stock Exchange can be of assistance, it stands ready to do so. While the Stock Exchange list is made up of the securities of what may be called the large corporations of the country, we are very well aware of the fact that all business has to be small before it becomes big. The Stock Exchange, as you know, provides an auction market where the securities of established companies are dealt in after their original distribution to the public. A company, in order to list its securities on our Exchange, must be a going concern or be a successor to a going concern; and must have substantial assets or demonstrated earning power, or both. While assets and earnings are a consideration, we put greater emphasis upon such questions as the degree of national interest in the company, its standing in its particular field, the character of the market for its products or services, its relative stability and position in its industry, and whether or not it is engaged in an expanding industry with prospects of maintaining its position.

Securities, in order to qualify for listing on our Exchange, must have a sufficiently wide distribution as to afford reasonable assurance that an adequate auction market for the securities will exist.

You will understand, of course, that the fact that we list only the securities of large or moderate sized companies does not denote any discrimination against smaller companies. We are constantly looking for suitable new listings. The Stock Exchange would be doing a disservice to a company by listing its securities before that company is ready for our national market.

Let me say here that a healthy market on the New York Stock Exchange facilitates the flow of capital, and thus benefits all types of legitimate enterprise.

### Regional Exchange Listings

In 1944 the Stock Exchange admitted to its list the securities of 23 additional companies. It has always seemed to us that, by a rough approximation, there are about 200 companies eligible for listing and which should be listed.

This figure may be considered to remain fairly constant, since as additional companies are listed other companies grow in size and in national importance. Many of the new listings on the New York Stock Exchange were previously on one or more of the regional Stock Exchanges. We of the New York Stock Exchange would prefer that securities have enjoyed a prior listing on one or more of the regional Exchanges before being admitted to our list. This would be a normal and healthy process from the standpoint of the general economy. The growth process is usually gradual; and a seasoning period on one of the regional Exchanges would have the effect of making a company more widely known until, by reason of its increased size and earning power and the broader distribution of its securities, it has a national interest, at which time it would be in accordance with the normal trend to list on the national market.

In recent years listings on the regional Exchanges have been much less numerous than they should have been. The doors to the regional Exchanges should be opened wider in order that they may fulfill their function in providing markets for the securities

of local industries. Many of these local industries are, no doubt, concerned with the effort and expense of registration under the Securities Exchange Act of 1934. I am not prepared to say to what extent registration is a deterrent to the listing of local companies. I do feel, however, that if more local companies were listed on our regional Exchanges their securities would have a better and broader market, with the result that capital for expansion purposes could be more readily obtained.

Since the Congress has recently increased the exemption under the Securities Act of 1933 from \$100,000 to \$300,000, it would appear that a study should also be made as to granting an exemption under the Securities Exchange Act of 1934 to smaller companies on the same ground and reasons for increasing the exemption under the 1933 Act. Smaller companies then might be permitted to enjoy a listed market under the requirements of the Exchange themselves.

### Aid of Reconstruction Finance Corporation

In connection with the capital needs of the smaller units of business, my experience in the Reconstruction Finance Corporation, in considering applications for loans to small business, was that you could not always solve a small business man's problem by simply advancing him money. He is often in great need of advice in the management of his business. Since it is impossible for the smaller units to go to the large financial centers, where they are unknown, it is my opinion that we must find a way to encourage the use of capital that is to be found in communities throughout the country. I am sure we would all be surprised to know how much capital there is in our local communities seeking investment opportunities.

Due to the pre-war depression and the extensive amount of Government financing that has taken place for the past 15 years, there has been a great reduction in the number of investment dealers who formerly performed a real service to their local communities in the financing of local industries. I look with much favor upon plans such as the Louisville Industrial Foundation; and there are other similar organizations in other communities that have worked very successfully.

I have in mind, for example, Terre Haute, Ind., in which an industrial corporation was set up and was most helpful in financing and bringing industries to that city. I used to refer to it as the Reconstruction Finance Corporation of Terre Haute. I am not familiar with the present status of that organization, but three or four years ago, when last I came in contact with it, it was still doing an excellent job. They created a fund locally which was reinvested in small local businesses. I think a plan of that sort, working in cooperation with the local banks and the lending agencies of the Government, would go a long way toward meeting the needs of small business.

If a man is well known and has a good reputation in his own community, he should be able to raise the capital that he needs in that community, and I have always found that when capital goes into a business a certain amount of management goes with it. One reason I have never approved of the Government furnishing equity capital for any business is that it is not in a position to supply management along with the capital.

I would like to say this, however, that in my experience with Government in lending money in

small amounts I have come to the conclusion that practically all of the American people who borrow money from their Government want to pay it back, and will pay it back if given an opportunity to do so. One of the great difficulties, of course, in lending money in small amounts is the cost of making such loans. We found that was especially true with the Disaster Loan Corporation, which loaned money in small amounts, on the advice of local committees and with very little effort in collection. Practically all of the money so loaned was repaid, but the cost was terrifically high. It was perhaps well worth the cost when computed in terms of the good the loans did.

So, if I were going to suggest a program for helping small business, I would set it down about as follows:

(1) Relief in taxation in order that anyone lending money to a business would have some chance of getting it back out of earnings and would have the prospect of a reward comparable to the risk taken. I think the ground has been pretty well covered on this phase of the problem.

(2) Encourage the organization of local lending corporations, preferably with money raised in communities by the citizens themselves, supplemented by bank loans in cooperation with the Government, or by the Government itself where the local bank is unwilling to make the loan. I heartily indorse the present plan of the Reconstruction Finance Corporation in offering to take up to 75% of any loan that a bank is willing to make, but the borrower should first exhaust the possibili-

ties of local lending agencies before applying to the Government.

You have before you the Louisville Plan, which I think is good, and if properly augmented with Government assistance, perhaps in the way of relief from taxation over a period of four or five years, you will perhaps find the key to the solution of the problem.

As I have stated many, many times, I do not approve of Government in business, but I do feel that there are great possibilities in closer cooperation between Government and business. We have had too little of that in the past.

### W. W. Finney & Sons

W. W. Finney and Sons, Inc. is engaging in a securities business in Peru, N. Y. and Plattsburgh, N. Y.



## Future of Insurance Companies

The insurance industry is being attacked from three vital angles

### (1) Demand For Lower Rates

The public insistence on rate cuts will probably grow stronger—with the agents the greatest sufferers.

### (2) Lower Income on Portfolios

The degree of injury sustained will depend upon future interest rates from which no immediate relief is in sight.

### (3) Increased Fire and Casualty Losses

*These losses can be largely reduced—Loss-ratios are inversely proportioned to municipal fire, police and traffic signals supplemented by sprinklers, automatic alarms and well-trained manpower. Upon these the value of insurance stocks largely depends.*

### YOU CAN HELP

#### Reduce Fire and Casualty Losses by Recommending—

- (1) A FIRE ALARM BOX — at every fire hazard.\*
- (2) BETTER "HOUSEKEEPING" — keeping the property free of rubbish.
- (3) ADEQUATE POLICE PATROL — with recorded performance of police duty.
- (4) SPRINKLER SYSTEMS AND AUTOMATIC FIRE DETECTION SYSTEMS
- (5) TRAFFIC SIGNALS — at street intersections.

\* 70% of the losses occur as a result of only 4% of the total fires. If municipal fire alarm boxes had been on this 4% of the buildings involved then over 50% of your total fire losses might have been eliminated.

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## UNITED STATES GOVERNMENT SECURITIES

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**BANKERS TRUST COMPANY**

16 WALL STREET, NEW YORK

## "Our Reporter on Governments"

By JOHN T. CHIPPENDALE, JR.

The technical position of the Government bond market improved substantially in the past week. . . . The low point of the decline was reached about the middle of last week with the drying up of selling, for "normal portfolio adjustment," by the savings banks. . . . Commercial banks and dealers were also instrumental in halting the recession as they came into the market to add to their portfolios and inventories at levels that were considered attractive. . . . The issues that showed the largest recoveries were the ones that had gone off most from their recent highs, namely, the intermediate and long-term taxables. . . .

**The 2s due 1951/53 and 1951/55 together with the June and December 2s of 1952/54 registered sharp gains from their lows of last week to move within striking distance of their old highs. . . . The demand for the 2½s due 1967/72 resulted in advancing the price of this issue to its previous top. . . .**

### RESTRICTEDS ALSO GAIN

The restricted issues improved with gains of more than a quarter of a point being made from last week's lows. . . . It was reported that the new money as well as the reinvestment of funds realized from the sale of other securities by savings banks and insurance companies, was mainly responsible for the betterment in these bonds. . . .

**The partially exempt were steady to better with interest being evidenced in the longer maturities. . . .**

### SELLING PRESSURE

It is believed that for the balance of the Seventh War Loan the market will be subjected to selling pressure from time to time as changes are made in portfolios to meet the needs of the current financing. . . . It is indicated that there will be some selling by individuals of the outstanding issues as the first of June approaches, the date that interest accrues on the new securities they will be buying. . . . Also it was pointed out that corporations will probably let out some of their holdings between June 18 and the end of the drive. . . . Insurance companies may likewise make some "normal portfolio adjustments" near the closing of the drive. . . .

**Based on these ideas, the opinion is held in certain quarters that the Government bond market will be a more active trading affair as we move along in the drive, with good opportunities appearing at intervals for portfolio adjustments. . . .**

Accordingly, banks and other institutions are being advised to watch the market closely and to take advantage of price movements to make the necessary changes in their holdings. . . . It was also recommended that the longer maturities of the 2s, along with the 2½s due 1967/72, be taken on during periods of price weakness. . . .

### CAUSE AND EFFECT

One of the principal reasons for the demand that is being evidenced in the 2¼s due 1956/59 is that this bond will be eligible for purchase by the commercial banks on Sept. 15, 1946. . . .

**Although the market is beginning to discount this somewhat, many are of the opinion that this issue will sell at levels in excess of those currently prevailing as the time approaches when these institutions can buy this security. . . .**

The savings banks and insurance companies, both of whom are substantial holders of this bond, are not expected to exchange many of them for the new issue. . . . While some liquidation may be forthcoming from individuals and corporations, the largest owners of the issue, it is believed that this selling will be well taken and will not have any marked effect on the price of this obligation. . . .

### 5½ YEAR RANGE POSSIBLE

Certain students of the money market hold to the belief that the ten year maturity range of financing, formerly used by the Treasury, for commercial banks, will be replaced by a 5½ year range of maturities in future financing with these institutions. . . . This means more and larger amounts of short-term low rate issues with no long-term high coupon bonds being offered to these banks. . . .

**This policy will not only maintain the liquidity of the banks but it will tend to cut debt charges. . . . At the same time, it will limit the increase in earnings that the commercial banks can obtain from their large holdings of Government bonds. . . .**

Such a program will have no material effect on the big banks with their large deposits and substantial holdings of short term issues. . . . On the other hand the smaller banks, many of whom are more largely savings banks than commercial banks will be adversely

## Dangers of Dominated International Trade

(Continued from first page)

opportunity, while seriously interfered with, have not been extinguished. In the majority of cases we still maintain freedom of action in economic activities. But we only escaped passing beyond Point-No-Return a few years ago when the Supreme Court declared the NRA unconstitutional. As a result we still have the option of turning away from the economic will-of-the-wisps that we have been pursuing. We are still masters of our fate.

Unhappily, not all of the peoples of the world in the last few years have found themselves with such options. Their voyages along the road of economic experimentation took them beyond Point-No-Return, long before they realized what had happened. Too late they found themselves in the tightening coils of bureaucracy which stamped out the last vestige of freedom remaining to them. Germany, Italy and Japan now are experiencing the final agonies of the consequences of their failure to turn back. Other nations are steering an economic and political course, which, unless reversed, will carry them beyond Point-No-Return.

In the journeys which nations make in the economic and political spheres, Point-No-Return, unfortunately, cannot be precisely determined as it is in charting an airplane's course. No man can say with finality how far a nation may go along the road of collectivism or Socialism without passing Point-No-Return. But we do know that once this point is reached, there is no turning back toward the progress which has marked civilization until the transgressors have been forced to suffer the tortures of the damned, for writ in the skies, just beyond Point-No-Return, are Dante's immortal words: "Abandon hope, all ye who enter here."

Likewise we know that it takes many years for the culmination of broad economic and political movements. Hitler did not originate the philosophy which has destroyed Germany. He merely seized a ready-made system forged during several generations by the Germans out of a philosophy preached in that country by Karl Marx almost a century ago. Not so many years ago, as Friedrich Hayek points out, the Socialist policy of Germany was hailed by progressives in this country as a model for democracy, just as Sweden today is eulogized as a model worthy of imitation. And today much of the German philosophy of the pre-Nazi years has become imbedded in American and English thinking. Amazingly, not even the tragic end of the German system has been able to shake it loose.

### Tests in Nation's Economic Decisions

Our Nation now is engaged in making decisions which may in-

effect such a development. . . . Because the indicated policy of future Government financing does not seem to give adequate consideration to the peculiar position of the smaller commercial banks, the point is raised as to what may be done to rectify this situation. . . .

**It is the opinion of many of these institutions that they should be allowed to purchase limited amounts of the 2¼% and 2½% bonds. . . .**

### PORTFOLIO CHANGES

It was reported that some of the large portfolio managers have been making the following exchange:

Sell	2½s due 3/15/56/58 at 106.27 to yield 1.80%
Buy	2½s due 9/15/67/72 at 103.26 to yield 2.27%

It was pointed out in this switch that income is increased, while the premium is reduced by three points. . . . Also the shorter 2½s does not have the same appreciation possibilities as the longer term issue. . . .

**Assuming no change in the money markets, the longer 2½% bond, as it approaches maturity, will advance in price corresponding to that presently prevailing for the 2½s of 1956/1958.**

sion, the other a world of free men. One is the old world that has turned back to the mercantile system. The other is the competitive enterprise world of America which, with the Declaration of Independence, freed itself from mercantilism.

Our American Revolution actually was fought to throw off the strangling hand of mercantilism—that system under which the Kings of England sought to impose monopolistic restraints of trade upon the thirteen American Colonies for the purpose of enriching the mother country. This was established as a land of opportunity for all persons to achieve the rewards of their initiative, ingenuity, skill and industry. In places of mercantilism, in which one man's profit was another man's loss, and under which all individual activities were controlled for the benefit of the State, there was established a system which created and multiplied wealth through encouraging men to exercise their initiative. Here, as a result, for the first and only time in history, an overwhelming majority of a great mass of people could enjoy decent standards of living.

In the comparatively short span of our national existence we have achieved the most powerful economy on earth. Though at the beginning of this war our people numbered but 7% of the world's population, this country possessed 35% of the railroads on the earth, 45% of the radio sets, 50% of the telephones, 70% of the automobiles. Our people consumed 50% of the silk, 59% of the petroleum, 50% of the rubber and 53% of the coffee in the world. Yet we are told that the economy which produced this standard of living for the American people must be abandoned and that we must embrace economic collectivism in order to live in harmony and prosperity with nations that have chosen such a course.

How the utterly ridiculous such assertions become when we remember that at the time this nation was established it was weak and economically unimportant, and yet as an island of free enterprise and democracy in a world of autocracy it grew and flourished to become the hope for the aspirations of mankind everywhere. If we could exist and make progress during the first 100 years of our national life when our strength primarily rested upon an ideal, surely today with our enormous economic and military power we need not fear the opposing ideologies of any nation.

### Competitive Enterprise Will Prevail

Again, we are told, that those who plead for the maintenance of our competitive enterprise system are bucking the inevitable—that with all the world committed to economic collectivism, our fight is a hopeless one. But was not the same thing said back in the Thirties when voices were raised in protest against Fascism? Was it not argued then that the political democracies of the world would have to compromise with the forces of Hitler and Mussolini? Was it not said then that those who urged resistance to the German, Italian and Japanese Philosophies were unrealistic and wishful thinkers, living in a by-gone age? But in the end we met the challenge squarely and straightforwardly and within the month the two leaders of the Fascist world have met their mortal doom.

In passing, it should be noted that the crushing defeat of Germany, and that which will soon come to Japan, would not have been possible but for the great industrial and agricultural productivity of America operating under a comparatively free enterprise system. The same forces that gave the people of America in peacetime a standard of living three times as high as that which prevailed in Nazi Germany gave

to the enemies of Fascism the weapons of war for its destruction.

Nevertheless, much of our Government's approach to the world's post-war economic problems is away from this tried and true American system and toward restrictive collectivism. In the background of our Government are men who have little faith in the efficacy of competitive enterprise to continue to serve the needs of our people. They contend that the time has come when the Government must guide and direct our activities; that our country can achieve high levels of employment and purchasing power only if the Government adopts huge spending programs; that in order to obtain prosperity the Government must tell the people what they can produce, where they can produce it, and in general, at what price they can sell it.

These men contend that the world competition is a synonym for chaos; that the free enterprise system was all right in the age of geographical expansion, but now that our economy has matured we are threatened with widespread unemployment unless the Government assumes the role of economic regulator by stabilizing and giving order to the market place. In short, they insist that we must have "cooperation" and "planned economy," both at home and abroad.

How alluring are those words: Stability! Order! Cooperation! Planned Economy! But out of the bitter experience of the last few years we have learned that such words were the sheep's clothing under which the wolf of National Socialism hid. We have learned that such specious phrases point toward governmental controls that crushed the freedom of individuals and point toward an economic collectivism which is the antithesis of the American competitive enterprise system.

Many of these men for the last twelve years have been seeking to force a system of collectivism upon us with only partial success. How they use the opportunity of establishing such a system in this country through the rear door of international treaties and agreements. In this way, they apparently hope to achieve in a constitutional manner what otherwise would be unconstitutional. The Constitution makes treaties the supreme law of the land, on a par with the Constitution itself, overriding other Federal laws, and State constitutions and laws which may be in conflict with the treaty. In this period when our Government is in the process of negotiating a multitude of treaties and international agreements, we should be very alert to the possibility that through such activities the entire political and economic structure of this country may be radically changed.

#### The Anglo-American Oil Agreement

As a matter of fact an attempt already has been made in this direction. Last August our Government suddenly promulgated a proposed Anglo-American Oil Agreement. Under the guise of assuring equal opportunity for the Nationals of these two countries to develop oil resources in their respective jurisdictions, this agreement provided a framework for restrictions on the production of petroleum and its products, the fixing of prices and the allocation of marketing quotas upon the recommendations of an International Petroleum Commission. Inherent in the implications of the agreement was the assumption of an obligation by our Federal Government, when it concurred in such recommendations, to undertake to carry them out in the domestic field. Now the fulfillment of such an obligation would necessitate the exercise by the Federal Government of an authority which it does not now possess under our Constitution, because jurisdiction over natural re-

sources is among the powers reserved to the States in the Tenth Amendment.

But once a treaty such as the Anglo-American Oil Agreement were concluded, our Federal Government would attain the authority through the treaty-making powers to assume virtually an absolute authority over the production and distribution of petroleum and its products in this country. The Anglo-American Petroleum Agreement as it was submitted to the Senate last fall constituted nothing short of a super-state cartel. Such cartelization would constitute national socialization of the petroleum industry here and abroad. Fortunately the unanimous protest of the American petroleum industry succeeded in blocking the effectuation of the scheme, at least for the time being.

Throughout the controversy over the Oil Agreement, it was difficult to avoid the conclusion that those who had proposed it were desirous of taking a short cut designed to change our American system over-night to the status of the German system of National Socialism. If you regard that as a fanciful thought, just remember that the advocates of Socialism long have proposed the promotion of cartels in the conviction that a system of extensive monopolies controlled by the State paved the way for a socialist economy. Hitler and Mussolini never could have risen to positions of absolute control had they not had a ready-made system of cartels to work on.

#### Other "Commodity" Cartel Agreements

Much of what I have said specifically in regard to the Oil Treaty is applicable to similar undertakings affecting other industries. This use of the treaty-making power to over-ride constitutional limitations and set the stage for transforming our American system into National Socialism is a danger that may engulf all of us. During the controversy over the Petroleum Agreement, it was reported that similar international agreements were contemplated covering approximately 60 commodities and services in international trade. These were said to cover grain, rubber, tin, sugar, coffee, shipping cargo space and global airways. Undoubtedly, others had to do with metals, leather, wool, cotton, chemicals, as well as manufactured articles that could be fitted into a cartel framework. All would be knit together into an integrated whole under the direction of an International Trade Authority.

Those plans are sufficiently broad, if pursued, to encompass a large part of world trade in a super-state cartel system. More alarming, however, this movement would entangle a large part of our domestic economy in the tentacles of the vicious cartel system, with destructive repercussions upon every other line of economic activity.

The amazing thing is that this scheme for super-state cartels has won the support of men who agree that the private cartel is evil and reprehensible. Yet they profess to believe that an undertaking that is against the public welfare and thus bad, can be made good if it is conducted under the aegis of government. The private cartel contains the competitive germs of its own destruction. The government-sponsored cartel, such as the N. R. A. codes, and the super-state cartels, are far more reprehensible because there are no means for their eradication.

Lest there be any misunderstanding, I favor world collaboration—cooperation among nations—establishment of an organization to keep the peace. But instead of undertaking to restrict world production and world trade we should seek to free that trade from the strait-jackets of cartels, unduly high tariffs, import quotas and all other restraints that do

not come from the free choice of a free people.

We cannot but view with concern the tendency of government to control more and more of industry and thus continually to narrow the field that is left open to free enterprise. In this country the railroads, with their rates, wage scales and finances under control of government; the other public utilities; the banks, insurance companies and investment concerns; and the Merchant Marine — these are all practically closed to free enterprise and the operation of natural economic law. Even in that most elemental and least integrated of all industries—agriculture—the hard, unimaginative authority of government, experimenting this year with one nostrum and the next year with another, has produced all the symptoms of creeping paralysis.

This persistent effort to bring industry, business, commerce and enterprise, under government domination is a flat denial of all the lessons of the last century and a half. Within that short period the institutions of political democracy and economic freedom here have grown up side by side. They have grown together and lived together; their epoch has been marked by the emancipation of the common man and by the most impressive advances in the arts and sciences. Free enterprise has always made the greatest contributions to recovery from depressions by lowering the prices at which its products are sold. And just to the extent that expanding government controls narrow the area within which enterprise and initiative are free, to that extent they add to the burden that must

be borne by those who are still their own masters.

In conclusion, I appeal to you men of business to stand firm in defense of the American system of free and competitive enterprise. The truth is that no economic planning authority, national or international, could have foreseen, planned, plotted, and organized such an amazing spectacle of industrial progress as this country has witnessed in the last century. No trust or cartel combination, private or governmental, could have accomplished it. It could have been achieved only under conditions of wide open invitation to all the genius, inventive ability, organizing capacity and managerial skill of a great people.

Nobody must be barred, no invention rejected, no idea untried; everyone must have his chance. Under our American system of free enterprise and equal opportunity everybody gets just that chance. It is our freedom that has brought us to this high estate—intellectual freedom, religious freedom, political freedom, industrial freedom; freedom to dream, to think, to imagine, to experiment, to invent, to match wits in friendly competition; freedom to be an individual.

That is our great American heritage. With so many political witch doctors abroad in the land teaching Communism, Fascism, planned and dictated economies, governmental paternalism and all the other isms, I urge you to guard well that heritage and to turn a deaf ear to all their sophistries. When a people come to look upon a government as the source of all their rights, there will surely come a time when they will look upon that same government as the

source of all their wrongs. That is the history of all planned, dictated economies. That is the history of tyranny. To each of us is assigned a part to play in the great drama of life; and we can only play our parts with the greatest measure of perfection as free, unhampered individuals. Surely it is unthinkable that in the light which this Twentieth Century has rekindled, a great progressive people will be beguiled into turning back to the ways of controlled economies and dictated social programs.

#### Food Plans for Europe

President Truman has assured Mrs. Dwight W. Morrow, President of food for Freedom, Inc., an organization formed two years ago to promote the use of food in building the peace, and the leaders of 21 other organizations, who had appealed for the President's aid in sending food to the liberated peoples of Europe, that the United States would find a way to share its supplies with the starving millions in need of help, according to the Associated Press from Washington, May 12.

A few days earlier Herbert H. Lehman, director general of the United Nations Relief and Rehabilitation Administration, stated that UNRRA was not planning to supply any food to Germany, adding that the statement was made in reply to an implied charge in a report circulating from Paris that UNRRA would supply Germans with food. The American Broadcasting Station in Europe has reported in a broadcast that German civilians will get 25% less food under the Allied occupation than they were allowed by the Nazis.

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## Mutual Funds

### Over the Billion Dollar Mark

The National Association of Investment Companies, in a current release, announces that total net assets of the 70 open-end member companies crossed the billion dollar mark in April—by a good margin. The estimated figure on April 30 was \$1,030,000,000, compared with \$882,191,000 on Dec. 31, 1944.

#### "The Stock Market is Many Markets"

A new folder from **Distributors Group** bearing the above title makes a revealing analysis of just what the stock market is—and what it isn't.

Charts and tabular comparisons are used to prove—

1. that the stock market is many markets, and
2. that for good investment results it is important to own stocks in well situated industries.

The folder goes on to illustrate that stocks **within an industry** also show wide variation in performance. Conclusion: "The investor needs experienced guidance in both respects—selection of industry and selection of stocks within the industry. Such guidance must be continuous."

#### Help Wanted

**North American Securities Co.** employs a "Help Wanted" ad in its current memorandum on **Commonwealth Investment Co.** to emphasize what the average person with money to invest needs in the way of help. The memorandum then points out that the investment dealer can answer this need satisfactorily with Com-



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#### Bond Redemptions

**Keystone Corp.**, in the current issue of **Keynotes** dramatizes one of the major investment problems of our time resulting from the steady decrease in interest rates and the disappearance of higher coupon bonds through redemption prior to maturity. This problem of maintaining investment income is emphasized by a list of 15 well-known bond issues which have been called for redemption over the current period.

**Keystone Corp.** presents a solution to the problem of maintaining a "living" wage on investment funds released by these calls through "a diversified and supervised program in 155 bonds" available in **Keystone Bond Funds B-2, B-3 and B-4**.

#### Economic Gains vs. Security Prices

**National Securities & Research Corp.**, in the current issue of **National Notes**, presents a chart comparing the economic gains this country has made since the outbreak of the European War with the advance in stock prices. The chart illustrates strikingly the lag in stock prices as compared with our financial progress.

"Experience indicates lag will be reduced," concludes the memorandum and the three **National Common Stock Funds** together with **First Mutual Trust Fund** are recommended for taking advantage of this adjustment.

#### Common Stocks for College Funds

**Selected American Shares**, in the current memorandum of its series on investment company shares for trust investment, reports the holdings of the University of Chicago and Northwestern University.

Since 1941 the University of Chicago has held the proportion of common stocks in its investment portfolio at approximately 28%. Northwestern University, in 1944, had stock investments amounting to 26.5% of the total portfolio as compared with only 18.2% in the previous year. In the case of Northwestern, this sharp increase in the common stock portion of its funds resulted mainly in a decrease in real estate and mortgage investments.

#### Post-war Aviation

In a current mailing on **Aviation Shares, Distributors Group** quotes the following from the recent joint survey of four leading financial institutions on post-war aviation:

"In the next five years the American domestic and international airlines will spend nearly \$750,000,000 for flying equipment and non-flying equipment and facilities, and may have to borrow as much as \$350,000,000."

Commenting on the results of this survey, **Distributors Group** writes: "Investors who diversify and buy values should do extraordinarily well in aviation securities."

#### Boston Fund

In its quarterly report, **Boston Fund** shows net assets of \$15,915,176 on April 30, 1945, compared with \$11,863,738 a year ago. During the quarter, holdings were increased mainly in the chemical,

#### Fundamental Investors, Inc.

The Directors of **Fundamental Investors, Inc.**, have declared quarterly dividend No. 46 of 22 cents per share payable on the Corporation's capital stock June 15, 1945, to holders of record at the close of business on May 31, 1945.

**HUGH W. LONG AND COMPANY**  
Incorporated  
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48 Wall Street, New York 5, N. Y.

## Employment of Economic Sanctions Among Current Parley Problems

(Continued from first page)

it seems advisable to spell out their exact manner of application in the new Charter for the following reasons:

- (1) Economic sanctions are much more important than many other functions of the new Security Organization (e.g., as the promotion of culture) that are listed;
- (2) If the technique is not spelled out now in the Charter, there may be disagreement after the formation of the World Organization, with a resulting serious hiatus;
- (3) It will enhance the attractiveness of the Charter, to elaborate in detail on the prior use of a relatively peaceful persuasion, before the actual shooting begins. . . .

The technique will follow either the Dumbarton Oaks proposals, or else a plan about to be promulgated by some influential advisers in the American delegation. . . . The Oaks program has contemplated that planning and technical advice on sanctions be done by the Economic Council, which would be passed up vertically to the Security Council for formal invocation by the latter. . . . The new alternative plan proposes a special technical committee for the purpose, as part and parcel of the Security Council (which of course is charged with the use of force), and on the same level as the designated military staff committee. . . . This "Economic Sanctions Staff Committee" would assist and advise the Security Council on all questions relating to the employment of the required weapons in the economic field. . . .

The arguments for such an additional specialized body, working as part of the Security Council, are:

- (1) The real orientation on economic sanctions renders the sanctions weapon a Security Council function. . . . As an instrument of force, they should be coordinated with, and directed by, the force-using body, in contrast to the Economic and Social Council which is a peace-promoting agency;
- (2) The Economic and Social Council is to further peace through measures such as full-employment promotion, tariff measures, and exchange stabilization, whereas sanctions definitely disrupt the peace, and hence belong elsewhere;
- (3) Sanctions are directly relevant to the settlement of international disputes;
- (4) In contract to the peace-promoting Economic and Social Council, the body invoking sanctions is typical of existing war-making agencies, such as the Board of Economic Warfare and Foreign Funds Control. . . .

The League of Nations applied sanctions through **ad hoc** appointment of a special committee by the Assembly. . . . When Italy went on the rampage, this main committee, consisting of 18 members, had the technical details worked out by a large number of subcommittees. . . . Our prospective supplanting of the **ad hoc** system by continuing machinery surely seems preferable. . . .

In discussing the prospects for the Economic and Social Council with your correspondent yesterday, Commander Stassen vigorously expressed the conclusion that the current deliberations in the financial, economic, and social spheres, will ultimately add up to this Conference's most important accomplishment. . . . Governor Stassen feels that the impossibility of getting nations to hand over law-making powers to an international body, will be counterbalanced by the spotlighting prestige of the World Organizations, particularly with the passage of time. . . . The lofty objectives will become effective through a process of "gradualism", he feels. . . .

This emphasis on extra-legal effectiveness is also voiced by another American delegate, who is vitally concerned in saying that the Council's recent elevation to a "principal body" of the World Organization will result in greater prestige rather than in world power. . . .

But the Council's crucial difficulties will remain in being necessarily unable to acquire powers of compulsion and of enforcement. . . . The only occasions when actual directives can be imposed on countries or even on the affiliated agencies will come when they are specifically permitted through direct special bilateral agreements with them. . . . These assuredly will be few and far between. . . . The Bretton Woods Organizations, for example, are so devised that there can be no interference with their loan decisions. . . .

Hence the Council's procedural functions in financial, economic, and social matters will remain:

- (1) Recommendatory;
- (2) Coordinating;
- (3) Advisory. . . .

merchandising, rubber, aviation, oil, railroad equipment and metal stocks.

showing diversification of a \$10,000 investment in that fund. . . .

**Hare's Ltd.**—A new issue of Current Considerations.

#### Dividends

**Fundamental Investors, Inc.**—Quarterly Dividend No. 46 amounting to \$.22 per share payable June 15, 1945 to holders of record May 31.

**Union Trustee Funds, Inc.**—The following quarterly dividends payable June 20, 1945 to stock of record June 11:

Union Bond Fund A	\$ .24
Union Bond Fund B	.18
Union Bond Fund C	.10
Union Preferred Stock Fund	.17
Union Common Stock Fund	.07

The preservation of nationalist rights and autonomy, and its relation to the increasing fears of Congressional displeasure is now being extended from the political field of regionalism and territories to the formulation of social objectives. . . . Proposals to include education by name in the Charter, as well as the objective of full employment, have been vigorously opposed through fear of nationalization as well as by worry over interference in domestic affairs. . . . However, education was unanimously approved at a Committee meeting late last night. . . . In the case of full employment Dean Virginia Gildersleeve presented a redraft in such devious and compromising language, that it was turned down with only Chile concurring with the United States vote. . . . Other reasons for opposition to the full employment specification, which is now left in mid-air, are:

- (1) It no doubt would prove a snare and delusion in promising the impossible to the world's population;
- (2) It implies endorsement of totalitarian methods. In fact it was actively promulgated by M. Molotov;
- (3) It is bad semantics, a defect the legal luminaries here are still confident they can satisfactorily repair. . . .

\* \* \*

It will be most unfortunate if the public's impression is further emphasized that the controversy represents a vote for compulsory employment or not. . . . Surely America and its Conference delegation favor full employment as strongly as any one, but want it promoted through the application of international social welfare on a world-wide basis, and want to make certain that it does not interfere with domestic policies. . . .

Actually interference with domestic affairs will now be prohibited by the four-power proposed amendment to Chapter 2 of the World Organization Charter. . . .

\* \* \*

It is now learned that the very controversial regional question, insofar as "functional regionalism" is concerned, will be promptly thrown into the lap of the committee formulating the Economic and Social Council. . . . In the fields of trade agreements and economic measures in general, as in the political sphere, basic conflicts between regional and world-wide interests exist and must be reconciled. . . .

In order to fan the flames behind the present international spirit, and to keep lofty objectives alive and before the public during the prospective long interval between the Conference's end and the initial functioning of the new Security Organization, and to perpetuate Mr. Roosevelt's policy of continuing "fluidity" of international conversation, two more conferences will be called within the next few months—one on educational and social matters, and one on trade. . . . It is hoped that the continuity of conferences during the pre-ratification interval may counteract the effects of possible radical changes in the governments of some countries, as China, Greece, Italy, France, Holland or Belgium. . . . This danger is pointed out here by a former high government official who has recently returned from missions to Europe and the Far East. . . .

\* \* \*

The controversy between the vociferous supporters of the CIO-Soviet controlled World Trade Union Organization, and the backers of the International Labor Office as favored by the AFoFL, about designating the ILO in the new Charter by name, is still wide open. . . . Although the American delegation decided to favor the naming of none of the affiliated bodies of the Economic Council, surprisingly the British have in committee been aggressively advocating the raming of the International Labor Office. . . . In this they are being supported by some of the Latin-American Republics—possibly as a slap at Russia, which wants the WTUO represented. . . .

\* \* \*

Perhaps the explanation of Britain's going so far beyond the American position in pushing the ILO lies in the domestic political situation in England, and in the coming elections. . . .

In any event it can be predicted that the decision of the Conference finally will be to name no affiliated organizations specifically, but to describe them in covering language for designation later by the International Organization, according to the following three categories:

- (1) Official government agencies (would presumably include one on Food and Agriculture Organization, International Bank and Fund, and probably the International Labor Office);
- (2) Private organizations and groups (as the World Trade Union Congress, CIO, representatives of agriculturists, consumers, et al) who would function in an advisory and consultative manner;
- (3) Specialized economic and other technical sub-agencies to service the parent body as did some of the League of Nations' staffs. . . .

**Backed by the American delegation, this represents the best compromise on procedure, without sacrificing principle, that seems possible. . . .**

\* \* \*

Harper Sibley, who is officially representing the United States Chamber of Commerce here on the Consultants Group, feels that, on balance, the prospective organization will actively further the interests of American business, and maintain the traditional international aspects of the Chamber. . . .

In fact the Chamber expects to be actively represented in the Security Organization in two ways:

- (1) By having a representative designated by the Chamber participate in the tri-partite business-labor-government set-up of the affiliated International Labor Office;
- (2) As one of the autonomous consultative bodies, to be affiliated with the World Organization's Economic and Social Council. . . .

In any event this "steaming-up" of a group like the Chamber of Commerce of the United States over a six-week interval proves the excellent public relations technique which the State Department is practicing. . . . In bestowing encomiums of praise for saving world civilization on the 42 groups of consultants, the Department is undoubtedly gaining the good will of many communal groups that may be needed for later Congressional ratification. . . .

\* \* \*

On the trusteeship question, it is becoming increasingly evident, apart from legal wizardry and word-artsanship, that very few territories will go under trusteeship—practically only conquered territories and solely those which are not needed for strategic reasons. . . .

At his recent press conference, for example, the Lieutenant Governor General of the Netherlands East Indies, Van Mook, became quite angered when queried regarding the Indies' future status. . . . Of course, determination of their status is outside the terms of reference of this Conference. . . . The Indies supply 86% of the world's pepper, 37% of its natural rubber, 27% of its cocoanut, 19% of its tea, and 91% of its cinchona bark. . . . Their post-war requirements will be textiles, fertilizers, machinery and railway and harbor equipment. . . . They will welcome foreign capital for their heavy industrialization program. . . . There will be no discrimination against any foreign country, foreign enterprises being subject to the same rules as Dutch business. . . . The country will need vast exports to supply its capital needs, occasioned by the bomb destruction of railroads, harbors and oilfields. . . . Such aggressive destruction met only the weakest defense, due, according to Dr. Van Mook, to the over-emphasis of the colony's economy on social reform (as happened in the French Front Populaire experience). . . . Although the problem of access to the Dutch East Indies' raw materials has been broached in some quarters, actually they have no such problem. . . . The only problem is access to their export markets. . . .

\* \* \*

Referring generally to the new trustee system, Dr. Van Mook feels there is no relationship of it whatever to the access-to-raw-materials status. . . . Existing cartel and other trade agreements cannot be affected by trusteeship. . . . In any event it can be reliably stated that this Conference will neither spell out nor otherwise prescribe any regulations for the control or distribution of raw materials or trustee territories. . . .

\* \* \*

A significant reaction to the possibility of Russian-American trade was furnished by Foreign Minister Maniluski of the Ukraine Government at his "double-talk" press conference, staged to explain why the Ukraine is now a sovereign country. . . . The Ukraine will need finished goods badly and in substantial quantities, but for export it has mainly grain, metals, chrome and cattle, none of which we need. . . . Hence it is difficult to see how trade can be conducted without some kind of subsidy. . . .

**Asked whether the Ukraine expects to trade directly with the outside world or by means of arrangements negotiated through Moscow, the Minister was characteristically evasive. . . .**

\* \* \*

Although Assistant Secretary of the Treasury Harry White has departed, Bretton Woods is being "protected" at the Conference by Assistant Director Ness of the Department of Monetary Research. . . . The Treasury professes to be encouraged by last week's favorable reporting of the foreign trade agreements by the House of Representatives. . . .

\* \* \*

A typical instance of the drain on Chairman Stettinius' time and one reason for the length of the Conference is contained in the visit of a second group of zealous Philadelphia citizens. . . . Four strong, they have taken the ride out here to present their plea formally to the Chairman to have the United Nations World Organization permanently established in the Quaker City. . . . The Secretary informed the pleaders that he will report their suggestion to the appropriate Committee at "the proper time." . . . The request was referred to Secretary-General Hiss, who will later pass it on to the interim organization, which will ultimately pass it on to the Assembly, where it will be settled after some years. . . . The public's unwillingness or inability to realize the limited purview of this Conference has probably lengthened it about 50%. . . .

### Registration Denied

The application of Russell Maguire to register a new company, Maguire, Inc., as a broker-dealer has been denied by the SEC, which in 1941 found two firms under his control guilty of manipulating the market.

The Commission declared, in denying the application, that "prior revocation proceedings were based on flagrant violations of the anti-manipulation and anti-fraud provisions of the laws we administer. They were neither casual nor inadvertent. They were planned, wilful and persistent. They bespoke, not ignorance of the law, but a knowledge of its requirements and an attempt to use devices (dummy accounts) to evade it."

The Commission was urged by Mr. Maguire's attorney to approve the application because of the war production record of Russell Maguire & Co., Inc., which in 1939 acquired control of the Thompson Automatic Arms Corp., and Maguire Industries, Inc., which manufactures the Thompson sub-machine gun. Excerpts from letters written by high military and Government officials attesting to the performance of Mr. Maguire's companies were read by his attorney.

The SEC declared however, that while letters "attest amply to the capacity of his organization to make sub-machine guns quickly" . . . they have little bearing on the question whether he should be permitted back into the securities business where he will face again the same temptations to which he succumbed in the past."

### Registration Revoked

The broker-dealer registration of the General Securities Corp. of Richmond, Va., has been revoked by the SEC, which found the company guilty of wilful violations of securities of the Securities Exchange Act prohibiting fraud in the purchase or sale of securities. The Commission charged that the fraudulent transactions took place while the company was acting as broker for the trustees of two decedents' estates and were effected through Pres. E. R. Jones.

*This advertisement appears as a matter of record only and is under no circumstances to be construed as an offering of these securities for sale, or as a solicitation of an offer to buy any of such securities. The offering is made only by the Prospectus.*

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**City Stores Company**

**Common Stock**

(Par Value \$5 Per Share)

**Price \$13 per Share**

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**LEHMAN BROTHERS**

May 18, 1945.

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**City Stores Stock  
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An underwriting group headed by Lehman Brothers on May 18 offered to the public 100,000 shares of (\$5 par) common stock of City Stores Co. at \$13 a share. All of the shares are being sold by the Bankers Securities Corp., a parent of the company, and City Stores Co. will receive none of the proceeds from the sale. On Jan. 31, last, Bankers Securities owned beneficially 1,046,075 shares of common stock, or approximately 86% of the total outstanding, and all of the 400,000 shares of outstanding class A stock.

City Stores Co. is a holding company owning directly or indirectly all or a substantial majority of the stocks of corporations engaged primarily in the operation of six department stores, in Philadelphia, New Orleans, Memphis, Birmingham, Louisville and Boston.

Outstanding capitalization of the company consists of \$4,900,000 funded debt, including promissory notes; 400,000 shares of class A stock, and 1,208,401 shares of common.

**Baltimore Porcelain  
Steel Stocks Offered**

Public offering of 100,000 shares of convertible preferred stock (par \$5) and 100,000 shares of common stock of the Baltimore Porcelain Steel Corp. was made May 21 by Kobbe, Gearhart & Co., Inc., and Newburger & Hano in units of one share of each at \$5 a unit.

Each share of preferred stock is convertible into 2½ shares of common. Preferred is redeemable at \$5.50 a share. The money will be used for new equipment and additional working capital, to facilitate conversion and finance peace-time production.

**FINISH  
THE  
FIGHT**



**FINISH  
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FIGHT**

**Wood, Gundy & Co.**  
Incorporated  
14 Wall Street, New York 5

**Canadian Securities**

By BRUCE WILLIAMS

Although the Federal elections are less than one month away, there is a curious absence of political excitement north of the border. It would appear that the result is already discounted with the consensus of opinion decided that Mackenzie King will be returned to power.

In spite of the considerable publicity in this country on the subject of a supposed violent swing to the left in Canada and a formidable challenge by the C. C. F., recent Dominion-wide testings of the popular political trend clearly indicate that since the end of 1943 the power of the C. C. F. has steadily waned, whereas the Liberal cause has slowly regained ground previously lost.

There is no reason at this stage, therefore, to depart from the conclusions reached at the beginning of the year, that there is still a distinct possibility of Mackenzie King returning to power with an overall majority. Neither the C. C. F. nor the Progressive Conservatives have made headway in the meantime and the threat of a large scale Quebec defection from the Liberal ranks has not been realized.

Furthermore, the results achieved by C. C. F. Government in Saskatchewan are not likely to encourage the electorate in other provinces to follow this example and it is more probable that the voters in Saskatchewan will demonstrate that they have repented their previous decision.

If at the worst there is an undecisive result, it is fairly clear that the Liberals will be able to count upon the support at least of the Social Credit party in order to control a majority, and in any case should hold the balance of power as the other major parties, the Progressive Conservatives and the C. C. F., are unlikely to combine on any vital issue.

Another Canadian subject that has received considerable attention here is the activities of a few high-pressure Toronto gold stock salesmen in this country, it would appear that this problem is not going to be solved satisfactorily by individual states taking various drastic steps that penalize the legitimate mining interests in Canada. With spectacular mineral discoveries there is always a wave of undesirable speculation, and there is thus the danger that the importance of recent mining developments in Canada will be obscured by this worthless froth.

It is increasingly clear that Canada is at last commencing to exploit fully the tremendous mineral resources of the fabulous

Laurentian Shield which is destined to play a great part in the shaping of the Canada of the future.

In spite of the unethical conduct of a certain undesirable minority of Canadian security dealers, there has been decidedly more money made than lost in this country by investment in Canadian mines, and those who take reasonable precautions and follow developments intelligently will profit accordingly in the future. However, the whole problem would be best solved by the Ontario Government taking requisite action to curb the offenders within its borders.

Turning to the market for the past week, general strength still persisted with interest centered on Alberta issues, which, as anticipated, moved further ahead. High grades continued in demand although Quebecs were quoted slightly off their recent highs. Manitobas were again in especial demand but scarcity of supply restricted turnover.

Internal securities, especially gold shares, were strong and active. It is to be expected that as soon as weather conditions permit in early June the Yellowknife issues will recapture the interest recently held by the Quebec and Ontario mines.

With regard to possible future prospects, in the absence of any unfavorable election developments which are not anticipated, the market should continue generally strong with an increasing demand for internal securities.

**Thornton & Co. Formed  
In New York City**

Announcement is made of the formation of Thornton & Co. with offices at 60 Wall Street, New York City, to conduct a general securities business. Partners are Charles J. Thornton and Patricia Thornton. Mr. Thornton was formerly a partner in Thornton & Curtis of Boston.

**Louis Heller in N. Y.**

Louis Heller is engaging in a securities business from offices at 233 Broadway, New York City.

**Support The 7th War Loan**

**TAYLOR, DEALE & COMPANY**  
64 WALL STREET, NEW YORK 5  
WHitehall 3-1874

**Ohio Brevities**

(Continued from page 2284)

Mr. Sampliner began his career in the investment field with Otis & Co. in 1918, later taken over by E. A. Pierce & Co. He is a director of several Ohio companies, including Joseph & Feiss Co. and Galion Metallic Co. of Galion. He has been a member of the Cleveland Stock Exchange since 1927.

The List-Eaton-Daley interests, operating as the Albert Realty Co., has purchased practically all of the stock of the William Whitman Co. of Boston and New York, the second largest textile interest in the country.

William R. Daley, president of Otis & Co., declared "it is the intention to develop it rapidly."

The Whitman Co. holds around 30% of the stock of Arlington Mills at Lawrence, Mass., and also has an interest in Calhoun, Nonquitt, Nashawena and Monomac Mills, processors of woolen and rayon goods. The management and officers at the mills will remain unchanged. Net worth is placed at \$35,000,000 while the annual business is reported around \$60,000,000.

J. S. McCombe, financier of Akron, O., has purchased the M. Hommel Wine Co. of Sandusky, O., producers of champagne and wines for 67 years. Mr. McCombe said plans are to completely remodel and increase substantially the production capacity of the company which will be known as the M. Hommel Co.

A 43-year-old man who started at the bottom of the ladder has now reached the top rung as president of the Cleveland Electric Illuminating Co., one of the top concerns in the North American system.

He is Elmer L. Lindseth, a graduate of Case School of Applied Science, Miami University and the graduate school of New York University.

Mr. Lindseth, who was named executive vice president last March 7, succeeds the late Eben G. Crawford, who died April 17.

He started with the company in 1924 as a test helper. Later he became production engineer, assistant to the executive engineer, assistant to the president, and in 1942 was made vice president in charge of sales.

Dean C. Ober, who has been chosen to succeed Mr. Lindseth, also is a Case graduate and began his career with Illuminating Co. in 1913. In 1917 he was assistant in charge of electric engineering department, executive engineer in 1933 and later was manager of operations. He was elected a vice president a year ago. Both worked for the company while attending Case School.

C. M. White, vice president in charge of operations, has assumed the presidency of Republic Steel Corp., third largest steel company in the nation. Board Chairman T. M. Girdler announced that R. J. Wysor resigned to engage in a new activity abroad. E. M. Richards was elected to Mr. White's former position.

Mr. White has been in the steel industry since 1915, two years after graduation from the University of Maryland. He started with Jones & Laughlin Steel Corp., later becoming associated with Girdler, one-time president of Jones & Laughlin Steel Co. He came to Republic in 1930 when Girdler was chosen as president. He was made a vice president in 1935. Mr. Richards, also a former J. & L. official, was made chief industrial engineer of Republic in 1930.

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New Faces in High Cleveland Places

Robert C. Lee, treasurer of White Motor Co. since 1936, is now vice president-treasurer of the company. President Robert F. Black announced Lee had long experience in the banking and financial field prior to joining White. . . . Dwight P. Joyce, vice president who for several years has been general manager of the Glidden Co.'s paint and varnish division, has been made assistant to the president, Adrian D. Joyce. . . . Alexander D. Duncan, vice president and managing director of the Glidden Co., Ltd. of Toronto, Canada, succeeds Dwight Joyce as manager of the paint and varnish division while Charles Morrison is acting managing director of the Canadian business. . . . Mowry E. Goetz, manager of Republic Steel Co.'s Chicago district for the past five years, has been transferred to Cleveland headquarters as assistant to the vice president in charge of operations, E. M. Richards. . . . William J. Gorrie is the new manager of the Cleveland branch of International Printing Ink division of Interchemical Corp., replacing Carl A. Schill who is retiring after more than 43 years in the graphic arts industry. . . . Otto G. Schwenk industrial engineer of the Weatherhead Co. since last August, has moved into the post of comptroller of the company. He was associated for ten years with Albert Raymond & Associates of Chicago, consulting industrial management firm, before coming to Weatherhead. . . . Cleveland Chapter, National Association of Cost Accountants, elected Otto Gammel of Locke Machine Co., president at its 25th annual meeting.

Forde U. Steele, departmental manager of Central National Bank, is tops among the public speakers in the Cleveland banking fraternity.

Mr. Steele has been awarded a gold trophy for winning the annual public speaking contest of the Cleveland chapter, American Institute of Banking, for three successive years. His latest victory was on the topic "The Bank's part in Financing the Reconstruction of Industry." Trophy was donated by the Cleveland Clearing House Association.

## U. S. Part in Soviet Reconstruction

(Continued from page 2282)

### Growth of Soviet Construction Industry

absorb 133,000,000,000 rubles, and the magnitude of the undertaking stimulated a search for new ways to build cheaply yet solidly, more quickly, and in new fields never before studied. It was then in 1939 that for the first time a definite plan for the whole construction industry was drawn up involving a complete reorganization of the Government apparatus responsible for the execution of the huge, country-wide program. Emphasis was put on a large staff of professional builders, trained in modern methods, and the use of machinery, under the guidance of specialized engineers. The utilization of local materials was stressed. The staff at that time consisted of 2,500,000 workers, and the whole reserve of equipment was valued at only 250,000,000 rubles, small numbers and amounts for the tremendous job that had to be done.

In 1934, also, the first mention of pre-fabricated houses was made in the press: A barracks for 100 people, complete with plumbing, sewer connections, and electric wiring, made of pre-cast concrete slabs, was erected in ten days.

### Construction Speed Becomes Goal

But for the next few years, the construction industry made only slow progress, although many factories, housing projects, and other structures were completed. The building workers, it was reported, often remained at the plants they worked on after the structures were completed, and under those circumstances it was impossible to hold construction gangs together, for transfer to other jobs. New methods were slow to be adopted, and in particular, the devices and mechanisms for cutting down the time of building had not been generally assimilated. But the idea of high speed construction was rapidly percolating, and in individual cases new records were hung up: A synthetic rubber plant, for example, was erected in 12 days, instead of the four to six months usually required for the job. The third Five-Year Plan raised the sights of the building industry, which was called upon to spend a total of 180,000,000,000 rubles. A new Commissariat for building materials was established, to organize and stimulate the production of local deposits of lime and gypsum, to build brickyards and cement plants, and in every way avoid the long-haul delivery of building materials. As part of the work of the new Commissariat, a number of schools were organized to prepare workers for the industry, with a research institute to investigate and develop materials, finishes, paints, and so forth. The keynote of the construction plan was sounded by "Izvestia" as follows:

"When once Soviet architects realize the possibilities of high speed construction there will be built, on a mass scale, hundreds of good looking, practical buildings, produced by the friendly co-operation of the workers in the building industries, in the building material industry, and in the architect's office."

I quote this passage to draw your attention to the extent to which American speed had become a goal in Soviet building plans as early as 1939. You are probably all familiar with the way in which, during the war, whole factories, and housing for hundreds of thousands of workers, were rushed to completion in months or even days, behind or in the Urals, where huge quantities of munitions, guns, tanks and other necessities of modern warfare were manufactured. Some time the story of this tremendous accomplishment will be told.

So far I have told you a little about the background and growth of the Soviet construction industry. You are probably now familiar, from your association with the members of the Russian Commission sent over to familiarize themselves with the latest developments in American building practices, who have investigated, I know, many plants, building and housing projects, with some of the plans for post-war building in the USSR and some of the structures for which the United States is famous. I understand that Mr. Gusev will tell us about the present organization of the construction industry in the Soviet Union, and perhaps something of the plans for building that will be put into effect as soon as the concentration of effort on war can be swung over to peace-time enterprise. In this connection, I am glad to be able to say that my Bureau will soon publish in our "Foreign Commerce Weekly," a special article on Soviet reconstruction plans, which have been in preparation for many months, and which involve a tremendous amount of rebuilding of war-shattered cities, buildings, schools and hospitals, public utilities, and all else that made the Soviet cities the centers of industry and culture for the country. You will find, I am sure, the new Soviet "garden cities" of great interest, and the Government organization for restoring them very complete.

But reconstruction will not be the only field where American building science can be used to good effect. Back in 1933 plans were published in Moscow for the erection of hundreds of new plants, from sawmills to iron and steel plants, in the area east of Lake Baikal, where the expansion of industry and agriculture under the second Five-Year Plan was scheduled to be large and rapid. What has happened there during the war we do not know in detail. But it is certain that those planned developments were only the beginning of intensive development of the eastern districts, where natural resources are abundant, and where the population had probably doubled during the war. Already some definite projects have been announced, and others are rapidly taking shape.

### U. S. and Soviet Trading

Your Chairman has suggested that a few words on the mechanics of trading between the United States and the Soviet Union might be of interest. On this subject I may say that in a week or so I hope to have for distribution a circular, in our "International Reference" series, called "Doing Business With Russia," and describing the various steps to be taken by an American firm in selling to or buying from the Amtorg Trading Corporation, which will soon be the chief Soviet trading agency in the United States. But I can describe briefly the guiding principles that underlie the actual trade movements, for they are simple.

In essence, the Amtorg is the buying and selling representative of the Commissariat for Foreign Trade in Moscow, which is the agency through which the Soviet Government exercises its control over the movement of goods across Soviet frontiers. Technically and legally, the Amtorg, an American corporation, is the agent for the Export and Import "Combines" in Moscow, corporations formed to do the actual buying and selling, and shipping of goods. Through those are funneled the goods requested by the

Soviet plants, mills and other ultimate consumers, and also the Soviet products allocated to be sold in foreign markets. The Amtorg, an agent, makes the purchases, stocks and sells the imports, and ships its American purchases, after inspection and formal acceptance when these are necessary. While the order usually stands in the name of the Soviet import "Combine," the contract of purchase often includes the signature of the Amtorg itself, as the Soviet party of interest in the United States.

This in brief, is the mechanism through which American-Soviet business has been handled, with general acceptance, for 20 years. The credit of the Amtorg is high, and before the war, American firms sold freely on terms of payment 45 days after shipment. It seems probable now that in the near future Congress will approve an open credit of a large amount, as a loan to the Soviet Government on a long-term basis. If that is accepted, the Amtorg can make its own arrangements to purchase, and the firms selling will collect from the Export-Import Bank or some other Government agency.

The system or machinery whereby the Soviet Government sells its export goods abroad, in sufficient quantities to pay for all the goods it must import, has been worked out through years of trial and error, and before the war functioned smoothly. In operation it does not hinder but rather facilitates the exchange of goods between the United States and the USSR, once the mechanism is understood by the American firms concerned.

That there will be an immense increase in trade between the two countries after the war, which is practically over in Europe, seems to be expected by every one, in Government and out, American or Russian. It is, of course, a well-known fact that more modern industries in the Soviet Union are based on American models, methods and equipment than on those of all other countries put together. During the war, several thousand Soviet engineers, technicians and other highly trained Russians have visited the United States, and have become intimately familiar with American manufacturing processes and products, many of which are eminently suited to adoption in the Soviet Union. Already contracts have been signed with the General Electric Company and others, and many more are doubtless in the making,

awaiting only the establishment of the terms of payment.

In no other field of American manufacture are the prospects for business brighter than in the numerous and varied industries represented by the members of the Architects Committee, and those of the Construction Commission headed by Mr. Novozhilov. As some of you know, I have been in close touch with both the American and the Russian discussions in this field since last fall, and have followed closely the contracts made between individuals and groups of Russians on the one hand, and different American manufacturers and architects on the other. The interest of the Russians I have found, and I am sure you have, to be extraordinarily keen and catholic, embracing every part and kind of construction, including always the most important factor, how to speed up building, in order to obtain results in the shortest possible time. I have described to you the steps taken in the Soviet Union to modernize their construction industry, with the accent on speed. I am sure that continued and rapid progress in this direction can safely be left in the hands of your Committee, and of the Russians now in close touch with the men and firms who can be most valuable in the undertaking. For the USSR is going to rebuild and continue to build, and it is to their interest to do so in the quickest and best way. And to whom could they come for assistance and ideas better than to American architects, builders, and equipment and materials manufacturers.

I leave that question to those present at this meeting, asking only the privilege, as a representative of the Bureau of Foreign and Domestic Commerce, of aiding in any way I can in this work of international reapproachment and cooperation, in the interest of both the United States and the Union of Soviet Socialist Republics.

### John Whitney to Be Riter & Co. Partner

John Whitney will become a partner in Riter & Co., 40 Wall Street, New York City, members of the New York Stock Exchange, and other exchanges. Mr. Whitney was formerly a partner in Baker, Weeks & Harden and Thomson & McKinnon.

## Borrowings Increase In Month of April

The New York Stock Exchange announced on May 2, 1945, that the total of money borrowed as reported by Stock Exchange member firms as of the close of business April 30 was \$873,950,956, an increase of \$42,023,786 over the March 31 total of \$831,917,170.

The following is the Stock Exchange's announcement:

The total of money borrowed from banks, trust companies and other lenders in the United States, excluding borrowings from other members of national securities exchanges, (1) on direct obligations of or obligations guaranteed as to principal or interest by the United States Government, \$293,-963,308; (2) on all other collateral, \$579,987,648; reported by New York Stock Exchange member firms as of the close of business April 30, 1945, aggregated \$873,-950,956.

The total of money borrowed, compiled on the same basis, as of the close of business Mar. 31, 1945, was (1) on direct obligations of or obligations guaranteed as to principal or interest by the United States Government, \$236,845,057; (2) on all other collateral, \$595,-072,113. Total, \$831,917,170.

## Plans Announced for AIB Council Meeting

In the absence of the annual convention of the American Institute of Banking, canceled this year because of wartime travel restrictions, the essential business of the Institute usually transacted at its convention will be transacted at a meeting of its Executive Council in Cleveland, June 3-6. This meeting will bring together the 12 elected members of the Executive Council, plus the President, Vice-President, and immediate past President of the Institute, who are ex officio members of the Council; several members of the headquarters staff; and a few others whose presence is required.

The meeting of the Council will be held under the emergency provisions of the revised by-laws adopted at New Orleans in 1942, which authorize the Executive Council to elect and install a President, Vice-President, and four members of the Executive Council in the event that it is impossible to hold a convention.

*This advertisement appears as a matter of record only and is neither an offer to sell nor a solicitation of offers to buy any of these securities. The offering is made only by the Prospectus.*

## Baltimore Porcelain Steel Corporation

100,000 Shares

\$5 Par Cumulative Convertible Preferred Stock

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Price \$5 Per Unit

(1 Share of Preferred and 1 Share of Common Stock)

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May 21, 1945

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## Back The 7th War Loan

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40 Wall Street, New York

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## Municipal News & Notes

Portfolio sales by private institutions and public trust funds has been the outstanding feature of the municipal bond market since opening of the 7th War Loan drive on May 14. Furthermore, the prospect is for a continuance of such liquidation on an important scale while the drive is on.

Evidence of this is available in the currently known operations of this nature, not to mention the various deals which will likely take place without benefit of any advance publicity. These latter, it seems, are occurring with increased frequency, with the amounts involved in some instances running into the millions. Transactions on such a scale, however, are not likely to be numerous, being limited for the most part to offerings of bonds of one or perhaps several issuers.

As a general rule the larger offerings include obligations of a large number of taxing units, in diverse geographical areas and, for this reason, it is to the advantage of the seller to make known the details of the offering to the trade in general.

An outstanding illustration is afforded by the John Hancock Mutual Life Insurance Co. of Boston, which is scheduled to receive sealed bids until May 29 on a total of \$52,379,000 various State and municipal bonds. This is undoubtedly the biggest single undertaking of its kind and, as is usually the case with respect to such liquidation, the company intends to employ the proceeds in the purchase of Government bonds, and particularly in furtherance of the 7th War Loan.

Included in the offering are approximately \$20,000,000 long maturity, high coupon corporate stock of the City of New York. In this connection it may be noted that a substantial amount of similar old city securities has reappeared in the market of late, thereby aggravating, if that's the word, the perennial large floating supply of "city's." This fact has served to occasion a softening of prices for some New York City issues, such as the 3s of 1980.

In addition to the New York City securities, the John Hancock offering also includes substantial amount of bonds of such "names" as Baltimore, Detroit, Cleveland, Jersey City, Louisvilles, Philadelphia and Westchester County, N. Y. A virtual "heirloom" is represented by a block of \$4,000,000 State of New York, Erie, Oswego and Champlain Canal improvement 4½s of Jan. 1, 1914, maturing Jan. 1, 1964.

### Penn Mutual Offering

Among other important liquidation undertakings is the \$5,535,000 offering by the Penn Mutual Life Insurance Co., Philadelphia, which is also scheduled to take place on May 29. Here again there is a diversity of "names" which enjoy nation-wide recognition.

The list includes obligations of the States of California, Illinois, New York, North Carolina and Oregon, and of such debtors as the Boston Metropolitan District, Mass.; Cedar Rapids, Iowa;

Hillsborough County, N. H.; Jersey City; Milwaukee County, Wis.; Nashville, Tenn.; Oakland, Calif.; Pittsburgh; Roanoke, Va.; Sacramento, Calif., and St. Louis, Mo.

### Pennsylvania Turnpike Refunding Possible

Among large prospective items of new business being hinted at in the trade is the possibility that the Pennsylvania Turnpike Commission may anticipate refunding of the approximately \$42,000,000 of outstanding 3¾s, the first optional date on which is Aug. 1, 1947.

### Illinois Removes Restrictions on Trust Fund Investments

The phrase "legal for Illinois trusts" will sink into oblivion as of July 1 next, this being the effective date of the "prudent man rule" bill signed by Governor Dwight H. Green recently. Under the new measure, trustees are authorized to invest in "every kind" of property and are to be guided by what "prudent" men would do under the same circumstances. The primary aim underlying their decisions rests in the permanent disposition of funds in consideration of probable income and safety of capital.

Under the old statute, trust guardians were restricted to investments which were largely the product of arbitrary "legal standards," with the result that the scope of investment material was extremely narrow. Under the circumstances, trustees were obliged to sheer away from many worthwhile sources of investment solely because they were persona non grata under the law. The new Illinois code, it is pointed out, was modeled after the Massachusetts investment rule bill, which is now in force in 12 States.

Its interest to the municipal fraternity lies in the possibility that some of the trustees may want to either dispose of some of their present holdings of municipals or make new additions to their portfolios. The latter is viewed as being the most likely prospect, according to Chicago press advices.

### Brooks D. Weber Mgr. Of Davies Mejia Dept.

SAN FRANCISCO, CALIF.—Brooks D. Weber has become associated with Davies & Mejia, Russ Building, members of the New York and San Francisco Stock Exchanges, as manager of the sales department. Mr. Weber was formerly vice-president of Heller, Bruce & Co., with which he had been associated for a number of years.

### New York Stock Exchange Weekly Firm Changes

The New York Stock Exchange has announced the following change:

Transfer of the Exchange membership of George P. Smith to H. John Bechler will be considered by the Exchange on May 31st. Mr. Bechler will continue as a partner of Smith & Gallatin.

### Ohio Municipal

(Continued from page 2284) lower tax rates, a greater supply of municipals and lower prices for municipals as a group, there is the more fundamental and more important question of the effect of post-war conditions on the financial condition of municipalities, and, therefore upon the status of their credit.

There are some prognosticators who predict booming business from now on. There are others who predict greater profit for business in the post-war period, for periods ranging from two years upward.

There are also considerable cut-backs already made in war production and even larger cut-backs yet to come, perhaps even before V-J Day. There is already a movement to cut working hours from 48 hours per week to 40 hours. It would be well to remember that when the 48 hour week was made mandatory, it was also provided that the additional eight hours would be paid for at time and a half. Thus cut-backs that merely reduce the work week from 48 to 40 hours, actually mean a 25% cut in wages. To this cut in wages, which has already been effected for thousands of wage earners, must be added the consideration of thousands more who have been or will be laid off entirely.

Now there is one important fact that the municipal investor must realize, and must consider, far more than perhaps the investor in stocks. It may very well be true that corporations will be able to earn more "take-home" profits when they are engaged in producing less for private consumption than when producing more for Uncle Sam, especially when Uncle Sam renegotiates its contracts and levies excess profits taxes on those profits it does not take back by renegotiation. And it may very well be that corporations will make more "take-home" profits operating at 40 hours per week at regular time, rather than at 48 hours at time and a half for the extra eight hours.

But municipalities, and perhaps most governments from states on down, live principally off money collected from Tom, Dick and Harry, rather than from the profits of corporations. The financial condition of local governments has been such during recent years that practically all of them, good and bad, have been able to meet their obligations promptly. But the reasons for such a financial condition for all, are threefold:

(1) Money has been flowing free and easy with the result that taxes are easily collected in large volume; (2) there has been practically no poor relief or unemployment problem to finance; (3) the market for municipals of any shade of quality has been so high that those communities that cannot meet their requirements because of easy money and no burdensome financial problems, have been able to borrow what money they needed.

It would be well to ponder: (1) whether money will continue to flow so free and easy in the face of 25% wage cuts and lay-offs; (2) whether there will not again be serious numbers of people asking for poor relief and "make-work" (though it may never again be called "poor" relief); (3) whether in the face of such developments the communities that find themselves in serious financial conditions will be able to borrow whatever funds are needed to meet their requirements (whether they will still be able to borrow from Peter to pay Paul).

Indeed, it seems to be high time to ponder the question of quality in one's municipal portfolio, far more so than to fret about the market value of one's portfolio.

## New York Foreign Trade Zone Vital in War and Peace

(Continued from page 2279)

Department of Commerce and the Foreign-Trade Zones Board were again impressed by the possibilities of foreign-trade zones, known in some countries as "free ports."

A foreign-trade zone is a sort of hospitable fenced off vestibule in or adjoining the customs port, where products from abroad may be deposited and stored indefinitely, rehandled, assorted, relabeled, reclassified, processed, repackaged, manipulated and transshipped to foreign climes—without passing through the customs gates or barriers. While the goods remain in the foreign-trade zone they may be regarded as still in foreign territory and not subject to duty or customs requirements. Vessels entering the zone may discharge foreign cargo without delay incident to customs entry.

One of the little known but highly significant acts in the field of foreign trade was the establishment of a foreign trade zone on Staten Island in 1937. Congressman Emanuel Celler, who sponsored the 1934 legislation which made this development possible, had hoped that in addition to New York, other zones would be established on the several coastal regions of the United States. Unfortunately, the war intervened before other zones could be developed and even the Staten Island Zone had to be removed to temporary locations in the New York Harbor to make way for war needs.

In spite of these setbacks, preparations are now being completed for the opening of a foreign-trade zone at New Orleans, Louisiana, and a similar facility will be established in one of the leading California ports as soon as war conditions permit.

It should be understood that the Celler Act is merely permissive legislation. Under the law, corporations—both public and private—may apply to the Federal Board for a license to operate a foreign-trade zone. Private corporations first must be authorized by the State Legislature before making application for a license.

Ports of the United States are controlled by the States or municipalities rather than by the national Government, as in the case of the harbor here in Quebec and certain other Canadian ports. Therefore, the Federal Government can do little to develop these foreign-trade zones except encourage our major port officials to provide such facilities in the interest of international trade. When a zone has been authorized and established, the Foreign-Trade Zones Board, created under the Celler Act, and of which the Secretary of Commerce is Chairman, supervises the operation as a public utility. The other members of the Board are the Secretaries of War and Treasury.

In my capacity as Executive Secretary of this Board I have had ample opportunity to observe first hand the operations of the New York Foreign-Trade Zone since it was established on the municipally-owned piers on Staten Island early in 1937. Built shortly after the First World War, these facilities had seldom been used during the intervening years.

Like any other commercial activity undertaken during a major business depression, the zone was slow to get under way. Because there was little cargo attracted during the first days or weeks of its existence, skeptics quickly pointed out that the zone idea was without merit. They refused to recognize the obvious—that the zone's prospective customers and merchandise were located in dis-

tant foreign countries and that time and energy would be required to acquaint foreign business men with the advantages and purposes of the zone. Later on when an effective zone operation had been created, business began to clamor for admission to the foreign-trade zone. Even before war clouds began to hover over Europe, 152 different commodities from 50 foreign countries had already been handled successfully in the New York Foreign-Trade Zone.

That this zone has successfully performed its function of fostering and promoting foreign commerce is clearly reflected in the cumulative summary of activities for the first five years that it was in operation on Staten Island. During this period, 11,790 lots of merchandise, weighing 451,000 tons and valued at \$205,000,000, have passed through the zone. Duties collected on that part which entered the United States amounted to \$6,688,745. The gross operating income for the five-year period totaled more than \$1,500,000.

During one year (1940) 70,000 tons of foreign merchandise, valued at more than \$13,000,000 or 50% of all foreign goods handled that year was transshipped to 60 foreign countries.

Alongside its transhipment trade, the New York Foreign-Trade Zone has built up an important consignment market for imports. This market has proven a bonanza for small importers who heretofore have been dependent on larger buyers to import and parcel out their raw material requirements. At the foreign-trade zone an importer, however small, deals direct with the foreign owner. In a number of instances this practice has already proved a distinct advantage to both foreign suppliers and to small American manufacturers.

Canadian farmers have been materially benefited by the New York Foreign-Trade Zone. In former years substantial quantities of potatoes were shipped direct from the ports of the Maritime Provinces to the Caribbean region and to South America. War needs necessitated the suspension of this service. As an emergency measure, thousands of bushels of potatoes were shipped by rail to the New York Foreign-Trade Zone, where as a protective measure they were repacked in baskets and loaded aboard steamers for forwarding to final destinations.

Following are a number of other important activities which have been carried on in the New York Foreign-Trade Zone: Critical ores, including tungsten and antimony from China and South America, are classified, sampled, refined, mixed, and repacked in drums of domestic manufacture. Prior to the outbreak of the war we depended on Germany for refining and processing these vital ores.

Tobacco from the Netherlands East Indies is matured, reconditioned, sampled, weighed, repacked, and auctioned according to the age-long custom of the Dutch.

Diamonds from South America are examined, graded and repackaged for industrial purposes.

Brazil nuts are ripened, ventilated, sorted, cleaned, bagged, weighed and repacked.

Drugs, grains and seeds are cleaned and graded.

Cotton and woolen piece goods from the United Kingdom are examined, cut, sampled, and various lots are combined for re-export.

Spirits, brandy, rum, wine, and whiskey are stored to age, containers are examined for leakage,

barrels recoopered and reconditioned.

An exporter of Scotch whiskey at Glasgow may ship hogsheads of that now-precious liquid to New York's Foreign-Trade Zone, where they can be emptied into bottles, cased, and shipped into customs territory, to State dispensary and bottle stores for sale to the consuming public. That canny Scot exporter could save the cost of excess sea freight on bottles and cases and avoid damage resulting from glass and case breakage.

South American canned meats are inspected, labeled, keys are affixed to cans and cans repacked in cartons for domestic markets or re-export.

Manipulations may change the customs classification of a commodity. For example, Peruvian and Chilean peas processed and split at the zone enjoy an especial advantage since duty on split peas is less than on whole ones.

Importers find it advantageous to use the zone when the tariff classification of merchandise is undetermined or subject to dispute. The formalities of adjustment between the amount of duty assessed on entry and that finally determined to be correct are eliminated.

Fish-liver oils are a case in point. Several weeks are required for the Federal Government to conduct tests to gauge the vitamin potency of these medicinal products. Only then is it known whether the oil is dutiable or non-dutiable.

Imported merchandise affected by consumption quotas, pure food and drug regulations or other laws can be kept at the zone until such regulations are complied with. For example, while the restriction quota is in effect the goods may still come into the zone to await the lifting of said quota.

Despite the handicaps of the war, here is an excellent illustration of how the zone operates. During the year 1943, 5,000,000 pounds of plain, ordinary cotton thread was shipped from the United Kingdom to the New York Foreign-Trade Zone, where it was redistributed to 26 foreign countries, including all of Latin and South American countries as well as Soviet Russia and British West Africa. This one shipment was valued at nearly \$6,000,000.

Here is another illustration which should appeal to the ingenuity of every foreign trader. Prior to the outbreak of the war, Japan had taken over the market for cheap cotton textiles worn by the natives of the Belgian Congo and East and West Africa. These articles of clothing, shirts and so-called singlets had, in times past, been supplied by British mills. When the Jap supply was cut off, orders again reverted to Great Britain, which was unable to manufacture them. New sources of supply were sought to no avail in the United States and finally the United States prevailed upon Mexico to manufacture these particular cotton articles. This business, estimated at approximately \$15,000,000 a year, has been carried on to a considerable extent through the New York Foreign-Trade Zone. During the past year, over 15,000 cases of these goods, destined for the natives of Africa and valued at \$1,500,000, have been shipped to the zone for repacking and transshipment. As Mexico has no direct services with Africa, obviously if this business is to be continued after the war, it will have to be transshipped from New York or some other foreign-trade zone on our east or gulf coast.

A distinct advantage of the foreign-trade zone is that it brings a new competitive facility into the field of foreign trade. In years past, the Congress of the United States has recognized the need for segregating that part of our foreign

trade known as transshipments and re-exports as far as possible free from the application of our customs laws. To accomplish this purpose, bonded warehouse and drawback laws were early enacted. I will not get into a technical description of these measures for I understand that similar provisions have been made in Canadian Tariff Laws.

Shortly after the close of the First World War considerable agitation arose in the United States to authorize foreign trade zones. Bills were introduced to this effect but Congress compromised or temporized by authorizing bonded warehouses to permit manipulation of foreign merchandise under customs supervision. (Sec. 562 of the Tariff Act, 1922).

Despite the granting of the privilege to manipulate in customs bonded warehouses, few importers took advantage of this provision. As in the case of the drawback laws, many importers considered there were too many formalities involved. Warehousemen generally had little desire to encourage importers to utilize this newly authorized privilege until the foreign trade zone came into operation on Staten Island.

Records show that few customs bonded warehouses offered manipulating facilities until the foreign-trade zone announced this service to the shipping public.

A comparison of 1937, the year the zone opened, with 1944 bonded warehouse listings in the "Customs House Guide," published in New York City for the past 75 years, will serve to illustrate this situation. Although the 1937 "Guide" does not have a single listing of a Class 8 manipulating warehouse in the Port of New York, note this: the 1944 "Guide" lists 39 warehouses in the Port of New York offering this service.

This belated additional service to shippers was not restricted to New York for bonded warehouses in other ports obtained customs manipulating privileges to minimize arguments advanced by local foreign trade zone proponents.

For instance, according to the "Guide," Boston did not have a single warehouse authorized to permit merchandise manipulations in 1937 but in 1944 this class of service was offered by 18 bonded warehouses. Philadelphia had only three manipulating warehouses in 1937 but by 1944, 22 warehouses had obtained authority to manipulate. For the country as a whole, the number rose from 38 in 1937 to 140 in 1944, an increase of 270%. Prior to the enactment of the Foreign-Trade Zones Act, warehousemen in only one U. S. port (New Orleans) attached importance to the manipulating privilege of the Tariff Act. In 1937 New Orleans had 21 manipulating warehouses, although strangely enough, by 1944, this number had been reduced to 18.

The advantage of manipulating imported merchandise in the New York Foreign-Trade Zone is mainly because of the fact that the importer has free access to his merchandise at all times. If he desires, he may carry on manipulations and any other activity short of manufacturing on a 24-hour basis. If the occasion arises, he may erect his own building to meet his peculiar requirements. Bonded warehouse regulations limit manipulations and examinations of goods to regular working hours.

MERCHANTS who have established operations in the New York Foreign-Trade Zone state that it is akin to the satisfaction of owning your own home. On many occasions, upward of 500 people have been engaged in the various zone manipulations at the same time. Some operations have been conducted on a 24-hour basis.

You may ask: Why encourage us to establish facilities which

may adversely affect the New York Foreign-Trade Zone or other trade zones which may be planned in the United States? I frankly admit that a few years ago a selfish desire to retain zone benefits exclusively for our own ports would have made this assignment quite unattractive to me. Today, however, I have a somewhat different viewpoint and I am happy to be here to counsel with you, at your request, on the possibilities which the foreign-trade zone offers in the post-war period.

Should Quebec decide to go ahead with such plans, I entertain no fears that they would injure our own ports. On the other hand, I think the results would serve to stimulate them. If foreign-trade zones or free ports are authorized in Canadian harbors, our own gateway ports will of necessity be put "on their toes" to meet the requirements of modern commerce. Furthermore, if a foreign-trade zone or free port is established in Canada, there is every reason to believe it would substantially contribute to increasing trade between the two countries, a trade which is already greater than the total commerce between any other two countries on the face of the earth.

If Canada and the United States are to maintain national incomes on the scale needed to sustain employment and the standard of living to which both countries have attained, then their existing interchange of commerce must not only be maintained but substantially increased. While foreign trade is important to the economy of the United States, it is even more vital to Canada. A recent bulletin of the Royal Bank of Canada pointed out that in the years between the two World Wars, Canada's exports represented an average 30 to 35% of her national income, while less than 10% of the United States national income accrued from export business.

My records include considerable data regarding efforts which have been made to authorize foreign-trade zones in Canada. An examination of this material shows that most of the arguments advanced against the foreign-trade zone program in Canada were strangely similar to those employed in the United States when the legislation was before the Congress. Here is a typical example:

The geographical position of Canada is not analogous to European nations, being removed from other countries to which imported merchandise might be re-exported.

Whoever developed this theory surely overlooked the United States which is right at Canada's front door and where nearly 140 million people comprise the greatest market in the world. One enterprising U. S. firm appreciated this opportunity 20 years ago as official Canadian documents show that in 1927 a New York concern offered to expend 30 million dollars to build foreign-trade zone facilities on the St. Lawrence.

Improved surface and air transportation will also bring other areas into Canada's trading orbit, all of which will serve to aid in overcoming this so-called geographical disadvantage.

Another argument which we have all heard before is "that foreign-trade zones would encourage smuggling and add to the cost of administering the customs laws." The U. S. Treasury Department has stated that the foreign-trade zone is the safest area in the New York Harbor as far as smuggling is concerned. In the United States the cost of customs policing the zone is borne by the operator. This is somewhat similar to the present practice wherein U. S. bonded warehousemen must reimburse the Government for storekeepers' salaries.

Another argument advanced in opposition to the zone is that local merchants and importers are satisfied with existing privately-owned bonded warehouse facilities. Well, maybe they are, but the traders who will utilize the foreign-trade zone or free port are usually located abroad and as far as a proposed Canadian zone is concerned, some may be United States importers. I hope we can feel the same about Canadian importers in respect to the use of our own foreign-trade zones.

Since colonial days, the St. Lawrence River has served as a broad highway to the heart of North America. I am sure that its usefulness to industry and commerce will become more important as time goes on. When it was agreed that I would make this trip, I eagerly reviewed some of Canada's early history. In Donald Grant Creighton's recent book, "Dominion of the North," the exploits of Jacques Cartier, the

Breton from St. Malo, were vividly recalled. Cartier first explored the St. Lawrence estuary in 1534 and immediately recognized the tremendous trading possibilities which this area offered. Seven years later he returned to the St. Lawrence region to develop this trade, but hurriedly sailed for France because he feared the hostility of the Indians. Those who are interested in introducing this new principle into the field of foreign trade may also encounter hostile Indians in the guise of selfish interests. Unless the sponsors have the courage to meet and overcome such opposition, it would be better to abandon the idea altogether.

In conclusion, let me say that it has not been my purpose to come here to sell you on the foreign-trade zone plan, or to influence any possible legislation in your country. Rather, my intention has been to try to clear up the misunderstandings which have been associated with this facility. If you good people of Canada decide to go ahead with such plans, you may rest assured that you will have our full cooperation.

## New Orleans Bond Club Will Hold Field Day

NEW ORLEANS, LA.—The annual "Field Day Outing" of the Bond Club of New Orleans will be held at the Metairie Golf Club on May 30th.

Program planned will consist of a golf match, under the chairmanship of Walter Kingston of Lamar, Kingston & LaBouisse; horse shoe pitching contest of which John Zollinger is chairman; Gilbert Hattier, Jr., of White, Hattier & Sanford is chairman of the dinner committee; and Claude Derbes, of Couturier & Derbes, is head of the bar committee.

Tickets for the Field Day are \$3.50 for members of the Club and \$5.00 for guests. Orders should be placed with J. W. Kingsbury of Kingsbury & Alvis.

## With New York Office Of Mellon Securities

DONALD S. MACFADDEN, formerly with Blair & Co., Inc. has joined the Municipal Bond Department of the Mellon Securities Corporation, in the New York Office, 2 Wall Street.

*This announcement is not an offer to sell, or a solicitation of an offer to buy, any of these securities. The offer is made only by means of the Prospectus. This announcement is published on behalf of only those of the undersigned who are registered dealers in securities in this State.*

### NEW ISSUE

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## Secretary Morgenthau Discusses Management Of Public Debt in Post-War Period

(Continued from page 2278)

The annual rate of Federal receipts during the fiscal year 1944 covered somewhat less than half of total expenditures, and it appears that approximately the same relationship will obtain during the fiscal year 1945.

I said in my report last year, and I still believe, that it would be better for the economy of the United States and fairer to the men in the armed forces if a larger portion of the current cost of the war were paid for by taxation. Congress has decided otherwise, however; and there appears to be little likelihood of a sub-

stantial upward revision in our tax system during the continuance of the present conflict. I believe that the time is opportune, therefore, to review the impact of the wartime fiscal operations of the Federal Government on the national economy, and to consider, in broad outline, some of the steps which should be taken to adjust these operations to the new conditions which will prevail when victory is finally achieved.

The following table summarizes the receipts and expenditures of the Federal Government for the fiscal years 1940 through 1945:

Item—	Fiscal Years 1940 Through 1945					
	(In billions of dollars)					
	1940	1941	1942	1943	1944	1945
A. Expenditures:			Actual		Estimated	
1. War:						
a. Budgetary	1.7	6.3	26.0	72.1	87.0	88.0
b. Government corporations		.4	2.3	3.2	2.7	1.0
c. Total	1.7	6.7	28.3	75.3	89.7	89.0
2. Other:						
a. Interest on the public debt	1.0	1.1	1.3	1.8	2.6	3.8
b. Refunds of taxes and customs, including excess profits tax refund bonds		.1	.1	.1	.3	2.2
c. Veterans' pensions and benefits	.6	.6	.6	.6	.7	1.3
d. Other budgetary expenditures	5.7	4.6	4.5	3.6	3.1	3.7
e. Government corporations	.3	.7	.4	1.7	1.2	.2
f. Total	7.6	7.1	5.9	4.4	5.6	10.7
3. Total expenditures	9.3	13.8	34.2	79.7	95.3	99.7
B. Receipts	5.4	7.6	12.8	22.3	44.1	45.7
C. Excess of expenditures	3.9	6.2	21.4	57.4	51.1	54.0

\*Figures are on the basis of classifications appearing in the 1946 Budget Message. They include net expenditures of Government corporations and the totals are not, therefore, the same as the figures in certain other tables in this report. They exclude statutory debt retirements and trust funds.

†Includes only Treasury outlays for the war activities of the Reconstruction Finance Corporation and its affiliates. Figures are excess of expenditures over receipts.

‡Comprises principally Treasury outlays for Commodity Credit Corporation, Home Owners' Loan Corporation, and nonwar activities of Reconstruction Finance Corporation and its affiliates. Figures are excess of expenditures over receipts. Negative figures indicate excess of receipts.

§Net budgetary receipts, i.e., total receipts less net appropriation to Federal old-age and survivors insurance trust fund.

Note—Figures are rounded and will not necessarily add to totals.

The figures on expenditures shown in the table include both budgetary expenditures and net outlays made by the Treasury for the operation of Government corporations. The figures for the fiscal years 1940 through 1944 reflect actual results. Those for the fiscal year 1945 are the estimates presented in the Budget Message of the President.

The table shows that Federal Government expenditures for war purposes rose rapidly from \$1.7 billions in the fiscal year 1940, the last fiscal year before the beginning of the national defense program, to \$89.7 billions in the fiscal year 1944. For the fiscal year 1945, war expenditures are estimated to remain almost unchanged at \$89.0 billions.

Net receipts advanced from \$5.4 billions in the fiscal year 1940 to \$44.1 billions in the fiscal year 1944, and are estimated to remain almost unchanged at \$45.7 billions for the fiscal year 1945.

The excess of expenditures over receipts amounted to \$51.1 billions for the fiscal year 1944, and is estimated at \$54.0 billions for the fiscal year 1945. This excess of expenditures had been as high as \$57.4 billions in the fiscal year 1943, however.

A rough measure of the impact of Federal fiscal operations on the national economy may be made by relating expenditures and receipts to the total production of goods and services, known as the

\*Federal Government receipts and expenditures are not strictly comparable with gross national product estimates without certain technical adjustments. These adjustments, however, are sufficiently small, for the period covered, to permit them to be omitted in this discussion. See section on Sources of Funds for Federal Borrowing, which begins on page 79, for further discussion of the relationship of Federal fiscal operations to the rest of the economy.

The experience of the past three years has shown us that, with the aid of appropriate controls, and thanks to the common sense of the American people, this higher rate of savings can be attained in fact, and economic stabilization thereby achieved. I believe that, with suitable controls, and with the continued coopera-

tion of the people with the stabilization program, inflation can and will be avoided throughout the rest of the war period and during the post-war adjustment.

### Factors in the Stabilization Program

Federal receipts from taxation have increased eightfold since 1940. The major proportion of the remaining excess money incomes that might otherwise have exerted an inflationary pressure has been invested in war bonds, or retained unspent as liquid savings. And the direct controls over consumption and prices—rationing, allocations, price ceilings, etc.—have prevented the cumulation of cost and price increases. While the removal of purchasing power from the market by wartime taxes and savings campaigns has contributed greatly to the success of the direct controls, the direct controls at the same time have facilitated and strengthened the effectiveness of the taxation and savings programs. In short, the wartime level of taxes, the war loans and other savings campaigns and the direct controls have formed an interrelated pro-

gram, each part of which has been essential to the whole.

The following table shows the increase in the gross public debt and guaranteed obligations during each of the fiscal years 1940 through 1944, the amount of this increase held unspent in the General Fund of the Treasury, and the amount absorbed by nonbank investors, respectively. The remainder of the debt increase, after making the deductions just referred to, represents funds borrowed directly or indirectly from the banking system and actually spent by the Government during the period. This includes the entire portion of the expenditures of the Federal Government which resulted in the creation of currency and deposits in commercial banks (including time deposits) during each period. As shown in the table, Federal expenditures resulting in an increase in currency and deposits amounted to 7% of the gross national product in the fiscal year 1944, as compared with 14% in the preceding year. This sharp fall was caused in part, however, by the fact that two complete war loan drives and the major portion of a third fell within the fiscal year 1944, with the result that the proportion of nonbank absorption of the debt in that year was higher than it would have been otherwise.

Comparison, with the gross national product, of the portion of the increase in the Federal debt which resulted in the creation of bank deposits and currency in the hands of the public

	(Dollars in billions)				
	1940	1941	1942	1943	1944
Gross national product	\$93	\$106	\$134	\$172	\$194
Increase in gross public debt and guaranteed obligations	2.6	6.8	21.7	63.8	61.8
Less increase in General Fund balance	.9	.7	.4	6.5	10.7
Expended portion of increase in public debt and guaranteed obligations	3.6	6.1	21.3	57.3	51.2
*Less net absorption of debt by nonbank investors	1.9	3.6	14.8	32.5	38.0
†Debt which resulted in an increase in commercial bank deposits or currency in the hands of the public	1.7	2.5	6.5	24.8	13.2
Percent of gross national product	2%	2%	5%	14%	7%

\*Interest-bearing debt absorbed by nonbank investors, as shown by the table on page 91, plus the entire increase in United States savings stamps, excess profits tax refund bonds, and matured debt.

†Interest-bearing debt absorbed by commercial and Federal Reserve Banks, as shown in the table on page 91, plus the increase in deposits in the Treasury for the retirement of Federal Reserve Bank notes and national bank notes, less the increase in the General Fund balance in the Treasury.

Note—Figures are rounded and will not necessarily add to totals.

The gross national product\* This is done in the following table:

Gross national product (in billions)	Proportion represented by			
	Federal expenditures	Federal receipts	Excess	
Fiscal year (in billions)	Federal expenditures	Federal receipts	Excess	
1940	\$93	10%	6%	4%
1941	106	13	7	6
1942	134	26	10	16
1943	172	46	13	33
1944	194	49	23	26
1945	198	50	23	27

The gross national product has tended to stabilize at about \$200 billions, apparently reflecting the approach to our effective wartime productive capacity. It is estimated that Federal expenditures during the fiscal year 1945 will be about 50% of the gross national product. Federal receipts will amount to about 23% of the product; and the excess of expenditures, to about 27%. These proportions are approximately the same as in the fiscal year 1944.

An excess of Federal Government expenditures over Federal Government receipts amounting to 27% of the gross national product, means that an amount of income corresponding to that proportion of the gross product is paid out, which the recipients

during the war are restricting the growth of the debt, thereby moderating post-war fiscal and economic problems. By channeling billions of dollars of spending power into the Treasury, wartime taxes are strongly buttressing the program of economic stabilization. Civilian demands are thereby made more controllable and the strain is eased on direct controls, such as priorities, rationing, wage ceilings, and price ceilings. High taxes on war profits and on large incomes, moreover, have helped to gain popular acceptance of the stabilization program.

The eightfold increase in tax yields has been accomplished in successive stages, thus minimizing shock to the economic system. Moreover, standards of equity in taxation have not been sacrificed. The test of taxation according to ability to pay has been met through heavy reliance on progressive taxes, through special relief provisions to alleviate hardships, and through continued efforts to close avenues of escape from just taxation. The budgeting and payment of taxes have been made more convenient through the introduction of withholding and current payment methods. Individual income tax returns and compliance have been greatly simplified.

Wartime taxes must continue as long as war conditions require. For the post-war period, however, the tax system must be readjusted to the then existing fiscal and economic needs. A strong tax system must be maintained, for post-war expenditures will be far higher than pre-war expenditures and we should plan to reduce the debt as rapidly as economic considerations permit. But selective

tax reductions and adjustments will be needed to encourage private expenditures for consumption and investment. Such measures are essential to the realization of full employment in a peacetime economy of free enterprise and competition.

Timing the changes from the wartime tax structure to the post-war tax structure will present an important and difficult problem. Little, if any, reduction in tax rates should be anticipated until after the cessation of major hostilities on all fronts. An important factor affecting timing of downward adjustments is whether the transition and immediate post-war periods will involve continued inflationary pressures and, if so, at what point of time these will disappear. The premature relaxation of our efforts on the tax front might jeopardize the continuing success of the economic stabilization program. On the other hand, too great delay in adjusting the tax structure and rates might jeopardize the post-war maintenance of high levels of employment and business activity.

The problem of adjusting taxes to match the shift of emphasis from wartime objectives to post-war objectives will require foresight and coordinated action. The Treasury has been cooperating with other executive departments and agencies and with the Congressional Joint Committee on Internal Revenue Taxation in the study of tax adjustments for the transition and post-war periods.

### Debt Management

It is certain that the present war will leave the United States with a large public debt. There is no question of the ability of the country to service this debt. As the previous tables indicate, estimated expenditures on account of interest on the debt, for the fiscal year ending June 30, 1945, amount to less than 2% of the anticipated gross national product for the same period. Production will probably be at a lower level, and the debt will certainly be somewhat larger after the war than now. The interest charge will thus represent a larger proportion of the national product; but it will still be a relatively small proportion. The payment of interest on the debt, furthermore, does not decrease the amount of the gross national product available for consumption or capital expansion. It is a transfer operation by which the amount of the interest is collected from taxpayers and paid to the holders of the debt, who are also numbered among the taxpayers.

The burden of the debt, therefore, consists of the necessity of collecting a large amount of money from some persons and repaying it to others, and of the possible adverse economic effects of the resulting redistribution of income upon the amount of the national product. This burden is a real one, however, and it should be a major object of fiscal policy in the post-war period to reduce the amount of the debt in so far as this is compatible with the maintenance of full employment.

All borrowing during the wartime period has been by the issuance of securities, the interest on which is subject to the Federal income tax. The exclusive issuance of such securities, which is now a permanent part of our public debt policy, has been achieved without any substantial increase in the interest rates on Federal securities above the rates which it would have been necessary to pay on tax-exempt securities. The taxability of the interest on the wartime debt will both ease the problem of public debt management in the post-war period and make possible a more equitable and better balanced Federal tax system.

The low level of interest rates on the public debt (the computed

interest rate on June 30, 1944, was 1.93%) lightens the burden of the debt and will tend to simplify debt management in the post-war period. Moreover, the fundamental factors underlying interest rates on Government securities, which apply also to interest rates in other fields, give no indication of a change in the direction of a higher level of rates in the foreseeable future. Continued low interest rates will be a major contribution to economic stability and the maintenance of full employment after the war, for low interest rates stimulate business and encourage new enterprise.

Borrowing during the war period has been carried on with a constant eye to the transitional and post-war effects of the types of securities offered and the classes of investors appealed to. The Treasury has so diversified its offerings of securities as to provide a security adapted to the requirements of each major class of investors. Long-term marketable bonds have been sold principally to insurance companies and savings banks. Commercial banks have been offered more liquid marketable obligations having terms of 10 years or less. One-year certificates of indebtedness, and Treasury savings notes having a maturity of three years, but redeemable at the owners' option after six months, have been especially attractive for the investment of temporary accumulations of business concerns. The principal emphasis in sales of securities to individuals has been upon series E savings bonds, which have a maturity of ten years, but which are redeemable at the owners' demand after 60 days.

In offering securities to different classes of investors, the Treasury has always borne in mind the fact that the time which the original purchaser of a security will hold it will depend, principally, upon his own future needs and convenience, and to a very minor extent upon the nominal maturity of the security. The indiscriminate issuance of long-term securities to all classes of investors would not insure their being held to maturity by their original purchasers, but would result merely in premature market liquidation.

The adaptation of the securities offered to the particular needs of different classes of investors, taken in conjunction with appropriate open market policy, obviates the possibility of a disorderly liquidation of securities through the market, such as might have occurred had a single type of marketable security been issued to all. Such liquidation as is inevitable in the post-war period will take the form principally of the redemption of securities by the Treasury, either at maturity or at the owners' demand, rather than by sale in the open market.

The refinancing of these obligations, to the extent that a net reduction in the outstanding debt is not possible, can be conducted in an orderly manner by the sale of new Treasury securities adapted to market conditions at the time. Thus one factor of economic instability, the demoralization of the security markets, will be eliminated.

Smooth transition to a peace-time economy will be promoted by the distribution of public debt securities of different types among various classes of investors. Corporations which have invested their reserves for reconversion and post-war expansion in certificates of indebtedness and Treasury savings notes suffer no impairment in the liquidity of their reserves by such investment. After the war they may sell or allow their holdings of certificates to run off and may present their savings notes for redemption without loss of principal.

The composition of the public debt will also contribute to economic stability by releasing purchasing power when the stimulus

of increased spending is needed. Although individuals will probably not liquidate their savings bond investments on a large scale in the post-war period, they are likely to spend more freely of their current incomes because of the sense of security afforded by their savings bond holdings. The distribution of savings bonds among many individuals in the relatively low income groups will enhance the contribution of such spending to the maintenance of economic stability.

The same circumstances which have made it advisable to concentrate a large proportion of the wartime debt in securities of short maturity will continue in time of peace. The contribution which such a structure of the public debt furnishes to the liquidity of the whole economy will be an important factor in the maintenance of full employment in the post-war period. The funding of a major portion of the short-term debt into longer-term securities, on the other hand, would serve merely to increase the interest cost to the Government and to shift the risk of future changes in interest rates (and corresponding movements, in the opposite direction, of bond prices) from the Government to private investors. Such a policy would increase, rather than reduce, the factors making for instability in the post-war economy, as the Government is in a better position to bear the risk of changes in interest rates than most classes of investors, and—unlike any class of investors—is also in a position to minimize it. I see no need, therefore, for any large-scale refunding of short-term Government securities into long-term ones during the transition or post-war periods.

#### International Monetary and Financial Cooperation

During the past year further steps have been taken to assure cooperation among the United Nations in dealing with international monetary and financial problems after the war.

For more than a decade we have tried to secure currency stabilization through cooperation with friendly governments. In 1936 we joined with England and France in the Tri-Partite Declaration, to which Belgium, the Netherlands, and Switzerland adhered, to maintain stable exchange arrangements and to consult on important exchange problems. The Treasury also entered into bilateral stabilization agreements with a number of American Republics and other friendly countries. These measures, while helpful, were not adequate to assure stable exchanges in a world of restriction and economic aggression.

On the basis of this experience the Treasury came to the conclusion that international monetary and financial problems could be dealt with only by broad cooperation among all countries. After extended study by the Treasury, with the cooperation of other departments of this Government, tentative proposals were formulated for an international stabilization fund and an international bank. In 1943, drafts of these proposals were sent to the Ministers of Finance of the United Nations for consideration by their technical experts. After a year of discussion among the technical representatives of some 30 countries, a joint statement was published recommending an international monetary fund. In May, 1944, President Roosevelt called the United Nations Monetary and Financial Conference which was held at Bretton Woods, N. H., in July. The Conference prepared articles of agreement for an international monetary fund and an international bank for reconstruction and development for submission to the participating governments.

World prosperity and world peace will depend in large meas-

## Russia's "Multiple" Nation Status May Upset Bretton Woods

(Continued from first page)

not get them to discuss the subject." Earlier, during the hearings, Representative Smith of Ohio asked Assistant Secretary of State Dean Acheson whether the 16 countries would each get a quota in the Bretton Woods Fund. The latter answered in the negative.

In view of the statement this week by Dimitry Z. Manuilsky, Chairman of the Soviet delegation at San Francisco, that each of the 16 Soviet Socialist Republics is an independent nation, Miss Sumner is inquiring how this will affect a loan guaranteed by the proposed International Bank for Reconstruction and Development. Such loans must carry the guaranty of the Government of the borrower.

What Miss Sumner is asking is: Will a loan for a dam in the Ukraine be guaranteed by the Government of the USSR, as was understood at Bretton Woods, or by the Government of the Ukraine alone, which may have no credit standing? There are also such questions as the following: What happens to the quotas and the voting power when before or after the Bretton Woods Fund and Bank are set up, the USSR informs the World that it is 16 countries instead of one? What happens to the place guaranteed Russia on the Board of Executive Directors of the Fund and Bank? In the case of the two places on the Fund's Board guaranteed to the American Republics there is a prescribed voting procedure to insure rotation. Will there have to be a similar system to insure representation of the 16 independent Soviet Republics? What about the devaluation and exchange control provision of the Fund? How will they operate when the USSR is recognized as 16 separate countries each possessing, presumably, monetary autonomy? Miss Sumner, or rather Mr. Manuilsky, has raised some interesting questions.

#### Committee Vote

Chairman Spence announced today the Committee will vote on Bretton Woods tomorrow. Some other members, however, seem not so sure that the discussions can be completed tomorrow. Mr. Spence states the Committee members are getting together.

Representative Thom (D.-Ohio) informs the "Chronicle" that "the Committee as a whole is coming close to an agreement on changes in the Enabling Bill."

ure upon the existence of a high level of balanced international trade in the post-war period. All nations are economically dependent upon one another, both as consumers and as producers. With stable and orderly exchanges world trade can be increased. Productive foreign investments will make possible reconstruction of the war-torn areas of Europe and Asia, and the development of new countries. As one of the leading foreign trading countries of the world, we have a special interest in these measures for international monetary and financial cooperation which will facilitate the revival and growth of world trade.

The United Nations have shown that they regard international monetary and financial problems as an international responsibility that can be dealt with by cooperation through the fund and the bank. By providing stable and orderly exchange arrangements and encouraging productive international investment, the fund and the bank will make possible the balanced growth of international trade. Together, they can help provide a sound foundation for a prosperous and peaceful world.

## C. J. Rieger Succeeds Father as Bond Mgr. at Jamieson & Company

### C. C. Rieger V.-P. of Bank

MINNEAPOLIS, MINN.—Jamieson & Co., First National Soo Line Building, members of the New York Stock Exchange and other principal exchanges, announces the appointment of Charles J. Rieger as manager of their bond department.

Mr. Rieger succeeds his father, C. C. Rieger, who has been elected Vice-President of the Marquette National Bank. Before engaging in the securities business in Minneapolis in 1920 C. C. Rieger had been Vice-President of the largest state bank in North Dakota.

Charles J. Rieger is President of the Twin City Bond Traders Club.

### Plohn Named Director

Charles Plohn, a partner of Newborg & Co., has been elected a director of General Finance Corporation. He is also a director of Industrial Finance Corporation and Universal Laboratories, Inc.

### Treasury to Redeem

The Secretary of the Treasury announced on May 14 that all outstanding 2½% Treasury bonds of 1945-47 are called for redemption on Sept. 15, 1945. There are now outstanding \$1,214,428,950 of these bonds.

## THE EQUITABLE

LIFE ASSURANCE SOCIETY  
OF THE UNITED STATES

393 SEVENTH AVENUE, NEW YORK 1, N.Y.



### Notice of Nomination of Directors

Notice is hereby given that in accordance with the provisions of the Insurance Law of the State of New York the Board of Directors of The Equitable Life Assurance Society of the United States has nominated the following named persons as candidates for election as Directors of said Society:

WILLIAM SEAMAN BAINBRIDGE, New York, N. Y.  
Physician and Surgeon.

EDWARD C. BLUM, Brooklyn, N. Y.  
Chairman, Board of Directors,  
Abraham & Straus, Inc. Merchant.

J. REUBEN CLARK, Jr., Salt Lake City, Utah.  
Counselor-at-Law. Chairman, Executive Committee,  
Foreign Bondholders Protective Council, Inc.

J. C. B. EHRINGHAUS, Raleigh, North Carolina.  
Counselor-at-Law.

ROBERT C. HILL, New York, N. Y.  
Chairman of the Board,  
Consolidation Coal Company.

SAM A. LEWISOHN, New York, N. Y.  
Member, Adolph Lewisohn & Sons.

GEORGE V. McLAUGHLIN, Brooklyn, N. Y.  
President, Brooklyn Trust Company.

JOHN BASSETT MOORE, New York, N. Y.  
Member of the Permanent Court of Arbitration,  
The Hague, 1912-1938; Judge of the Permanent  
Court of International Justice, The Hague, 1921-1928.

JOHN J. PELLEY, Washington, D. C.  
President, Association of American Railroads.

WILLIAM ROBERTS, New York, N. Y.  
Counselor-at-Law.

WILLIAM SKINNER, New York, N. Y.  
Silk Manufacturer.

SAMUEL A. WELDON, New York, N. Y.  
Chairman of the Board, First National Bank.

A certificate of nomination of the said candidates has been duly filed with the Insurance Department of the State of New York.

The annual election of Directors of The Equitable Life Assurance Society of the United States will be held at its Home Office, 393 Seventh Avenue, New York 1, N. Y., on December 5, 1945, from 10 o'clock a.m. to 4 o'clock p.m., and at said election twelve Directors, constituting one Class of the Board of Directors, are to be elected for a term of three years from January 1, 1946. Policyholders whose policies or contracts are in force on the date of the election and have been in force at least one year prior thereto are entitled to vote in person or by proxy or by mail.

ALEXANDER MCNEILL, Secretary.

May 23, 1945.

## Federal Taxation in Post-War

(Continued from page 2279)

gantic increase in Federal tax revenues from \$5,400,000,000 in the fiscal year 1940 to \$44,100,000 in the fiscal year 1944 reflects, along with a rising national income, the great changes that were made in converting a pre-war into a wartime tax system. Those changes were made not in one fell swoop, but in stages to which the expanding war economy could adjust without endangering its stability and productivity. Our wartime taxes are doing much more than financing a large proportion—currently almost half—of the cost of the war. They are helping to distribute that cost equitably. They are reducing inflationary pressures growing out of a war economy operating under forced draft. They are capturing excessive war profits. They are supporting the price and wage stabilization program. They continue today, as they have been, an essential part of the war program.

We are still very much at war and must therefore continue to live with war taxes. But at the same time we must plan our post-war taxes or run the risk of being caught unprepared for the eventual return to peace. With the cutbacks and shifts of production incident to the end of hostilities in Europe, the first impact of transition is already upon us. We are faced with the immediate question of what, if anything, should be done taxwise in the interim period between V-E Day and the final end of the war. Facing us in the future but not requiring immediate action are the basic problems of post-war taxation; what long-run changes in tax structure are desirable? How much can taxes be reduced? How should the reductions be distributed? In what order should changes be made? How soon should they begin? How rapidly should they proceed?

Even while focussing on war finance, the Treasury and the Congress have continuously kept the problems of post-war taxation in their field of vision. Although the wartime tax system will not serve and was never intended to serve as a post-war tax system, many of its provisions have a post-war orientation. Thus, to permit costs and losses which are properly chargeable against wartime income to be deducted from such income even though they are not incurred until after the end of the war, the Revenue Act of 1942 provided for a carryback of unused excess-profits credits and a carryback of business losses. Furthermore, that act set up a post-war credit or refund of 10% of the excess-profits tax, to be evidenced by non-interest-bearing bonds payable at certain designated times soon after the end of the war.

The post-war problems of the individual also loomed large in the minds of the Treasury and the Congress, especially in the 1943 legislation providing for withholding and current payment of income taxes. These measures removed the specter of overhanging tax liabilities which would otherwise plague millions of individuals when incomes shrink because of cutbacks to peacetime production.

### Congressional and Treasury Tax Studies

Moreover, post-war tax studies have long been under way by both Congressional and Treasury tax staffs. Although a good deal of spade work had gone before, a resolution by the Congressional Joint Committee on Internal Revenue Taxation on June 15, 1944, marked the beginning of formal work on tax adjustments for the transition and post-war periods. The Committee, adding a member from the minority party in each House to achieve equal representation for both parties, constituted

itself the Joint Committee on Internal Revenue Taxation for Post-War Taxation. Its resolution called on the Joint Committee staff and the Treasury tax staff to work as a unit on the study of post-war tax problems and to report their results and suggestions to the Committee.

The resolution of the Joint Committee was followed to the letter. The tax staffs of the Committee and the Treasury undertook a series of joint studies relating to various aspects of the transition and post-war tax problem. Representatives of business, labor, agriculture, and other groups, many of whom had undertaken their own post-war tax studies, were invited to Washington to the present their views. Out of the many off-the-record conferences with these groups grew a body of information and suggestions that has proved extremely valuable in our post-war tax work. Together with the continuing studies of the Joint Committee and Treasury tax staffs, it has served as the background for a number of confidential reports submitted to the Joint Committee in meetings throughout this past winter.

### The Program for the Interim Period

The first formal results of this work are reflected in the report of the Joint Committee made public a week ago, recommending certain tax changes for the interim period between the end of the European war and the end of the war with Japan. These recommendations, while not calling for any reduction in tax rates, will materially improve the cash position of business in the reconversion period.

It has come as a surprise to some observers that, after several years of substantial war profits, there should be official concern over the cash position of business in the period just ahead. It is true that business, taken as a whole, appears to have enough cash and working capital to finance reconversion and to carry on into peacetime production. There are firms, however, many of them small businesses, which are not in this fortunate position. Some of them, because of the termination of war contracts and the extraordinary expenses and adjustments involved in reconvert ing to peacetime production, will experience financial difficulties and at least temporary shortages of cash and working capital. The program which the Joint Committee has outlined in its first report is designed primarily to aid reconversion by easing the financial problems of these firms.

The recommendations involve a five-point program. First, the specific exemption for the excess-profits tax, which was raised from \$5,000 to \$10,000 in 1943, would be raised to \$25,000 for 1946 and subsequent years. This would relieve 12,000 small corporations from the burden of the excess-profits tax, leaving only 19,000 larger corporations still subject to this tax. Small corporations have found the excess-profits tax to be particularly burdensome, and the Committee felt it advisable to lift this burden during the critical reconversion years and thereby to give small business every opportunity to reestablish itself. Of the several recommendations made for the interim period, this relief to small corporations is the only one involving any ultimate revenue loss. Even here the net loss will be only about \$160,000,000 annually, or less than 2% of total Federal corporate taxes.

The other four recommendations for the interim period are designed to speed up the payment of certain tax refunds and credits to which businesses are entitled under existing tax laws. They

would make available more promptly cash which would in any event ultimately have to be paid out by the Government.

Two recommendations deal with the post-war credit under the excess-profits tax. You will recall that 10% of the excess-profits tax is in the form of a post-war credit to be returned to the taxpayer from two to six years after hostilities cease, the length of time depending upon the year for which bonds evidencing this credit were issued. The bonds issued for 1942 are estimated to run to \$480,000,000 and those for 1943 to \$820,000,000, a total of about \$1,300,000,000, for the two years. The Committee proposes that the maturity date of these bonds be advanced to Jan. 1, 1946, and that cash payments would be substituted for bonds which had been certified but not yet issued with respect to these two years. It is estimated that post-war credit bonds applicable to 1944 liabilities will total about \$830,000,000, and to the 1945 liabilities about \$710,000,000. Under the Committee program, these post-war credits would be taken currently in the form of reduced tax payments. The effect would be to lower the gross excess-profits tax rate of 95% to a net rate of 85½% after post-war credit.

The fourth recommendation would accelerate the refunds resulting from carrybacks of net operating losses and unused excess-profits credit. Normally, these refunds would be payable over an indefinite period from 1947 to 1950. But this may not be soon enough. After the cutback of war production, many corporations face falling incomes or extraordinary expenditures, or both. Their incomes may shrink below the level of normal profits or even turn into losses. At the same time, many corporations in these circumstances may have tax liabilities for the preceding year hanging over them. In extreme cases their financial solvency might be imperiled, while others would hesitate to go forward boldly with their plans for reconversion. Under the Committee program, taxpayers anticipating carryback refunds arising out of current year operations would be permitted to postpone payment of a corresponding amount of their taxes currently due on prior year income. Thus the benefit of the carrybacks would accrue to them almost immediately. Refund with respect to the years 1943, 1944 and 1945 would be made available during 1946 and 1947. In addition to granting this privilege of deferring payment of taxes currently due, the Committee program provides for speedier settlement and payment of refund claims filed by taxpayers at the close of the taxable year. It has been estimated that the refunds resulting from losses and unused credits for 1945 and 1946 will amount to perhaps \$1,000,000,000.

The fifth and final recommendation of the Committee is to speed up the refunds which result from recomputing amortization on war facilities. Under present tax law, emergency facilities certified as necessary for national defense may be amortized over a five-year period. But if the emergency ends before such a facility has been fully amortized, the taxpayer may elect to have the amortization deductions recomputed on the basis of the shorter amortization period. Shortening the period gives rise to tax refunds. In the normal course of audit and administration such refunds would be spread over many months, with a little being paid in 1946 and the bulk being paid during the years 1947 to 1950. Adoption of the Committee proposal would speed up these refunds arising from recomputed amortization to such an extent that an estimated \$1,700,000,000 of overpayments of tax for the years 1941 to 1945, inclusive, would be repaid in 1945 and 1946.

As stated, this interim program for the period between V-E Day and V-J Day will not for the most part reduce ultimate tax liabilities. But it will materially strengthen the cash and working capital position of businesses by speedier return of moneys due them under wartime tax laws. The Committee felt that to defer such settlements might jeopardize chances of sustaining a high level of business activity and employment during the difficult transition years just ahead.

The program would seem to be noncontroversial. It is to be hoped that the Congress will find it practicable to enact it speedily. If this is done, I believe that business men will go ahead with their production schedules and plans for the future, reassured that their special problems will receive every consideration consistent with the country's needs.

It has been pointed out that the recommendations of the Joint Committee do not encompass any reduction in tax rates. Moreover, the Administration has taken the position that taxes should not be lowered until the end of the war with Japan. There are strong grounds for this position. The Joint Committee, in explaining why they do not recommend that existing tax rates be reduced at the present time, make the following statement in their report:

"1. Federal expenditures can be expected to remain at a high level after victory in Europe, and thus the need for revenue will not be greatly lessened. With the war continuing on one front, it has been estimated that the Federal Government will spend for war alone at the annual rate of about \$70,000,000,000.

"2. It appears unlikely that there will be any serious general unemployment during the period of the Pacific war. This period can be expected to be one of reasonably full employment, since the pent-up demand for goods and services is expected to offset the anticipated cutback in war production. Such unemployment as may exist will largely be caused by unavoidable delays in the reconversion of plants to peacetime production. It is likely to be limited to a few areas in which large cutbacks in war production will be made. General tax reductions could do little to help these isolated areas.

"3. Inflation will continue to be a danger during the period of the Pacific war. Tax reductions at this time might be an important factor in starting a runaway inflation, since they might increase the demand for civilian goods and services which is already in excess of limited production. Furthermore, tax reductions at this time might weaken other anti-inflationary controls.

"4. The armed forces are still called upon to endure personal and economic hardships."

We are still engaged in a bitter and costly war with Japan. Federal expenditures are continuing at levels never thought possible before the war. A larger sector of our economy is still devoted to production for war instead of turning out the goods and services normally consumed in peace. As long as these conditions prevail, I believe it is generally accepted that no program of tax reduction could be undertaken without risking serious inflation and endangering morale on both the home front and the war front.

### Basic Problems of Post-War Taxation

On the principle of first things first, I have thus far been discussing the interim period, its tax problems, and the proposals for solving them. But these proposals are recognized by all concerned as only the opening chapter of post-war taxation. The basic problems of tax revision and tax reduction for the post-war period still remain. You will note that I bracket the problem of revision of the tax

structure with the problem of tax reduction. I am sure you have also noted that all of the post-war tax plans thus far advanced by private groups, e.g., the Twin Cities Plan, the Rumson Plan, the Committee for Economic Development Plan, and the CIO Plan have coupled structural changes in the tax system with downward revision of tax rates. Tax reduction serves as an effective lubricant for tax readjustment. The goal towards which people both inside and outside the Government are working is thus not only lower taxes, but better taxes.

Let me hasten to add that although the direction of tax rates will clearly be downward, how far down they will go is not yet apparent. However, any realistic appraisal of the Federal Government's post-war revenue requirements makes it clear that reductions will be far less than many people have allowed themselves to believe. Estimates of these requirements almost universally run three and four times as high as our pre-war Federal tax yield. If we are to avoid a large and chronic Federal deficit, we will have to retain a strong and productive tax system after the war. Taxes can and will be reduced, but the reductions will have to be selective and will have to be made with an eye to maintaining a high level of business activity and employment. The limited scope of possible tax reductions makes it all the more important that every reduction be carefully geared into a tax program designed to strengthen the post-war economy.

Questions of the level and shape of taxes to come are receiving the full attention of the Treasury and the Joint Committee tax staffs. The level of post-war taxes will, of course, depend on the volume of Government expenditures and on changing economic conditions. With the final revenue goal unknown, study and planning as to tax levels must proceed in terms of alternatives—alternative rate schedules, exemptions, and the like—to meet the various situations which may develop. On the other hand, past experience in taxation provides a number of guide-posts as to the structure of future taxes. Hence, advance planning as to the kinds of taxes suited to our post-war needs can more readily go forward in concrete terms. You may be interested in an account of some of the problems the tax staffs are studying and some of the considerations they are taking into account in their search for solutions.

From our many conferences and extensive correspondence with taxpayers, certain impressions emerge as to which problems are uppermost in the minds of the taxpaying public. Probably the major concern of business men is whether—and when—the excess-profits tax will be repealed. Business men have generally expressed the belief that they could not live with this tax as a continuing post-war measure. In this connection, one may observe that the tax was adopted solely as a tax on excessive war profits and that there is no evidence of any intention to continue it after war profits disappear.

The so-called double taxation of corporation dividends is another major concern of taxpayers who are looking at the shape of the post-war tax structure. As you know, it is claimed that the imposition of one tax on the corporate income and another tax on the dividends received by the stockholder results in unfair double taxation. This assumes, of course, that the stockholder bears the final burden of the corporation income tax as well as of the tax on the dividends. To the extent that this assumption is correct, double taxation is a real problem. But to the extent that the corporation tax is shifted away from the stockholders in the form of higher prices to consumers or

lower wages to employees, double taxation is more apparent than real. This question of who, in the last analysis, bears the burden of the corporation income tax cannot be ignored in grappling with the double taxation problem.

Numerous alternative methods of treating corporate income have been suggested. Some would virtually abolish the present corporation taxes. Others propose tax credits under the individual income tax with respect to dividends received. Still others would subtract from the corporation's taxable income the amount of dividend payments made to stockholders. These different approaches reflect more than merely the personal idiosyncrasies of their proponents. They flow from sharp differences of opinion regarding three basic questions, namely: (1) whether or not it is proper and desirable to tax income to corporations at all; (2) who bears the final burden of the corporate tax, and (3) how difficult it would be to administer and comply with the various proposed solutions.

If corporations could always be counted on to distribute all of their income, the same final tax result could be achieved by any one of the several methods. It would be immaterial, for example, whether we simply abolished the corporation tax, or converted it into a withholding tax, or allowed dividends, like interest, to be deducted in computing corporate taxable income. But in fact, corporations do not, and cannot be expected to pay out all of their earnings. The setting aside of reserves for contingencies has long been a recognized procedure, and the reinvestment of earnings serves as the principal method of financing the growth of new, expanding enterprises. Any attempt to eliminate double taxation thus raises the vexing problem of what tax treatment should be applied to retained earnings.

Another major tax problem is that of devising a scheme of taxing small business which will help preserve a growing competitive economy. The objective of smoothing the tax road for small business is widely accepted, but there is no general agreement on a precise method of achieving this end.

An aspect of business taxation which is not concerned with tax rates but has fully as great an impact on business incentives is that of averaging income for tax purposes. The adverse effect of taxes on the willingness to incur risks can be materially reduced by allowing businesses to offset their net losses in one year against their net profits in other years. A five- or six-year carry-forward of net losses has many proponents.

Reduction of the risks of business by more liberal loss offsets may be a more effective means of stimulating business investment than a decrease in the rate of tax on profits. Moreover, especially at high rates of taxation, businesses with widely fluctuating incomes must be given the protection of loss carry-forwards or carry-backs, or both, if taxes intended as levies on income are not to eat into capital.

With these complex questions in view, it is almost with a sense of relief that one turns to the capital stock tax and declared-value excess-profits tax. For here is one tax, or perhaps I should call it a dual tax, on which a census can truly be said to exist. All are agreed that this tax should be repealed, and only the question of timing remains.

I have talked principally of business taxes, both because they raise the issues which concern this audience most immediately and because they constitute such a crucial part of the post-war tax programs. But it goes without saying that they are by no means the whole problem. The rates and exemptions of the individual income tax and the composition and rates of our excise taxes, for ex-

## Some Opinions on Bretton Woods

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would be handled by the Federal Reserve Banks under the supervision and direction of our Board of Governors.

But the Federal Reserve has a much more fundamental interest in the operation of the proposed institutions. Broadly stated, the goal of the Federal Reserve is to help maintain through monetary and credit action a high level of production and employment. The monetary and credit structure of this country, however, is continually affected by international transactions. The Fund and the Bank would work toward a high and stable level of world trade and would therefore help attain our goal.

The disruptive practices that attended the reduction of world trade by about one-half between 1929 and 1934 and the periodic flights of "hot money" in the pe-

riod between the wars contributed greatly to our difficulties and aggravated the monetary and credit problems of the Federal Reserve System. Through achieving a better international balance, the Fund would help prevent a recurrence of the great gold inflows of the 1930s with their attendant problems for the Federal Reserve System.

### Underlying Considerations in Tax Planning

In approaching the task of reducing and adjusting taxes for the post-war period, certain broad considerations appropriately control most of the basic decisions. These considerations are well known, but they bear repetition in the present context.

We have already noted that post-war tax levels will need to be high to meet the revenue needs of Government. The primary concern in post-war tax planning is to raise the necessary revenues with the minimum restrictive effect on production and employment.

High levels of business investment and consumer spending are required to ensure a healthy, full-employment economy. This consideration calls for appraising the impact of each tax or tax change upon business incentive on one hand and consumer purchasing power on the other.

Although the economic effects of taxation are of first importance, the demands of equity and fairness must at the same time be satisfied. Accordingly, the revenues needed to finance Government should be raised according to the long-established principle of ability to pay. This principle underlies Federal tax policy of the pre-war and wartime and remains the standard for the future.

Ease of administration and compliance is also a vital consideration in devising post-war taxes. Simple and uniform laws are the best bulwark against expensive administration and costly and irritating compliance burdens. Much progress has been made in the direction of simplification, but much remains to be done. In attempting simplification, however, one is forcibly reminded that the demands of equity in the tax system set a limit beyond which simplification cannot go. Thus, one criterion of a well-designed tax system may clash with another, and the tax designer is charged with the task of reconciling the two.

Stability in the post-war tax system is another widely desired end. But it is important to distinguish between stability in structure and stability in rates. The tax system should be responsive to changes in economic conditions. Taxation is an instrument designed to serve organized society. If it is to be of maximum service, it must be adapted to the changing economic and social needs of that society.

Treasury borrowing in the market, no net effect would be produced since the Fund would, through its members, return the money to the market. Similarly, provision of dollars through the Fund's borrowing in our market would have no net effect. Acquisition of dollars through sales of gold would have the same effect on our money market as an import of gold.

### The International Bank and the Money Market

Operations of the International Bank would have less complicated effects in our money market than would those of the Fund and in general would leave the money supply and member bank reserves unaffected. They would, however, influence the capital market and the course of the business cycle. To use American resources the Bank would need to have the consent of this country; and before consent was granted, presumably full consideration would be given by the monetary authorities to the effect of the proposed borrowing on the credit situation in the United States.

It is clear that the Federal Reserve System would be not only deeply concerned with the proper administration and success of the Fund and the Bank but immediately affected in many ways by their technical operations. If these institutions achieved their objectives, the Federal Reserve authorities would be greatly assisted in their task of applying monetary and credit policies that would encourage high production and employment in the United States.

If other members used funds they owned here to pay for the gold portion of their subscription, they might affect our market. There would be no effect, of course, if they simply utilized gold held here under earmark since that has already been removed from our gold stock. Use of any deposits they might have at the Federal Reserve Banks would result in a reduction in the gold reserves of the Reserve Banks but would have no direct effect on our money market.

To the extent that gold subscriptions by member countries drew funds from our money market, however—either directly through drafts on deposits at commercial banks, or indirectly as through sales of U. S. Government securities—they would have the same effect as an export of gold through commercial channels. Such operations might call for Federal Reserve action in the open market or elsewhere in order to prevent disturbances in the credit situation.

### Effect of Fund on Currency Supply

More interesting are the possible effects of the Fund's activities as a going concern. Over the long run, of course, it is hoped that the Fund's use of the currency of any member country would not be so extensive as to have temporarily unsettling effects on the domestic money market, and there are numerous automatic and discretionary controls in the Fund to achieve this result. But there would certainly be substantial use of the Fund's dollars from time to time.

When other members in their current transactions paid the United States with dollars acquired from the Fund, the effect would be to increase our money supply. The Fund could acquire the dollars from our initial currency subscription or through sales of gold to us, or, to mention a somewhat remote possibility, by borrowing. To borrow here, the Fund would need our Government's consent.

Use of our initial currency subscription, to the extent that it would be provided from the \$1.8 billion in our Stabilization Fund, would increase the supply of money in our market. To the extent that dollars were provided by

proval under the agreements, except in cases in which the right to decide will be retained by Congress. Establishment of such a Council would assure reasonable continuity in the interpretation of American International financial policy to this country's representatives on the Bank and the Fund. Provision for such a Council in the enabling legislation would not call for any change or modification of the Articles of Agreement of the Fund or Bank."

### Criticisms of Bretton Woods

Many specific criticisms have been leveled against the Fund. Other ways of dealing with the problem of international monetary stabilization have been proposed. Alternative suggestions range all the way from reestablishment of the international gold standard as proposed by Kemmerer and Winthrop Aldrich to the recommendation of the Committee for Economic Development, which is quite consistent with the Agreements as they stand.

A return to the international gold standard is neither feasible nor desirable. The standard was too rigid. It could be altered only at the cost of a national crisis. The British found this out in the '20s, when they returned to the standard at too high an exchange rate for the pound and as a consequence experienced depression and unemployment in their great exporting industries. Every time a domestic expansion program was undertaken with a view to absorbing the unemployed there was a tendency for British imports to expand and for an adverse balance of payments to develop. The adverse balance put pressure on British gold reserves, and in order to remain on the gold standard the domestic program had to be interrupted. The Labor Government was repeatedly frustrated by this situation.

But when England was forced off the gold standard in 1931 it was no longer necessary to retain the pound in its fixed relation to gold. The British discovered they were free to pursue a domestic expansion program year after year, and they did it very successfully. England was well on the way to prosperity by the end of the 1930s. This experience has made a deep impression on the British public, and as they look ahead to the uncertainties of the post-war years, the last thing they are prepared to do is to bind themselves irrevocably to a fixed exchange rate under the international gold standard.

Many other countries feel the same way. There is no method by which they can be forced to return to that standard. Nor would it be wise to try to force them to do so. No one can name with confidence at this time a system of exchange rates that would prove permanently appropriate under the shifting conditions of the post-war world. The Monetary Fund, if adopted, would accomplish the utmost that can be achieved in this direction.

Individual members would be bound to maintain stable exchange rates and free convertibility for trade purposes as under the old gold standard; but with the permission of the international group they could depart from this fixed arrangement without a national crisis. That is, if they could make so good a case for exchange adjustment or exchange control that the Fund agrees it would be in the interest of the membership as a whole, action along these lines could be taken. Under the gold standard such action could not be taken even if necessary to correct a fundamental disequilibrium.

### Alternatives

Two alternatives to Bretton Woods have been suggested that are consistent with the Fund and Bank Agreements as they stand. The Committee for Economic De-

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Development has proposed that the Bank be given specific power to make long-term stabilization and general purpose loans. The Committee is afraid that without such a power the temptation to abuse the privilege of drawing on the Fund would be irresistible during the early post-war years. Reconstruction and other needs will be so great during this period that many countries might find it impossible to use the Fund for temporary purposes only. They would fail to replace the strong currencies they had taken out of the common pool and become chronic debtors. These fears of the CED are understandable; but the fact is that the Bank Agreement already contains a provision which is intended to permit the Bank to make the type of loans the CED desires. Possibly this provision could be clarified to advantage.

The second alternative suggested would avoid the use of the Fund altogether during the transitional period. That is the proposal of Murray Shields, economist of the Irving Trust. He would have this country approve the Fund immediately, along with the Bank, on the understanding that the Fund would not begin business until after the transition from war to relatively stable peace economies had been achieved. Meanwhile he would rely upon relief, reconstruction loans, and other forms of assistance to meet the immediate post-war situation. He would preserve the Fund intact to deal with the more normal problems of the ensuing decades. This could be done without any change in the agreements, since the Fund is under no compulsion to begin operations until it regards the situation as right. The fact that the Fund organization had been set up with adequate resources would meanwhile constitute an assurance to its members that they could safely plan for a multilateral world in the future. The difficulty with Mr. Shields' position, however, is that the immediate post-war problems are likely to be such that all available instrumentalities will have to be used in order to cope with them successfully.

### The ABA Criticism

In between the futile longing for the old gold standard and the measures that involve practically no change in the Agreements as they now stand are the proposals of the type made by the American Bankers Association. They are based on the supposition that the members of the Fund have automatic drawing rights which they are sure to abuse. Hence the ABA has proposed that this system of providing assistance be scrapped altogether and that the job of currency stabilization be given to the Bank, which would make funds available only after preliminary investigation and subject to conditions tailored to fit the individual country.

This view misinterprets the very essence and purpose of the Fund. The core of the Agreement is that members should know in advance the conditions they must meet to be eligible to use the Fund. Members could proceed with confidence only if assured that they could come to the Fund and receive help in meeting payments for foreign goods and services without delay. Since members could confidently expect assistance from the Fund, they would be able to undertake to maintain stable exchange rates and to eliminate restrictions on foreign exchange transactions. In many cases the fact that assistance would be forthcoming without delay would prevent temporary disturbances from having serious repercussions on the international position of other countries. If a drop in any single country's exports leads to defensive deflation-

ary measures, and restrictions on imports, that country's exchange difficulties will spread to other countries and a vicious circle of restrictions on trade and of deflation will ensue.

To prevent abuse of the privilege of drawing on the Fund's resources a series of specific controls have been written into the Agreement. Some of these are automatic. They come into play immediately without requiring a vote of the Fund's management. The Fund could not be drawn upon at all to finance a large or sustained capital outflow. It could be used only to meet a deficit in a country's balance of trade and services. A country that wished to obtain foreign exchange from the Fund to meet a trade deficit would have to pay a service charge of  $\frac{3}{4}$  of 1%. This charge was deliberately fixed so as to make it cheaper for the country to obtain foreign exchange by using its own gold rather than by drawing on the Fund. It would cost less for a country to ship gold to the United States and convert it into dollars than to obtain dollars from the Fund. If, however, the country did not have sufficient gold to enable it to do this, or for various reasons wished to conserve its gold stock, and therefore drew upon the Fund, it would not only have to pay the service charge but also a progressive annual charge on the amount of its drawings. This progressive charge would increase the longer the draft remained outstanding and the larger the amount that was drawn. Increasing pressure would be put upon the country with each passing year or with each additional draft to repay to the Fund the foreign exchange which it had taken out of the common pool. If this check were not sufficient, the country would find itself subject to an absolute limitation. It could not draw more than 25% of its quota in any year without the Fund's consent. Finally, there are the so-called repurchase provisions which require any country which has gold or other monetary reserves in excess of its quota to start paying back at the end of the year any foreign exchange it has drawn from the common pool.

Should these automatic controls which require no vote to put them into operation prove insufficient a more powerful set of controls could be brought into play. They are so powerful that they must be left to the discretion of the managers of the Fund. The Fund could postpone the beginning of its exchange operations until it was satisfied that most members were in sufficiently stable condition to warrant use of the Fund's resources. Furthermore, after it had commenced general exchange transactions it could postpone transactions with any individual country which was not in a position to make appropriate use of the Fund's resources. Even after it had commenced transactions with a particular country, it could stop that member from drawing additional amounts if the member was not using the Fund's resources in accordance with the purposes of the Fund. The purposes as stated in the Agreement make it quite clear that the Fund is to be used to help countries meet temporary deficits and to give them time to correct more deep-seated maladjustments. If a country did not take advantage of the time gained by drawing on the Fund to put its house in order and correct its position, the Fund could deny further access to that country.

The different attitudes toward the Bretton Woods Agreements and the reasons given for these attitudes are indicative of the wide interest aroused by the public in the International Monetary and Credit proposals adopted by

## The Anglo-French Financial Agreement

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a non-interest bearing credit up to £100 millions, to be available up to the 28th February, 1946. The Bank of England shall open in the name of the French Government an account to be called Account A, to which instalments of this credit shall be paid at the request of the Bank of France (acting as the agent of the French Government). This Account A will be utilized by the French Government in order to provide funds, so far as this is necessary, for the account of the Bank of France at the Bank of England.

(b) The French Government shall make available to the Government of the United Kingdom a non-interest bearing credit up to Francs 20 milliards, to be available up to the 28th February, 1946. The Bank of France shall open in the name of the Government of the United Kingdom an account to be called Account A, to which instalments of this credit shall be paid at the request of the Bank of England (acting as the agent of the Government of the United Kingdom). This Account A will be utilized by the Government of the United Kingdom to provide funds, so far as this is necessary, for the account of the Bank of England at the Bank of France.

(c) If the figure of £100 millions mentioned in sub-paragraph (a) above, or the figure of Francs 20 milliards mentioned in sub-paragraph (b) above, should prove insufficient, the two Governments shall consult together with a view to increasing these figures as necessary in order that there shall always be sufficient funds in the account of the Bank of France at the Bank of England and in the account of the Bank of England at the Bank of France.

2. On the 28th February, 1946, a balance shall be struck by comparing the drawings to date of the Government of the United Kingdom and the French Government on their respective A Accounts. This balance shall be struck in the currency of the creditor Government. To this end the drawings made in the currency of the debtor Government shall be converted into the currency of the creditor Government on the basis of the official rate of exchange in force at the date of each drawing.

### Article 2

1. If, on the 28th February, 1946, the calculation referred to in Article 1 (2) above results in a balance in sterling due from the French Government to the Government of the United Kingdom, this balance shall be settled as follows:

44 nations at Bretton Woods, New Hampshire, in July, 1944. The discussions provoked by this interest are healthy and fruitful so long as their purpose is constructive. No informed person can successfully disagree with the purposes of the Fund and the Bank, and, as a matter of fact, criticism is directed for the most part to the methods suggested for achieving the objectives, especially in the case of the Fund. These methods were adopted after long and serious study and discussion before and during the International Monetary and Financial Conference and many of the objections now being raised were carefully considered before agreement was reached at the Conference. Agreement by 44 nations on two effective economic instruments is no small achievement in the history of the world and should not be thrown away lightly. To meet the problems facing us after this war, we will need the Fund and the Bank and many other instruments as well to win the kind of peace we have been fighting for.

(a) The French Government shall discharge the balance in gold up to the equivalent of one-third of the gross total of the payments in franc or sterling currencies made during the year ending the 28th February, 1946, from the franc area to the sterling area, excluding those payments made out of Account B referred to in Article 4 below. This total shall be determined by agreement between the Bank of France and the Bank of England.

(b) If Account B referred to in Article 4 below shows on the 28th February, 1946, a balance in sterling in favor of the French Government, the French Government shall utilize this balance, in so far as is necessary, to pay the remainder of the amount due by them after the payment in gold mentioned in sub-paragraph (a) above.

(c) If the payment mentioned in sub-paragraph (b) above shall not be sufficient to liquidate the remainder of the amount due by the French Government, the balance which shall not have been reimbursed on the 28th February, 1946, shall be carried forward on conditions to be agreed between the two Governments.

2. If, on the 28th February, 1946, the calculation referred to in Article 1 (2) above results in a balance in francs due from the Government of the United Kingdom to the French Government, this balance shall be settled as follows:

(a) The Government of the United Kingdom shall discharge the balance in gold up to the equivalent of one-third of the total of the payments in sterling or franc currencies made during the year ending the 28th February, 1946, from the sterling area to the franc area, excluding those payments which are made into Account B referred to in Article 4 below. This total shall be determined by agreement between the Bank of France and the Bank of England.

(b) If the payment mentioned in sub-paragraph (a) above shall not be sufficient to cover the total amount due by the Government of the United Kingdom, the balance which shall not have been reimbursed on the 28th February, 1946, shall be carried forward on conditions to be agreed between the two Governments.

### Article 3

As from the date of coming into force of this Agreement settlements between the franc area and the sterling area as well as the general monetary relations between the two areas shall be regulated by the technical provisions set out in the Annex to this Agreement.

### SECTION 2

#### Article 4

1. The Bank of England (acting as agent for the Government of the United Kingdom) shall open a sterling account to be called Account B in the name of the French Government.

2. The following sums shall be credited to Account B:

(a) As soon as possible after the signature of this Agreement the French Government shall pay into Account B, by drawing on Account A mentioned in Article 1 (1) (a) above, the sum of £40 millions, which shall be deemed by the two contracting Governments to be the equivalent of the excess of the sterling monies in the United Kingdom belonging at the date of this Agreement to persons resident in Continental France over the

franc monies belonging at the same date in Continental France to persons resident in the United Kingdom.

(b) The Government of the United Kingdom shall pay into Account B the following sums:

(i) The balance in the Franco-British Liquidation Account established in July, 1940.

(ii) Sums due by the Government of the United Kingdom resulting from the use since June, 1940, of French merchant ships and from the disposal of cargoes belonging to persons resident in the franc area.

(iii) Sterling sums due by the Government of the United Kingdom to the French Government in connection with the expenditure of the British Armed Forces in the franc area during the period prior to the entry into force of the present Agreement.

3. The French Government shall pay out of Account B, as soon as funds are available, the following sums:

(a) The sum due by the French Government to the Government of the United Kingdom as reimbursement of the advances made by the latter to the French National Committee in accordance with the terms of the Agreement of the 7th August, 1940,<sup>(1)</sup> between the British Prime Minister and General de Gaulle. This sum shall be determined by agreement between the two Governments.

(b) Sums due by the French Governments to the Government of the United Kingdom for the period prior to the entry into force of the present Agreement in connection with supplies furnished for the civil population of Continental France by the Allied Armed Forces.

4. Any further sums may be paid into or out of Account B by agreement between the two Governments.

### Article 5

1. The Anglo-French Financial Agreement of the 12th December, 1939, is hereby abrogated, and no claims shall be made by either contracting Government against the other in respect of its provisions.

2. The two Governments being desirous of waiving all further financial claims against one another arising out of the prosecution of the war have agreed as follows:

(i) The French Government shall waive their claim to all payments by the Government of the United Kingdom for—

(a) The transfer to the Government of the United Kingdom on the 16th June, 1940, of the munition contracts in course of execution in the United States for the account of the French Government.

(b) The repayment of sums disbursed by the French Treasury in respect of debts contracted in France prior to June, 1940, by the British Expeditionary Force.

(c) Repayment of the balance in favor of the French Government in the Reciprocal Advances account set up in 1940.

(d) War material made available in 1940 by the French Government to the Finnish Government on behalf of the Government of the United Kingdom.

(ii) The Government of the United Kingdom shall waive their claim to all payments by the French Government for—

(a) War material furnished to the Turkish Government by the Government of the United Kingdom on behalf of the French Government.

(b) War material furnished prior to the 1st July, 1940, by the Government of the United Kingdom to the French Government.

(c) Expenditure of the Gov-

<sup>(1)</sup> "France No. 2(1940)." Cmd. 6220.

ernment of the United Kingdom on the maintenance of French troops in the United Kingdom in 1940, other than expenditure incurred under the provisions of the Agreement of the 7th August, 1940, between the British Prime Minister and General de Gaulle.

(iii) (a) The Government of the United Kingdom shall make available to the French Government, free of cost, in accordance with the Annex to this Article, supplies of goods and services of agreed categories which shall be estimated by common agreement to represent a total value of £45 millions.

(b) No part of the above supplies shall be sold by the French Government outside French territories.

(c) The two Governments shall co-operate to ensure that the total deliveries arranged under this paragraph shall reach the agreed amount.

(d) The two Governments shall also co-operate with a view to determining which supplies and services shall fall within the scope of this paragraph, and which shall fall within the scope of Mutual Aid.

(iv) In application of the provisions of paragraph 2 (i) (a) above, the French Government shall refund to the Government of the United Kingdom the sums which the latter has paid in dollars to an account at the Bank of Canada in connection with the transfer of the said munition contracts. This repayment shall be made by instalments pari passu with the implementation of the programme of deliveries referred to in paragraph 2 (ii) (a) above.

#### Annex to Article 5

(1) The two Governments will consult together from time to time to draw up the lists of supplies, materials, equipment and services referred to in Article 5, paragraph 2 (iii). They will draw up the first list as soon as possible.

(2) The supplies, materials and equipment referred to may include any new or second-hand article (apart from raw materials), which is, or which may become, the property of the Government of the United Kingdom, and has been produced or acquired for war purposes.

(3) The deliveries of the supplies, materials and equipment referred to in the preceding paragraph may be either for the use of the French Military, Naval and Air Forces, having regard to Article 5, paragraph 2 (iii) (d), or for the satisfaction of French civilian needs, and may include such categories as materials, equipment and installations for ports, railways, inland waterways, road, sea and air transport, public works, telecommunications, mines, public utilities, hospitals, housing, & etc., as well as for manufacturing industries. This enumeration is purely indicative, and is only intended to show those classes of French civilian needs which are most pressing.

(4) The services may include in particular those required in connection with the shipment and delivery of supplies, to which reference has been made above, and to changes for hire of such goods.

(5) The two Governments will do all in their power to see that the programme is implemented with the least possible delay.

(6) The global value of the supplies, materials and equipment included in each list will be determined by common agreement, on the basis of original cost, after making suitable deduction for depreciation due to wear and tear.

#### SECTION 3

##### Article 6

1. The Government of the United Kingdom shall make available to the French Government any information which, by virtue of the British regulations regarding trade with countries in enemy

occupation it may possess concerning assets in the sterling area belonging to French nationals residing in the franc area.

2. The French Government shall make available to the Government of the United Kingdom on a reciprocal basis any information which it may have regarding assets in the franc area belonging to persons of British nationality residing in the sterling area.

#### SECTION 4

##### Article 7

The Financial Agreement of the 8th February, 1944, between the French Committee of National Liberation and the Government of the United Kingdom shall be abrogated as from the date of the signature of this Agreement.

##### Article 8

1. The present Agreement shall be deemed to have entered into force on the 1st March, 1945.

2. The provisions of Section 1 of the present Agreement and the Annex attached thereto shall be valid for one year. At least three months before the end of that period (that is to say before the 1st December, 1945), conversations shall take place with a view to examining the possibility of prolonging the provisions of Section 1 and the Annex for a further period of one year, account being taken of any modifications which circumstances may render necessary.

In faith whereof the undersigned plenipotentiaries, being duly authorized thereto, by their respective Governments, have signed the present Agreement and have affixed thereto their seals.

Done this 27th day of March, 1945, at Paris in duplicate, in English and French, both texts being equally authentic.

On behalf of the Government of the United Kingdom of Great Britain and Northern Ireland:

JOHN ANDERSON

On behalf of the Provisional Government of the French Republic:

R. PLEVEN

#### ANNEX TO ANGLO-FRENCH FINANCIAL AGREEMENT.

I.—(i) The Bank of England shall open an account No. 1 in the name of the Bank of France which shall be credited with:

(a) Sterling amounts drawn from the credit placed at the disposal of the French Government by the Government of the United Kingdom in accordance with Article 1 of the Financial Agreement;

(b) Sterling amounts accruing to the Bank of France as a result of sterling settlements in accordance with the exchange regulations in force in the Sterling Area.

(ii) The Bank of France shall open an account No. 1 in the name of the Bank of England, which shall be credited with:

(a) Franc amounts drawn from the credit placed at the disposal of the Government of the United Kingdom by the French Government in accordance with Article 1 of the Financial Agreement;

(b) Franc amounts accruing to the Bank of England as a result of franc settlements in accordance with the exchange regulations in force in the Franc Area.

(iii) Each of the two Banks is required at all times, on the request of the other, to re-purchase at the official rate the balance on No. 1 Account standing in the name of the other, even though such re-purchase would necessitate drawing on the credits referred to above.

II.—To the extent required for the execution of the Financial Agreement and of the present Annex the Bank of France and the Bank of England shall sell each other gold on a basis agreed upon between them.

III.—(i) The Government of the United Kingdom shall not restrict the free use of sterling which may be at the disposal of residents of the Franc Area for:

(a) All transfers to other residents of the Franc Area.

(b) All payments to other residents of the Sterling Area.

(c) Transfers to residents of countries not included in the Franc or Sterling Areas to the extent that they may be sanctioned by the Government of the United Kingdom in application of the arrangements contemplated in paragraph VII (iii) (a) below.

(ii) The French Government shall not restrict the free use of francs which may be at the disposal of residents of the Sterling Area for:

(a) All transfers to other residents of the Sterling Area;

(b) All payments to residents of the Franc Area;

(c) Transfers to residents of countries not included in the Franc or Sterling Areas to the extent that they may be sanctioned by the French Government in application of the arrangements contemplated in paragraph VII (iii) (a) below.

IV.—(i) To the extent that the Bank of France requires currencies of territories of the Sterling Area (other than sterling) in order to make payments in such territories the Bank of France shall purchase such currencies through the Bank of England against payment in sterling.

(ii) To the extent that the Bank of England requires currencies of territories of the Franc Area (other than the French franc) in order to make payments in such territories the Bank of England shall purchase such currencies through the Bank of France against payment in francs.

V.—The Authorities responsible for Exchange Control shall mutually assist one another to keep capital movements between the two areas within the scope of their respective policies and in particular in order to prevent transfers which would not serve direct and useful economic or commercial purposes.

VI.—Any sterling held by the Bank of France may be held and invested only as may be agreed by the Bank of England and any francs held by the Bank of England may be held or invested only as may be agreed by the Bank of France.

VII.—(i) If during the period of application of the present Annex the two Governments become parties to a general international monetary agreement, they shall review the provisions of the present Annex with a view to making any amendments which may prove necessary.

(ii) So long as the present Annex remains in force the two Governments shall mutually assist one another to ensure its application with the necessary elasticity as circumstances shall require. The Bank of France and the Bank of England, acting for account of their respective Governments, shall maintain contact on all technical questions raised by the Agreement and shall collaborate closely on questions of exchange control affecting the two areas.

(iii) The French Government and the Government of the United Kingdom shall endeavour with the consent of the other interested parties—

(a) To make the francs which may be at the disposal of residents of the Sterling Area and sterling which may be at the disposal of residents in the Franc Area available for payments of a current nature to residents of countries not included in the Franc and Sterling Areas.

(b) To permit residents of countries not included in the Franc and Sterling Areas to use the sterling which may be at their disposal to effect payments of a current nature to residents

#### Tomorrow's Markets

##### Walter Whyte Says

(Continued from page 2282) to become independent that trouble begins. For though the industrials and the rails may have little in common so far as the stock market is concerned, they are an integral part of the country's economy and are interrelated so closely to become almost indistinguishable. So what effects one is bound to effect the other in the long run.

When one or the other of the averages sets off on its own, and its action is not followed within a reasonable period of time by the other, what is called divergence occurs. Sometimes it is without

of the Franc Area and francs which may be at their disposal to effect payments of a current nature to residents of the Sterling Area.

(iv) Notwithstanding that each of the two Governments shall be alone responsible for its monetary relations with third countries, they shall maintain contact wherever the monetary relations of the one affect the interests of the other.

VIII.—All sterling transactions in the Franc Area and all franc transactions in the Sterling Area shall be settled on the basis of the official rate of exchange.

The official rate (at present Frs. 200 = £1) may only be modified after mutual consultation.

IX.—For the purposes of the application of the Financial Agreement dated this day and of the present Annex—

(i) The expression "Sterling Area" shall have the meaning assigned to it from time to time by the Exchange Control Regulations in force in the United Kingdom.

(ii) The expression "Franc Area" shall comprise the following territories:

Metropolitan France (which includes Corsica and Algeria).

French West Africa.

French Equatorial Africa.

Madagascar and its dependencies.

Reunion.

French Somali Coast.

French Guiana.

Guadeloupe.

Martinique.

St. Pierre and Miquelon.

French Establishments in India.

Indo-China.

New Caledonia.

French Establishments in Oceania.

The Condominium of the New Hebrides.

The Protectorates of Morocco and Tunisia.

The French Mandated Territories of Cameroon and Togo.

Syria and Lebanon.

(iii) Notwithstanding paragraph (ii) above, the provisions of the Financial Agreement dated this day and of the present Annex shall only apply to Indo-China when the whole of its territory has been liberated.

(iv) The foregoing provisions shall not modify the existing arrangements under which the Condominium of the New Hebrides and the French Establishments in India which from part of the Franc Area defined in paragraph (ii) shall be regarded for certain purposes of exchange control as forming part of the Sterling Area.

(v) Settlements effected by the Government of any territory included in one of the two areas defined above shall be regarded as settlements effected by a resident of the said area.

significance. But in the years I have watched and studied markets this occurrence has been rare. So whenever I see evidences of lack of confirmation by one average or another I pull in my horns.

Frequently a market which has indicated a move in a certain direction will paradoxically move in the opposite direction. For example last week's action pointed to decline. The latter part of the same week strength rather than weakness dominated. Such moves, however, are breathers, postpone the major upheaval and are usually false. But even false moves can take stocks in opposite directions for some distance. Such moves can be of benefit to in-and-out traders, particularly if they are agile. But to the rank and file such moves are loaded. Profits seldom amount to anything and more often turn into losses before any safeguards can be applied.

One way of holding on to profits, though it is by no means perfect, is through stops. Every issue recommended here has these stops. Right now you still hold Hudson Motors at 18. Stop is now 28. Jones & Laughlin bought at 29 carries a stop of 30. U. S. Rubber came in at 56. Stop is still 57. U. S. Steel should be stopped at 65. It was bought at 56.

No other stocks should be bought at present. And if any of the above break their critical levels they will be considered sold.

More next Thursday.

—Walter Whyte

[The views expressed in this article do not necessarily at any time coincide with those of the Chronicle. They are presented as those of the author only.]

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## Cooperation of Government And Business for Prosperity

(Continued from first page)

ditions under which we are working, the organizational and administrative arrangements are of much less effectiveness than they might become with longer experience. And so, for these good reasons, much thought is being given to the ways and means whereby private enterprise may do its full part in achieving high production and high employment in the post-war period.

We must have some general idea of what a satisfactory level of employment in peace-time would be. Some people call such a level "high employment"; others prefer to use the term "full employment," although they are careful to point out that there will always be a certain number of people unemployed at any particular time in a country where men and jobs are not strictly regimented.

There is much agreement, fortunately, that a satisfactory level of employment means about 55 million people at work on an average work week of about 40 hours in ordinary peace-time occupations. It might be a little less or it might be a little more, but this standard is close enough to the realities to give us a start on our thinking.

The question is frequently asked, "How do you reconcile these figures, calling for 55 million people employed in ordinary peace-time occupations, with President Roosevelt's figure, 'close to 60 million productive jobs'?" I do not presume to give an authoritative reconciliation, but for my own part it does not seem difficult. The 60 million figure may properly include two and a half million men and women in the armed forces, since if any jobs are "productive," these certainly are.

Then, too, there must always be more jobs than there are people actually employed. There are jobs that are not yet filled; part-time jobs and seasonal jobs. So when we take all these considerations into account I think there is very little difference between "close to 60 million productive jobs" and "55 million people at work in ordinary peace-time occupations."

If we should have 55 million people employed on a 40-hour week, and if the price level is about where it is today, we would have a national income of about 140 billion dollars. I am not predicting that we will in fact have a national income of 140 billion dollars, or any other figure. What I am saying is that if we have a satisfactory level of employment and the present price level, the arithmetical consequence is a national income of 140 billion dollars. It is toward the attainment of this level of national income that our peace-time economic program should be directed.

### Plans for Reconversion and Expansion

Private business men in their own companies and in their local and national associations are actively at work on plans for reconversion and expansion. One organization of business men of which I am sure you all have heard, the Committee for Economic Development, has as its single purpose the achieving of a high level of productive employment after the war. The committee recognizes that if we are to have jobs at all, the job-makers have to go to work first.

The agencies of government are active, too. Federal, State and local governments, the executive and the legislative branches are concerned with the problem; and

things are beginning to happen. One measure in particular must be carefully studied. This is the proposed "Full Employment Act of 1945," commonly referred to as the "Murray bill."

The Murray bill is not a legislative accident. It did not suddenly spring from nowhere on to the floor of the Senate. As a matter of fact, the Murray bill has a long and respectable intellectual and political history.

One of its early beginnings was in September, 1921, when a Conference on Unemployment, of which the then Secretary of Commerce, Herbert Hoover, was Chairman, made some very explicit recommendations favoring the use of public works as a means of attacking unemployment. The language of the recommendations which were adopted at that time is interesting.

"Public construction is better than relief. The municipalities should expand—to the fullest possible volume compatible with the existing circumstances. The Governor should unite all State agencies . . . in expedition of construction of roads, State buildings, etc. The Federal authorities should expedite the construction of public buildings and public works covered by appropriations. A Congressional appropriation for roads would make available a large amount of employment.

The Conference under existing circumstances, notwithstanding various opinions as to the character of the legislation and the necessity for economy, recommends Congressional action at the present session in order that work may go forward."

Curiously, no reference to taxation is made in the report of this 1921 Unemployment Conference.

The unemployment crisis of 1921 proved to be a short one; but the danger of unemployment lived on, and reappeared once more in 1929. This time Federal action became imperative, and in February of 1931 President Hoover signed the "Employment Stabilization Act of 1931" which was sponsored by Senator Wagner of New York.

The Wagner Act of 1931 also contains some language with a curiously modern flavor. I quote from the Act:

"Whenever the President finds that there is likely to exist, in the United States or any substantial portion thereof, a period of business depression and unemployment, he is requested to transmit to the Congress by special message such supplemental estimates as he deems advisable for emergency appropriations . . . It is hereby declared to be the policy of Congress to arrange the construction of public works so far as practicable in such manner as will assist in the stabilization of industry and employment . . . The President is requested . . . to take into consideration the volume of construction in the United States, the state of employment, and the activity of general business. The Board shall collect information concerning advance construction plans and estimates by States, municipalities, and other public and private agencies."

Again, in the Wagner Act of 1931, no reference is made to taxation.

The Murray bill, coming some 14 years later, reflects the experience of the depression of the 1930s and our growing knowledge of the factors that are relevant to the maintenance of high employment. Much more explicit reference is made to the stimulation of private enterprise, no longer are

public works the exclusive method of attacking the danger of under-employment, and now we find mentioned, among other things, as part of the program, "Federal policies . . . with reference to . . . taxation."

Thus the Murray bill is an evolution from earlier American thinking on the subject of unemployment. It is in the groove. The basic ideas of the Murray bill have had bi-partisan sponsorship and deserve non-partisan standing.

The Murray bill is the American expression of a world-wide recognition that the people, working together through their national Government, must protect the individual against the hazard of undeserved unemployment.

The Murray bill should be widely discussed, subjected to every kind of honest criticism, and strengthened and improved in every section, paragraph and sentence. But it should not be interpreted as a step toward totalitarian regimentation nor as an inspiration of the New Deal to be opposed as such.

### Murray Bill Not Sufficient

My own feeling about the Murray bill is that, standing alone, it attempts to do too much. It should be buttressed by other measures in the areas of public works, social security, and taxation that will tend automatically to bring the economy into reasonable stability at high levels of private, productive employment. With these other measures operating automatically, the problem remaining to be attacked by the methods of the Murray bill will still be difficult, but not, in my opinion, insoluble.

Business must guard itself from dangers from two quarters—on the one side from the regimenter, and on the other from the economic appeasers. The regimenter would attack the employment problem by overall and underall regimentation of supply and demand, wages, prices and profits, forgetting that the end result would be regimented employment.

The economic appeasers would get rid of the problem by saying that mass unemployment is inevitable and that we might as well make the best of it. To them eight million unemployed is the statistical consequence of a private, free enterprise system. The appeasers forget that the unemployed, and their families, and those who fear they, too, may soon be out of work, are not interested in being the statistical consequence of anything and that there are more of them than there are of the appeasers.

Business today does not accept either the necessity of regimentation, on the one hand, or the inevitability of mass unemployment, on the other. But it would be folly to expect that business can make the transition from full war-time employment to high peace-time employment without cooperation from public government at every level—Federal, State and local.

### A Commitment by Government Needed

As part of this cooperation we require among other things for success in the attack by business and government on the danger of mass unemployment, a commitment on the part of the national Government that, through an addition to a sound fiscal policy, it will act when business, as business, cannot act to sustain employment and effective demand.

Business knows that fiscal policy alone cannot produce a healthy condition of high employment and high production. In addition to a sound fiscal policy, there must be government stability, protection against illegal aggression, confidence in the outlook for profitable relationships

between volume, costs and prices, access to markets and to capital and to the means of production. But sound fiscal policy will aid strongly in getting the high production and high employment we all want; it will also check tendencies toward restrictive practices that spring from fear of insufficient effective consumer demand.

Business wants a fiscal program that will help it create good products, good jobs and good investments. Business does not expect a national fiscal policy to do the work of business for it. It does ask for cooperation in maintaining a flow of purchasing demand that will have some general correspondence to what agriculture, labor and business are able to produce and distribute.

To put it another way, the national State, through a clear and workable fiscal and monetary policy, must complement and supplement the activities of private business in the maintenance of high production and high employment.

### Governmental Changes Recommended

To make this proposition more effective than a mere statement of intent, there are a number of corrective measures that the Government must adopt. At the present time, even if a fiscal and monetary policy to complement and supplement the activities of private business were generally agreed upon, there is no possibility under the present organization of the Federal Government of its being made operative or effective.

The first change that needs to be made is in the organization of the executive branch of the Federal Government.

The administration of any fiscal policy at all calls for cooperation among agencies and for singleness of policy in at least several respects: the Federal budget; the Federal lending policy at home and abroad; the credit and monetary policies under the jurisdiction of the Federal Reserve System; the creation and refunding of Federal debt, which is now managed by the Treasury; the tax program, and, possibly, the activities of the Securities and Exchange Commission. These several functions are all intimately associated in giving reality to any governmental fiscal and monetary policy. Today these functions are still scattered among several departments and agencies, and, during the 30s there was clear evidence of conflict in basic policy.

This meant that during that period the Administration could have no consistent or continuing fiscal policy and was unable to use the full power of fiscal measures to support its attempts to reach the humane goals it had set for itself in other fields.

A similar situation exists in Congress with the several committees of both House and Senate that must consider legislative policy on fiscal and monetary matters.

Even if a consistently strong policy should emerge from the administrative branch, it would be subject to delay and possible damaging amendment before the necessary legislation would be forthcoming. As far as taking the initiative is concerned, Congress is handicapped both by organizational and procedural difficulties and also by grossly inadequate staffing of its technical services.

Here, at the point of fiscal and monetary policy, where the relations between government and business are of the greatest importance for the working out of the post-war employment and production problems, business may properly be apprehensive. It may be apprehensive, not that the intentions of government will be hostile or even indifferent, but that, unless the preparatory organizational work is done now,

the Federal Government will be helpless in executing even the most elementary collaborative program.

What should our national fiscal program be? Just as the Murray bill springs from an authentic American tradition, so too we should draw on American custom and experience in taking the next steps in American fiscal policy.

### A Nine-Point Proposal

With this in mind I have drawn on a number of sources and put together a suggested nine-point post-war national fiscal program. Perhaps it would be more accurate to call it a framework rather than a program. I believe that it is general enough to be acceptable to a majority within all groups—business, labor and agriculture, Republicans and Democrats.

Many of you are familiar with these nine points, but for completeness let me take a few minutes to repeat them once again:

First, we want no public spending for its own sake and no projects merely because they support purchasing power in general. Let us base our budget estimates on the efficient and economical carrying out of worthwhile activities to accomplish our national purposes.

Second, let us lower our tax rates to the point where they will balance the budget at an agreed level of high employment. We do not want a deflationary tax program at times of less than standard high employment. Taxes should be reduced where it will do the most good in creating demand and in encouraging private investment.

Third, having set our tax rates to balance the budget at high employment, let us leave them alone, except as there are major changes in national policy. When employment goes beyond an agreed level, or if, with high employment, we have a boom in prices, let us hold the surplus or use it to reduce the national debt, not as an excuse for further tax reduction.

Fourth, let us hold on to the principle of progressive income taxes and estate taxes as the best way of reversing the tendency of purchasing power to come to rest. Let us reduce the rates on the individual income tax to stimulate consumption and to make possible investment in new enterprise on a business basis.

Fifth, let us plan our public works, not to balance the whole economy, but to help toward stabilizing the construction industry. Our objective should be to provide in this basic industry continuous activity within agreed limits throughout the year and over the years. This would require advance planning of public works—Federal, State and local—scheduling, and the holding back of a large reserve of optional projects.

Sixth, let us modernize the social security programs as far as their fiscal influences are concerned. Since their beginning they have been highly deflationary. For old age security, let us set our rates and benefits so that they come somewhere near balancing; and for unemployment insurance, let us set our rates so that intake and outgo balance at high levels of employment as it may be defined.

Seventh, let us keep the important excise taxes for the time being, and get rid of the rest. If employment and production lag overmuch, let us get rid of these, too, except when they have some social purpose, since they are deflationary. We need no general sales tax for fiscal policy purposes, now that the individual income tax is on a broad and current basis.

Eighth, let us arrange our loans and expenditures abroad, whether for stabilization, relief, or long-

time reconstruction, so that they will support rather than contradict fiscal policies adopted to strengthen our domestic economy.

Ninth, and indispensably, let us press for a reorganization of the parts of the Federal Government that have to do with fiscal policy and administration. We want clarity in policy, consistency in administration, and cooperation between the executive and legislative branches. We shall expect that necessary cooperation of fiscal policy and monetary policy at the Federal level will be attained easily along the way.

This nine-point program raises some questions, and leaves a great deal to be filled in. But if the program makes sense, there are no constitutional or technical reasons why it could not be adopted as a framework now, to be ready once peace is declared and we are able to resume our peace-time way of life. During the transition period after the war the nine-point program itself cannot be expected to eliminate the need for important public expenditure for relief and rehabilitation. But it will provide a flow of purchasing demand, which springs authentically from the tens of millions whose tax burdens will have been reduced. It will express in a mosaic aggregate the popular interpretation of the American way of life as pictured in consumer preferences. Against this background the readjustments of employment and the reconversion of business and industry can more readily occur. I have remarked elsewhere: "Why not leave at home, for expenditure by the individual, money that would have to be pumped out again to sustain employment?" The nine-point program is a way of carrying out the policy implied in this simple question.

A doctor friend of mine, some years ago, told me that if a patient was suffering from both tuberculosis and diabetes, the proper procedure is to treat the diabetes first. "First correct the disorder of metabolism, so that the body may be properly nourished and may help rather than hinder attack on the second disease."

This rule of medicine can be extended to a wider field. The body politic has long been suffering from undernourishment, caused in large measure by disorders of fiscal program. This undernourishment has brought with it restrictive practices that lead inevitably to Government-controlled monopoly, class prejudice and international tension. The first step is to control the undernourishment, and to make sure that the life-blood of purchasing demand is adequately maintained. Only then can we truly appraise the nature of the other evils that afflict us; only then can we decide with confidence on the other measures that ought to be applied.

Plans for world economic relationships have recently received a great deal of governmental attention and public discussion. For the success of all these international plans, a high level of employment and production in the United States is everywhere conceded to be indispensable. With high prosperity, we shall require large imports of raw materials, and we may even welcome the economic advantages of lower tariffs on foods and manufactured goods. With high prosperity, we shall be less greedy for foreign outlets to take up low-cost excess capacity and we shall be more willing to see our exports directed to the world's essential needs.

The critical program for high prosperity for the United States has been too little emphasized in official circles. The problem of domestic recovery and long-term prosperity should no longer be so neglected nor should it be re-

## Calendar Of New Security Flotations

### NEW FILINGS

List of issues whose registration statements were filed less than twenty days ago, grouped according to dates on which registration statements will in normal course become effective, unless accelerated at the discretion of the SEC.

### THURSDAY, MAY 24

**HEWITT RUBBER CORP.** on May 5 filed a registration statement for 190,000 shares of common stock (\$5 par). The registration includes 10,000 shares being offered by a stockholder.

**Details**—See issue of May 10.

**Offering**—The 190,000 shares registered include 120,000 shares offered in exchange for the 75,000 outstanding shares of capital stock of Robins Conveyors, Inc. on the basis of 1.6 shares of Hewitt for each share of Robins. The remaining 70,000 shares, including 10,000 shares being sold by a stockholder, are underwritten. Price to the public will be filed by amendment.

**Underwriters**—F. Eberstadt & Co. is named principal underwriter.

### SUNDAY, MAY 27

**GASPE OIL VENTURES, LTD.**, on May 8 filed a registration statement for 1,500,000 shares of common stock (\$1 par) and 200,000 common share purchase warrants and 200,000 shares of common reserved for warrants.

**Details**—See issue of May 17.

**Business**—Exploration and development of oil wells.

**Offering**—Price to the public is 60 cents per share. The underwriter will receive purchase warrants for the purchase of 2,000 shares of common for each 15,000 shares of common stock sold in the offering at a price of 45 cents per share.

**Underwriter**—Teillier & Co.

### WEDNESDAY, MAY 30

**RICHMOND RADIATOR CO.** on May 11 filed a registration statement for 333,333 shares of common stock (par \$1).

**Details**—See issue of May 17.

**Offering**—The company is offering to holders of its common stock of record at the close of business May 31, 1945, the 333,333 additional shares of common at \$2 per share, in the ratio of one share for each two shares held. Reynolds Metals Co., which owns 61.47% of the common stock of Richmond, will, if necessary, waive rights to the extent required to provide shares for stockholders other than itself, since on a mathematical basis the stockholders, including Reynolds, would be entitled to about 97/100 of a share for each two shares. Otherwise Reynolds will subscribe to its full share, and will also purchase at \$2 per share any stock not subscribed for by other stockholders. The rights to subscribe will expire July 5.

### DATES OF OFFERING UNDETERMINED

We present below a list of issues whose registration statements were filed twenty days or more ago, but whose offering dates have not been determined or are unknown to us.

**AMERICAN ENGINEERING CO.** on Feb 27 filed a registration statement for \$3,000,000 5% 15-year sinking fund debentures and 200,000 shares of common stock. Of the stock registered 132,000 shares are issued and outstanding and being sold by stockholders.

**Details**—See issue of March 8.

**Offering**—The debentures will be offered at 100 and the common stock at \$8.50 per share.

**Underwriters**—Van Alstyne, Noel & Co. heads the underwriting group, with the names of others to be supplied by amendment.

**ARKANSAS-MISSOURI POWER CORP.** on Dec. 4 filed a registration statement for \$2,000,000 first mortgage bonds, series A, 3 1/8%, due Dec. 1, 1974.

**Details**—See issue of Dec. 7, 1944.

**Offering**—The bonds will be offered for sale at competitive bidding.

**ATLANTIC CO.** on March 23 filed a registration statement for \$10,600,000 5% sinking fund debentures, due April 1, 1980, and 274,868 shares of common stock (no par).

**Details**—See issue of March 29.

**Offering**—Under reorganization and recapitalization plan company is offering to the holders of outstanding 6% cumulative preferred stock the privilege of exchanging their shares on the basis of \$100 par value of stock for \$100 par value of 5% debentures and one share of common stock; to

gated to the private agencies of agriculture, labor and business. Much as these private agencies can and must do, they cannot do all; indeed, they cannot even do their part, without proper governmental leadership and cooperation.

We must succeed at home if we are to succeed abroad. Our great contribution to world peace and freedom can only be made if we are able to use our unparalleled advantages in establishing here, at home, a high standard of prosperity and democracy.

holders of 7 1/2% cumulative preferred stock the privilege of exchanging their shares on basis of \$100 par value of preferred stock for \$100 of debentures and 5 shares of common and to holders of outstanding 5% Class A preference stock the privilege of exchanging their shares on the basis of \$50 par value of stock for \$50 par value of 5% debentures and two shares of common stock.

The holders of the 6% preferred and 6% Class A stock offering their stock for exchange shall receive dividends on April 1, 1945, at the same rate of dividends paid on the stock on Jan. 1, 1945, but shall receive no dividends thereafter, the debentures bearing interest from such date.

Any debentures not issued in exchange for stock shall then be offered to holders of presently outstanding first mortgage 5% sinking fund bonds on the basis of \$100 par of debentures plus an amount not exceeding \$3 in cash for each \$100 par value of bonds exchanged. The 5% sinking fund bonds are callable at 103. All of the outstanding 5% sinking fund bonds not exchanged for debentures and all of the first mortgage 3% serial bonds shall be called for redemption.

The company contemplated that about June 1, 1945, it will issue not exceeding \$3,400,000 3 1/2% notes and use the proceeds either for the purpose of calling all 3% serial bonds and the outstanding unexchanged 5% sinking fund bonds or to reimburse the company for funds previously used for that purpose. Any debentures not taken in exchange for stocks or bonds may be sold by the company at not less than par plus accrued interest.

**Underwriter**—Courts & Co., Atlanta, is named as underwriter.

**Details**—See issue of May 17.

**Business**—Exploration and development of oil wells.

**Offering**—Price to the public is 60 cents per share. The underwriter will receive purchase warrants for the purchase of 2,000 shares of common for each 15,000 shares of common stock sold in the offering at a price of 45 cents per share.

**Underwriter**—Teillier & Co.

**Details**—See issue of May 17.

**Offering**—Of shares registered 1,000,000 are to be offered presently proportionately to holders of outstanding stock on basis of four additional shares for each five shares held at \$1.60 per share; 200,000 shares are reserved to be issued when, as and if certain outstanding options are exercised. Such shares of stock as are not subscribed for by the stockholders will be offered to the public by the underwriter at \$2 per share.

**Underwriters**—Bond & Goodwin, Inc.

**CENTRAL OHIO LIGHT & POWER CO.** on Dec. 28 filed a registration statement for 11,972 shares of preferred stock, cumulative (\$100 par). The dividend rate will be filed by amendment.

**Details**—See issue of Jan. 4, 1945.

**Offering**—Company proposes to invite proposals for services to be rendered to it in obtaining acceptances of the exchange offer of new preferred stock for old preferred and for the purchase from it of such of the 11,972 shares as are not exchanged pursuant to the exchange offer.

**CLYDE PORCELAIN STEEL CORP.** on April 27 filed a registration statement for \$500,000 first mortgage 15-year 5 1/2% sinking fund convertible bonds and 100,000 shares of common stock reserved for conversion of the bonds.

**Details**—See issue of May 3.

**Offering**—Price to the public is 100.

**Underwriters**—Kobbe, Gearhart & Co., Inc., and Newburger & Hano are principal underwriters.

**COVENTRY GOLD MINES, LTD.** on April 21 filed registration statement for 333,333 shares of common stock.

**Details**—See issue of April 26.

**Offering**—Price to the public is 30 cents per share.

**Underwriters**—None named. The company proposes to market its own securities.

**ELECTROMASTER, INC.** on March 29 filed a registration statement for 107,923 shares of common stock, par \$1. All of the stock is issued and outstanding and is owned by Nash-Kelvinator Corp. (being 55.17% of total outstanding stock).

**Details**—See issue of April 5.

**Offering**—Offering price to the public is \$8 per share.

**Underwriters**—S. R. Livingstone & Co., and Mercier, McDowell & Dolphyn, both of Detroit.

**EUREKA VACUUM CLEANER CO.** on April 30 filed a registration statement for 122,500 shares (\$5 par) common stock.

**Details**—See issue of May 10.

**Offering**—The price to the public will be filed by amendment.

**Underwriters**—Hornblower & Weeks and Kebbon, McCormick & Co. are named principal underwriters.

**EVERSHARP INC.** on May 4 filed a registration statement for \$3,000,000 4 1/2% convertible income debentures due 1965.

**Details**—See issue of May 4.

**Offering**—Price to the public will be filed by amendment.

**Underwriters**—Lehman Brothers was named principal underwriter, with names of others to be filed by amendment.

**A. HARRIS & CO.** on April 23 filed a registration statement for 7,000 shares of 5 1/2% cumulative preferred stock (par \$100).

**Details**—See issue of April 26.

**Offering**—The new preferred will be offered initially to the common stockholders at \$100 per share on the basis of one share of preferred for each share of common. Any shares not subscribed will be offered pro rata to the former holders of the 7% preferred shares which shares have been called for redemption on May 1, 1945. Any balance will be offered to the public by the underwriter at \$102.

**Underwriters**—Dallas Rupe & Son of Dallas, Texas.

**LAISTER-KAUFFMAN AIRCRAFT CORP.** on April 19 filed a registration statement for 17,702 shares first preferred stock, 6%

cumulative (par \$25), 262,314 shares class A common (par \$1), 250,000 shares class B common (par 5 cents) and 260,136 shares class C common (par 5 cents).

**Details**—See issue of April 26.

**Offering**—Price to the public will be filed by amendment.

**Underwriters**—Kobbe, Gearhart & Co., Inc., is named principal underwriter.

**PACIFIC GAS & ELECTRIC CO.** on May 4 filed a registration statement for 700,000 shares of common stock (par \$25). The shares are owned by the North American Co. which is offering them.

**Details**—See issue of May 10.

**Awarded**—May 22 to Blyth & Co., Inc. at \$36.76 7/10 per share.

## DIVIDEND NOTICES

*Bayuk Cigars Inc.*

A dividend of thirty-seven and one-half cents (37 1/2¢) per share on the Common Stock of this Corporation was declared payable June 15, 1945, to stockholders of record May 31, 1945. Checks will be mailed.

*John A. Snyder*  
TREASURER  
Philadelphia, Pa.  
May 18, 1945

**MAKERS OF PHILLIES**  
**THE DAVISON CHEMICAL CORPORATION**

The Board of Directors of The Davison Chemical Corporation has declared a dividend of Twenty-five cents (\$.25) per share on its capital stock, payable June 30, 1945, to stockholders of record at the close of business June 14, 1945.

M. C. ROOP, Secretary  
Baltimore, Md.  
May 18, 1945

*Progress through Chemistry*

**THE ALABAMA GREAT SOUTHERN RAILROAD COMPANY**  
Washington, D. C., May 16, 1945.

A dividend of \$.40 per share on the Preferred Stock of The Alabama Great Southern Railroad Company has been declared payable at June 28, 1945, to stockholders of record at the close of business May 28, 1945.

A dividend of \$.40 per share on the Ordinary Stock has been declared payable June 28, 1945, to stockholders of record at the close of business May 28, 1945.

J. J. MAHER, Secretary

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There has been declared, out of the earnings of the fiscal year ended April 30, 1945, a dividend of one and three-quarters per cent (1 3/4%) on the preferred capital stock of this Company, payable July 2, 1945 to the holders of record of said stock at the close of business June 21, 1945.

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## Status of Bretton Woods Bill

(Continued from page 2282)

bill will be changed to include as this Government's understanding that the Bank has the power to make general stabilization loans. What is very doubtful at this writing is that the Committee will agree to include also an interpretation to the effect that the Fund's activities shall be limited exclusively to short-term transactions. Even if such an interpretation is included in HR 2211, there is no assurance that other countries will fall in line, or, if they do agree to our interpretation, that the Fund in operation will live up to it. After all, a short-term loan, once paid off, can be immediately renewed, and so becomes a longer-term loan.

For a while there was talk of including in our acceptance of the agreements a proviso that such acceptance would be contingent on all the other member countries also accepting this interpretation of the Fund's powers, but the Treasury has been adamant against any conditional ratification of BW by this country, and Assistant Secretary Harry D. White came back from San Francisco to make sure that there are no "crippling amendments."

It is thus apparent that all the recent fighting has been over only a minor part of a part of the Bretton Woods program. And Bretton Woods is itself only a small part of a much vaster campaign for pouring out American "investment" money abroad more or less continuously from now on. Most recent manifestation of this campaign appears in the Sixth Report of the House Special Committee on Post-War Economic Policy and Planning, House Report 541. The report is obtainable free from the committee, and the reader's attention is invited especially to Chapter IV. This seemingly unanimous report, which carries the name of one prominent member of the House Banking and Currency Committee, may be cited in years to come as Exhibit A in the current propaganda campaign to get Americans to close their eyes to the lessons of the past and solve their "excess savings problem" by letting other countries pick up the marbles. What experience tells us is that we are playing this game for keeps.

The fact is that this country has an enormous capacity to produce, one which exceeds its capacity to distribute the product on a business basis at home. In advocating

ing devices to distribute the surplus product abroad the Administration, and the public, too, are moved by various considerations. Thus, large exports help make full employment. This pleases the export industries, management and labor. Financed by loans and investments, such exports make business for financial institutions. This helps explain the general acceptance of the proposed Bank—although a few witnesses before the House Committee, notably Palyi, revealed more apprehension over the Bank than the Fund. Exports of American goods financed by long-term loans and investments, of course please those whose goal is tangible "international cooperation." These will be dollars of goodwill. Then, there is the view that the alternative would be depression and chaos at home, followed by new Government controls which would alter our pattern of life in the United States. To those who share this view the loans-and-exports program, including BW, is the alternative to an economic and social revolution at home.

### Johnson Act Repeal

Although the Bretton Woods enabling act contains a provision for the repeal of the Johnson Act, so far as concerns members of the Fund and Bank, the Senate has before it a separate bill to repeal the Johnson Act. On the day this article is published, the Senate Finance Committee will hold a hearing. At the Committee the writer was advised that the members are interested in obtaining the views of the State Department and the SEC, but of no one else. And, so far as the writer is aware, no one has expressed an interest to be heard. Thus facilely are the unpleasant lessons of the past being expunged, in favor of new experiences.

One common thread may be traced through our international financial relations since the last war, the overwhelming desire of the people to sell more abroad than this country buys abroad. There were the well-known war debts of the last war and post-war period. Then there came the private bond issues, many of which also went into permanent default. Our programs overvaluing gold and silver in 1933 and 1934 were newer ways of cheapening the dollar and making American exchange available to foreigners. Lend-lease, a war measure, was a

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### Broker-Dealer Recommendations

(Continued from page 2283)  
225 East Mason Street, Milwaukee 2, Wis.

**Panama Coca-Cola**—Discussion of this situation—**Hoit, Rose & Troster**, 74 Trinity Place, New York 6, N.Y.

**Pfaudler Co.**—Recent analysis discussing outlook for the company which manufactures glass lined and stainless steel tanks and equipment—**Caswell & Co.**, 120 South La Salle Street, Chicago 3, Ill.

**Pittsburgh Railways**—Current study—**First Colony Corporation**, 70 Pine Street, New York 5, N.Y.

**Public National Bank & Trust Company**—Analysis and current notes—**C. E. Unterberg & Co.**, 61 Broadway, New York 6, N.Y.

**Reed Drug Co.**—Discussion of class A convertible stock for income and possible appreciation, and the common stock as a speculation—**First Colony Corporation**, 70 Pine Street, New York 5, N.Y.

**H. H. Robertson Co.**—Report on attractive possibilities of common stock—**Walston, Hoffman & Goodwin**, 265 Montgomery Street, San Francisco 4, Calif.

still more novel method. Today's formula includes Bretton Woods, expansion of the Export-Import Bank, repeal of the Johnson Act, and large permanent direct investments abroad by businesses. The general effect is to share this country's natural and productive wealth with other countries which are either less favored by nature and circumstances, or which do not set so much store by "jobs" as we do.

### Unlisted Brokers Organize Division in N. Y. Fund Campaign

For the first time, brokers who deal in unlisted securities have organized their own division to support the Greater New York Fund campaign in behalf of 408 local hospitals, health and welfare agencies.

"We're going to make our work in securing support for the Fund a tribute to our gratitude for V-E Day," Clarence E. Unterberg, the chairman, said. "We know the boys who fought in Europe, and who are fighting on the Pacific front, are just as much concerned over the health and welfare of the home front as we are concerned about theirs."

Meeting last week at the call of Mr. Unterberg, who is president of C. E. Unterberg & Co., 61 Wall St., six leading security dealers completed campaign plans, and, according to Mr. Unterberg, "decided to set a mark for contributions the division will have a hard time matching in ensuing appeals."

The division leaders for 1945 include: Frank Blair, of Allen & Co.; Howard S. Hoit, of Hoit, Rose and Troster; Alfred E. Loyd, of the New York Security Dealers' Association; Arthur Marx, of Wilson & Marx, Inc.; Richard C. Rice, of J. K. Rice & Co., and Bertram Seligman, of Ward & Co.



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# The COMMERCIAL and FINANCIAL CHRONICLE

Reg. U. S. Pat. Office

Volume 161 Number 4388

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Price 60 Cents a Copy

## The Financial Situation

Administrative authorities are wisely giving serious and apparently on the whole comparatively realistic attention to the problems of reconversion to peacetime industrial operations. Of course, it is yet rather too soon to be certain of the degree in which they are prepared to "carry through," but at any rate a start in some particulars has been made. Late last autumn and early in the winter before the so-called break through in Belgium a start of a sort was made in thinking about reconversion. The "Battle of the Bulge," however, drove all such thoughts from the minds of officials.

One result of this battle, which in retrospect appears to have been rather poorly understood or appraised, was to place the military authorities definitely in the saddle in Washington and to set the propaganda machine to work foolishly condemning the general public for following earlier propaganda lines—and making every effort to be sure that no one would for a long while in the future have the hardihood to give much thought to what was to come when the war was over. Indeed for a time it appeared that even with final victory in Europe much thought about post-war matters would be taboo.

### Looking Ahead

We are still being bombarded with every conceivable sort of propaganda designed to convince us and keep us convinced of the "toughness" of the struggle still to come in the Far East—as if we were not quite capable of forming our own judgments about such things, as if it were not obvious enough that major battles still had to be fought, and as if too much complaining by "the lady" did not create rather than allay doubts. But it now is clear that there is sufficient good sense in Washington not to undertake to oblige

(Continued on page 2312)

## From Washington Ahead of the News

By CARLISLE BARGERON

Among the outstanding changes to come in Washington in recent weeks is the current emphasis on permitting industry to provide the necessary post-war employment instead of the Government creating jobs. This is evidenced in the coming to the fore of proposals to relieve the tax burden on industry, and at the same time the almost complete silencing of the proponents of measures to provide bonuses for war workers, transportation back to their homes or to new jobs, etc.

It is a change of tremendous importance. Until the ascension of Truman to the Presidency, the prevailing Administration attitude, while professing its love for private enterprise, was that nevertheless not much could be expected of it, and the Government must make plans such as the bill sponsored by Senators Murray and Kilgore for a "national budget." Under this measure, the President and his planners, would submit at the beginning of the year a report on just how much employment industry was likely to provide that year, just how much the Government was likely to provide, or more roundly summed up, just what was likely to be the national income and how much national income was needed to take care of the country. If the prospective



Carlisle Bargeron

national income fell short of the prospective national needs, the President was to recommend what should be done. In the final analysis he could just create the necessary national income. Little or nothing is being heard and very little, if anything is being done about this measure now.

Also more or less dormant these days, is the Wagner-Murray-Kilgore bill extending social security and providing for health benefits to a large part of the population. It is not intended to suggest that this latter measure, in particular, is dead. It is just that such measures are not to the fore, and neither are their proponents as was the case a few months ago. It is this writer's opinion, too, that with the end of the war in Germany and return of the soldiers and the increasing reports of plant closings, that there would have been all sorts of agitation behind these bills just now, had there not been a change in the Presidency.

The only real difference of opinion between the new President and any sizable group in Congress these days, seems, in fact, to be the question of how long OPA controls are to be maintained. The Republicans are set to make a fight on the additional

(Continued on page 2318)

## Keynes Contrived International Monetary Scheme

By HON. FREDERICK C. SMITH

Congressman from Ohio  
Member, House Committee on Banking and Currency

### PART I

**Congressman Smith Asserts That the Bretton Woods Proposals Are in Line With Lord Keynes' Currency Debasement Schemes. Offers Evidence That the Old Keynes International Clearing Union and the U. S. Treasury (White) Plans Were Almost Identical and That the International Monetary Fund Set Up at Bretton Woods, Based on These Plans, Will Not Only Permit but May Compel a Debasement of Our Own Currency. Says Provisions Establish an International System of "Politically Managed Currency."**

Was the proposal for the establishment of an International Monetary Fund written by delegates of 44 nations assembled at Bretton Woods, New Hampshire, or was it contrived by Lord John Maynard Keynes, Director of the Bank of England and consultant to the British Exchequer? It is of the most vital concern to the American people to have the correct answer to this question.

This scheme is fraught with the gravest danger to our nation and people, and we had better stop, look and listen before we act, lest we permit ourselves to be led into something which will cause us to be sorry. Lord Keynes himself has sensed among our people a sufficient amount of unsavory criticism of this international monetary scheme to elicit from him a public denial of bad faith on his part in its projection.

In an address before the House of Lords, May 18, 1943, he took pains to point out the similarities of his International Clearing Union Plan and Mr. Morgenthau's proposal for an International Stabilization Fund. He said:

"Most critics, in my judgment, have overstated the differences between the two plans,



Frederick C. Smith

plans which are born of the same climate of opinion and which have identical purpose. It may be said with justice that the United States Treasury has tried to pour its new wine into what looks like an old bottle, whereas our bottle and its label are as contemporary as the contents; but the new wine is there all the same."

With the similarity of his and Mr. Morgenthau's plans in mind, Lord Keynes in the same speech said:

"There is one important respect in which the British proposals seem to be gravely misunderstood in some quarters in the United States. There is no

foundation whatever for the idea that the object of the proposals is to make the United States the milch cow of the world in general and of this country in particular. In fact, the best hope for the lasting success of the plan is the precise contrary.

"I cannot emphasize this too strongly. This is not a Red Cross philanthropic relief scheme, by which the rich countries came to the rescue of the poor."

Accordingly, we may properly and fittingly raise the question as to the true source of this international monetary scheme without being suspected of being either provincially minded or motivated by anything other than a

(Continued on page 2316)

## Experts Recommend Immediate Tax Changes

**Joint Committee Representing Congress and Treasury Recommend Only Minor Changes to Help Business Convert to Peacetime Production. Propose No Important Tax Reductions, Holding Tax Alleviation Would Promote Inflation. Says Purpose of Recommendations Is to Improve Cash Position of Business During Transition, Without Reduction of Tax Liability. Advocates Raising Excess Profits Tax Exemption From \$10,000 to \$25,000 to Help Small Business.**

The Joint Committee on Internal Revenue Taxation for Post-War consisting of representatives and experts from Congress and experts of the Treasury, and ap-

pointed to work out plans for tax adjustments issued on May 11 its "Report No. 1," which covers recommendations for legislative action at the end of the hostilities in Europe. The members of the Committee are: **House of Representatives**—Robert L. Doughton, Chairman (North Carolina); Jere Cooper (Tennessee); John D. Dingell (Michigan); Harold Knutson (Minnesota); Daniel A. Reed (New York); Roy O. Woodruff (Michigan); **United States Senate**—Walter F. George, Vice-Chairman (Georgia); David I. Walsh (Massachusetts); Alben W. Barkley (Kentucky); Robert M. La Follette, Jr. (Wisconsin); Arthur H. Vandenburg (Michigan); Robert A. Taft (Ohio). The Committee has been holding secret sessions for months passed and, since its present report deals only with V-E adjustments, its studies for changes for later post-war periods are to continue. The text of the report follows:

### I. Recommendations

Several immediate changes in the operation of taxes affecting business are recommended. These

changes, for the most part do not affect ultimate tax liabilities. They are designed to facilitate reconversion by improving the cash position of business enterprises and by relieving smaller businesses from undue burdens. Specifically, the recommended changes are as follows:

1. Increase the excess-profits tax specific exemption from \$10,000 to \$25,000, effective beginning with the tax year 1946.

2. Provide that the post-war credit of 10% of the excess-profits tax be taken currently with respect to tax liabilities of 1944 and subsequent years.

3. Advance to Jan. 1, 1946, the maturity date of outstanding post-war refund bonds.

4. Provide for speed-up of refunds resulting from carry-backs of net operating losses and unused excess-profits credits.

5. Provide for speed-up of refunds resulting from the recomputation of deductions for amortization of emergency facilities.

All five of the proposed changes would improve the cash position of business during the period of

(Continued on page 2314)

## So It Really Must Be

"Our national prosperity requires that our exchange of products with the world, in both directions, shall grow steadily."

"In some countries foreign trade has been and no doubt will be in the future managed and conducted directly by government. We do not plan it so in the United States."

"Private persons, and not Government, will decide what is to be bought and sold, and in what quantities and at what prices. It rests with private persons to make sure that the goods they offer to the world are soundly made, soundly advertised and soundly priced."—Secretary of State Stettinius.

These are encouraging words from the Secretary of State. We are, of course, quite certain that he utters them with full sincerity.

We hope that we shall not be misunderstood, however, if we observe that such prerogatives as these may in some circumstances be of little practical value.

Let us make certain the Government does not through controls, subsidies, tariffs, or any of the other instruments at its command render them valueless—whether or not the offending acts are done in the name of helpfulness.

## Truman Opposes Tax Cut Until Japan Is Defeated

President Truman told his press conference that he was definitely opposed to any plan to reduce taxes before the defeat of Japan, the Associated Press reported from Washington, May 15, adding that the President said that the only way in which the nation's 85,000,000 bondholders could be protected was by taxation.

Chairman Doughton (D.-N. C.) of the House Ways and Means Committee indicated that he felt about the matter the same as the President. Senator George (D.-Ga.), however, took the stand that there should be downward adjustment "based on all the factors, and not on consideration of the end of the war alone."

George said there should be a reduction as soon as possible, adding that "otherwise there is a danger of an economic nosedive when the war with Japan ends." He conceded that there can be no drastic cuts, and that taxes probably will be high for a long time.

Mr. Truman apparently did not oppose a pending program to adjust business tax laws so as to make \$5,700,000,000 quickly available to business during the reversion from war to civilian production.

This program does not call for any reduction in tax rates. It would improve the cash position of business chiefly through speeding up of post-war refunds and cashing of excess profits tax bonds. It also would exempt many small corporations from the excess profits tax by raising the exemption from \$10,000 to \$25,000.

The President said at the news conference that people can talk about taxes all they want to but that we have got to make good on obligations of the United States of America and you can only make them good by taxation.

Every one in the country, he said, is a partner in the Government of the United States. There are 85,000,000 individual bond holders, he continued, and they must be protected.

The President's rather impasse assertion, according to the Associated Press, grew out of a reporter's request for information as to when he might have a special news conference on taxes. He did not know when such a conference would be held since he is still working on that but he said it would be very shortly.

He was asked if he saw an account of an interview with Chairman George (D.-Ga.) of the Senate Finance Committee respecting a proposed five-year program for graduated reduction of taxes. He said he had not seen this inter-



E. R. Stettinius, Jr.

## WMC Relaxes Controls

The War Manpower Commission announced on May 11 that its intention was to put into effect as rapidly as circumstances permit plans for progressive relaxation of manpower controls. The statement continued that a general easing of all controls could not be anticipated until the war with Japan was over, but that a transitional post-V-E Day program was to be carried out, which would take into account day-to-day labor market conditions and would involve a change in the WMC system of area classification beginning July 1.

In announcing the plans, WMC Chairman Paul V. McNutt said, according to the Associated Press from Washington, May 11, that details were being worked out for clearing the way for plants employing 100 or fewer workers to resume or increase their present civilian output, and that a similar plan would be developed for larger plants where the labor supply is plentiful.

McNutt, in speaking of the post-V-E period, characterized it as one in which the War Manpower Commission would be faced with a "most difficult task in keeping war plants manned while recruiting new workers for expanding war and civilian production."

The policy which WMC will follow between now and July 1, as summarized by the Associated Press, is:

1. Manpower controls in Group 3 and 4 areas (where labor is adequate or plentiful) may be lifted by area directors after consultation with local management-labor committees.

2. Manpower programs that include employment stabilization programs, employment ceiling programs, priority referral and the 48-hour week will be maintained in Group 1 and 2 areas, where the labor supply is short.

3. If unemployment appears in Group 1 or 2 area, the WMC director may, pending reclassification of the area, revise or lift employment ceilings to allow civilian producers to take on more workers.

After July 1, the program is stated to be:

In Group 1 areas all manpower controls will be continued; in Group 2 areas manpower controls will be at the discretion of the area manpower director; all manpower controls will be eliminated in Group 3 and 4 areas.

Because of cutbacks in war production, McNutt predicted a sharp decline in the number of Group 1 areas within the next three months. As of May 1, 74 areas were in this classification and 111 in Group 2.

The list of essential activities will be continued but will be trimmed down until it includes only direct war and war-supporting production.

The 48-hour work-week will be continued after July 1 for establishments in Group 1 areas with, as now, exceptions for individual plants. In Group 2 the 48-hour work-week will be optional with area directors. The 48-hour week will be maintained on an industry-wide basis in some industries, but only as long as necessary to meet shortages. Such industries include textiles, logging and lumbering and non-ferrous metal mining.

## RFC Credit Facilities

Purchasers of government-owned surplus goods have been invited by the Reconstruction Finance Corporation to make use of its credit facilities, the Associated Press reported from Washington, May 12. It was pointed out that RFC guarantees of bank loans, plus direct RFC loans where local credit is not available, will enable industry to obtain the financing required to make purchases "with a minimum of paper work and delay."

## The State of Trade

There was no real indication this week that the spot authorization plan approved last fall and designed to permit manufacturers to produce civilian goods when materials become available have yet reached the point where recent efforts in this direction are impressive.

It would be unfair to state that the Government is not concerned over the problem of early reconversion of industry, or that it is wilfully neglecting its duty toward this end. It has already initiated many steps to achieve this goal; however, their immediate effects will not produce the desired amount or quality of civilian goods in the near future.

Some understanding of the bottleneck in civilian production may be gleaned from the action of the WPB since V-E Day. The Board has revoked production controls on hundreds of items within the last week, but it has not at the same time made available the necessary raw materials for their manufacture. Under such a policy industry is frustrated in its attempt to get the machinery for reconversion into smooth operation.

An illustration of the firm grip retained by the WPB on the supply of materials may be found in the Board's latest announcement regarding civilian production. After July 1, producers will have free access to metals as far as priorities are concerned, but at the mills, they will take second place behind the war demands. At the moment it appears that neither the WFB nor the armed services know just what the overall requirements for prosecuting the war against Japan will be.

In the solving of the problem, industry offers what it believes to be two main requisites, the first of which is, "revision of the Surplus Property Act of 1944 to make it workable," and the second, "stock-taking by the armed forces to see what is now owned and what will be reasonably required for the one-front war."

A tentative timetable for 72 major products has been prepared by industry and the WPB, but notwithstanding this, it is too early to predict when the manufacture of civilian goods will increase from the present trickle to full-flow production in the future.

Uncertainty prevails over another point and that is on the question of what prices consumers will pay for these goods. Chester Bowles, OPA Administrator, in discussing the matter stated, that manufacturers' prices would be pegged at the 1942 level, plus certain markups to cover increased material and wage costs. Enlarging upon his remarks he said he would consult with distributive trades concerning "the best way of carrying out our general obligation to minimize retail prices increases whenever manufacturers' price increases can be absorbed in whole or in part by wholesalers and retailers."

**Steel Industry**—The volume of steel orders in the past week continued in most cases to exceed shipments, but with substantial cancellations in the background. The flow of steel cancellations is expected to show greater acceleration in about two weeks. Steel men believe that the cancellation period will last for about 60 days. According to "The Iron Age," in its current summary of the steel trade, it says: "A lag has developed between steel product contract cuts and the appearance of space on mill schedules due in part to the desire of customers to hold their places on steel mill schedules while shopping for new contracts. This condition also partly results from the fact that components manufacturers, whose peacetime product is the same as that for which war contracts have been canceled, are still holding on to their place on the mills. Soon, however, the contractors whose programs have been cut back will have little desire or excuse to keep steel orders intact."

**Railroad Freight Loading**—Car-loadings of revenue freight for the week ended May 12, 1945, totaled 838,507 cars, the Association of American Railroads announced. This was a decrease of 24,892 cars, or 2.9% below the preceding week this year and 28,675 cars, or 3.3% below the corresponding week of 1944. Compared with a similar period of 1943, a decrease of 10,525 cars, or 1.2%, is shown.

**Electric Production**—The Edison Electric Institute reports that the output of electricity decreased to approximately 4,302,381,000 kwh. in the week ended May 12, 1945. (Continued on page 2318)

## War Business Has Passed Peak, Ayres Says

War, which has been the world's biggest business during the past five years, has reached and passed the peak of its expansion, and the processes of contraction have begun, said Brig. Gen. Leonard P. Ayres, United States Army (retired) in the Cleveland Trust Co. monthly business bulletin issued May 15, in which he further said:



**Leonard P. Ayres**

The contraction will continue for perhaps another five years.

The past war-years in which the Government has been the chief customer have been a period of educational experience for business in three leading respects. In the first place, business men have had more experience in the practical arts of cooperation than ever before. In manufacturing, the vast expansion of subcontracting has made cooperation essential, and within individual plants there has been more effective cooperation between management and wage-workers than ever before.

Secondly, in almost every field of business activity managements have learned more about the training of new workers than they ever knew before. This has been especially true with respect to the training of women, and of young beginners of both sexes. Millions of such newcomers have been successfully trained to do jobs that had traditionally been regarded as being beyond the abilities of

any but mature and experienced workmen. Much flexibility has been introduced into our business processes by these developments, and many strongly held and well entrenched prejudices have been swept away.

Finally, business has earned a great deal about government, and perhaps government has benefited from its increased contracts with business. A war economy is in large measure a planned economy, and both business and the general public have learned a great deal about that during these war years. They now know that the planned economy is not the product of abstract thinking in high places, but that it is instead slowly and painfully worked out by trial and error. It involves controls, restrictions, ration boards, coupons, quotas, and a vast total of applications, reports, and questionnaires. We shall learn still more about it as our war activities continue to contract.

In another section of his report Gen. Ayres said:

Expenditures for war in round numbers totaled 13 billions in 1941, nearly 50 billions in 1942, almost 83 billions in 1943, and well over 86 billions in 1944. They were equal to the other governmental expenditures in 1941, but by 1944 they had increased until they were nearly seven times as great.

## Profits and Operation of Listed Corporations Reported by SEC

The Securities and Exchange Commission on May 11 made public Part V of its survey of "Data on Profits and Operations, 1942-1943," covering data on 413 companies in 42 Non-Manufacturing Industry Groups. Individual company data for many of these companies are included in the Survey of American Listed Corporations reports for the first time. The major industry groups, which include the 42 industries covered in this part, are Retail Trade, Wholesale Trade, Service, Transportation and Communication, Mining, Finance, Real Estate, Agriculture and Construction.

Combined industry totals for 1942 show 400 registrants reporting net sales and operating revenues of \$11,404,398,000, which compared with 394 registrants reporting net sales and operating revenues of \$12,314,752,000 in 1943. Operating profits for these companies amounted to \$1,126,208,000, or 9.9% of net sales and operating revenues in 1942, against \$1,315,520,000, or 10.7% of net sales and operating revenues in 1943. These companies showed a net profit after income taxes as a percent of net worth amounting to 8.5% in both 1942 and 1943.

The group showing the next largest net sales and operating revenues in 1943 was "Department Stores." These 40 companies reported net sales and operating revenues of \$1,495,939,000 in 1942, against \$1,691,640,000 in 1943. Net profit before income taxes for these companies was \$1,072,860,000, or 9.4% of net sales and operating revenues in 1942 and rose to \$1,240,945,000, or 10.1% of net sales and operating revenues in 1943. Net profit after income taxes in 1942 amounted to \$506,369,000, or 4.4% of net sales and operating revenues compared with \$505,674,000, or 4.1% in 1943. Net profit before income taxes as a percent of net worth was 21.1% in 1942 and 23.8% in 1943, while net profit after income taxes as a percent of net worth decreased from 10.0% in 1942 to 9.7% in 1943. Net profit after income taxes is the amount of profit after all charges and represents the amount transferred to surplus.

Of the 42 industry groups, "Grocery and Food Stores" reported the largest net sales and operating revenues in 1943. These 15 companies reported net sales and operating revenues of \$1,732,415,000 in 1942, compared with \$1,816,455,000 in 1943. Net profit before income taxes amounted to \$39,231,000, or 2.2% of sales and revenues in 1942, compared with

\$39,272,000, or 2.2% of sales and revenues in 1943. Net profit after income taxes amounted to \$18,030,000, or 1.0% of sales and revenues in 1942, compared with \$18,394,000, or 1.0% of sales and revenues in 1943. These companies showed a net profit after income taxes as a percent of net worth amounting to 8.5% in both 1942 and 1943.

The group showing the next largest net sales and operating revenues in 1943 was "Mail Order Houses." Seven companies reported net sales and operating revenues, net profit before income taxes and net profit after income taxes as \$1,642,861,000, \$138,673,000, \$52,263,000 in 1942 and \$1,587,361,000, \$139,318,000, \$43,941,000 in 1943, respectively. Net profit after income taxes as a percent of net worth was 9.8% in 1942 and 8.0% in 1943.

The group with the next largest net sales and operating revenues was "Mail Order Houses." Seven companies reported net sales and operating revenues, net profit before income taxes and net profit after income taxes as \$1,642,861,000, \$138,673,000, \$52,263,000 in 1942 and \$1,587,361,000, \$139,318,000, \$43,941,000 in 1943, respectively. Net profit after income taxes as a percent of net worth was 9.8% in 1942 and 8.0% in 1943.

Among the other industry groups included in the survey was "Limited Price Variety Stores" with 11 companies reporting net

sales and operating revenues, net profit before income taxes and net profit after income taxes of \$1,211,048,000, \$125,304,000, \$54,172,000 in 1942 and \$1,306,924,000, \$133,373,000, \$52,874,000 in 1943, respectively. Net profit after income taxes as a percent of net worth was 10.4% in 1942, compared with 9.9% in 1943.

"Motion Picture Producers and Distributors" with nine companies reporting showed net sales and operating revenues, net profit before income taxes and net profit after income taxes of \$561,341,000, \$99,621,000, \$49,125,000 in 1942 and \$736,465,000, \$171,479,000, \$60,153,000 in 1943, respectively. Net profit after income taxes as a percent of net worth was 12.8% in 1942, compared with 14.8% in 1943.

"Aviation Transportation" with 11 companies reporting in 1942 and 13 companies reporting in 1943 showed net sales and operating revenues, net profit before income taxes and net profit after income taxes of \$168,276,000, \$29,515,000, \$15,783,000 in 1942, and \$197,576,000, \$29,224,000, \$15,322,000 in 1943, respectively. Net profit after income taxes as a percent of net worth was 18.6% in 1942, against 14.5% in 1943.

## Hard Coal Strike Ends

Anthracite miners started to return to work on May 21 following an agreement reached on May 17 by the operators and the United Mine Workers of America, which calls for a compromise wage contract providing an overall daily pay increase of \$1.37 1/2. The agreement contains provisions for underground travel time pay, overtime for work beyond seven hours a day and 35 hours a week, differentials for second and third shifts, and increased vacation allowances. The travel-time pay is believed to be between \$1.12 1/2 and \$1.20 a day.

The new agreement is subject to review by the National War Labor Board and other stabilization agencies. It is expected that it will be approved at a referendum of the workers, which may be held in about two weeks. It will be retroactive to May 1, and will run for one year, being terminable on notice after that time.

Production in Pennsylvania's anthracite fields was halted May 1 when the old contract expired. Harold L. Ickes, Solid Fuels Administrator, who has been in charge of these mines since the Government took control on May 3, estimated that the strike resulted in the loss of 3,500,000 to 4,000,000 tons of anthracite.

J. J. Forbes, manager of the anthracite industries for the Solid Fuels Administration, announced that anthracite coal operations on May 21 were proceeding in 326 of the 333 coal properties under Government control, according to the Associated Press, which further stated:

Mr. Forbes estimated the industry's manpower at 68,800. He said that 93% of that number returned to work and that the output on May 21 would equal 85% or 90% of the estimated normal daily production of 206,000 tons. The only idle collieries are in the Pottsville, Pa., area, where high water and mechanical deficiency closed two mines.

## C. G. Ross Sworn in

Associate Justice W. B. Rutledge, of the United States Supreme Court, administered the oath to Charles G. Ross when he was sworn in as Press Secretary to President Truman, with whom he attended high school in Missouri more than 40 years ago. Mr. Ross succeeds Jonathan W. Daniels.

## Truman Discusses de Gaulle Meeting

### With French Minister Bidault

The White House released the following statement, as reported from Washington by the Associated Press, May 18, concerning President Truman's conference with the French Foreign Minister, Georges Bidault, and his expressed desire to meet with Gen. Charles de Gaulle to discuss France's participation in international settlements:

Statement by the President.

The President had the pleasure today of conversing with the French Foreign Minister, M. Bidault, upon his arrival from San Francisco and of discussing with him a number of problems of primary interest to France and the United States.

The President took the occasion at the outset to express the gratification of the entire American delegation at San Francisco for M. Bidault's cooperation and helpfulness and for the important and continuing contribution of the French delegation to the work of the conference.

The President made it abundantly clear that the American people and the American Government realize that the French nation has emerged with renewed strength and vigor from the catastrophe which it suffered and that it has demonstrated its determination and its ability to resume its rightful and eminent place among the nations which will share the largest measure of responsibility in maintaining the future peace of Europe and the world.

He expressed his desire to meet General de Gaulle and indicated that there was a full appreciation by the United States Government of the part which France could and should play in the settlement of questions of world and European interest.

In this connection, the President indicated that the United States was moved by the strongest ties of friendship, dating back to the founding of this nation. A strong France represents a gain to the world. As a consequence, the people of the United States have accepted reductions in their requirements of certain essential food items in order to permit increased shipments to the liberated countries of Europe, including France, where they are so urgently needed.

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The President emphasized that we are faced with a still strong and deadly enemy in the Far East to whose defeat the total resources of this country, both in manpower and material, are pledged. He indicated that such assistance as France and our other allies might bring to that struggle and which might be synchronized with operations already planned or under way, would be welcomed.

The discussion was on the most friendly and cordial plane and afforded the President a welcome opportunity to emphasize the bonds of friendship and mutual interest between the two countries.

## WPB Revokes Control On More Civilian Items

Controls have been lifted on a number of civilian products by the War Production Board, according to an Associated Press report from Washington, May 16, which added that manufacturers, however, had received no metal to make them. The order known throughout the industry as "M-126," which has been revoked, freeing from controls 1,200 of the commonest civilian items, forbade the use of iron and steel in 400 types of goods. Its revocation will not materially help manufacturers to put these goods back on the market until WPB's announced creation next July of an uncontrolled pool of steel, copper and aluminum for civilian use has become effective.

The publishing industry will benefit from two or more revocations, according to the Associated Press, one lifting restrictions on the manufacture of new printing machinery and the other removing limits on the amount of copper and zinc which may be used in producing printing plates.

WPB will make a policy of granting priority aid for printing machinery except in unusual cases, it was stated. It probably will take eight or nine months to provide printing items which have been discontinued completely.

Similar warnings that improved production cannot be expected immediately, in most cases not until after materials restraints are removed on July 1, accompanied other revocations.

These included:

Removal of the ban which prohibited manufacture of golf balls except for the Army, Navy and Veterans Administration; WPB warned golfers not to expect new clubs soon.

Revocation of controls on production and sale of house trailers and expandable mobile houses. The latter are trailer-type dwellings with collapsible sections which permit expansion when the unit is stationary.

Cancellation of the rules regulating manufacture of jacks, whether operated mechanically, electrically, hydraulically or by air.

Special warnings accompanied the revocation of "M-126." Some of the items were regulated by orders other than the omnibus measure and a few of these have not been lifted. In addition, WPB said, the controls on stainless steel which formerly were included in the order were continued, having been incorporated in another regulation.

## NY State Savings Banks Deposits Over \$7 1/2 Billion

Deposits in the 131 savings banks of New York State have passed the seven and one-half billion dollar level, with a net gain in April of \$92,676,304, it was reported recently by the Savings Banks Association.

The month's increase was more than 50% greater than the gain in April last year.

The savings banks showed a net growth of 23,978 in open accounts during the month, making the number of depositors 6,531,459 as of April 30, with total deposits of \$7,500,280,624.

Savings banks' sales of war bonds and stamps since May 1, 1941, passed the one billion mark, with sales of \$15,068,505 during April.

## The Financial Situation

(Continued from first page)

or even to persuade the business community to neglect problems it must face in returning to the tasks of peacetime, or unnecessarily defer steps designed to expedite reconversion.

That these tasks are real have been brought home to careful students of such questions—if reminder were necessary—by figures last week made public by the War Production Board. These data, covering reports from upwards of three-score industries, suggest that when these branches have completed the conversion to peacetime pursuits and attained capacity production their output will be between 25 and 30% below current production. When they have reached the financial break-even point, their output according to these estimates would be less than 40% of the current production. The length of time required to complete the reconversion and attain "break-even" rates of activity, are set down as ranging from no time at all in those industries which have continued throughout the war to produce articles identical for practical purposes with those of peacetime, to a year in the case of jeweled clocks and watches. Capacity production will or could be reached in from one month in a few instances to 15 months in the case of the automotive industry.

### Worth Inspection

How accurate all these estimates, which appear so convincing when arrayed in tabular form, will prove to be time only will tell, but it is probably safe to assume that they are more to be trusted than many of the other roughly comparable estimates of the New Dealers based not upon what is feasible, but what the "need" (imagined by the mystics) is estimated to be. At any rate, it is worth while to inspect some of these figures in somewhat more detail. When that is done it is found that while volume output on the average would be down even under peacetime capacity production, there are branches where the contrary is true—even instances where return to a break-even rate of operations would involve an increase over present output.

Thus, for example, the motion picture equipment industry is currently producing at the rate of about \$1.3 million a quarter. It breaks even in peacetime at \$7.2 million. Its capacity rate is about \$10.2 million. There are a number of others with varying rates of increase predicted for peacetime, and a number in which the present rate is about the equivalent of capacity peacetime production. On the other hand there are

many, such as the motor industry, where a very substantial rate of decline is to be expected.

Such figures as these suggest a very considerable reshuffling of operations and personnel as between the various branches of industry. In some instances of course an industry which must reduce its volume for even capacity production of peacetime goods may be on the whole located in districts where others are located which must increase their rate of operations to reach peacetime maxima. In such circumstances, the difficulties of reconversion, so far at least as they have to do with employment, will tend to be reduced. There are many instances, however, where such will not be the case. It is these latter instances which raise the question whether it will be possible to avoid the kind of geographical employment and population shifts which have characterized the conversion of industry to war production.

### Full Story Not Told

The full story is, however, not told by the comparative rates of output listed in the War Production Board's table. There, for example, the motor industry is scheduled for a reduction in output from \$2,153 million a quarter to \$1,127 million should capacity production be reached after the war. The fact is, however, that the change-over will be much greater than is thus indicated. The industry is now making a few things which will be included in its regular post-war lines, but for the most part its task will be a matter of converting from a production of over two billion dollars a quarter in tanks, planes and guns, to the output of something over a billion dollars in passenger cars and trucks per quarter. That is true of a large number of other industries, such for example as the printing trades machinery industry which is scheduled to change over from \$63 million per quarter of various implements of war to \$39 million per quarter of their usual equipment for the printing trade.

All this, quite evidently, will present difficulties. These problems, however, will not prove amenable to panacea treatment. Nor do they suggest the need of the sort of Government "co-operation" often proposed by the New Deal. The question which the "policy-makers" in Washington and the ordinary man from Wall Street to Main Street would do well to be pondering on the contrary is this: "What kind of policy or action is most likely to retard

## Plans for Philippine War Damage Fund

Senator Robert A. Taft (R.-Ohio) stated that a bill to set up a fund of \$500,000,000 to meet property war damage claims resulting from the Japanese occupation and subsequent freeing of the Philippine Islands would be introduced into Congress upon the return of Senator Millard Tydings (D.-Md.) and a group of experts who have gone to Manila to survey and report on the extent of damage there, the "Journal of Commerce" stated from Washington, May 17.

Senator Taft himself had proposed a bill, now sidetracked, which would have put to use for the purpose the \$220,000,000 funds of the War Damage Corporation. The Taft bill would have made WDC's fund, raised through premium payments by property owners in the United States and its possessions, available to persons whose properties were damaged during the Japanese occupation and the American liberation of the islands.

Under the laws of the WDC, damage received prior to the fall of Manila was eligible for the payment of such claims, but damage sustained subsequently was not covered.

This was done because it was believed that the bulk of the damage would be inflicted during the Japanese invasion operations. It was found, however, that the damage sustained after the Japanese had occupied the islands and during the liberation was far more severe than during the Japanese invasion.

There has been no claim of any significance made against WDC funds and the \$220,000,000 fund is now untouched. Several proposals have been made with regard to what should be done with the funds on hand, but none of them has yet taken the form of Congressional bills.

An earlier fund of \$100,000,000, taken by Presidential appropriation fund and now under control of the WDC, will be returned to the Treasury.

### Lift Belgian Trade Curbs

All restrictions on private trade with Belgium have been removed by the Treasury Department, which did the same thing in the case of France a month ago, the Associated Press reported from Washington, May 14. As on that occasion, practical difficulties exist to postpone trade on any important scale, but at least the financial machinery for payments now exists.

Belgian assets in this country are still frozen, but the Treasury announced that dollar balances acquired by Belgian banking institutions since Feb. 2, 1945, may be freely used to make payments in this country on behalf of Belgian nationals.

and render unnecessarily expensive this conversion and the attainment of capacity production of peacetime goods, and what type of behavior whether on the part of the government, the organized groups in the community such as labor unions, and others can be counted on to hasten the day when full peacetime production will be attained and normal peacetime prosperity generally prevail?" The helpful answers will be found in courses of action which give unrestricted sway to the natural constructive forces of a free economy.

## Vinson Announces New Meat Control Plan

As a solution to the controversy over the shortage of meat for civilians in the United States, Fred M. Vinson, Director of the Office of War Mobilization and Reconversion, announced a broad new program designed to relieve the situation, warning however, that its effects would not be felt in the retail market for some time, advises to the New York "Times" from Washington stated on May 18.

The following is the text, as released by the United Press, of the revised meat control program:

The program, which is based on recommendations made by the Office of Price Administration, was developed during discussions in Director Vinson's office with representatives of the Office of Economic Stabilization, the Office of Price Administration, the War Food Administration, the Army and the Defense Supplies Corporation. The recommendations of the House and Senate committees investigating the food situation have been carefully considered.

While the new program is expected to improve distribution and to make more meat available in areas of the country where relative shortages have been most pronounced, it will take some time for the effects of the program to be felt. Consumers should not expect any immediate increase in retail meat supplies as a result of the program.

The action announced falls into three main groups:

### 1. To Encourage Increased Feeding of Beef Cattle

A. Director Vinson announced that there will be no downward revision in the over-riding ceiling prices or in the maximum of the stabilization ranges for beef cattle, except bulls, without at least six months' advance notice to producers. This announcement is made to assure cattle feeders as much protection as possible against price changes, and should encourage the movement of cattle into feed lots. The action is in line with the April 11 announcement that hog ceiling prices will not be reduced before Sept. 1, 1946.

B. Effective May 19, 1945, the Commodity Credit Corporation will make a payment to the seller of 50 cents per hundred pounds on AA and A grade cattle sold for slaughter (sold for \$14.25 or more per hundred pounds, Chicago basis) weighing 800 pounds or more, which have been owned by the seller for 30 days or more. In addition to the larger margin, this will encourage the feeding of cattle to heavier weights, and in the long run will make more and better beef available.

### 2. To Increase the Margins for Processors of Meat

A. The Defense Supplies Corporation will increase the pork subsidy payment 40 cents per live hundredweight retroactive to April 1, 1945. This rate will be continued in effect only until completion of a more thorough accounting study, following which the payment rate will be adjusted (not retroactively), and a provision will be included for reduction of the subsidy as hog prices decline. Effective as of April 1, 1945, the total pork subsidy will be \$1.70 per live hundredweight, as compared with the previous rate of \$1.30. This action on hog subsidy rates is in accordance with the April 23 announcement of the Office of Economic Stabilization (the "10-point" meat program). At that time it was announced that unless determined otherwise before May 10 the subsidy rate on hogs would be increased 40 cents per hundredweight, effective retroactively to April 1, subject to later upward or downward adjustments.

B. Subsidy payments on all grades of cattle will be increased by the Defense Supplies Corporation 25 cents per live hundredweight, effective June 4, 1945. The subsidy payments are subject of the withdrawal of 4 cents of the subsidy for each 5-cent decline in average drove costs, from the

maximum to the minimum of the stabilization range, with a minimum subsidy payment of 25 cents per hundredweight. The new subsidy rates, which are effective as of June 4, are as follows:

Grade AA -----	\$3.00 per cwt.
Grade A -----	2.95 " "
Grade B -----	1.90 " "
All other grades --	1.25 " "

Payments under the above rates will be reduced, from the maximum to the minimum, by 4 cents for each 5-cent decline in the average drove cost below the maximum. As long as the average drove cost is at or above the minimum of the stabilization range, the minimum subsidy payment will be 25 cents per hundredweight for any grade.

C. The above rates are applicable to both processing and non-processing slaughterers. Effective June 4, 1945, the additional subsidy for non-processing slaughterers of cattle will be 40 cents per hundredweight. This rate for non-processing slaughterers is based upon studies made by the Office of Price Administration.

### 3. To Improve the Distribution of Beef and Pork

A. Set-aside orders for Government purchase of meat will be adjusted by the War Food Administration so that a greater proportion of the Government requirements will be drawn from those Federally inspected plants which are slaughtering more than their normal proportion of the total slaughter. In effect this will mean that there will be a differential set-aside, based upon the quantity of meat slaughtered in relation to the quantity slaughtered during a representative past period. In filling governmental requirements, more meat will be taken from the plants with a heavy slaughter and less from the plants with light slaughter. This will result in more uniform distribution of available supplies for civilian use.

B. To make it possible to keep livestock in the hands of those operators who comply with Office of Price Administration price ceiling regulations, and to eliminate black market operations, the Office of Price Administration and the War Food Administration will develop a plan by June 15 to show the movement of all livestock through public stockyards and public sales yards, so that information as to the destination of all such livestock will be available. Record keeping requirements which are needed to effectuate slaughter control programs already announced, and meat distribution program now being prepared by the Office of Price Administration, will be developed. Representatives of stockyard operators and livestock sales agencies will be consulted in the preparation of the general plan.

## WPB Approves Civilian Transport Plane Output

The War Production Board has authorized the aviation industry to resume manufacture of transport planes for American airlines, stipulating, however, that such production must not be allowed to interfere with military schedules, according to the Associated Press from Washington, May 9.

The probable result of this action will be that airlines, which a recent survey has shown to be in need of about 300 new planes as soon as they can be obtained, will start getting the first of them late this year or early in 1946.

## U. S. Plans for Military Control of Germany, Announced by War Department

Plans have been worked out for the military government of Germany under American organization, the Associated Press reports from Washington, May 11, and gives the following as the text of the War Department's announcement of plans for the American occupation zone:

American organizational plans for the military government of Germany were disclosed today by the Hon. Henry L. Stimson, Secretary of War.

For many months the United States Army, Navy and Air Forces have been perfecting plans for the occupation of Germany and have been working with their British, Russian and French allies in putting together a co-ordinated program to impose a stern military government over all of Germany and to carry out the policies agreed upon at Yalta.

As was announced in the Yalta Declaration, Germany will be governed through a control council on which each of the four powers will be represented. General Eisenhower will be the representative of the United States on the control council for Germany. Each power will administer a zone of Germany under the control of a military commander. The United States zone will be controlled by General Eisenhower as Commander in Chief of the United States forces in Germany.

Lieutenant General Lucius Clay, United States Army, will serve as deputy to General Eisenhower, and as such will participate in the formulation of decisions affecting Germany as a whole. General Clay, as deputy military governor for Germany, will also act as General Eisenhower's deputy in carrying out the administration of military government in the United States zone.

General Clay, 48-year-old West Point graduate, was deputy director for war programs of the Office of War Mobilization and Reconstruction before he went to Europe in April to join General Eisenhower. Prior to joining War Mobilizer Byrnes, Clay was the director of material for Army service forces. He has been described as a tough-minded soldier with thorough understanding and experience in the balance between military necessity and civilian requirements. He was hand-picked by President Roosevelt for the direction of the occupation of Germany.

In planning its part of the control machinery for Germany, the United States has formed a group control council which will be fitted into the control council for Germany. The United States group has been divided into 12 major divisions, roughly corresponding to the ministries of the German central government.

The heads of these divisions, in addition to acting for the United States in control council matters affecting Germany as a whole, will also, under General Clay's supervision, carry out policies in the United States' zone.

Names of the 12 divisions in the United States group and a description of their functions follow:

Three military divisions—Army (ground), naval and air—will deal with the demobilization of the German armed forces, and the disarmament of Germany.

The transport division will regulate traffic movements, supervise railway, road and inland water transportation systems, and, with the naval division, handle port and coastal operations.

The political division will deal with all foreign affairs, handle domestic political matters, protect American interests in Germany, and advise other sections dealing with control of public information services in Germany, reporting of political intelligence, and public relations.

Tremendous tasks lie ahead of the economic division, which will deal with such problems as food,

agriculture and forestry, fuel and mining, price control and rationing, public works and utilities, internal and foreign trade, industry, conversion and liquidation, and requirements and allocations. This division will see to it that the Germans are forced to exert all efforts to feed themselves, and also to insure that the liberated United Nations are given first consideration on essential commodities.

The finance division will control public finance and deal with financial institutions, foreign exchange, currency, and accounts and audits.

The Reparation, Deliveries and Restitution Division will supervise, so far as the American zone is concerned, the execution of the policies agreed upon in the control council, dealing with the vital activities suggested by its title, as well as handle property control and the supervision of monuments, fine arts and archives.

A most important division will be the Internal Affairs and Communications Division. This division will supervise public safety, including control of civil police forces, public health and welfare, post, telephone and telegraph, military communications, civil service and local government, education and religious affairs. The division will concern itself with elimination of the dreaded secret police.

The Legal Division will give legal advice to the commander and other divisions, will have jurisdiction over prosecution of war criminals, and exercise proper controls over Allied military courts and German ordinary and military courts, and prisons.

One of the most difficult tasks will be faced by the Prisoners of War and Displaced Persons Division. Millions of citizens of United Nations have been held prisoner in Germany, either as military hostages or as slave laborers, and these must all be cared for and repatriated as speedily as possible.

The Man-Power Division will deal with problems of labor relations and allocations, wages and labor policies, housing and labor information. This division will be charged with dissolving the notorious Nazi Labor Front and laying the groundwork for the normal growth of democratic labor organizations and practices.

The all-important task of purging all public agencies and important German industries of Nazis will be shared by every division, each supervising this work in its own field. However, an over-all Intelligence Section, answerable directly to General Clay, will maintain general supervision over the entire de-Nazification program. This Intelligence Section will also maintain surveillance over all German agencies and provide assurance that activities by Nazi underground, "Werewolves" and the like will be ruthlessly suppressed.

Also answerable directly to General Clay are the two sections dealing with control of public information and public relations. The former section will control all forms of public expression in Germany, including newspapers, radio, magazines and other publications and motion pictures. It will deal with the dissolution of the Propaganda Ministry of the notorious Goebbels and the establishment of an unbiased and truthful press and radio system.

The Public Relations Section will deal with the issuance of press communiques, general relations with the world press, in-

## Wallace Plans to Aid Business Changeover

Secretary of Commerce Henry A. Wallace has indicated his intention of making the Commerce Department an effective instrument in aiding the changeover in the national economy from war to peace, ordering agencies of the department to "take positive steps to provide business and industry with its many aids and services essential in meeting the immediate problems of reconversion," an Associated Press report from Washington states on May 13.

Asserting that the Commerce Department would in all reconversion matters "provide general economic counsel as well as specific assistance to business," according to the Associated Press, Mr. Wallace went on to say:

"In the interval between V-E Day and V-J Day, the pressure upon the general economy will ease by reason of the fact that the economic resources required for the prosecution of the war will diminish. Nevertheless, on balance there will still be an aggregate demand upon the economy, including the requirements of Government, considerably in excess of the current production of required goods. The situation in the initial phase of the reconversion period which we now face will, in general, be the same as it has been during the past three years, although the inflationary pressure is likely to be less intense."

"It follows that no fundamental revisions of Government policy will be required except for the partial relaxation of some of the wartime controls, with particular care that we do not remove too suddenly either the anti-inflation controls or those designed to make certain that war requirements continue to be accorded top priority."

"Although the flow of income will tend to be downward during this period because of the reduction of overtime, the shrinkage of the labor force, and the increase in frictional unemployment, as well as the downward pressure on some price areas, consumption expenditures by individuals nevertheless will rise. This will be possible because a higher proportion of current income will be spent and the disproportionately high level of war savings reduced. In addition, private gross capital outlays will rise due to reconversion requirements as well as deferred replacements."

"During this period the Government agencies which have the responsibility can facilitate the reconversion process by releasing facilities for civilian production that are interrelated and complementary, and by meeting the more important, before the less important, civilian requirements. It will be necessary also, of course, to make adequate provision for dealing with transitional unemployment. In these matters and particularly with respect to the effect of transitional policy and program on the long-run post-war economy, the department will provide general economic counsel as well as specific assistance to business."

"Business, on its part, will want to be guided in its reconversion policies with respect to the marketing of increased production of consumers goods by considerations of long-run economic stability, rather than the short-lived advantages that might be secured from the temporary inability of supply to satisfy all immediate demand."

cluding the accreditation of correspondents, press censorship and press communications. Censorship in the American zone will be solely on the basis of military security.

## House Committee Approves Tariff Legislation

The House Ways and Means Committee has approved a three-year extension and expansion of the Reciprocal Trade Agreements Act with the three perfecting amendments, it was reported from Washington by the Associated Press, May 16. This is a victory for the Administration in its efforts to lower tariffs as a means of promoting post-war trade.

Originally enacted in 1934 under the sponsorship of the then Secretary of State Cordell Hull, the Act empowered the President to cut tariffs 50% below the rates imposed in the Hawley-Smoot Tariff Act of 1930, the result being that trade agreements have been made affecting nearly 50% of American imports on which the full reduction has been provided for. The pending measure which extends the Trade Agreements Act for another three years, or until June 12, 1948, would authorize the President to reduce tariff rates not more than 50% below the level of Jan. 1, 1945, which would amount to approximately 75% below the schedules of the Tariff Act of 1930.

The three perfecting amendments, as given in the New York "Times," were:

1. That wartime emergency tariff reductions or eliminations designed to encourage import of strategic metals and materials shall not be considered in making any of the new reciprocal percentage reductions which the measure authorizes.

2. To provide that the trade agreement with Czechoslovakia, terminated when Germany invaded that country, shall not be reinstated (although it contains no prohibition on negotiation of a new agreement).

3. To add the War and Navy Department to the list of Federal agencies which must be consulted before new trade agreements can be made by the State Department.

Charles P. Taft, Director of the State Department's Office of War-time Economic Affairs, who was the last Administration witness before the closing session of the Committee hearings, denied that the expansion provision in the pending legislation was included merely for trade purposes.

On whether the Administration can obtain this power, he said, will undoubtedly depend whether Britain, probably followed by France, and all the countries of Latin America will go along in the next few years in expanding world trade by reciprocal tariff concessions or will turn instead to governmental forcing of exports and restoration of imports.

### Taft Warns of Reactions

The British Cabinet is about evenly divided on which is the better policy to remedy great wartime excess of imports which has so unbalanced her trade, Mr. Taft said, while all Latin America is leaning more and more toward high protectionism to build up post-war home industries. He added:

"Unless we show willingness to trade reciprocally, I fear the next two years will put us right back to the Hawley-Smoot days."

(Earlier hearings before the House committee were referred to in our issue of May 17, page 2200.)

### British War Relief to End

Announcement has been made of plans to inactivate the British War Relief Society, founded in the early days of aerial attacks on London to aid England's war desitute.

Announcement of the decision to bring the society's activities to a close was made by Clark H. Minor of New York, President of the national group, who said the British War Relief will not be included in the fall drive of the National War Fund.

Pointing out that the critical emergency in Britain has passed, Mr. Minor said the move to liquidate the society was taken after consultation with the British Government.

## U. S. Casualties

Secretary of War Stimson has released the following report of American casualties through the end of April, according to the Associated Press from Washington, May 10.

During the month of April among ground forces there were 34,598 casualties, including 5,324 killed, 25,407 wounded and 3,867 missing.

Ground force losses on the Western Front from D-Day last June until the end of April totaled 512,113, with 88,225 killed, 365,320 wounded and 58,568 missing and taken prisoner.

Mr. Stimson estimated that the cost in casualties for the Army among all forces and for all fronts in the war against Germany would total about 800,000, including 150,000 killed. Fortunately, he added, about half of the wounded have already returned to duty.

Some 70,000 to 80,000 Americans have been released from prison camps and more than 8,000 have returned to this country.

The casualties for both the Army and Navy, meanwhile, neared the million mark with the announcement that Army losses in all theatres as reported through April 30 reached 867,709 and Navy losses amounted to 104,945. These totaled 972,654, an increase of 22,182 since the previous week's report.

A breakdown on Army casualties and similar figures for the preceding week is as follows:

Killed, 175,168 and 170,407; wounded, 533,029 and 520,208; missing, 74,304 and 80,364; prisoners, 82,208 and 77,110. Of the wounded 283,472 have returned to duty and of the prisoners 15,379 have been listed as exchanged or returned to military control.

Corresponding figures for the Navy are as follows:

Killed, 41,458 and 40,271; wounded, 48,858 and 47,739; missing, 10,382 and 10,123; prisoners, 4,247 and 4,250.

Despite the end of the war against Germany, Mr. Stimson said, some individual casualty notifications to next of kin would continue to be made for several weeks as an aftermath of the operations in Germany and Italy.

## Fullest News Flow To Be Truman Policy

A policy of the fullest possible flow of news to press and radio has been indicated by President Truman through his press secretary, Charles G. Ross, who said that his office would answer all possible questions and that he would say so when he did not have or could not disclose specific information. Associated Press advices from Washington state, May 16.

A day earlier, according to an Associated Press dispatch from Washington, President Truman announced that an unhampered distribution of news, consistent with military security, would prevail in Germany, despite a contrary announcement by Elmer Davis, chief of the Office of War Information. The President asserted, however, that this concession to the American right of freedom of the press would not mean immediate restoration of a free German press in zones occupied by the United States. The President's stand won applause from Congressman Rankin (D-Miss.), who urged President Truman to abolish OWI.

## Experts Recommend Immediate Tax Changes

(Continued from first page)

reconversion and readjustment to peacetime production. The increase of the specific exemption to \$25,000 would, in addition, reduce the repressive effect of the excess-profits tax upon smaller corporations. With this change, a large number of smaller corporations would be freed from liability under the excess-profits tax and the burden for the smaller corporations still subject to this tax would be substantially reduced.

It is not recommended that existing tax rates be reduced at the present time. This position is supported on the following grounds:

1. Federal expenditures can be expected to remain at a high level after victory in Europe, and thus the need for revenue will not be greatly lessened. With the war continuing on one front, it has been estimated that the Federal Government will spend for war alone at the annual rate of about \$70 billions.

2. It appears unlikely that there will be any serious general unemployment during the period of the Pacific war. This period can be expected to be one of reasonably full employment, since the pent-up demand for goods and services is expected to offset the anticipated cut-back in war production. Such unemployment as may exist will largely be caused by unavoidable delays in the reconversion of plants to peacetime production. It is likely to be limited to a few areas in which large cut-backs in war production will be made. General tax reductions could do little to help these isolated areas.

3. Inflation will continue to be a danger during the period of the Pacific war. Tax reductions at this time might be an important factor in starting a runaway inflation, since they might increase the demand for civilian goods and services which is already in excess of limited production. Furthermore, tax reductions at this time might weaken other anti-inflationary controls.

4. The armed forces are still called upon to endure personal and economic hardships.

### II. The Cash and Working Capital Position of Business

Various studies of the financial condition of American business have indicated large increases during the war period in the aggregate amount of cash and in the net working capital of business enterprises as a whole. They indicate that business, in the aggregate, is in good financial condition to face the problems of transition to peacetime activity. However, aggregate figures tend to obscure the financial position of many companies which have expanded in response to war needs without an adequate base of working capital. Many such companies, especially smaller companies, have been unable to finance their expansion through the sale of long-term securities because of demand for their products has been highly uncertain, or because of lack of access to capital markets.

Substantial parts of the funds used by such companies for expansion during the war have come from increases in expense accruals, especially Federal income-tax accruals. Financing through the medium of unpaid expenses is accomplished as a result of a lag of tax payments behind the accrual of tax obligations. This lag, which ranges from 3 months to a year in the case of income-tax liabilities, leaves a certain amount of funds in the hands of the business which may be held in cash or used for other purposes. While such temporary use of funds ultimately needed for accrued liabilities has provided a way of financing more or less

temporary increases in assets, a serious problem may be presented for some firms when their contracts are cut back or when they begin to liquidate their war business. Declining revenues will be accompanied by a continued high level of payments for the deferred items, and for some firms the financial strain may be quite severe.

In addition to the companies whose financial position will clearly be strained during the reconversion period, there are others whose position, though apparently good at present, may deteriorate as a result of losses from the liquidation of inventories and disposition of other assets.

A major purpose of the proposals presented in this report is to improve the cash position of business by advancing the time of payment of post-war tax refunds and credits. This will reduce the danger that reconversion might be impeded by shortages of cash. It is true that not all businesses will need these funds during reconversion.

However, to distinguish those firms which do not need cash from those which do would present a serious and unnecessary administrative problem. The Committee does not believe that the release of cash in some cases where it is not needed, or before it is needed, would lead to serious consequences. The system of priority and price controls and other related measures should effectively mitigate the effect of any increase of inflationary pressures that might result from additions to existing cash balances.

### III. Increase in Excess-Profits Tax Specific Exemption

#### 1. Past changes in the excess-profits tax.

The excess-profits tax was enacted in 1940, effective for taxable years beginning after 1939. Its purpose was to recapture a substantial part of the increased profits resulting directly or indirectly from the large expenditures then being made for defense purposes. With our entry into the war, the rates were increased sharply and credits modified. The tax has been and continues to be an essential part of the wartime stabilization program and an important source of revenue.

The 1940 act provided for the taxation of excess profits, after a \$5,000 specific exemption, at graduated rates. In 1941 the graduated rates were increased. In 1942, this structure of rates was replaced by a flat 90% tax on excess profits, with provision for a post-war refund of 10% of the tax, and an over-all income and excess-profits tax limit of 80% of taxable income. The 1943 act raised the rate to 95% for 1944 and subsequent years, and the specific exemption was increased to \$10,000.

#### 2. Proposed increase in specific exemption.

It is recommended that beginning with 1946 the specific exemption be increased from \$10,000 to \$25,000. This suggestion is intended to provide incentives and additional cash for the expansion of small and new enterprises during the period when it is necessary to continue the excess-profits tax. Experience with the excess-profits tax has shown that it tends to be especially burdensome for many small corporations. The increase in specific exemption would (a) remove a large number of these smaller corporations from liability under the excess-profits tax; and (b) reduce the burden on those corporations still subject to the tax, the reduction being relatively more important for the smaller corporations.

3. Number of corporations freed from the excess-profits tax.

For the taxable year 1943, when the specific exemption was \$5,000, approximately 68,000 corporations filed returns showing ex-

cess-profits tax liability. For the year 1944, when the specific exemption was increased to \$10,000, it has been estimated that the number of corporations liable for the excess-profits tax was reduced by about 17,000 to a total of 51,000.

It has been estimated that, for the taxable year 1946, the present exemption of \$10,000, approximately 31,000 corporations would be liable for excess-profits tax. If the specific exemption were increased to \$25,000, as proposed, this number would be reduced by an estimated 12,000 to a total of about 19,000. Thus, the proposed increase in the specific exemption would be expected to free from liability under the excess-profits tax about one-third to one-half of all corporations otherwise subject to the tax.

#### 4. Revenue effects.

It has been estimated that in the taxable year 1946 an increase in the specific exemption from \$10,000 to \$25,000 would result in a reduction in excess-profits tax liabilities of about \$300 millions. Since the income thus released from excess-profits tax liability would become subject to the normal tax and surtax, the net loss of revenue would be about \$160 millions, or less than 2% of the total revenue from the corporate income and excess-profits taxes.

### IV. Changes in Provisions Relating to the Post-War Credit

#### 1. The present situation.

Under present law, corporations which pay excess-profits taxes are credited with an amount generally equal to 10% of the excess-profits tax. This credit may be taken currently to the extent of 40% of net debt retirement. To the extent that the credit is not taken currently, bonds are issued by the Government to the taxpayer. These bonds bear no interest. They are non-negotiable until after the cessation of hostilities. They are redeemable before maturity at the option of the United States on three months' notice. If not redeemed, they mature in from two to six years after cessation of hostilities, the length of time depending upon the year for which issued. For example, if the war should end in 1946, bonds based on 1942 taxes would not mature until December 31, 1948, and bonds based on 1945 taxes would not mature until December 31, 1951.

It is the view of the Committee that the present law fails to meet adequately one of the principal purposes for the allowance of post-war credits, namely, to provide a fund that will be available for the conversion of production facilities after the war to peacetime demands. A corporation now facing reconversion would not be able to negotiate any of its bonds until after victory in the Pacific. Even then not all of its bonds would be immediately available.

Bonds to be issued with respect to the last year prior to the end of hostilities could not be issued until full payment of the excess-profits tax for that year had been made. This would not occur, generally, before Dec. 15 of the following year. Thus, if victory in the Pacific should come in 1946, a taxpayer could not depend on using his 1945 bonds to provide necessary capital during 1946.

#### 2. Proposed adjustments.

To make the post-war credits fully available when they are needed, the Committee proposes that: (a) the post-war credit of 10% of excess-profits taxes be taken currently with respect to tax liabilities of 1944 and subsequent years and (b) the maturity date for outstanding post-war refund bonds be advanced to Jan. 1, 1946.

In this way, the maturity date

of these bonds would be advanced by at least two to three years in the case of 1942 bonds and at least three to four years in the case of 1943 bonds.

#### 3. Current availability of the post-war credit.

The proposal to make the post-war credit available currently against the tax liabilities of 1944 and subsequent years would involve no serious administrative or mechanical difficulties. Quarterly tax instalments on 1944 liabilities not paid at the time the amendment became effective could be reduced by the amount of the post-war credit. In the case of the corporations which had paid their total tax liability at the time of filing their returns, it would be necessary to refund the amount representing the post-war credit included in the prior tax payment. The return forms for 1945 and subsequent years would be designed to indicate clearly that the post-war credit should be taken currently in all cases.

The amount of post-war credit (after credit for debt retirement) applicable to 1944 liabilities has been estimated at about \$830 millions and the amount applicable to 1945 liabilities at about \$710 millions.

#### 4. Advancing the maturity date of post-war bonds.

It is the Committee's view that to advance the maturity date of the post-war bonds would be preferable to making the bonds negotiable at a date earlier than that now provided by law. It would reduce administrative problems by eliminating the necessity of canceling or issuing bonds with each change in tax liabilities resulting from deficiencies, overpayments, or renegotiation. Also, since the bonds are non-interest bearing, it would prevent the bonds from being sold at a discount at the time they were made negotiable. It has been indicated to the Committee by those responsible for the fiscal operations of the Treasury that this change of maturity could be managed satisfactorily.

The estimated net amount of bonds issued or to be issued with respect to post-war credits is \$480 millions for 1942<sup>2</sup> and \$820 millions for 1943<sup>2</sup> or a total of about \$1.3 billions for the two years.

In putting into effect the advanced maturity date, bonds which had already been issued would be payable in full on Jan. 1, 1946. Bonds which had been certified but not yet issued would be satisfied by cash payments in lieu of bonds.

#### 5. Illustration of the proposed changes in the post-war credit.

(a) **Current availability of the post-war credit.**—Suppose that X corporation reported a total excess-profits tax liability for 1944 of \$40,000 and a post-war credit of \$4,000. On March 15, June 15, and Sept. 15, 1945, it would have paid an aggregate of \$30,000 of this total liability. With the passage of the proposed legislation its payment on account of excess-profits taxes due on Dec. 15 would be reduced from \$10,000 to \$6,000, the difference being the amount of its post-war credit for 1944.

(b) **Advance in the maturity date of post-war bonds.**—Suppose that the X corporation had reported and paid excess-profits taxes for 1942 and 1943 of \$30,000 in each year, for which it had received bonds of \$6,000 representing its post-war credits. On or after Jan. 1, 1946, the taxpayer would be entitled to cash for the \$6,000 in bonds previously re-

ceived on account of tax liabilities for 1942 and 1943. If, after Jan. 1, 1946, an audit of the X corporation's 1943 return should disclose that its total excess-profits tax liability for the year 1943 was \$20,000 instead of the \$30,000 reported and paid, it would be entitled to a refund of \$9,000. The refund would be \$9,000 instead of \$10,000 because the company would have already realized, through the cashing of its bonds, \$1,000 of the overassessment.

### V. Speeding Up Refunds From Carry-Backs

#### 1. The need of speeding up refunds from carry-backs.

Under existing law, refunds of taxes resulting from the carry-back of net operating losses and unused excess-profits credits cannot be made until a considerable length of time after the loss or unused credit arises. The claim cannot be filed until after the year in which the loss or unused credit arises; for example, a claim arising from a loss in 1945 cannot be made until after the close of the year, when the amount of the loss has been determined. Moreover, following the filing of the claim, many months are usually required for auditing the returns for all years affected and for reviewing the claim before a refund can be finally made. In the immediate post-war period, a more than ordinary delay may result because of the heavy administrative burden imposed by the numerous adjustments in returns for the war years.

After cut-backs of war production, many businesses will have reduced income and may at the same time have large reconversion expenditures, with resulting losses or unused credits. To this drain on liquid assets will be added tax payments on liability accrued on income earned in the preceding year. These tax liabilities must be met despite the fact that the loss or unused credit will ultimately result in tax refunds. In some cases the financial solvency of the firm may be endangered or its planned level of production sharply curtailed.

It is desirable, therefore, to change the refund procedure so that a taxpayer may obtain the benefits of the carry-backs in the period when they are most needed.

#### 2. Proposed plan.

To speed up the operation of the carry-back refund procedure, so that taxpayers may have the benefits of a currently improved cash position for reconversion, the following plan is recommended: (1) deferment of current tax payments on the basis of anticipated losses and unused credits; and (2) prompt payment of refund claims filed after the loss or unused credit has occurred.

The first part of the plan, the deferment of current tax payments, would operate as follows:

(a) A corporate taxpayer anticipating a loss or unused credit for the current year could, upon submission of an appropriate statement, elect to defer payments of the preceding year's taxes, the amount deferred not exceeding the anticipated refund that would result from the carry-back of the loss or unused credit.

(b) In the statement filed, the taxpayer would be required to set forth reasonable grounds for anticipating the loss or unused credit. However, once the statement in proper form had been filed, and a receipt had been issued to the taxpayer evi-

<sup>2</sup> This part of the proposal necessarily relates only to corporate taxpayers. Under the Current Tax Payment Act individuals are on a current payment basis and, hence, already pay taxes on the basis of estimated income for the current year.

<sup>1</sup> Includes also 1941 fiscal years ending after June 30, 1942.

dencing the filing, the tax deferral would become immediately effective without any prior examination by the Government of the merits of the case.

(c) The Commissioner of Internal Revenue would be empowered, but not required, to examine the statement. Should he find it to be patently unfounded or the ultimate collection of the tax to be in jeopardy, the deferment would be canceled.

(d) The period of deferment would be long enough to permit the taxpayer to file a claim for refund after the year had ended and to have it acted upon by the Commissioner of Internal Revenue before the deferment expired.

(e) Amounts of deferments in excess of the ultimate refund allowed would bear interest at 6% per annum. Deferments not in excess of the ultimate refund would bear interest at only half this rate (3%).

(f) In addition to the interest charge, a flat 6% penalty charge would be added to the portion of the tax deferred in excess of 125% of the carry-back refund ultimately ascertained. However, the penalty would not apply to excessive deferments which are adjusted by the end of the taxable year in which deferment commences.

The second part of the plan, the prompt payment of refund claims, would operate as follows:

(a) After the close of the year in which a loss or unused credit had been incurred, the corporation or individual engaged in business would file a claim for the resulting refund on or after the date of filing the return for that year.

(b) At the election of the taxpayer, a pre-audit net refund would be made available within 90 days from the filing of the claim. In the case of a corporate taxpayer which had deferred tax payments in anticipation of the refund, this refund would be reduced by the amount deferred.

(c) This net refund would be computed, without audit, on the basis of the taxpayers' claims and returns.

(d) Subsequently, upon audit, any additional refund due would be paid or credited, and any amount found to have been erroneously paid would be recoverable by the Government on notice and demand, without suit.

### 3. Risk of revenue losses.

It is most important to recognize that in this plan audits of refund claims are made after allowance rather than before allowance as at present. Predictions and estimates are necessarily involved. Since speed is of the essence, mistakes and abuses may occur and revenue may be lost in some cases. However, it is not believed that the revenue losses involved would be large in proportion to the total amounts properly allowable, or excessive as compared with the over-all benefits to be derived.

### 4. Prevention of excessive tax deferral.

To become eligible for tax deferral, the taxpayer would be required to furnish a statement, under penalties of perjury, setting forth facts and estimates showing a reasonable expectation that a specified loss or unused credit would be incurred.

Under the plan, the taxpayer would be given the responsibility for a reasonable determination of the amount of tax deferral. If the Commissioner of Internal Revenue were required to assume responsibility in this matter, the time required for investigation would greatly delay the deferral.

Since the determination of eligibility is to be left with the tax-

payer, some type of control is essential. Under the plan, the Commissioner would be empowered, but not required, to examine deferral claims and to cancel any deferral should he have reason to believe that the stated basis for deferral is clearly inadequate or that ultimate collection of the taxes due is in jeopardy.

Further, as a means of discouraging and penalizing unfounded deferrals by the taxpayer, the plan provides a penalty upon substantially excessive tax deferral. The penalty would be a flat 6% of deferred amounts in excess of 125% of the carry-back refund ultimately found to be due. To prevent the penalty from operating too harshly, it would not apply where excessive deferrals are adjusted by the end of the taxable year in which tax is deferred.

### 5. Interest on deferred tax payments.

Under the proposed plan, all deferrals of tax would bear interest. If the deferral exceeded the ultimate refund, the usual rate of 6% per annum would apply to the excess. Deferrals not in excess of the ultimate refund would bear interest at half the usual rate on past due taxes (3%). This interest charge would discourage taxpayers from using the deferral privilege unless there were real need for cash. In the absence of such an interest charge, a strong incentive would exist for corporate officers to claim deferral whether or not the funds were needed. The difficulties connected with the operation of the plan are such that firms with easy access to alternative sources of funds should not be encouraged to make use of tax deferral. Moreover, the policy of charging interest would be in harmony with the existing policy that refunds due to carry-backs do not bear interest prior to the filing of a valid claim for refund.<sup>4</sup> On the other hand, the suggested interest charge on proper deferrals is not high enough to discourage taxpayers in real need of funds.

### 6. Payment of pre-audit refunds.

The part of the plan which calls for prompt payment of refunds provides that, upon the election of the taxpayer, the net amount of a refund claimed after the end of a year of loss or unused credit would be paid within 90 days from the filing of the claim. Within so short a period, there would be no opportunity for the Bureau of Internal Revenue to make an audit of the claim. The time involved would permit no more than the clerical operations involved in computing the refund on the basis of the taxpayers' returns and claims filed.

As a minimum safeguard, the Commissioner should be empowered to recover, upon notice and demand, any refund subsequently determined on audit to have been erroneous. In the event a refund is ultimately found not to be due, this provision would restore the Commissioner and the taxpayer as promptly as possible to the same position as though the claim had been audited prior to payment in the usual manner and disallowed.

The part of the plan providing for prompt refunds will serve to eliminate incentive to taxpayers to claim deferrals of tax solely because it would be the only way of obtaining a prompt refund. Were taxpayers to be faced with the choice between a tax deferral or a possible delay of several years before a refund claim would be paid, many would seek the deferral even though they were in no immediate need of cash. However, if such taxpayers know that a refund is available within 90 days from the filing of a claim, the deferral procedure would not force itself upon them. Moreover, the prompt payment of refunds would aid busi-

nesses whose earnings decline moderately in one year and sharply in the next. For such businesses, the amount of the tax that may be deferred in the year of sharp decline is relatively small. Thus the deferral, without the additional refund, would offer little improvement in cash position.

### 7. Review by the Joint Committee on Internal Revenue Taxation.

Under present law refunds in excess of \$75,000 must be reported to the Joint Committee on Internal Revenue Taxation prior to payment. The objective of speeding up the refunds could not be met unless the present refund procedure were amended to eliminate these pre-audit refunds from review by the Committee prior to payment. Since such refunds would be paid prior to audit, conformity with existing policy would require a provision that such refunds be reported to the Committee after payment.

### 8. Potential amount of accelerated refunds.

The amount of the future tax refunds resulting from the operation of the carry-backs of net operating losses and unused credits will depend largely upon the future pattern of business earnings. It is not possible to estimate accurately the amounts of refunds which would result from losses or unused credits. It has been estimated that the amount of refunds resulting from losses and unused credits for 1945 and 1946 would amount to perhaps \$1 billion. Presumably most of this would be claimed under the speed-up procedure, but the exact proportion cannot be estimated.

### VI. Speeding Up Refunds Arising From Recomputation of Amortization Deductions

#### 1. The proposal.

Under existing law emergency facilities certified as necessary for national defense may be amortized over a five-year period. If, within that period, the emergency is terminated, or a particular taxpayer's facilities are certified to be no longer necessary for national defense, the taxpayer may elect to have the amortization deductions recomputed on the basis of the shorter period. Shortening the period of amortization will result in additional deductions in the returns previously filed, and, consequently, will give rise to tax refunds. Under present law, these claims for refunds must be handled through the usual administrative procedure involving unavoidable delay at a time when the taxpayer may be in need of funds for reconversion.

It is recommended that refunds resulting from issuance of non-necessity certificates or from ending of the emergency period be speeded up.

To carry out this proposal, it is recommended that claims for refund on account of recomputation of amortization allowances be allowed within 90 days from the filing of the claim on the basis of the taxpayer's claims and returns. These allowances would be subject to recovery on notice and demand if subsequent audit should disclose an erroneous allowance. This procedure is similar to that recommended in the case of pre-audit refunds upon carry-back claims, and is subject to much the same considerations.

#### 2. Probable amount of increase in amortization deductions due to recomputation.

Assuming that the issuance of certificates of necessity continues at the current monthly rate for the remainder of this year and assuming Dec. 31, 1945, to be the average cut-off date for purposes of recomputation of amortization allowances, it has been estimated that the increased allowances for

the years 1941 through 1945 would amount to \$2.9 billions, out of a total cost of certified facilities of approximately \$6.8 billions. The resulting tax refunds for the readjusted years have been estimated at \$1.7 billions. This would be the potential amount of refund which might be accelerated under the proposed speed-up procedures.

### VII. Summary

The recommendations for the interim period are designed primarily to improve the cash position of business. All five of the proposed changes would serve this purpose. The proposals for speeding up the payment of refunds and of the post-war credits would result in the payment of amounts due to taxpayers at an earlier time than now provided. Such early payment of refunds and credits would not alter the tax liabilities of business firms but merely advance the date on which refunds and credits would be available. The increase in the specific exemption under the excess-profits tax would not only improve the cash position of smaller corporations, but would also remove or lessen the repressive effects of the excess-profits tax upon small and new businesses, thus stimulating expansion and prompt reconversion as it becomes desirable.

Based on the estimates and assumptions referred to in this report, the effects of the proposed changes on the cash position of taxpayers may be summarized as follows:

1. The increase in the specific exemption would add to the cash balances of corporations in 1947 \$160 millions which would otherwise be used to meet 1946 tax liabilities. This would in substantial part be concentrated in the hands of small corporations, many of which would be entirely relieved from excess-profits tax.

2. The current availability of the post-war credit would increase cash balances by reducing tax payments in 1945 with respect to 1944 liabilities by about \$830 millions and in 1946 with respect to 1945 liabilities by about \$710 millions. This cash improvement would benefit all corporations paying an excess-profits tax, i.e., about 51,000 making payments on 1944 taxes in 1945 and 45,000 making payments on 1945 taxes in 1946. The benefits of current availability (assuming the increased specific exemption) would extend to 19,000 taxpayers in 1947, but the amount cannot be estimated accurately at this time.

3. Maturity on Jan. 1, 1946, of post-war bonds issued for the years 1942 and 1943 would make available to corporations which had paid excess-profits taxes for those years about \$480 millions for 1942 (54,000 taxpayers) and about \$820 millions for 1943 (68,000 taxpayers). These amounts would otherwise be paid in from two to four years after cessation of hostilities.

4. Speed-up of carry-back refunds would result in deferrals of tax payments due in 1945 and 1946 and refunds during 1946 and 1947 with respect to the years 1943, 1944, and 1945 in an amount of perhaps \$1 billion. These refunds would otherwise probably be paid over an indefinite period from 1947 to 1950.

5. Speed-up of refunds due to amortization recomputations would result in refunds in 1945 and 1946 of about \$1.7 billions resulting from overpayments for taxable years 1941 to 1945, inclusive. This amount would otherwise be refunded over an indefinite period, with little of it being paid in 1946 and most of it from 1947 to 1950.

The ultimate revenue effects of the recommendations, taken as a

whole cannot be estimated with any certainty but they apparently would not be large in relation to present tax revenues. The increase in the specific exemption would reduce the receipts in 1947 (for 1946 tax liabilities) by about \$160 millions. The effects of the other changes would be largely in connection with interest paid or saved by the Government and such factors as loss through uncollectible tax accounts. The Government will necessarily make additional interest payments by reason of the increase in interest-bearing debt coincidentally with the elimination of post-war credits and bonds. On the other hand, in connection with the program for the prompt payment of carry-back and amortization refunds, the Government will save interest otherwise payable. Taking into account the uncertainties of loss through uncollectibility, litigation, and similar factors, it is impossible to state what the net cost in Government revenues would be. However, it is believed that the net cost would be small in comparison with the benefits to be derived from the recommendations.

As indicated this report is confined to recommendations for immediate legislative action. This report is the first of a series on post-war tax problems to be issued by the Committee. Subsequent reports covering later periods will deal with the excess-profits tax (which the committee recognizes as a war tax), and with other phases of the corporate tax structure (including such matters as depreciation and treatment of corporate dividends); and with the individual income tax, excise taxes, and the estate and gift taxes.

## Ford Protests FHA Housing Plan

In a statement accusing the Federal Public Housing Administration of a "high-handed attempt" to put through at taxpayers' expense a project "which is not needed in the war effort and has no connection with it," the Ford Motor Co. took exception to a \$3,500,000 Government housing plan in the area of the Willow Run and River Rouge plants, the Associated Press reported from Detroit, May 15, and continued:

Federal Judge Ernest A. O'Brien yesterday granted the Government immediate possession of 100 acres of Ford property for the project. It was the second time the Government had taken over company-owned land for housing under the War Powers Act.

The FHA plans to construct 1,410 unrestricted temporary housing units. Ultimately 72 additional acres may be included.

Calling attention to cutbacks in war production, the company said that "unless we have been badly misinformed" the Willow Run bomber plant will close "not later than August," and that "daily" layoffs are being made at Rouge. "The FPHA is the same alphabetical bureau that wanted to spend millions of dollars on a Bomber City near Willow Run," the statement said. "There were visions of 200,000 houses, hospitals, shopping centers and other community buildings."

"The Ford Motor Co.'s protests and the investigation of the Truman Committee stopped that. A similar investigation of this new housing proposal would result, we are sure, in a similar result." "The same visionaries who participated in the Bomber City dream are involved in this one. Perhaps the real purpose of the project is retaliation because we once before stopped waste of the taxpayers' money."

<sup>4</sup> Internal Revenue Code, sec. 3771 (c).

# Keynes Contrived International Monetary Scheme

(Continued from first page) desire to find out just what the facts are.

Indeed, in view of Lord Keynes' philosophy and the baneful influence he has already wielded in our country, it is incumbent upon us to find out just what part he is playing in this movement.

During his frequent and sometimes extended sojourns in the United States since 1933, he was a most welcome guest of the late President, Treasury and other high Government officials, with whom he held many long conferences. He is credited with being the father of the Government's policy of making our children and their descendants bail us out of the depression.

Lord Keynes is, in my judgment, the most effective exponent of fiat money outside Russia. The essence of his whole congeries of monetary theories is that prices should not be made in a free market, but by the only other existent mechanism for making prices: namely, authoritarian edict.

Lord Keynes is an apostle of John Law. The monetary theories Law advocated Lord Keynes advocates. The difference between their ideas is one of degree and extent of application, not of kind. Law, however, limited his monetary and financial thaumaturgy to a single country, that within which he operated, while Lord Keynes would perform his monetary and financial wonders in nearly every country on earth, but particularly in the United States of America.

He calls those who believe in a free market, that is, competition, "worshippers of the Calf." He would abolish competition, that is liberty, and make us kneel at the feet of the State.

Method aside, he seems not to be reticent in telling us what he is aiming at. For one thing, London must be made secure as the world's financial master. This he made clear when in an address before the House of Lords, May 23, 1943, he said:

"So far from an international plan endangering the long tradition, by which most Empire countries, and many other countries, too, have centered their financial systems in London, the plan is, in my judgment, an indispensable means of maintaining this tradition."

Apropos of this statement by Lord Keynes, Mr. Pethick-Lawrence, member of the House of Commons, in an address before that body May 12, 1943, made some interesting observations respecting this scheme when he said:

"If not a despotism, what shall it be? Shall it be a condominium? Shall the United States and the British Empire combine to rule the financial world? We are now out of dreamland, and facing a quite practicable possibility. Many arguments can be adduced in favor of this form of financial government. Many people on both sides of the Atlantic may rejoice in the thought that it may become an accomplished fact. I am not of their number. I see many dangers in an attempt by the Anglo-Saxon bloc to dominate the financial and economic life of the rest of the world. It would be certain to cause resentment, and every failure of a people to secure well-being in the future would be laid at our door."

To which he significantly added:

"If I may say so without offense, that great nation (the United States) has much to learn before it can successfully and benevolently maintain the

hegemony of the financial world."

Great Britain might do well to give careful consideration to this proposal before permitting it to go too far, for, in my opinion, it is fraught with potentialities of the gravest sort, not only for doing serious damage to our good relations, but, in the long run, to her economy as well as ours.

No one is more desirous than I am to maintain the most cordial relations between England and the United States. Nor is there any doubt that we are united in a sincere desire to render all possible aid to her, as well as the other countries with whom we have fought in this war. But in the light of this international monetary proposal, we are constrained to believe that it would be in the best interest of Great Britain, as well as the United States, for her to present face up whatever proposition she may wish to make to us for financial or other aid so that both of us may see what we are signing.

On March 29, 1943, the New York "Times" carried a story with a London date line telling of an ambitious plan for a post-war clearing union, prepared by Lord John Maynard Keynes, Economic Adviser to the British Exchequer.

In the morning of April 5, 1943, seven days after the New York "Times" article appeared, a London broadcast informed the United States that another post-war monetary program had been prepared by Henry Morgenthau, Secretary of the United States Treasury. The next day Mr. Morgenthau met in secret session with certain Congressional committees and presented to them the plan mentioned in the broadcast. The title of that proposal was "United and Associated Nations Stabilization Fund."

July 10, 1943, Mr. Morgenthau released a revised draft of his previous proposal. On April 21, 1944, he made public a re-revised draft in which he changed the name from United and Associated Nations Stabilization Fund to "Joint Statement of Experts on the Establishment of an International Monetary Fund."

Mr. Morgenthau's plan was made public subsequently to that of Lord Keynes'. It would appear reasonably certain that, on its face alone, Lord Keynes did not obtain any of the provisions of his Clearing Union scheme from Mr. Morgenthau and his experts, as will be noted in the following statement which he made in a speech before the House of Lords on May 18, 1943, when he said:

"The proposals for an International Clearing Union have been brought before Parliament at an early but not too early a stage of their evolution. The procedure adopted is somewhat novel. I hope your Lordships will approve it for, if it is an innovation, it appears to me to be a happy one. This paper has been the subject of long preparation. To associate it too closely with a particular name is, I venture to say, to do it an injustice. It has been the subject of intensive criticism and progressive amendment, and the final result is the embodiment of the collective wisdom of Whitehall and of experts and officials throughout the Commonwealth."

A reading of Lord Keynes' proposal for an International Clearing Union and Mr. Morgenthau's first draft proposal for an international stabilization fund showed to others besides Lord Keynes that the basic provisions in the two proposals were very similar. This was noted by such outstanding authorities as Dr. Benjamin M. Anderson, who said: "Both the plans are British plans," and

Dr. Melchior Palyi, who stated: "The two plans are identical in almost everything except technicalities."

Sir Kingsley Wood, a member of the British Parliament, spokesman for the group promoting the scheme in Britain, in addressing the House of Commons, May 12, 1943, stated what he considered differences between the two plans. He said:

"There would appear to be differences of approach between this scheme (Mr. Morgenthau's first draft proposal for an international stabilization fund) and the international credit account to be opened under the Clearing Union, but though the method of approach is different the objectives and principles, and to a large extent the practical results are similar."

However, as will be noted in the course of the discussion, such differences as Sir Kingsley Wood thought existed were to all intents and purposes eliminated in favor of the Lord Keynes plan.

Mr. Morgenthau's revised draft proposal for an International Monetary Fund furnished additional evidence that there were not two plans but only one plan. In a speech before the House on Nov. 1, 1943, I presented a study showing that in preparing this proposal our Treasury officials had hardly done more than set up Lord Keynes' scheme in legislative draft form. After about one and a half years that finding has not been challenged. We shall see whether Bretton Woods has changed this.

### The "Objects of the Plan"

The first item under "Objects of the Plan" in the British White Paper containing Lord Keynes' Clearing Union Plan deals with "blocked balances." The provision relating to blocked balances was dropped from Mr. Morgenthau's third draft proposal, and is not contained in the Bretton Woods Proposal. Nevertheless, a brief explanation of this provision is given here to show the extraordinary influence Lord Keynes must have exercised over our Treasury officials in promulgating this international monetary scheme.

That provision reads:

"We need an instrument of international currency having general acceptability between nations, so that blocked balances . . . are unnecessary; . . ."

Mr. Morgenthau in his two proposals for an International Stabilization Fund lists as the fourth item under "Purposes of the Fund":

"To facilitate the effective utilization of the abnormal foreign balances (first draft) (or) blocked foreign balances (second draft) accumulating in some countries as a consequence of the war situation."

Lord Keynes was very much concerned about the blocked balances, as will be noted by referring to Article VII, Section 34 of his Clearing Union Plan. Just what are these blocked foreign balances, and who owns them? The term blocked foreign balances referred to sterling balances which are held in London and represent debts which Great Britain owes to her Dominions and Colonies, Egypt, Latin American and Scandinavian countries, principally for imports of war goods.

These balances are referred to as "blocked balances" because England is unable to pay them either in goods or gold for the time being. The United States has no blocked foreign balances. The reference which Lord Keynes makes to these balances in the British White Paper and that which Mr. Morgenthau

makes in his draft proposals both relate to the sterling balances held in London.

Article III, Section 9, of Mr. Morgenthau's first draft, and Article V, Section 8, of his second draft deal with the blocked balances. The language in this provision is so technical and devious that it caused Dr. Benjamin M. Anderson to refer to it as embodying "Another Hidden Purpose."

It is unnecessary to go into a detailed explanation of this provision. For our purposes it is essential to know only the substantive part of it. In substance this provision dealing with blocked balances provides that the Fund shall purchase from Great Britain blocked sterling balances which she holds. Next, by a complicated arrangement, both the debtor and creditor countries agree to repurchase from the Fund over a period of years 80% of the blocked balances bought by the Fund. Nothing is said as to what is to be done with the remaining 20%.

The United States would contribute much the greater portion of the lendable assets of the Fund, perhaps 70% to 75%, or even more. Accordingly, the scheme would have operated in such a way as to cause the United States to assume a substantial amount of British foreign debts which were involved in the blocked balances. The amount of blocked balances held in London at the time Mr. Morgenthau's two first drafts were released was in the neighborhood of four or five billion dollars. Lord Keynes has given a figure of more recent date showing that the amount has risen to 12 billion dollars.

This provision for having the United States assume British foreign debts was severely criticized. I think it is fair to say that this was an attempt by devious means to unload British debts upon the United States.

### Fig. 1 (a) Keynes' Clearing Union

#### Art. II, Sec. 6 (8)-(a)

" . . . it (a member State) shall be entitled to reduce the value of its currency in terms of bancor provided that the reduction shall not exceed 5% without the consent of the Governing Board; . . ."

### Fig. 1 (b)

" . . . but it shall not be entitled to repeat this procedure unless the Board is satisfied that this procedure is appropriate.

"(b) A further reduction in the value of the member's currency if it (Governing Board) deems that to be the suitable remedy; . . ."

Lord Keynes provides, Fig. 1 (a), that a country may depreciate, that is, debase, the value of its currency 5% without the concurrence of the Governing Board of the Clearing Union. The Bretton Woods Agreement provides, Fig. 2 (a), that a member country may depreciate the par value of its currency 10% without the concurrence of the Fund.

Lord Keynes provides, Fig. 1 (b), for permitting countries to further depreciate their currencies and places no limit on the amount or the number of times this may be done. The Bretton Woods Agreement provides, Fig. 2 (b), that a country may depreciate its currency by any amount so long as the Fund is satisfied that the depreciation is predicated on domestic social or political policies. Since there is nothing else to predicate a depreciation on but some disordered condition of domestic social or political policies the Bretton Woods

Bretton Woods Provisions Giving Legal Status to and Providing For a System of Politically Managed Currency Debasement By Individual Countries Compared to a Similar Provision in Lord Keynes' Proposal for an International Clearing Union.

One of the amazing things about this international monetary scheme is that its American proponents proclaim it to be a mechanism for giving intrinsic stability to currency values. How possibly could this politically conceived device be intended to intrinsically stabilize world currencies when it starts out by legalizing debasement, making it easy of accomplishment and placing no limit on the amount that may be effected? Certainly there is no precedent for this anomalous proposal.

Be it clearly understood that the making of currency debasement, what in practice would amount to giving it legal status, is basic to the scheme. Coin clipping by the State, for currency depreciation, is simply a disguised form of coin clipping, which throughout the ages has been universally condemned as one of the greatest evils with which mankind has had to contend, is to be made a common practice and given respectability.

There is no slightest hint given anywhere in the scheme definitely looking toward a correction of the basic causes of unstable, or to be more specific, depreciating currencies, namely, unbalanced national budgets, governments spending more than they collect in taxes, paying the difference in funds derived from forced loans and government printed "money" in one or other form.

Indeed, as we shall see, instead of encouraging the governments of member countries to put their financial houses in order, the proposal, if adopted, would have the effect of encouraging deficit financing, and, in fact, making this procedure a permanent policy.

### Fig. 2 (a) Bretton Woods Agreement

#### Art. IV, Sec. 5 (c) (i) (ii), and Sec. 5 (f)

A member may depreciate its currency if it "does not exceed a further 10% of the initial par value," without the concurrence of the Fund.

It can depreciate it an additional 10% with the concurrence of the Fund.

### Fig. 2 (b)

" . . . In particular, provided it (the Fund) is so satisfied, it shall not object to a proposed change because of the domestic social or political policies of the member proposing the change."

provisions, like those of Lord Keynes', open the door to unlimited debasement.

Further proof that Mr. Morgenthau adopted Lord Keynes' idea of managed debasement is seen when it is noted that Mr. Morgenthau's first draft proposal, published April 6, 1943, made no provision for permitting members to depreciate their currencies in any amount except with the approval of the Fund. But in Mr. Morgenthau's second draft, published July 10, 1943, three months after the first, he provided for permitting individual members to depreciate their currencies 10% without the concurrence of the Fund, thus going directly over to Lord Keynes' idea.

Because of the great importance of bringing out the truth in respect of this provision relating to the legalizing of currency debasement, it is deemed desirable to give rather extensive quotations, first, from a speech made by Lord

Keynes in the House of Lords May 23, 1944, and second, from a Bretton Woods memorandum released July 21, 1944.

Lord Keynes, in his speech, after discussing at some length five advantages the scheme would afford Great Britain, elaborated the currency depreciation provisions as follows:

"We are determined that, in the future, the external value of sterling shall conform to its internal value as set by our own domestic policies, and not the other way round.

"The gold standard, as I understand it, means a system under which the external value of a national currency is rigidly tied to a fixed quantity of gold which can only honorably be broken under force majeure; and it involves a financial policy which compels the internal value of the domestic currency to conform to this external value as fixed in terms of gold. On the other hand, the use of gold merely as a convenient common denominator by means of which the relative values of national currencies—these being free to change—are expressed from time to time, is obviously quite another matter.

"My noble friend Lord Addison asks who fixes the value of gold. If he means, as I assume he does, the sterling value of gold, it is we ourselves who fix it initially in consultation with the Fund; and this value is subject to change at any time on our initiative, changes in excess of 10% requiring the approval of the Fund, which must not withhold approval if our domestic equilibrium requires it.

"For instead of maintaining the principle that the internal value of a national currency should conform to a prescribed de jure external value, it provides that its external value should be altered if necessary so as to conform to whatever de facto internal value results from domestic policies, which themselves shall be immune from criticism by the Fund. Indeed, it is made the duty of the Fund to approve changes which will have this effect. That is why I say that these proposals are the exact opposite of the gold standard. They lay down by international agreement the essence of the new doctrine, far removed from the old orthodoxy. If they do so in terms as inoffensive as possible to the former faith, need we complain?"

Certainly from these statements of Lord Keynes there should be no doubt in the mind of anyone that the so-called Bretton Woods Fund Proposal fully carries out the provisions of his Clearing Union Plan for legalizing currency debasement by individual members, authorizing them to carry on debasement as a systematic procedure with the sky as the limit.

"That is why I say that these proposals are the exact opposite of the gold standard."

It should be borne in mind that legalizing debasement also makes it lawful for members to Welsh on both their international and national debts, for eventually debasement must bring about both of these results. To which Lord Keynes, if he wishes to be consistent, might also say:

"That is why I say that these proposals are the exact opposite of the gold standard."

Indeed, it was the announced policy of the Bretton Woods Conference to make currency debasement by individual countries from time to time in unlimited amounts a right. This was set forth in a "memorandum which was prepared for use of the Conference" and released for publication July 21, 1944. Under the heading "International Monetary

Fund (Purposes, Methods, Consequences)" we read:

"More specifically, the Fund proposes to limit the right of member countries to change their exchange rates without going through a certain procedure.

"While the Fund looks to exchange stability as the principal means for the restoration of world trade, it recognizes limitations on stability that are necessary in order to meet the internal conditions of different countries.

"Furthermore, the proposal provides that a country which after having made a 10% change finds itself under the necessity of making another change without delay may request the Fund's concurrence in such a change and a reply must be given within 72 hours. Other changes can be obtained with the Fund's concurrence, and there are no prescribed limitations on such authorized changes.

"Stability does not mean rigidity, and rigidity in the past has resulted in extreme instability. A country which finds that its domestic economy is suffering greatly from inability to sell abroad, because of an inappropriate rate of exchange, and also finds it impossible to make other adjustments to correct the situation, has no alternative but to change the rate.

"In order to protect the economies of the country from any untoward influences resulting from excessive rigidity of the rate, there is an explicit provision that the Fund shall not reject a requested change that is necessary to restore equilibrium, on the ground that it does not approve of the domestic social or political policies of the member country proposing the change."

And finally this:

"To summarize, the Fund attempts to provide the greatest degree of exchange stability that is consistent with the economic necessities of the members. It introduces stability without rigidity and elasticity without looseness."

Not one word have I found by Lord Keynes, or in the Bretton Woods deliberations, or by our Treasury officials or other movers of this scheme, even hinting at placing a time limit on permitting members to debase their currencies. Lord Keynes provides for—"Transitional arrangements," and Bretton Woods for a "Transitional period," neither of which mentions any time limit. More by innuendo it is made to appear to the Congress and public that there is prospect of the transitional period mentioned in

### Fig. 3 Keynes' Clearing Union

Art. 1, Sec. 4

"The proposal is to establish a Currency Union, here designated an International Clearing Union, based on international bank-money, called (let us say) bancor, fixed (but not unalterably) in terms of gold and accepted as the equivalent of gold by the British Commonwealth and the United States and all the other members of the Union for the purpose of settling international balances."

Figs. 3 and 4, above, relate to Lord Keynes' international monetary unit, which he called bancor, and to Mr. Morgenthau's monetary unit, which he termed unitas. Under Lord Keynes' plan, as shown in Fig. 3, bancor would have been given a certain gold value. In turn, the currencies of member countries would have been tied to and valued in terms of unitas. Since unitas was subject to alteration, a reduction in its gold content would have effected a general reduction in the gold value of the currencies of all members.

It is significant that although Mr. Morgenthau's first draft provided for an international mone-

the Bretton Woods Agreement terminating in five years. But this point will be further elucidated later in a discussion of the so-called transitional period.

Certainly the statements of Lord Keynes and the avowed purposes of the Bretton Woods conferees, as above quoted, should leave no doubt in the mind of anyone that the so-called Bretton Woods Agreement for an International Monetary Fund fully carries out the provisions of Keynes' Clearing Union Plan for legalizing currency debasement by individual countries and authorizing them to engage in such coin clipping to any extent desired.

As a matter of fact, this provision for systematic coinage debasement was proposed by Lord Keynes in an article published in Lloyds Bank, Ltd., "Monthly Review," Sept. 9, 1935. However, the procedure he then recommended for carrying out such debasement contradicts that provided in his Clearing Union Plan as reflected in Bretton Woods. In that article he said:

"It is improbable that the initial set of rates could be settled, right off, at a conference, which in present circumstances would merely offer an exhibition of horse-dealing without any horse changing hands. It will have to be reached, in the first instance, by a process of trial and error, conducted in good faith but without prior undertakings. The test of success will be found in the voluntary removal of all those exchange restrictions, import quotas, exceptional tariffs, etc., which are not desired for their own sake as a permanent feature of national policy, but are acts of desperation and an expression of the extreme anxiety of the authorities, either to make both ends meet, or to alleviate the unemployment inflicted by deflation."

### Mr. Morgenthau's and Bretton Woods Provisions Giving Legal Status to and Providing for a System of Politically Managed Uniform Debasement of All Currencies of Member Countries Compared to a Similar Provision in Lord Keynes' Proposal For an International Clearing Union.

Here, as in the case of debasement by individual countries, giving what amounts to legal status to universal debasement of member countries is basic. Perhaps nothing in the Bretton Woods Agreement shows more clearly the servility of our Treasury officials in succumbing to the influence of Lord Keynes than is revealed in the study of the development of the provision here under consideration.

### Fig. 4 Morgenthau's Stabilization Fund, Second Draft

Art III, Sec. 1

"The monetary unit of the Fund shall be the Unitas (UN), equal in value to 137 1/7 grains of fine gold (equivalent to \$10 U. S.). No change in the gold value of the Unitas shall be made except with the approval of 85% of the member votes."

value of the currencies of all members.

Mr. Morgenthau's unitas would have been given a gold value. In turn, the currencies of member countries would have been tied to and valued in terms of unitas. Since unitas was subject to alteration, a reduction in its gold content would have effected a general reduction in the gold value of the currencies of all members.

It is significant that although Mr. Morgenthau's first draft provided for an international mone-

tary unit, which he designated unitas, it was not subject to being depreciated. Mr. Morgenthau adopted Lord Keynes' idea of an alterable unitas in his second draft proposal. His last draft proposal, where he changed the name of stabilization fund to monetary fund, says nothing about unitas. Also, no mention is made of unitas in the Bretton Woods Agreement. Nevertheless, both

### Fig. 5 Morgenthau's Third Draft

Art. IV, Sec. 5

"An agreed uniform change may be made in the gold value of member currencies, provided every member country having 10% or more of the aggregate quotas approves."

Figs. 5 and 6, above, show the provisions in Mr. Morgenthau's third draft and in the Bretton Woods Agreement, respectively, which provide for making uniform changes in the par value of the currencies of all members. The point is that reducing the gold value of Lord Keynes' bancor, or Mr. Morgenthau's unitas would be the same as making uniform reductions in the par value of currencies, as provided for in Mr. Morgenthau's third draft and the Bretton Woods Fund Agreement.

Legalizing uniform debasement of the currencies of all member countries would in effect also legalize, or at least give respectability to, uniform repudiation of international as well as national debts, since such debasement would ultimately produce those results.

Section 5 (b) of HR 2211, the bill before us which would establish the International Monetary Fund provides that:

"Unless Congress by law authorizes such action, the President nor any person or

Mr. Morgenthau's last draft and the Bretton Woods Agreement contain provisions which would accomplish identically the same end as Lord Keynes' and Mr. Morgenthau's provisions for an alterable international monetary unit respectively called bancor and unitas. I refer to the provision which would permit the Fund to make uniform changes in the par value of currencies.

### Fig. 6 Bretton Woods Agreement

Art. IV, Sec. 7

"... the Fund by a majority of the total voting power may make uniform proportionate changes in the par values of the currencies of all members," etc.

agency shall on behalf of the United States ... approve any general change in the par values unless Article IV, Section 7; ..."

The practical interpretation of this provision would read something like this:

"Unless Congress by law authorizes such action the President nor any person or agency shall on behalf of the United States propose or agree to affecting world-wide inflation and universal welshing on international and national debts as provided in Article IV, Section 7 of the Bretton Woods Fund Agreement."

The United States has no external debts she cannot meet. Great Britain has. Why should we join in a plan to make it respectable throughout the world to repudiate international debts?

[Editor's Note—The second part of Congressman Smith's article will be given in the "Chronicle" of May 31, and the concluding instalment will appear in the issue of June 7.]

## Propose Presidential Succession Law Revision

A bill has been introduced in Congress by Representative Monroney (D.-Okla.) proposing the creation of a 12-member commission to study all problems relating to the Presidential chair and to recommend a fixed order of succession, it was reported by the Associated Press from Washington, May 16. Mr. Monroney urged that a law be passed making the Speaker of the House, third in line of Presidential succession.

Under the present law in the event of death or inability to serve on the part of both President and Vice-President, then the Secretary of State becomes Chief Executive.

Mr. Monroney recommended that the study commission be composed of four Supreme Court Justices, four Presidential appointees, two Senators and two Representatives, and that it report to Congress by July 1, 1946.

In addition to recommending the order of Presidential succession, the group also would:

Define Presidential disability—and decide who shall say whether a President is unable to serve. Now the President himself is the only judge of his ability to perform the duties of his office.

Consider changes in the methods of electing Presidents with the possible abolition of the electoral college.

Decide who would be President should both the President and Vice-President be unable to take office on inauguration day.

Several days earlier, James A. Farley, former Chairman of the Democratic National Committee and former Postmaster General, in an address before the Hazelton, Pa., Chamber of Commerce, recommended changes in the present law of succession.

### April Cotton Consumption

The Census Bureau at Washington on May 15 issued its report showing cotton consumed in the

United States, cotton on hand and active cotton spindles in the month of April.

In the month of April, 1945, cotton consumed amounted to 769,678 bales of lint and 125,707 bales of linters, as compared with 857,693 bales of lint and 130,907 bales of linters in March and 775,617 bales of lint and 111,017 bales of linters in April, 1944.

In the nine months ending April 30, cotton consumption was 7,286,111 bales of lint and 1,119,722 bales of linters, compared with 7,581,333 bales of lint, and 986,741 bales of linters in the corresponding period a year ago.

There were 2,187,916 bales of lint and 322,021 bales of linters on hand in consuming establishments on April 30, 1945, which compares with 2,237,465 bales of lint and 326,676 bales of linters on March 31, 1945, and 2,221,530 bales of lint and 442,060 bales of linters on April 30, 1944.

On hand in public storage and at compresses on April 30, 1945 there were 11,025,514 bales of lint and 39,314 bales of linters, which compares with 11,724,034 bales of lint and 37,046 bales of linters on March 31 and 10,272,200 bales of lint and 87,557 bales of linters on April 30, 1944.

There were 22,158,674 cotton spindles active during April, 1945, which compares with 22,232,168 cotton spindles active during March, 1945, and with 22,411,922 active cotton spindles during April, 1944.

## Reconversion Wage Policy Announced by NWLB

The Post-V-E Day policy of the National War Labor Board has been announced through its chairman, George W. Taylor, who, according to the Journal of Commerce from Washington, May 10, defined this policy, which he said was based on a desire to facilitate reconversion within the broad, general principles of wage stabilization, as follows:

1. In all plants in which total or partial civilian production will be resumed, new wage schedules for civilian production operations should be drawn immediately. These schedules should be developed by labor and management in plants where employees are represented by a union. Where there is no union, management should formulate the schedule.

2. If no price adjustment is necessary under the proposed schedules, they may become effective immediately upon being formulated.

3. All schedules must however, be filed with the NWLB or one of its regional offices, where they will be reviewed. If they conform to board rules and the stabilization program they will be automatically approved. Any modifications of rates ordered by the board will not be retroactive unless a prior agreement has been made to this effect by the parties involved. The rates as filed must be paid until and unless a modified schedule is drawn and approved.

Mr. Taylor went on to say, according to the "Journal of Commerce," that the WLB hoped that the wage scales would be formulated by the time a plant resumed civilian production and said that the schedules should be put into effect and filed with the board simultaneously. This procedure he added, would facilitate reconversion.

"This statement deals only with the immediate problem and makes no pretense of dealing with the many other complicated problems involved in the reconversion wage problem," the board chairman said. "This first step deals only with a problem which we believe the parties themselves can handle better than we can. We have every confidence in the ability of American management and labor to reach agreements on wage schedules."

Mr. Taylor emphasized that the stabilization act gives the board the power to set floors under wages as well as ceilings over them.

He said the board is now discussing the problem of changes in the length of the work week which will result from the change from war production to peacetime production and the possible effects of the reduction in take-home pay that is considered inevitable.

"There will be statements on these problems later," he said, "just now we are primarily interested in encouraging agreements on reconversion wage schedules, even if they are only partial or tentative."

### Temporary Agreements

The board chairman indicated that all agreements drawn would be temporary and subject to frequent modification in the light of changing economic conditions.

"Our principal function is to see that there is not a general raising or general lowering of wages," Mr. Taylor said.

He added that there had been no indication of any pressure from industry to reduce wages.

He indicated that the prewar peacetime structure would serve as a general pattern for the formulation of new wages for civilian production workers. That is, the general relationship between jobs based on skills and responsibilities would remain, but the structure would be entirely changed to fit existing conditions.

Mr. Taylor emphasized that the no-strike pledge given by unions and the no-lockout pledge given

## House Committee Reduces WMC Funds

The House Appropriations Committee, in sending to the floor a \$1,086,210,337 supply measure for the Department of Labor, the Federal Security Agency and related offices for the fiscal year starting July 1, recommended cuts which reduced by \$77,201,946 the amount suggested by the Administration, the Associated Press reported from Washington, May 14. \$15,000,000 of the cut represented an increase asked for the Security Agency by President Truman (his only request for an increase in outlay) to be used for the aid of dependent children, the aged and the blind. Instead, the original budget estimate for this purpose was approved.

The heaviest reduction recommended by the Committee was in the appropriation for the War Manpower Commission, the agency headed by Paul V. McNutt. The Committee struck \$31,773,900 from the WMC's budget estimate, recommending \$62,098,000 for the agency. President Truman had suggested a cut of \$10,339,000 in this appropriation.

Large reductions in the WMC budget included \$5,000,000 from the general administration fund and \$9,349,900—the entire budget estimate—for carrying out the migratory workers' program. The committee cut \$32,461,587 from budget estimates for numerous national defense items in the bill, leaving \$260,327,013 for that purpose.

The bill approved \$789,761,000 for so-called mandatory items, such as grants to States for co-operation in programs established by law. The Labor Department received \$68,391,085, a reduction of \$2,138,215 from budget estimates.

The sum includes \$44,189,500 to be granted to States for emergency maternity and infant care for the wives and children of service men. The committee emphasized that it intended the fund to be available to the wives and infants of service men who die or are discharged honorably after the pregnancy of the wife.

Other items in the bill include: Nurses' training program (national defense), \$59,957,000; Office of Education, \$17,935,018, a reduction of \$44,563,400 from budget estimates, with virtually all the cut in national defense training items; old-age assistance, aid to dependent children and aid to the blind through grants to States under the social security act, \$416,000,000; grants to States for unemployment compensation administration, \$32,000,000; Employees' Compensation Commission, \$17,962,000; National Labor Relations Board, \$2,945,930, and National Mediation Board, \$591,400.

Committee members said that other war agencies whose activities are curtailed as a result of Germany's defeat will also have their funds decidedly reduced when later in the month their appropriations come under House consideration.

### Russian-Finn Trade Pact

It has been officially announced, according to Associated Press advices from Helsinki, May 15, that Russia and Finland have signed a trade agreement which provides for a \$17,000,000 exchange of goods. Finland is to deliver wood, paper and cellulose; Russia to send to Finland salt, cereals and raw materials.

A new frontier in the Petsamo district, which Finland ceded to Russia, will be drawn by a mixed committee, a further announcement stated.

by management would continue as long as the war with Japan lasts.

## From Washington Ahead Of The News

(Continued from first page) reciprocal trade authority sought by the Administration, but as we reported last week, they are not likely to be effective. Insofar as the Senate Republicans are concerned, they don't seem to have much heart in the fight.

This issue, or conflict, however, is not in the category of the Leftist-Rightist fights which have plagued Washington, and the country, for the past 12 years.

Strangely enough, and it may not be without significance, the Leftist agitators seem to be looking to the administration of veterans' affairs as a happy hunting ground. A few months ago it was a case of whether a conservative or a "Liberal" was to administer surplus property disposal, the Government's tremendous holdings in plant structure and the like. That question has now been settled in favor of the Conservatives.

But an awful heat from the Leftist agitators is burning under the Veterans' Administration. "Shocking" disclosures have been made by "Liberal" newspapers of conditions in the veterans' hospitals. The purpose seems to be to displace the veteran administrator of the Veterans' Bureau, General Frank T. Hines, and everyone we have heard advanced for his job, is listed on the Leftist side.

It is difficult to say how the fight will come out. Hines is considered one of the ablest administrators in Washington. He took over after the scandals had repeatedly shaken the Veterans' Bureau after World War I, and very shortly took it out of controversy. Manifestly its work has expanded tremendously and under the circumstances, in view of the many temperaments which are involved, we may expect all sorts of stories about conditions, some of them undoubtedly justified.

What has concerned this writer is the nature of Hines' attackers at this point, and those whom they are advancing to take his place. The veterans returning home will be sought after by pressure of all kinds, politicians of various hues and purposes, for many years to come. Indeed, there is a movement on to seek to organize them into a rival of the CIO-PAC. The movement, with which this writer has some first hand knowledge, seems to be well-financed. Undoubtedly, it is well-intentioned but there is a doubt, in view of the changed political situation that has come about, whether there is any need for it any more. In a few months it will very likely become apparent that the CIO-PAC is one of the least harmful, or one of the least influences in the country.

Unless we are mistaken, before many moons, the CIO itself, as a labor organization, will have gone way down the ladder from the high point of power which it attained under Roosevelt.

## Thomas Elected Head Of N. J. Bankers' Group

At a meeting of the New Jersey Bankers Association at Jersey City, May 11, Harrison M. Thomas, President of Princeton Bank & Trust Co., was elected President, succeeding Frank D. Abell, President of First National Iron Bank, Morristown.

F. Raymond Peterson, President of First National Bank of Paterson, was named Vice-President of the Association, while Frank W. Sutton, Jr., President of First National Bank, Toms River, was elected Treasurer. Armitt Coate, Secretary, holds an appointive office. No convention was held this year in conformity with requests by the Office of Defense Transportation.

## The State of Trade

(Continued from page 2310)

from 4,397,330,000 kwh. in the preceding week. Output for the week ended May 12, 1945, was 1.5% above that for the corresponding weekly period one year ago.

Consolidated Edison Co. of New York reports system output of 161,200,000 kwh. in the week ended May 13, 1945, comparing with 179,300,000 kwh. for the corresponding week of 1944, or a decrease of 10.1%.

Local distribution of electricity amounted to 159,900,000 kwh., compared with 179,200,000 kwh. for the corresponding week of last year, a decrease of 10.8%.

**Coal, Coke and Crude Oil Production**—For weekly coal and coke production statistics and daily average crude oil production figures for the week ended May 12, 1945, see subsequent pages of this section.

**Paper Production**—Paper production for the week ended May 12 was 85.4% of capacity, as against 90.7% of capacity for the preceding week, the American Paper and Pulp Association's index of mill activity disclosed. As for paperboard, production for the same period was reported at 94% of capacity, or a decrease of three points over the previous week.

**Business Failures Continue Low**—Commercial and industrial failures remained low in the week ended May 17, reports Dun & Bradstreet, Inc. Concerns failing numbered 15 as compared with 16 last week and 28 in the same week a year ago. Four-fifths of the week's failures involved liabilities of \$5,000 or more. These larger failures rose from seven a week ago to 12 in the week just ended, compared with 15 in the corresponding week of last year.

Small failures fell to three, a third their number in the previous week. Failures declined in trade, both retail and wholesale, but construction and commercial service each showed an increase of one failure in the week just closed.

**Wholesale Commodity Price Index**—The daily price index of wholesale commodities, compiled by Dun & Bradstreet, Inc., reflected irregular trends in leading agricultural commodities. The index fell to 176.82 on May 15, after touching a new war-time high of 177.07 a week earlier. The current index still shows a rise of 3.0% over a year ago when it stood at 171.63.

**Wholesale Food Price Index**—**Off**—The wholesale food price index, compiled by Dun & Bradstreet, Inc., declined 1 cent further to stand at \$4.08 on May 15, the lowest point touched so far this year. This marks a rise of 1.7% above last year's \$4.01 but it represents a drop of 1.0% from the war-time peak of \$4.12 recorded on the corresponding date two years ago. Advances for the week were listed for rye and potatoes, while declines occurred in steers, sheep and lambs. The index represents the sum total of the price per pound of 31 foods in general use.

**Sharp Decline in April Trade Index**—Consumer spending in April was considerably below the March level on a seasonally adjusted basis; there were several specific reasons why this might be expected, such as the April 1 date of Easter this year with heavy Easter shopping falling in March, and the Saturday store closings on April 14, in memory of the late President Roosevelt. The preliminary seasonally adjusted United States Trade Barometer, which reflects consumer retail purchases, rent, and personal services, etc., stood at 185 in April (1935-1939=100). This is a decline of 13.7% below the all-time record peak of 214 in March.

The increase of only 2.6% over April, 1944, is the smallest such year-to-year comparison in 12 months.

**Retail and Wholesale Trade**—In spite of bad weather in many sections of the country, retail trade last week was slightly above the previous week and the level of last year. Last minute Mother's Day purchases boosted sales in many lines; reports of shortages were common.

Men's furnishings were in good demand; sales volume was generally believed to be restricted by limited selections. Volume in women's ready-to-wear and accessories led in retail trade due to Mother's Day and seasonal demands. Consumers clamored for cottons in most lines—wash dresses, housecoats, bathing suits, play suits, children's clothing, and white eyelet graduation dresses. Rayons were accepted as second choice when it was found cottons were hard to obtain.

A preference was noted for white fabric gloves, but pastels, black, and navy were also demanded. Handbags, cosmetics, jewelry, and lingerie were traditional Mother's Day best-sellers, with coats and dresses more in demand as gifts than in previous years. Three-quarter length wool coats and spun rayon dresses were particularly popular. Slips, especially white ones, sold better than gowns. The greater-than-usual buying of formal wedding dresses continued.

Supplies of flowers were insufficient for the heavy Mother's Day demand. Recent bad weather in many regions cut garden supplies and seed sales. Summer home furnishings were beginning to sell a little better. Hardware sales, on the whole, were spotty.

The meat, poultry, fat, and egg situation continued acute. Chain stores reported sales of meat as low as two-thirds of last year's figure.

Retail volume for the country was estimated 2 to 6% above a year ago. Regional percentage increases were: East, 2 to 5%; Middle West, 1 to 4%; Northwest, 5 to 8%; South, 8 to 12%; Southwest, 6 to 11%; Pacific Coast, 3 to 7%. New England decreased 4 to 8%.

Wholesale trade this week was marked by continued scarcities in many lines, especially certain foods. Buyers searched the apparel markets, but transactions were limited by lack of offerings; this picture seemed to prevail in most other wholesale markets.

Department store sales on a country-wide basis, as taken from the Federal Reserve Board's index, were 1% behind that of a year ago for the week ended May 12, 1945. In a comparison this week with the similar week a year ago, allowance should be made for the fact that this year many stores were closed on May 8. This compared with a gain of 5% (revised) in the preceding week. For the four weeks ended May 12, 1945, sales increased by 7%, and for the year to date by 12%.

Retail trade in New York the past week continued active with consumer buying showing little tendency to go slow as a result of the termination of the war in Europe. Buyers of garments and piece goods entering the wholesale markets found merchandise hard to obtain for fall. Conditions encountered were the lack of readiness on the part of many lines and smaller allotments than one year ago.

According to the Federal Reserve Bank's index, department store sales in New York City for the weekly period to May 12, 1945, decreased by 3% below the same period of last year. This compared with a gain of 2% (revised figure) in the preceding week. For the four weeks ended May 12, 1945, sales rose by 7%, and for the year to date by 13%.

## Steel Operations Still At High Rate—Prices Revised Upward on 14 Basic Mill Products

"While the steel industry was pondering over the latest steel price revisions announced by the OPA on May 22 to be effective May 23, the raw steel production rate continued at 92.5% and there were increasing signs that order cancellations were on an upward trend," stated "The Iron Age" in its issue today (May 24), which further adds in part:

"Despite this latter condition, however, there were little indications that openings on steel mill schedules expected to materialize by July 1 would be large enough to give much hope for even moderate scale resumption of civilian manufacture."

"Announced months after it had been promised and requiring voluminous data, price increases on certain steel products will probably satisfy no single company or group. Non-integrated steel makers comprising the smaller steel companies have already condemned the revisions as insufficient for them. Large steel companies are 'worn out' after having attempted to get a healthy boost in prices. Labor will probably use these increases as an argument for higher wages. The OPA, which when announcing the changes released a long comprehensive 'Statement of Considerations,' will probably live to see the day when its price pattern will haunt it with claims and hues and cries that the whole steel price balance has been put out of kilter."

"Arguments will probably continue for months as to what benefits the industry obtained as a result of the increases. One thing seems certain from the OPA's Statement of Considerations—under controlled prices there is no chance for any company to obtain price relief until a most exhaustive and prolonged study of costs factors has been made."

"Briefly summarized steel price increases allowed were as follows: Light rails, which had been advanced \$3 a ton in January, have been advanced an additional \$2 a gross ton, making a total increase of \$5; tie plates are up \$3 per net ton; carbon steel hot rolled bars up \$2 a net ton; carbon steel wire rods up \$3 a net ton; manufacturers wire up \$3 a net ton; barbed wire up \$2 a net ton; bail ties up \$7 a net ton; carbon steel blooms, billets, slabs and sheet bars up \$2 per gross ton; and carbon steel tube rounds and tube billets, exclusive of billets not converted into seamless tube or pipe, up \$4 a gross ton."

"Carbon steel plates subject to sheared and universal tolerances which were advanced \$2 a ton in January have received an additional boost of \$1 a ton making a total of \$3 a ton. Galvanized iron and steel sheets and zinc coated specialty sheets including roofing and siding which were advanced \$3 a ton in January have had an additional increase of \$1 a ton making a total increase of \$4 a ton. Nails and staples other than galvanized which were advanced \$5 a ton in January were increased another \$2 a ton making a total increase of \$7 a ton. Track spikes were advanced \$5 a net ton."

"Cancellations amounting to as high as 50% of gross bookings have, in most cases, failed to reduce net orders to a point where early openings in mill schedules are prevalent. Net order holding close to the moderate level reported throughout May, which is about 40% less than the peak weeks scored early in 1945, are in the cases of several principal producers only slightly less than shipments. Pressure has been heavy, notably from the automobile industry, to schedule unrated orders authorized for second half delivery by open ending of CMP."

"Although cancellations have produced spot openings, these have been filled with the exception of some plate tonnage by unrated orders, and producers almost universally have declined to make

firm commitments on unrated tonnage. If product cancellations are reflected soon on mill schedules, some unrated tonnage may find its way into production in August. For the most part, however, heavy carryovers of rated business will dominate, and order backlog assure mill schedules at the current levels for several months. Some customers hold third and fourth quarter allotments which they have been unsuccessful in placing with mills."

"WPB has authorized production of 495,000 tons of replacement rails for the railroads, and 13,500 for the transit lines for the third quarter compared to the industry's total controlled cooling capacity of 600,000 tons."

"The Iron Age' steel scrap composite price has declined this week 16¢ a gross ton to \$18.92 a gross ton as the result of further weakness in heavy melting scrap at Philadelphia. Turnings prices have declined at most centers. The entire scrap price situation seems poised for more action in the future."

The American Iron and Steel Institute on May 21 announced that telegraphic reports which it had received indicated that the operating rate of steel companies having 94% of the steel capacity of the industry will be 92.9% of capacity for the week beginning May 21, compared with 95.3% one week ago, 93.2% one month ago and 98.4% one year ago. The operating rate for the week beginning May 21 is equivalent to 1,701,600 tons of steel ingots and castings, compared to 1,745,500 tons one week ago, 1,707,100 tons one month ago, and 1,762,600 tons one year ago.

"Steel" of Cleveland, in its summary of the iron and steel markets, on May 21 stated in part as follows:

"Steel production promises to remain at a high rate for some time, in spite of the fact full effect of cutbacks and cancellations cannot yet be fully appraised, as it appears that essential civilian needs will go far in taking up the slack in war requirements following end of the European phase of the war."

"Claimant agencies in Washington estimate third quarter requirements at about 16,000,000 tons of finished steel, practically the same as for second quarter. Steel cancellations so far have been lighter than expected and where nearby schedules have been affected the gaps have been filled promptly. Where they have affected future positions, however, they have left their mark as there has not been sufficient forward buying to sustain schedules. Even in sheets and special quality carbon bars, where deliveries still are far extended, there is easing, which should become more pronounced, particularly in large hot-top quality rounds, because of cutbacks now effective or likely to become effective soon in the large shell program."

"Meanwhile, open-ending of CMP, under which producers are allowed to accept orders at once for scheduling after July 1, provided the scheduling does not interfere with CMP requirements, has proved a disappointment to many consumers. Recent announcement of this step caused a flurry of inquiry, as it appeared that numerous buyers with unrated tonnage had anticipated relatively early scheduling of their orders in third quarter, which in various important products is out of the question."

"Some producers with ingot capacity in excess of finishing capacity are said to have orders for automobile sheets which can not be scheduled now, but are producing semi-finished steel in preparation for conversion as soon as the orders can be put on schedule."

## Report of Senate Food Committee

The Senate Agriculture Committee has issued a report of the findings of its subcommittee which has been investigating food shortages, the Associated Press reported from Washington, May 15. Recommending that "a supreme administrator for food be created to have supervision and jurisdiction over both the Office of Price Administration and the War Food Administration," the report declared that the Office of Price Administration had "failed miserably to enforce price and ration control altogether."

The Committee's preceding recommendations were:

"1. A forthwith increase in the return to feeders of AA and A grades of cattle through a fair and sufficient subsidy to feeders, to encourage them to feed out range cattle to the maximum degree, thereby encouraging the feeding of more cattle and increasing not only the quality, but the weight, of AA and A grades of cattle.

"2. An immediate incentive program to encourage, during the spring and early summer, the marketing of more grass and unproductive dairy cattle.

"3. Raising the support price of hogs and extending support prices to cover all weights of hogs.

"4. That assurance be given to producers that support prices and 'ceilings' for livestock will not be lowered unless adequate notice of such change be given.

"5. That the Price Control Act be amended to require and direct the Office of Price Administration to give to the processors or livestock a reasonable margin of profit for processing each species of livestock.

"6. The withdrawals of all slaughtering licenses and permits and a sharp reduction in the number re-issued, together with restrictions on slaughter by use of quotas, so that meat will be directed into the normal inter-State channels of distribution. The refusal to issue new slaughtering licenses and permits to known violators of Government regulations and the concentration of enforcement efforts on fundamental major problems instead of marginal technicalities.

"7. The limiting of lend-lease purchases of meat products consistent with domestic civilian supply."

Without voicing any criticism of past deliveries of meat under the Lend-Lease Act, the report said that "reasonable requirements" for lend-lease should recognize and be consistent with existing civilian shortages in the country's meat supply.

On the point of taking off price "ceilings" when a commodity is in plentiful supply, the report said:

"Retail merchants oftentimes construe ceiling prices to be selling prices."

President Truman is reported, according to the Associated Press, to have asked War Mobilizer Fred M. Vinson to step into the controversy and straighten things out. This report adds that it is anticipated that Mr. Vinson or the OPA will meet some of the criticisms.

"Some producers with ingot capacity in excess of finishing capacity are said to have orders for automobile sheets which can not be scheduled now, but are producing semi-finished steel in preparation for conversion as soon as the orders can be put on schedule."

"A shorter month and some interruptions in fuel supply caused steel ingot production in April to fall 400,000 tons short of March output, April totaling 7,308,579 net tons, against 7,707,965 tons in March. In April, 1944, production was 7,593,688 net tons."

## Elimination of Cartels Sought

A joint session of a Senate judiciary subcommittee and a special committee investigating oil industry practices heard Assistant Attorney General Wendell Berge state that cartels have "seriously weakened and frustrated" America's foreign policy, and urge passage of a bill requiring firms to file all foreign trade contracts for public scrutiny, according to the Associated Press from Washington, May 18.

On May 17, the Senators were told by Assistant Secretary of State William A. Clayton that the State Department would seek a ban on cartels through international agreement.

Testimony centered around the foreign contracts bill offered by Senator Joseph C. O'Mahoney (D.-Wyo.), requiring foreign contracts with restrictive provisions to be registered with the Department of Justice as public documents.

Declaring cartels to be "incompatible with democracy," Mr. Clayton said that "international coordination of national policies is the most desirable means of meeting the problems raised by international cartels." He added that there is increasing evidence of similar sentiment in foreign countries regarding cartels.

He said the State Department's approval of commodity agreements and opposition to cartels are not incompatible. He gave this explanation of the Government's position on international commodity agreements: Where surpluses have accumulated as a result of the war, agreements between governments to liquidate those surpluses may be useful. But the agreements should be liquidated when the surpluses no longer exist, should not become permanent. Moreover, consuming as well as producing countries should be included in any commodity agreement.

Attorney General Francis Biddle also testified, giving it as his opinion that registration of cartels, as proposed in the O'Mahoney bill, could not be interpreted as legalization or sanction of cartelization. He warned that it would be "extremely dangerous" to have any control of cartels that might lead to sanction of them.

## Results Of Treasury Bill Offering

The Secretary of the Treasury announced on May 21 that the tenders of \$1,300,000,000 or thereabout of 91-day Treasury bills to be dated May 24 and to mature Aug. 23, 1945, which were offered on May 18, were opened at the Federal Reserve Banks on May 21.

The details of this issue are as follows:

Total applied for, \$2,067,910,000.

Total accepted, \$1,313,084,000 (includes \$50,991,000 entered on a fixed price basis at 99.905 and accepted in full).

Average price, 99.905, equivalent rate of discount approximately 0.375 per annum.

Range of accepted competitive bids:

High, 99.910, equivalent rate of discount approximately 0.356% per annum.

Low, 99.905, equivalent rate of discount approximately 0.373% per annum.

(59% of the amount bid for at the low price was accepted.)

There was a maturity of a similar issue of bills on May 24 in the amount of \$1,308,721,000.

## Business Travel to Europe

The State Department has announced a relaxation of restrictions on American business men traveling to Europe, stating that business men can now go freely to the British Isles and the interior zone of France. No tourists, however, will be permitted to go to Europe.

The question of travel to occupied areas, it was stated, rests with the military authorities, who now have the matter under consideration.

## Virginia Banks Form Credit Group

The "Virginia Bank Credit Group" has been organized by nine of Virginia's largest banks making available \$4,500,000 as a source of credit for small and medium-sized business in that state, said Charles T. O'Neil President of the Virginia Bankers Association.

Associated Press advices from Richmond, Va., on May 14 continued:

President O'Neil said the new organization will increase the sources of credit for small business through the banks. He said that opportunity will be given every bank to join the credit group and thereby increase the total funds available, but the facilities of the group will be available to every bank whether or not they become a subscribing member of the group.

He added that the Virginia Bankers Association several months ago appointed a committee to make a study of the probable needs for funds by small business interests and as a result of this survey the association is convinced that the banks in Virginia, as a whole, are fully capable of supplying the necessary credit for constructive purposes.

## Same Income Tax for Non-Resident Aliens

Representative James Geelan (D., Conn.) introduced in the House legislation in the form of an amendment to Section 211(B) of the internal revenue code which would impose income tax upon non-resident aliens in the United States retroactive to 1940, a report from Washington to the New York "Herald-Tribune" stated, May 7. The bill is designed to force non-resident aliens who are said to be getting rich on "stock-market speculation and real estate deals" to pay the same income tax as American citizens.

The bill has the support of Senator Brien MacMahon (D., Conn.), who said in part:

"These people are concentrated in New York City and are living in the best suites in the most exclusive hotels and can be seen in the night clubs and other expensive places of amusement by the hundreds. They have been dodging any tax by claiming that they are not operating businesses. They have operated out of their hotel suites in speculative stock market and real estate deals, out of which they have made huge profits."

## Senate Passes Navy Bill

The Senate has passed by voice vote, states the Associated Press from Washington, May 15, a naval supply bill of \$23,603,775,000 after changes which added \$203,000,000 to the House approved appropriation. A Senate-House committee will confer on the proposed changes.

Senator Overton, of the Naval Appropriations Committee, urged that a powerful force be maintained afloat after hostilities cease, and said compulsory military training would be needed to do this.

"We shall have largely wrought and fought and won in vain," he added, "if we do not retain under our own control and ownership the strategic islands of the Pacific which we have captured from the Japanese Empire through the blood and sacrifice of thousands upon thousands of young Americans and which are ours by the right of conquest and of occupation."

## Moody's Bond Prices And Bond Yield Averages

Moody's computed bond prices and bond yield averages are given in the following table.

1945— Daily Averages	U. S. Govt. Bonds	Avge. Corp- rate rate*	Corporate by Ratings*				Corporate by Groups*		
			Aaa	Aa	A	Baa	R. R.	P. U.	Indus.
May 22	122.33	115.24	120.43	118.60	115.43	107.27	112.19	114.66	119.20
21	122.31	115.43	120.63	118.80	115.43	107.27	112.19	114.66	119.41
19	122.31	115.43	120.63	118.80	115.43	107.27	112.19	114.66	119.41
18	122.31	115.43	120.63	118.80	115.43	107.27	112.19	114.66	119.41
17	122.31	115.24	120.63	118.60	115.43	107.09	112.19	114.46	119.41
16	122.25	115.24	120.63	118.60	115.43	107.09	112.37	114.46	119.20
15	122.19	115.24	120.63	118.60	115.43	107.27	112.19	114.46	119.20
14	122.21	115.24	120.63	118.60	115.43	107.27	112.19	114.46	119.41
12	122.26	115.24	120.84	118.40	115.63	107.09	112.19	114.46	119.20
11	122.26	115.24	120.84	118.40	115.43	107.09	112.19	114.46	119.41
10	122.28	115.24	120.84	118.40	115.43	107.09	112.19	114.46	119.41
9	122.34	115.24	120.84	118.40	115.43	107.09	112.19	114.27	119.41
8	122.38	115.24	120.84	118.40	115.24	107.09	112.19	114.27	119.41
7	122.38	115.24	120.84	118.20	115.43	107.09	112.19	114.27	119.41
5	122.38	115.24	120.84	118.40	115.43	107.09	112.19	114.27	119.41
4	122.38	115.24	120.84	118.40	115.24	107.09	112.00	114.27	119.41
3	122.38	115.04	120.63	118.40	115.24	107.09	112.00	114.27	119.41
2	122.38	115.24	120.84	118.40	115.24	107.09	112.19	114.27	119.41
1	122.36	115.24	120.84	118.40	115.24	107.09	112.19	114.27	119.41
Apr. 27	122.38	115.24	120.84	118.40	115.04	107.09	112.19	114.27	119.20
20	122.44	115.04	120.84	118.40	115.04	106.56	111.81	114.27	119.20
13	122.59	115.04	120.84	118.60	115.04	106.56	111.81	114.46	119.20
6	122.21	115.04	120.84	118.40	115.04	106.39	111.44	114.46	119.20
Mar. 31	122.01	114.85	121.04	118.40	114.85	106.04	111.25	114.27	119.20
23	122.19	115.04	120.84	118.60	114.85	106.21	111.44	114.27	119.41
16	122.25	115.04	120.84	118.80	114.66	106.39	111.07	114.46	119.41
9	122.47	114.85	120.63	118.60	114.66	106.21	110.88	114.46	119.41
2	122.05	114.66	120.43	118.60	114.46	106.21	110.70	114.27	119.61
Feb. 23	121.92	114.66	120.02	118.60	114.46	106.04	110.52	114.08	119.41
16	121.97	114.46	120.84	118.60	114.27	105.69	110.15	114.08	119.41
9	121.58	114.27	119.82	118.40	114.08	105.69	109.97	114.08	119.20
2	121.33	114.08	119.82	118.00	113.89	105.34	109.60	114.08	118.80
Jan. 26	120.88	113.89	119.41	118.00	113.70	105.17	109.24	113.89	118.60
High 1945	122.59	115.43	121.04	118.80	115.63	107.27	112.37	114.66	119.61
Low 1945	120.55	113.50	118.80	117.80	113.31	104.48	108.52	113.70	118.20
1 Year Ago									
May 2, 1944	119.47	111.62	118.20	116.61	111.62	101.47	105.34	113.70	116.22
2 Years Ago									
May 1, 1943	118.34	109.79	118.00	115.43	110.52	97.00	101.31	113.12	115.63

## MOODY'S BOND YIELD AVERAGES

(Based on Individual Closing Prices)

1945— Daily Averages	U. S. Govt. Bonds	Avge. Corp- rate rate*	Corporate by Ratings*				Corporate by Groups*		
			Aaa	Aa	A	Baa	R. R.	P. U.	Indus.
May 22	1.64	2.89	2.63	2.72	2.88	3.32	3.05	2.92	2.59
21	1.64	2.88	2.62	2.71	2.88	3.32	3.05	2.92	2.68
19	1.64	2.88	2.62	2.71	2.88	3.32	3.05	2.92	2.68
18	1.64	2.88	2.62	2.71	2.88	3.32	3.05	2.92	2.68
17	1.64	2.89	2.62	2.72	2.88	3.33	3.04	2.93	2.69
16	1.64	2.89	2.62	2.72	2.88	3.33	3.04	2.93	2.69
15	1.65	2.89	2.62	2.72	2.88	3.32	3.05	2.93	2.69
14	1.64	2.89	2.62	2.72	2.88	3.32	3.05	2.93	2.69
12	1.64	2.89	2.61	2.73	2.87	3.33	3.05	2.93	2.69
11	1.64	2.89	2.61	2.73	2.88	3.33	3.05	2.93	2.69
10	1.64	2.89	2.61	2.73	2.88	3.33	3.05	2.93	2.69
9	1.64	2.89	2.61	2.73	2.88	3.33	3.05	2.94	2.68
8	1.63	2.89	2.61	2.73	2.89	3.33	3.05	2.94	2.68
7	1.63	2.89	2.61	2.74	2.88	3.33	3.05	2.94	2.68
5	1.63	2.89	2.61	2.73	2.88	3.33	3.05	2.94	2.68
4	1.63	2.89	2.61	2.73	2.89	3.33	3.06	2.94	2.68
3	1.63	2.90	2.62	2.73	2.89	3.34	3.06	2.94	2.68
2	1.63	2.89	2.61	2.73	2.89	3.33	3.05	2.94	2.68
1	1.63	2.89	2.61	2.73	2.89	3.33	3.05	2.94	2.68
Apr. 27	1.63	2.89	2.61	2.73	2.90	3.33	3.05	2.94	2.69
20	1.63	2.90	2.61	2.73	2.90	3.36	3.07	2.94	2.69
13	1.62	2.90	2.61	2.72	2.90	3.36	3.07	2.93	2.69
6	1.64								

## Weekly Coal and Coke Production Statistics

The total production of soft coal in the week ended May 12, 1945, is estimated by the Bureau of Mines at 10,710,000 net tons, a decrease of 180,000 tons, or 1.7%, from the preceding week, according to the United States Department of the Interior. Output in the corresponding week of 1944 was 12,253,000 tons. The total production of soft coal from Jan. 1 to May 12, 1945 is estimated at 216,181,000 net tons, a decrease of 8.2% when compared with the 235,416,000 tons produced during the period from Jan. 1 to May 13, 1944.

Production of Pennsylvania anthracite for the week ended May 12, 1945, as estimated by the Bureau of Mines, was 46,000 tons, a decrease of 243,000 tons from the preceding week. Due to the continued strike of the hard coal miners, work was almost at a standstill. When compared with the output in the corresponding week of 1944 there was a decrease of 1,280,000 tons. The calendar year to date shows a decrease of 20.6% when compared with the same period in 1944.

The Bureau also reported that the estimated production of beehive coke in the United States for the week ended May 12, 1945 showed a decrease of 6,800 tons when compared with the output for the week ended May 5, 1945; and was 19,900 tons less than for the corresponding week of 1944.

### ESTIMATED UNITED STATES PRODUCTION OF BITUMINOUS COAL AND LIGNITE IN NET TONS

	Week Ended		Jan. 1 to Date		
	May 12, 1945	May 5, 1945	May 13, 1944	May 12, 1945	May 13, 1944
Bituminous coal & lignite—					
Total, including mine fuel—	10,710,000	10,890,000	12,253,000	216,181,000	235,416,000
Daily average	1,785,000	1,815,000	2,042,000	1,916,000	2,060,000

\*Revised. †Subject to current adjustment.

### ESTIMATED PRODUCTION OF PENNSYLVANIA ANTHRACITE AND COKE (In Net Tons)

	Week Ended		Calendar Year to Date		
	May 12, 1945	May 5, 1945	May 13, 1944	May 12, 1945	May 13, 1944
Penn. anthracite—					
Total incl. coll. fuel	46,000	289,000	1,326,000	19,296,000	24,289,000
Commercial produc.	44,000	277,000	1,273,000	18,523,000	23,317,000
Beehive coke—					
United States total	125,800	132,600	145,700	2,128,600	2,894,900
*Includes washery and dredge coal, and coal shipped by truck from authorized operations. †Excludes colliery fuel. ‡Subject to revision. §Revised.					

### ESTIMATED WEEKLY PRODUCTION OF BITUMINOUS COAL AND LIGNITE, BY STATES, IN NET TONS

The current weekly estimates are based on railroad carloadings and river shipments and are subject to revision on receipt of monthly tonnage reports from district and State sources or of final annual returns from the operators.

State—	May 5, 1945	Apr. 28, 1945	May 6, 1944
Alabama	379,000	362,000	356,000
Alaska	7,000	7,000	6,000
Arkansas and Oklahoma	80,000	78,000	84,000
Colorado	128,000	146,000	156,000
Georgia and North Carolina		1,000	1,000
Illinois	1,138,000	1,464,000	1,405,000
Indiana	509,000	537,000	523,000
Iowa	41,000	42,000	43,000
Kansas and Missouri	109,000	120,000	158,000
Kentucky—Eastern	916,000	1,033,000	971,000
Kentucky—Western	344,000	395,000	326,000
Maryland	33,000	38,000	35,000
Michigan	3,000	2,000	2,000
Montana (bitum. & lignite)	68,000	85,000	83,000
New Mexico	30,000	30,000	41,000
North & South Dakota (lignite)	34,000	41,000	33,000
Ohio	660,000	782,000	692,000
Pennsylvania (bituminous)	2,710,000	2,968,000	2,939,000
Tennessee	127,000	136,000	152,000
Texas (bituminous & lignite)	1,000	1,000	2,000
Utah	133,000	138,000	142,000
Virginia	332,000	370,000	381,000
Washington	25,000	24,000	29,000
West Virginia—Southern	1,882,000	2,165,000	2,150,000
West Virginia—Northern	1,030,000	1,083,000	959,000
Wyoming	170,000	192,000	185,000
Other Western States	1,000	*	*
Total bituminous & lignite	10,890,000	12,240,000	11,854,000

\*Includes operations on the N. & W.; C. & O.; Virginian; K. & M.; B. C. & G.; and on the B. & O. in Kanawha, Mason, and Clay counties. †Rest of State, including the Panhandle District and Grant, Mineral, and Tucker counties. §Includes Arizona and Oregon. \*Less than 1,000 tons.

## Civil Engineering Construction

### Volume \$29,049,000 for Week

Civil engineering construction volume in continental United States totals \$29,049,000 for the week. This volume, not including the construction by military engineers abroad, American contracts outside the country, and shipbuilding, is 25% lower than in the preceding week, and 17% below the previous four-week moving average, but exceeds the volume for the corresponding 1944 week by 8% according to "Engineering News-Record." The report issued on May 17 went on to say:

Public work for the week is down 26% compared with a week ago, but tops a year ago by 48% as a result of the 92% gain in Federal volume. Federal construction, however, is 12% below last week. Private work is 16% and 64% lower, respectively, than a week ago and a year ago.

The current week's construction brings 1945 volume to \$629,121,000 for the 20-week period, 11% below the \$706,134,000 reported for the corresponding week last year. Private construction, \$178,411,000, is 9% greater than in the 1944 period, but public construction, \$450,710,000, is down 17% due to the 23% decline in Federal volume. State and municipal construction, \$86,488,000, is 21% higher than a year ago.

Civil engineering construction volumes for the 1944 week, last week, and the current week are:

	May 18, 1944	May 10, 1945	May 17, 1945
Total U. S. construction	\$26,907,000	\$38,910,000	\$29,049,000
Private construction	9,724,000	4,208,000	3,522,000
Public construction	17,183,000	34,702,000	25,527,000
State and municipal	6,716,000	11,902,000	5,389,000
Federal	10,467,000	22,800,000	20,138,000

In the classified construction groups, gains over the preceding week are in water works, sewerage, commercial buildings, and unclassified construction. Gains over the 1944 week are in water

works, sewerage, industrial and public buildings, and unclassified construction. Subtotals for the week in each class of construction are: water works, \$2,023,000; sewerage, \$686,000; bridges, \$125,000; industrial buildings, \$2,138,000; commercial buildings, \$1,160,000; public buildings, \$8,970,000; earth work and drainage, \$281,000; streets and roads, \$3,824,000, and unclassified construction, \$9,842,000.

New capital for construction purposes for the week totals \$23,323,000. It is made up of \$5,043,000 in State and municipal bond sales, \$780,000 in corporate security issues, and \$17,500,000 in Federal appropriations for engineering plan preparation. New construction financing for the 20 weeks of 1945 totals \$492,688,000, a volume 18% above the \$415,907,000 reported for the corresponding period a year ago.

### Post-War Construction Planning Volume \$20.8 Billion

Identified and recorded engineering construction projects proposed for construction in the post-war years total \$20,813,431,000 according to reports to "Engineering News-Record" in the period from Jan. 1, 1943 through May 10, 1945. Plans are under way or completed on post-war projects valued at \$8,857,772,000, 42 1/2% of the total volume proposed, and on \$1,277,188,000 worth of projects all financing arrangements have been completed.

## Trading on New York Exchanges

The Securities and Exchange Commission made public on May 16 figures showing the volume of total round-lot stock sales on the New York Stock Exchange and the New York Curb Exchange and the volume of round-lot stock transactions for the account of all members of these exchanges in the week ended April 28, continuing a series of current figures being published weekly by the Commission. Short sales are shown separately from other sales in these figures.

Trading on the Stock Exchange for the account of members (except odd-lot dealers) during the week ended April 28 (in round-lot transactions) totaled 2,894,533 shares, which amount was 15.74% of the total transactions on the Exchange of 9,191,790 shares. This compares with member trading during the week ended April 21 of 2,997,206 shares, or 13.64% of the total trading of 10,988,000 shares. On the New York Curb Exchange, member trading during the week ended April 28 amounted to 481,360 shares, or 12.28% of the total volume on that exchange of 1,960,295 shares. During the April 21 week trading for the account of Curb members of 682,175 shares was 14.85% of the total trading of 2,296,695.

### Total Round-Lot Stock Sales on the New York Stock Exchange and Round-Lot Stock Transactions for Account of Members\* (Shares)

WEEK ENDED APRIL 28, 1945		
	Total for week	%
1. Total Round-Lot Sales:		
Short sales	267,880	
¶Other sales	8,923,910	
Total sales	9,191,790	
3. Round-Lot Transactions for Account of Members, Except for the Odd-Lot Accounts of Odd-Lot Dealers and Specialists:		
1. Transactions of specialists in stocks in which they are registered—		
Total purchases	774,740	
Short sales	124,470	
¶Other sales	618,210	
Total sales	742,680	8.25
2. Other transactions initiated on the floor—		
Total purchases	367,000	
Short sales	37,300	
¶Other sales	314,900	
Total sales	352,200	3.91
3. Other transactions initiated off the floor—		
Total purchases	260,846	
Short sales	33,950	
¶Other sales	363,117	
Total sales	397,067	3.58
4. Total—		
Total purchases	1,402,586	
Short sales	195,720	
¶Other sales	1,296,227	
Total sales	1,491,947	15.74

## &lt;h

## Daily Average Crude Oil Production for Week Ended May 12, 1945 Increased 31,000 Barrels

The American Petroleum Institute estimates that the daily average gross crude oil production for the week ended May 12, 1945, was 4,860,215 barrels, an increase of 31,000 barrels per day over the preceding week and a gain of 358,215 barrels per day over the corresponding week of 1944. The current figure, however, was 6,285 barrels below the daily average figure recommended by the Petroleum Administration for War for the month of May, 1945. Further details as reported by the Institute follow:

Reports received from refining companies indicate that the industry as a whole ran to stills on a Bureau of Mines basis approximately 4,850,000 barrels of crude oil daily and produced 15,137,000 barrels of gasoline; 1,496,000 barrels of kerosene; 4,749,000 barrels of distillate fuel, and 9,610,000 barrels of residual fuel oil during the week ended May 12, 1945; and had in storage at the end of that week 49,166,000 barrels of civilian grade gasoline; 40,784,000 barrels of military and other gasoline; 7,821,000 barrels of kerosene; 28,996,000 barrels of distillate fuel, and 38,948,000 barrels of residual fuel oil.

### DAILY AVERAGE CRUDE OIL PRODUCTION (FIGURES IN BARRELS)

	*P. A. W. Recommendations May	Allowables May 1	Actual Production Week Ended May 12, 1945	Change from Previous Week 1945	4 Weeks Ended May 12, 1945	Week Ended May 13, 1944
Oklahoma	367,500	367,500	385,150	+ 800	370,100	333,550
Kansas	274,000	269,400	270,900	+ 17,750	265,450	278,000
Nebraska	1,000	---	900	---	900	950
Panhandle Texas		90,000	---	90,000	91,000	
North Texas		153,900	---	151,950	147,200	
West Texas		495,300	---	492,400	429,150	
East Central Texas		138,200	---	140,100	137,150	
East Texas		379,800	---	378,950	364,100	
South Texas		1355,650	---	1353,900	1307,050	
Coastal Texas		563,300	---	564,300	519,850	
Total Texas	2,170,000	2,170,717	2,176,150	---	2,171,600	1,995,500
North Louisiana		71,100	+	150	71,100	74,850
Coastal Louisiana		299,800	---	---	297,400	283,100
Total Louisiana	360,000	400,800	370,900	+ 150	368,500	357,950
Arkansas	80,000	78,786	79,600	—	79,750	80,300
Mississippi	53,000	54,250	54,250	—	53,500	41,100
Alabama	300	450	50	+ 50	400	150
Florida		15	15	15	15	50
Illinois	205,000	197,550	197,550	+ 3,050	199,750	204,700
Indiana	13,000	11,100	11,100	—	350	11,400
Eastern (Not incl. Ill., Ind., Ky.)	67,200	63,250	63,250	—	63,800	71,400
Kentucky	31,000	26,850	26,850	—	26,950	20,000
Michigan	47,000	50,300	50,300	+ 4,550	46,850	52,100
Wyoming	112,000	107,500	107,500	—	250	107,050
Montana	23,000	20,850	20,850	—	20,500	21,400
Colorado	10,500	10,600	10,600	—	400	10,250
New Mexico	105,000	105,000	103,900	—	104,350	112,050
Total East of Calif	3,919,500	3,930,215	3,930,215	+ 23,200	3,901,115	3,670,500
California	947,000	947,000	930,000	+ 7,800	921,950	831,500
Total United States	4,866,500	4,860,215	4,860,215	+ 31,000	4,823,065	4,502,000

\*P.A.W. recommendations and state allowables, as shown above, represent the production of crude oil only, and do not include amounts of condensate and natural gas derivatives to be produced.

Oklahoma, Kansas, Nebraska figures are for week ended 7:00 a.m. May 10, 1945.

This is the net basic allowable as of May 1 calculated on a 31-day basis and includes shutdowns and exemptions for the entire month. With the exception of several fields which were exempted entirely and of certain other fields for which shutdowns were ordered for from 2 to 14 days, the entire state was ordered shut down for 6 days, no definite dates during the month being specified; operators only being required to shut down as best suits their operating schedules or labor needed to operate leases, a total equivalent to 6 days shutdown time during the calendar month.

†Recommendation of Conservation Committee of California Oil Producers.

†Week of May 5 revised downward 10,000 barrels to some figures as May 12.

### CRUDE RUNS TO STILL; PRODUCTION OF GASOLINE; STOCKS OF FINISHED AND UNFINISHED GASOLINE, GAS OIL AND DISTILLATE FUEL AND RESIDUAL FUEL OIL, WEEK ENDED MAY 12, 1945

(Figures in thousands of barrels of 42 gallons each)

Figures in this section include reported totals plus an estimate of unreported amounts and are therefore on a Bureau of Mines basis

District	% Daily Crude Runs		Gasoline		Stocks		Mili-	Civ-
	Refining to Still	Capacity	Produc-	tion	at Ref.	Gas Oil	Resi-	tary and
	Re-	Aver-	% Op-	Inc. Nat.	& Dist.	Fuel Oil	Fuel Oil	Grade
East Coast	99.5	738	93.3	1,969	5,893	5,604	5,963	7,402
Appalachian								
District No. 1	76.8	96	65.8	249	317	183	1,103	1,212
District No. 2	81.2	64	128.0	219	103	142	529	955
Ind., Ill., Ky.	87.2	814	95.0	2,904	3,995	1,717	6,464	15,724
Okl., Kans., Mo.	78.3	392	83.6	1,393	1,794	1,172	2,036	7,318
Midland Texas	59.8	245	74.2	970	352	835	1,279	1,639
Texas Gulf Coast	89.3	1,148	92.8	3,752	5,921	5,912	9,164	5,291
Louisiana Gulf Coast	96.8	244	93.8	703	1,529	1,386	2,354	1,974
No. La. & Arkansas	55.9	87	69.0	226	692	219	936	1,767
Rocky Mountain								
District No. 3	17.1	12	92.3	36	20	36	20	52
District No. 4	72.1	100	62.9	386	279	589	529	1,835
California	85.8	910	91.5	2,330	8,101	21,153	10,407	3,997
Total U. S. of M. basis May 12, 1945	85.6	4,850	89.3	15,137	28,996	38,948	40,784	49,166
Total U. S. of M. basis May 5, 1945	85.6	4,786	88.1	14,846	28,800	39,503	41,620	49,721
U. S. Bur. of Mines basis May 13, 1944	4,431	13,400	30,755	50,505	37,526	50,148		

\*Includes aviation and military grades, finished and unfinished, title to which still remains in the name of the producing company; solvents, naphthas, blending stocks currently indeterminate as to ultimate use, and 11,307,000 barrels unfinished gasoline this week, compared with 11,907,000 barrels a year ago. These figures do not include any gasoline on which title has already passed, or which the military forces may actually have in custody in their own or leased storage. \*Stocks at refineries, at bulk terminals, in transit and in pipe lines. \*Not including 1,496,000 barrels of kerosene, 4,749,000 barrels of gas oil and distillate fuel oil and 9,610,000 barrels of residual fuel oil produced during the week ended May 12, 1945, which compares with 1,437,000 barrels, 4,695,000 barrels and 9,238,000 barrels, respectively, in the preceding week and 1,689,000 barrels, 4,714,000 barrels and 8,436,000 barrels, respectively, in the week ended May 13, 1944.

Note—Stocks of kerosene at May 12, 1945 amounted to 7,821,000 barrels, as against 7,878,000 barrels a week earlier and 7,127,000 barrels a year before.

## National Fertilizer Association Commodity Price Index Shows Small Advance

The weekly wholesale commodity price index compiled by The National Fertilizer Association and made public on May 21, for the week of May 19, 1945, advanced to 140.3 from 140.2 for the preceding week. A month ago the index stood at 140.3 and a year ago at 137.2, based on the 1935-39 average as 100. The Association's report added:

The farm products group advanced fractionally with the cotton subgroup showing a slight increase; the grains subgroup advancing with higher quotations on corn and rye; the livestock subgroup advancing with the slightly lower quotations on good cattle and milk more than offset by the higher quotations on lambs, sheep, and poultry. Hay prices showed a decline. The foods group advanced slightly because of higher prices on potatoes; the metals index was unchanged although the quotation on steel scrap was slightly lower. The textiles index advanced fractionally. All other groups in the index remained unchanged.

During the week 7 price series in the index advanced and 5 declined; in the preceding week there were no advances and 8 declines; in the second preceding week there were 6 advances and 3 declines.

### WEEKLY WHOLESALE COMMODITY PRICE INDEX Compiled by The National Fertilizer Association 1935-1939=100\*

Each Group	Latest Week	Preceding Week	Month Ago	Year Ago
Bears to the Total Index	May 19, 1945	May 12, 1945	Apr. 21, 1945	May 20, 1944
25.3 Food	141.6	141.5	141.9	138.5
23.0 Farm Products	145.3	145.3	145.3	145.2
21.4 Cotton	163.1	163.1	163.1	156.7
18.2 Grains	166.8	166.6	166.5	155.0
17.3 Livestock	214.6	213.1	211.4	199.7
10.8 Fuels	160.2	159.9	160.1	144.4
8.2 Miscellaneous Commodities	130.4	130.4	130.4	130.1
7.1 Textiles	133.7	133.7	133.7	132.2
6.1 Metals	157.1	156.8	156.6	152.1
1.3 Building Materials	104.7	104.7		

## Revenue Freight Car Loadings During Week Ended May 12, 1945 Decreased 24,892 Cars

Loading of revenue freight for the week ended May 12, 1945, totaled 838,507 cars, the Association of American Railroads announced on May 17. This was a decrease below the corresponding week of 1944 of 28,675 cars, or 3.3%, and a decrease below the same week in 1943 of 10,525 cars or 1.2%.

Loading of revenue freight for the week of May 12 decreased 24,892 cars, or 2.9% below the preceding week.

Miscellaneous freight loading totaled 392,094 cars, a decrease of 13,181 cars below the preceding week, but an increase of 6,680 cars above the corresponding week in 1944.

Loading of merchandise less than carload lot freight totaled 108,474 cars, a decrease of 4,313 cars below the preceding week but an increase of 1,852 cars above the corresponding week in 1944.

Coal loading amounted to 139,492 cars, a decrease of 3,850 cars below the preceding week, and a decrease of 38,169 cars below the corresponding week in 1944.

Grain and grain products loading totaled 49,498 cars, a decrease of 2,835 cars below the preceding week but an increase of 9,487 cars above the corresponding week in 1944. In the Western Districts alone, grain and grain products loading for the week of May 12 totaled 33,889 cars, a decrease of 1,798 cars below the preceding week but an increase of 9,233 cars above the corresponding week in 1944.

Livestock loading amounted to 16,027 cars, a decrease of 1,302 cars below the preceding week but an increase of 318 cars above the corresponding week in 1944. In the Western Districts alone loading of live stock for the week of May 12 totaled 12,330 cars, a decrease of 1,647 cars below the preceding week, but an increase of 375 cars above the corresponding week in 1944.

Forest products loading totaled 42,926 cars, a decrease of 126 cars below the preceding week and a decrease of 4,281 cars below the corresponding week in 1944.

Ore loading amounted to 75,083 cars, an increase of 1,381 cars above the preceding week, but a decrease of 4,469 cars below the corresponding week in 1944.

Coke loading amounted to 14,913 cars, a decrease of 366 cars below the preceding week, and a decrease of 93 cars below the corresponding week in 1944.

All districts reported decreases compared with the corresponding week in 1944 except the Centralwestern and Southwestern. All reported increases compared with 1943 except the Eastern, Allegheny and Pocahontas.

	1945	1944	1943
4 Weeks of January	3,001,544	3,158,700	2,910,638
4 Weeks of February	3,049,697	3,154,116	3,055,725
5 Weeks of March	4,018,627	3,916,037	3,845,547
4 Weeks of April	3,374,438	3,275,846	3,152,879
Week of May 5	863,399	835,538	816,538
Week of May 12	838,507	867,182	849,032
Total	15,146,212	15,207,419	14,630,359

The following table is a summary of the freight carloadings for the separate railroads and systems for the week ended May 12, 1945. During the period 52 roads showed increases when compared with the corresponding week a year ago.

REVENUE FREIGHT LOADED AND RECEIVED FROM CONNECTIONS  
(NUMBER OF CARS) WEEK ENDED MAY 12

Railroads	Total Revenue Freight Loaded	Total Loads Received from Connections
<b>Eastern District—</b>		
Ann Arbor	279	265
Bangor & Aroostook	1,179	1,352
Boston & Maine	6,996	7,025
Chicago, Indianapolis & Louisville	1,090	1,282
Central Indiana	13	32
Central Vermont	1,165	1,064
Delaware & Hudson	3,136	4,942
Delaware, Lackawanna & Western	5,751	7,899
Detroit & Mackinac	220	254
Detroit, Toledo & Ironton	1,550	1,738
Detroit & Toledo Shore Line	406	333
Erie	10,912	13,653
Grand Trunk Western	3,997	3,810
Lehigh & Hudson River	160	181
Lehigh & New England	648	2,156
Lehigh Valley	5,169	9,344
Maine Central	2,338	2,205
Monongahela	5,930	6,631
Montour	2,320	2,813
New York Central Lines	48,352	48,845
N. Y., N. H. & Hartford	10,054	10,424
New York, Ontario & Western	760	1,263
New York, Chicago & St. Louis	6,264	6,604
N. Y., Susquehanna & Western	366	490
Pittsburgh & Lake Erie	7,678	7,707
Pere Marquette	4,903	4,778
Pittsburg & Shawmut	674	868
Pittsburg, Shawmut & North	289	393
Pittsburgh & West Virginia	1,163	1,379
Butland	349	403
Wabash	6,452	5,389
Wheeling & Lake Erie	5,827	5,834
Total	146,390	161,356
Allegany District—	755	710
Akron, Canton & Youngstown	44,265	46,714
Baltimore & Ohio	5,685	7,246
Bessemer & Lake Erie	*	*
Buffalo Creek & Gauley	*	302
Cambria & Indiana	976	1,658
Central R. R. of New Jersey	5,392	7,380
Cornwall	562	461
Cumberland & Pennsylvania	152	219
Ligonier Valley	87	150
Long Island	1,767	1,630
Penn-Reading Seashore Lines	1,901	1,752
Pennsylvania System	81,649	87,678
Reading Co.	10,295	15,250
Union (Pittsburgh)	18,979	19,954
Western Maryland	3,614	4,288
Total	176,079	195,070
Pocahontas District—	29,091	29,386
Chesapeake & Ohio	20,257	21,688
Norfolk & Western	4,522	4,497
Virginian	*	5,017
Total	53,870	55,571

### Railroads

	1945	1944	1943	1945	1944
Alabama, Tennessee & Northern	410	362	282	336	479
Atl. & W. P.—W. R. R. of Ala	882	924	678	2,776	2,964
Atlanta, Birmingham & Coast	999	837	803	1,390	1,720
Atlantic Coast Line	11,817	13,127	13,021	10,243	10,082
Central of Georgia	3,710	4,047	4,144	4,659	5,413
Charleston & Western Carolina	509	466	523	1,524	1,836
Clinchfield	1,687	1,790	1,634	2,861	3,193
Columbus & Greenville	210	223	330	220	206
Durham & Southern	112	132	121	570	647
Florida East Coast	1,966	1,978	2,747	1,248	1,483
Gainesville Midland	62	37	46	160	182
Georgia	1,109	1,105	1,115	2,430	2,773
Georgia & Florida	316	457	369	687	785
Gulf, Mobile & Ohio	5,189	4,345	3,676	4,067	4,322
Illinois Central System	28,154	30,049	26,202	18,369	19,935
Louisville & Nashville	27,115	26,393	26,687	12,687	13,014
Macon, Dublin & Savannah	205	156	206	1,093	1,002
Mississippi Central	427	259	228	506	630
Nashville, Chattanooga & St. L.	3,495	3,242	3,252	4,655	4,621
Norfolk Southern	984	986	1,170	1,558	1,693
Piedmont Northern	446	381	357	1,243	1,163
Richmond, Fred. & Potomac	535	427	410	11,722	11,522
Seaboard Air Line	11,210	11,063	11,320	8,278	9,345
Southern System	25,182	23,799	22,353	26,203	26,221
Tennessee Central	618	777	542	739	865
Winston-Salem Southbound	147	157	128	1,000	1,006
<b>Total</b>	<b>127,496</b>	<b>127,519</b>	<b>122,344</b>	<b>121,224</b>	<b>127,107</b>

### Northwestern District—

	1945	1944	1943	1945	1944
Chicago & North Western	18,562	19,617	19,572	14,645	13,781
Chicago, Great Western	2,610	2,705	2,721	3,455	3,583
Chicago, Milwaukee, St. P. & Pac.	20,041	21,321	19,249	10,628	11,363
Chicago, St. Paul, Minn. & Omaha	3,410	3,219	3,195	3,937	3,901
Duluth, Missabe & Iron Range	25,778	26,906	23,067	222	157
Duluth, South Shore & Atlantic	851	852	889	636	503
Elgin, Joliet & Eastern	8,522	8,918	8,519	10,524	11,917
Ft. Dodge, Des Moines & South	377	412	379	104	80
Great Northern	23,168	21,933	21,676	7,647	6,479
Green Bay & Western	463	431	461	945	985
Lake Superior & Ishpeming	2,354	1,944	2,073	59	42
Minneapolis & St. Louis	1,945	2,084	1,886	2,654	2,415
Minn., St. Paul & S. S. M.	6,618	6,935	6,697	3,313	4,446
Northern Pacific	11,202	10,633	9,609	6,295	6,116
Spokane International	192	141	151	570	731
Spokane, Portland & Seattle	2,075	3,030	2,033	3,821	3,000
<b>Total</b>	<b>128,168</b>	<b>131,081</b>	<b>122,177</b>	<b>69,455</b>	<

## Items About Banks, Trust Companies

The election of Francis J. Quillinan as a Director of the Lawyers Trust Company, New York, was announced recently by Orie R. Kelly, President. Mr. Quillinan is a partner in the law firm of Wagner, Quillinan, Wagner & Tenant. Mr. Quillinan is also Chairman of the American Citizenship Committee of the New York County Lawyers Association.

Mr. Walter J. Reeves, Vice-President and Secretary of the Irving Savings Bank of New York, died May 20, of a heart attack, at the age of 60 after a short period of illness. He resided at 321 West 74th St., New York City. A veteran banker of 35 years' experience, Mr. Reeves started with the Brooklyn Savings Bank in 1910 and stayed until 1922 when he was appointed General Secretary of the Savings Banks Association of the State of New York. In December, 1923, he became Vice-President of the Irving Savings Bank and in February, 1937, was appointed Vice-President and Secretary. He was also well-known in church circles, having been a soloist with a number of choirs.

Walter Beinecke has recently been elected a Director of Title Guarantee & Trust Co., New York. He is President and Director of John C. Paige & Co., Inc.

The Union Dime Savings Bank of New York became the 46th participating bank in the Savings Banks Retirement System on May 1, 1945. The system received applications for participation from 100% of the bank's 90 eligible employees.

The Union Dime Savings Bank, established in 1859, has resources in excess of \$195,000,000.

William L. De Bost, President of the Union Dime Savings Bank, in announcing the bank's participation in the system, stated:

"The Board of Trustees of the Union Dime Savings Bank believes that this bank's participation in the Savings Banks Retirement System is for the best interests of the employees and of the bank."

Frederick E. Hasler, President of the Continental Bank & Trust Co. of New York, announced on May 17 that Vice-President Edwin Van Pelt will be placed in charge of the Seventh Avenue offices of the bank as of June 1. Mr. Van Pelt, who went with the Continental in 1936 as an Assistant Vice-President, was elected a Vice-President in 1943. His previous banking experience was with the Irving Trust Co. and the Bank of the Manhattan Co., both of New York.

Vice-President Carl C. Lang, with whom Mr. Van Pelt has been associated for several years at the Seventh Avenue branch, will return to the main office of the Continental at 30 Broad St. to take up new duties.

The New York State Banking Dept. announced on May 11 that the Bank for Savings, New York City, applied on May 4 for permission to open a branch office on West 33rd St., New York.

Mr. Elliott Debevoise, Vice-President of the Manufacturers Trust Company, New York, in charge of the office at Fifth Avenue and 43rd Street, was elected a trustee of the Union Dime Savings Bank at a meeting of the trustees on May 16.

Mr. Debevoise began his banking career with the Mercantile Trust Company (later merged with Seaboard National Bank), and later became Vice-President of Chatham-Phenix National Bank. When the merger with Manufacturers Trust took place in 1932, he continued as Vice-President of the latter institution,

and for eight years was in charge of their Personal Trust Department. In 1942 Mr. Debevoise was transferred to the Banking Department, and is now in charge of their largest branch.

George F. Butt, Auditor of the Commercial National Bank & Trust Co., New York, on May 16 was elected President of the New York City Bank Auditors and Comptrollers Conference.

The New York "Herald Tribune" in reporting this said:

George Ehrhardt, Assistant Secretary of Central Hanover Bank & Trust Co., New York, was named Vice-President and Henry G. Diefenbach, Assistant Vice-President of United States Trust Co. of New York, became Secretary-Treasurer.

Oscar M. Taylor on May 16 was elected a Director of the Fifth Avenue Bank, New York. Mr. Taylor has been connected with the American Telephone & Telegraph since 1906 and is now Vice-President in charge of operations.

George F. Doyle on May 16 was elected Vice-President of the Dollar Savings Bank of the City of New York. Mr. Doyle, who is also Treasurer of the institution, will continue in this capacity.

At the annual meeting of the Kings County Bankers Association, May 15, William J. Ahern, Assistant Vice-President of the Bank of the Manhattan Company, New York, was re-elected President of the Association for the ensuing year. Charles Oldenbuttel, Vice-President of the Peoples National Bank of Brooklyn, was re-elected First Vice-President, and John J. Hayes, Assistant Vice-President of the Manufacturers Trust Company, was re-elected Second Vice-President. Harold F. Klein, Vice-President of the Brooklyn Trust Company, was elected Secretary-Treasurer.

Lewis L. Fawcett, who is a retired Supreme Court Justice, has recently been elected a Trustee of the Kings County Savings Bank, Brooklyn, N. Y.

Adam C. Muller has been elected President of the Savings Banks Auditors and Comptrollers forum. Mr. Muller, who is Treasurer of the Kings County Savings Bank, Brooklyn, N. Y., succeeds Joseph A. Duddy, Assistant Comptroller of the East River Savings Bank of New York.

The New York "Times" on May 17 said:

Fred W. Bennigsen was elected Vice-President, Frank Lipinski, Secretary, and Albert F. Kendall, Treasurer.

Stanley A. Neilson, President of the Bank of Gowanda, Gowanda, N. Y., was recently elected Treasurer of the New York State Bankers Association.

The promotion of Harold E. Hartman from Assistant Treasurer of the First Trust Co., Albany, N. Y., to Assistant Vice-President, was announced on May 15 by Edward S. Rooney, President of the bank. Advices from the Albany "Times-Union" said:

Mr. Hartman has been associated with the bank since 1917, when he entered the employ of the First National Bank, which was later merged with the First Trust Company. He has been Manager of the West End branch of the bank for the last two years.

At a meeting of the Missouri Bankers Ass'n in Kansas City on May 15, James P. Hickock, President of the Manufacturers Bank & Trust Co., St. Louis, Mo., was elected President of the Association.

A framed testimonial was presented to Nathan Adams by the stockholders of the First National Bank of Dallas, Tex., in appreciation of his 55 years of service with the bank.

Mr. Adams, who was President of the institution for the past 20 years, recently retired and took the post as Chairman of the Board.

Paul S. Dick, Chairman of the Board of the United States National Bank, of Portland, Ore., died on May 9.

Mr. Dick served as President of this leading Pacific Northwest financial institution from 1931 until March 30 of this year at which time he was elevated to the Chairmanship, E. C. Sammons becoming President.

The banking career of Paul S. Dick dates back to 1895 when he started to work for the Ainsworth National Bank, of Portland. Shortly thereafter, this bank was merged with the United States National with which he became connected. He was also Chairman of the Board of the Clark County National Bank of Vancouver, Washington, an affiliate of the United States National.

Mr. Dick served for many years on the advisory council of the Federal Reserve Bank of San Francisco and on numerous committees of the American Bankers Association.

The Fidelity and Deposit Company of Maryland, Baltimore, Md., has executed a bankers blanket bond covering the recently reopened Bank of Guam, located in Agana on the reconquered island of Guam.

Said to be the only bank housed in a Quonset Hut, the Bank of Guam is one of two such institutions maintained by the U. S. Navy for the benefit of army and navy personnel, as well as the civilian population of the areas in which they are located. The other bank is on Samoa.

The bank of Guam transacts a complete banking business, maintaining a trust department, making loans and selling bonds and other securities. It is a U. S. Government Depository.

The Broadway Office of Citizens National Trust & Savings Bank, Los Angeles, Calif., moved from its old location, 308 South Broadway to the Ohio Oil Building, 437 South Hill Street. The new quarters are known as the Subway Terminal Office of Citizens National Bank and was open for business at the new location on Monday, May 14.

Henry J. Court Assistant Vice-President in Bank of America's Banks and Bankers department, has been transferred from Los Angeles headquarters to the San Francisco Head Office. Mr. Court returned to the bank a year ago after a period of service in the armed forces. He began his banking career with the Phoenix National Bank, Phoenix, Ariz., and joined the Bank of America organization in 1937.

Earl I. Vaughan, Vice-President of the Bank of America, San Francisco, Calif., since 1936, heretofore in charge of advisory boards and staff education, has been transferred to the Banks and Bankers department of the bank, according to announcement by L. M. Giannini, President.

Mr. Vaughan became associated with Bank of America in 1929, after ten years with the Fidelity National Bank & Trust Company of Kansas City.

His new duties, which he assumes immediately, will bring him into contact with other banking institutions throughout the nation. He makes his office at the San Francisco Head Office of the bank.

## Railroad Freight Rates Ordered Equalized

By a vote of 9-to-2, the Interstate Commerce Commission on May 19 ordered a 10% cut in the basic freight rates in the Southern and Western areas, and a 10% increase in Eastern rates. The adjustments will be on a temporary basis, effective Aug. 31, pending the preparation of a uniform rate classification system for the whole country. The changes will apply to so-called "classified" freight—largely manufactured goods and miscellaneous goods, which constitute about 10% of the total freight traffic. Commodities which constitute the bulk of traffic, such as grain, coal, oil and other raw materials, move largely under special bulk rate not affected by this decision.

The order called for a 10% cut in all classified rates based on the present structure in and between the Southern and Western rate territories and between those territories and the East. The same rates will be raised 10% in the East.

The ICC said the changes would minimize inequalities between the three sections and would remain in effect pending the establishment of the new uniform system. Railroads were given 90 days to notify the Commission whether they would undertake to set up the uniform classification. A scale of rates was set by the ICC to apply to the classification when it is established. The new system will not differ substantially from the temporary rates.

The ICC order also increased the minimum charge from 55 cents to 75 cents a hundred pounds on less than carload shipments moving on the basic rates.

The decision was issued as an answer to sectional complaints that the rate differentials were an insurmountable barrier to economic development of the South and West. Spokesmen for the South and West have protested that the Eastern rate territory was able to undersell manufacturers in the other areas because of the inequalities.

The railroads opposing the changes sought by the South and

West denied that present rates were discriminatory. They were, they said, in keeping with railroad costs for a territory of smaller population, of less industrial development, of smaller traffic volume.

The ruling, according to the Associated Press, covered these general categories:

"A nation-wide uniform classification of rates. At present an article such as a radio might be shipped under one classification in the South and under a different, lower-rate classification in the East. Henceforth, said ICC, a particular article must move nation-wide under the same classification.

"Directed that differences in class rates now existing throughout the country be reduced to a minimum, except for the Pacific Coast, which asked for no reduction. The effect of this order virtually eliminates territorial rate divisions which the South and West contended have placed their sections at an industrial disadvantage with the East.

"For this revision the Commission recommended that a class-rate scale approximately 15% higher than present first class rates in Eastern territory be established as a base. This will result in higher rates for the East and lower rates for the South and West.

"Although applying only to class rates, as distinguished from commodity rates which govern a larger share of all shipments, the decision was acclaimed in the South and West because most manufactured goods move on class rates."

## U. S. Appointees to Reparations Committee

President Truman has appointed the following staff of 21 experts to assist U. S. representatives Edwin W. Pauley and Isador Lubin on the Moscow War Reparations Commission, the United Press announced from Washington, May 15:

Dr. Robert Gordon Sprout, President of the University of California, who will serve as "adviser on human aspects of reparations;" Jubal R. Parten, Houston, Tex., industrial adviser; Dr. Luther H. Gulick, New York, political science and public administration; Ernst Mahler, Neenah, Wis., plant and equipment appraisal; J. Howard Marshall, Ashland, Ky., counsel; Richard B. Scandrett Jr., New York, international law; George Johnson, Wisconsin, machine tools and metals; Lawrence Richardson, Massachusetts, rolling stock.

Four State Department officials were named: Abraham Bergson, German economy and industry; Seymour Rubin, "legal phases;" Moses Abramovitz, German industry, and George Luthringer.

Josiah DuBois, Treasury Department, expert on German investments abroad; Col. E. E. Fogelson, Texas; Capt. N. L. McLaren, San Francisco; Capt. John Faigle, S. Trone, Thomas W. Wilson J., Maj. G. S. Carter and J. Berger.

Richard Durham, New York, chief of the reparation mission's secretariat.

The President said that a "fair and workable settlement" of German war reparations would be one of the most difficult post-war tasks.

## Sprout Urges T-Loan Aid for Contractors

Banks, financing institutions and other interested parties in the Second Reserve District, have recently received a circular letter from Allan Sprout, President of the Federal Reserve Bank of New York, urging them to communicate with "all customers engaged in war production and who have not availed themselves of the T-Loan procedure" and point out to them the benefits of the plan. Very few termination loans have been made up to the present time, compared with the total of outstanding contracts.

Under the T-Loan financing plan, Mr. Sprout said, according to the "Journal of Commerce" on May 8, contractors may arrange with a commercial bank or other financing institution to obtain, upon cancellation or termination for convenience of the Government, loans against (1) accounts receivable, (2) reimbursable expenditures for inventory (including direct labor, cost of raw materials and parts supplied, (3) reimbursable amounts paid or to be paid to his subcontractors and (4) reimbursable manufacturing and administrative overhead.

**Mail to Norway and France**  
The Post Office Department announced on May 17 the resumption of limited mail service to Norway, and of parcel post service to France.

Non-illustrated post cards are at present the only deliveries being made to Norway.

Parcel post service to France is not effective until June 1 and will be limited to one parcel weekly from the same sender to the same addressee.